



Written materials relating to an item on this agenda that are distributed to the legislative bodies within 72 hours before the item is to be considered at its meeting will be made available for public inspection at the City Clerk's Office, 300 West Third Street 4th Floor during customary business hours. Agenda reports are also on the City of Oxnard web site at [www.oxnard.org](http://www.oxnard.org).

## AGENDA

Measure O Citizen Oversight Committee  
Regular Meeting  
Council Chambers, 305 West Third Street  
Oxnard, CA 93030

January 23, 2020  
5:30 p.m.

- A. Roll Call/Posting of the Agenda
- B. Pledge of Allegiance
- C. Public Comments

At this time, the Committee will consider public comments for a maximum of fifteen minutes. A person may address the Committee only on matters not appearing on the agenda and within the subject matter jurisdiction of the Committee. The presiding officer may limit public comments to three minutes per person.

### D. Approval of Minutes

- 1. SUBJECT: Approval of the minutes from July 25, 2019 and October 24, 2019  
RECOMMENDATION: Approve.

### E. Report of the City Manager/Executive Director/Secretary

- 1. SUBJECT: City Manager's Remarks

### F. Presentations/Reports

- 1. SUBJECT: Measure O Revenues and Expenditures For Fiscal Year Ended June 30, 2019, report by Eadie+Payne  
RECOMMENDATION: Receive and file presentation.
- 2. SUBJECT: 2020 Measure O Citizen Oversight Committee Meeting Calendar  
RECOMMENDATION: Approve the 2020 Measure O Citizen Oversight Committee meeting calendar.
- 3. SUBJECT: City Council Report regarding Measure O Initiative  
RECOMMENDATION: Receive and file presentation.
- 4. SUBJECT: Weaning off of Measure O  
RECOMMENDATION: Provide feedback on the proposed initial list of savings, reabsorptions (into the General Fund or other funds), reductions, and cuts.
- 5. SUBJECT: Measure O Annual Community Report  
RECOMMENDATION: Provide feedback on the annual community report.

### G. Future Agenda Items

### H. Adjournment to Thursday, April 23, 2020 at 5:30 p.m.

In compliance with the Americans with Disabilities Act, if you require special assistance to participate in a meeting, please contact Sarah Rowley, City Manager's Office at (805) 385-7443. Notice at least 72 hours prior to the meeting will enable the City to reasonably arrange for your accessibility to the meeting.

## MINUTES

### Measure O Citizen Oversight Committee Regular Meeting July 25, 2019

#### A. ROLL CALL

At 5:34 p.m., the meeting of the Measure O Citizen Oversight Committee convened in the Council Chambers. Commissioners Deirdre Frank; Nancy Lindholm; Ruby Durias; Len Shulman; and Kay Brainard were present. Commissioners Joseph Munoz; David Garcia; and Juan Reynoso were absent. The Recording Secretary stated that the agenda was posted on Thursday, July 18, 2019, at City Hall, City's website, and the Public Library. Chair Frank presided and called the meeting to order. Staff members present were: Shiri Klima, Deputy City Manager; Sarah Rowley, Recording Secretary; and Erik Garwick, Parks Manager. Also present was Eden Casareno from Eadie & Payne, the City's External Auditor.

#### B. PLEDGE OF ALLEGIANCE

Saluted the flag.

#### C. PUBLIC COMMENTS

There were no public comments.

#### D. APPROVAL OF MINUTES

1. SUBJECT: Approval of minutes of May 6, 2019  
RECOMMENDATION: Approve.  
ACTION: Commissioner Shulman moved approval as recommended. Commissioner Frank seconded, and the motion carried 5-0.

#### E. PRESENTATIONS

1. SUBJECT: Measure O Independent Accountant's Report on Applying Agreed Upon Procedures for FY 2017-18  
RECOMMENDATION: Receive and file report.  
DISCUSSION: The Commission received the report and discussed the details within the audit report provided by Eadie+Payne auditor. Commissioners asked many questions regarding definition of IVET, total deficit, types of funds listed in the report, and the General Fund loan payment. Questions were answered by Ms. Casareno and Ms. Williams.
2. SUBJECT: Review of Measure O Appropriations for Fiscal Year 2019-2020

RECOMMENDATION: Receive and file presentation.

DISCUSSION: Commissioners asked if certain projects had a recurring expense and requested clarification on two funded park projects. Staff clarified the park projects were now more accurately accounted for by splitting them into two projects.

Commissioners also asked if overtime was more economical than to have more firefighters. Staff said that the City is in the process of assessing the cost benefits of each.

During public comment for this item a speaker requested more money to be spent on parks and on the GREAT program expansion. Also, the speaker discussed Code Compliance's use of Measure O funds for the Safe Homes Safe Family program and the Tenant Relocation program.

#### F. FUTURE AGENDA ITEMS

No items were requested; however, Commissioners requested more "Brought to You by Measure O" signs to be placed at all of the Measure O funded projects.

#### G. ADJOURNMENT

At 6:13 p.m., the Measure O Citizen Oversight Committee concurred to adjourn the meeting.

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Sarah Rowley, Recording Secretary

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Deirdre Frank, Chair

## MINUTES

### Measure O Citizen Oversight Committee Regular Meeting October 24, 2019

#### A. ROLL CALL

At 5:30 p.m., the meeting of the Measure O Citizen Oversight Committee convened in the Council Chambers. Commissioners Deirdre Frank; Nancy Lindholm; Ruby Durias; Len Shulman; Joseph Munoz; and Kay Brainard were present. Commissioners David Garcia and Juan Reynoso were absent. Chair Frank presided and called the meeting to order. Staff members present were: Alexander Nguyen, City Manager; Shiri Klima, Deputy City Manager; Sarah Rowley, Recording Secretary; Jason Zaragoza, Deputy City Attorney; and Kevin Riper, Chief Financial Officer. Also present was Don Ecker from Eadie & Payne, the City's External Auditor.

#### B. PLEDGE OF ALLEGIANCE

Saluted the flag.

#### C. PUBLIC COMMENTS

There were no public comments.

#### D. APPROVAL OF MINUTES

1. SUBJECT: Approval of minutes of July 24, 2019  
RECOMMENDATION: Approve.  
ACTION: Commissioner Shulman moved approval as recommended. Commissioner Frank seconded, and the motion carried 5-0.

#### E. REPORT OF THE CITY MANAGER/EXECUTIVE DIRECTOR/SECRETARY

1. SUBJECT: City Manager's Introductory Remarks  
DISCUSSION: The City Manager remarked his office going forward will do better at communicating with the Measure O Citizen Oversight Committee. Commissioners had no questions.

#### F. REPORTS

1. SUBJECT: Eadie+Payne's Independent Accountant's Report of Applying Agreed-Upon Procedures for Measure O Revenues and Expenditures for the Six Months ended December 31, 2018  
RECOMMENDATION: Receive and file report.

DISCUSSION: Commissioners asked many questions regarding back-up documents, vacancy savings and expenditures. Questions were answered by Mr. Ecker, Ms. Klima, and Mr. Riper.

2. SUBJECT: A draft Resolution revising Resolution No. 13,776 regarding the Establishment of a Measure O Citizen Oversight Committee

RECOMMENDATION: Provide feedback on the draft Resolution.

DISCUSSION: Staff proposed updates to Resolution No. 13,776 for the Committee to review, including changing the number of members on the Committee, changing the meeting location from the Library to any publicly accessible space, removing the requirement that Commissioners be U.S. citizens, adding a limitation on family members of City employees or officials becoming Commissioners, conducting meetings in accordance with Rosenberg's Rules of Order rather than with Robert's Rules of Order, and changing the semi-annual meetings to either three or four times a year. The Commissioners recommended staying a nine-member body where seven members are nominated by each of the Councilmembers and Mayor and the final two members would be 1) active in a business organization representing the business community located in the City of Oxnard and 2) active in a Neighborhood Council or Neighborhood Association located in the City of Oxnard. However, the Committee Members recommended changing the appointment terms to four-year and staggered these terms, which mirrors the term length recently adopted for the City's Citizen Advisory Groups. The Committee concurred with the rest of staff's recommendations, but requested that if the meeting location be changed, the Committee and public be given more than regular notice. The Committee also requested quarterly meetings.

#### G. FUTURE AGENDA ITEMS

Commissioners asked when the annual Measure O Community Report would be coming to the public. Staff mentioned the Community Report would be coming after the New Year. Commissioners also asked where the Measure O Funds signs will be posted at each project location. Staff is working on getting the signs ordered and posted at each project location.

#### H. ADJOURNMENT

At 6:19 p.m., the Measure O Citizen Oversight Committee concurred to adjourn the meeting.

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Sarah Rowley, Recording Secretary

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Deirdre Frank, Chair



**MEASURE O CITIZEN OVERSIGHT COMMITTEE  
AGENDA REPORT  
ITEM NO. F-1**

**DATE:** January 23, 2020

**TO:** Measure O Citizen Oversight Committee

**FROM:** Shiri Klima, Deputy City Manager, (805) 385-7487, shiri.klima@oxnard.org

**SUBJECT:** FY 2018-19 Comprehensive Annual Financial Report and Summary Presentation

**RECOMMENDATION**

That the Measure O Citizen Oversight Committee receive and file the transmittal of the FY 2018-19 Comprehensive Annual Financial Report (CAFR) and Measure O summary presentation presented by the City's external auditors, Eadie + Payne, LLP.

**DISCUSSION**

On January 14th, Eadie + Payne, LLP presented to the Finance and Governance Committee its audit opinion of the City of Oxnard's financial statements, which consist of the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information as of June 30, 2019, and the respective changes in financial position. On January 23rd, Eadie + Payne, LLP will present to the Measure O Citizen Oversight Committee just the portion of its audit opinion related to Measure O.

**ATTACHMENTS**

1. 2019 CAFR Change List
2. 2019 CAFR
3. Audit letter from Eadie + Payne LLP
4. E+P CAFR presentation

## **LIST OF CAFR CHANGES**

**January 13, 2020**

The following are revisions to the version of City of Oxnard's Comprehensive Annual Financial Report (CAFR) for fiscal year ended June 30, 2019 that was included in the agenda packet for January 14, 2020 meeting of the Finance & Governance Committee:

### **Letter of Transmittal**

Page v -- Page numbers referenced in the footnote were revised

### **Independent Auditor's Report**

Page 3 -- Other Matters: added "Affordable Housing Fund"

Page 4 -- Other Reporting Required by GAS: added phrase "effectiveness of the City of Oxnard's" to the second sentence in the paragraph

### **Management's Discussion and Analysis**

Page 8 -- Page reference of proprietary funds financial statements revised to pages 28-37

### **Basic Financial Statements**

Page 25 -- Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position: "receivable" inserted after Accounts

Page 69 -- Note II: Detailed Notes on All Funds, D. Interfund Transfers: Transfers In – General Fund was revised to \$4,240,137; consequently Net Transfers-General Fund, Totals-General Fund and Transfers In-Total Governmental Activities, were also changed. Transfers In - Total Business-type Activities was revised to \$12,070,281; consequently, Net Transfers-Business-Type Activities and Totals-Business-type Activities were also changed

Page 72 -- Note II: Detailed Notes on All Funds, F. Capital Assets: Total Capital Assets, Not Being Depreciated row revised to \$5,466,370, \$6,713,350, and \$1,428,745,320, respectively

Page 83 -- Note II: Detailed Notes on All Funds, G. Long-term Debt, Debt with Pledged Revenue: Principal and interest paid, net water revenue, and debt service coverage ratio were revised to \$12,776, 215, \$24,979,641 and 196%, respectively

Page 84 -- Note II: Detailed Notes On All Funds, G. Long-term Debt, Debt with Pledged Revenue: Principal and interest paid, net wastewater revenue, and debt service coverage ratio were revised to \$8,727,701, \$25,911,191 and 297%, respectively

Page 98 -- Note III. Defined Benefit Pension Plans And Other Post-Employment Benefits, C. Contributions: Contributions recognized as part of pension expense was revised to \$26,543,918

Page 114 -- Note III. Defined Benefit Pension Plans And Other Post-Employment Benefits, D. Total OPEB Liability: Total OPEB liability was revised to \$35,880,763

### **Required Supplementary Information**

Page 129 – Schedule of Changes in Net Pension Liability and Related Ratios, CalPERS Miscellaneous Plan: Footnotes were revised

Page 130 -- Schedule of Changes in Net Pension Liability and Related Ratios, CalPERS Safety Plan (Police): Footnotes were revised

Page 133 – Schedule of Changes in Net Pension Liability and Related Ratios, PARS Plan: Administrative expenses in 2019 was revised to \$74,067

Page 137 – General Fund Budgetary Comparison Schedule: Transfers In, Net Other Financing Sources/Uses, Net Change in Fund Balances, Fund Balances, July 1 and Fund Balances, June 30 under Variance with Final Budget column were revised to \$2,388,752, \$1,582,481, \$7,187,052, \$0 and \$7,187,052, respectively

Page 142 – Combining Statement of Revenues, Expenditures, and Changes in Fund Balances, General Fund Group: Missing line in the footnote added

Page 145 – General Fund -101 –General Fund Budgetary Comparison Schedule: Fund Balances, July 1, Variance with Final Budget was revised to \$0

Page 146 -- General Fund -104 –Half Cent Sales Tax Budgetary Comparison Schedule: Fund Balances, July 1, Variance with Final Budget was revised to \$0

Page 150 – Combining Statement of Revenues, Expenditures and Changes in Fund Balances, Nonmajor Governmental Funds: Footnote added

Page 151 -- Combining Statement of Revenues, Expenditures and Changes in Fund Balances, Nonmajor Governmental Funds: Fund Balances, July 1 and Prior-period Adjustment for Traffic Safety and Transportation Development Funds revised to \$796,730, \$0, \$2,286,505 and \$0

Page 158 – Nonmajor – Traffic Safety, Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual: Fund Balances, July 1 revised to \$796,730

Page 159 -- Nonmajor – Transportation Development Fund, Schedule of Revenues, Expenditures, and Changes in Fund Balances-Budget and Actual: Fund Balances, July 1 revised to \$2,286,505

## **Statistical Section**

Page 173 -- Schedule I, 2019 column: Net investment in capital assets and Restricted, Governmental Activities, Business-type Activities, and Primary Government revised to agree with Statement of Net Position

Page 179 -- Schedule III, 2019 column: Assigned fund balance in the General Fund \$282,831 added; revised Restricted fund balance in All Other Governmental Funds to \$83,901,661

# COMPREHENSIVE ANNUAL FINANCIAL REPORT 2019



FISCAL YEAR ENDED JUNE 30, 2019

[WWW.OXNARD.ORG](http://WWW.OXNARD.ORG)



**COMPREHENSIVE ANNUAL  
FINANCIAL REPORT  
Fiscal Year Ended June 30, 2019**

# CITY OF OXNARD, CALIFORNIA

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# INTRODUCTORY SECTION





November 18, 2019

Honorable Mayor, Members of the City Council and Citizens of Oxnard:

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of the City of Oxnard, California for the fiscal year ended June 30, 2019. The format and content of this CAFR comply with the principles and standards of accounting and financial reporting adopted by the Governmental Accounting Standards Board (GASB) and the report contains information needed for readers to gain a reasonable understanding of City of Oxnard's financial affairs.

The accuracy of the City's financial statements and the completeness and fairness of their presentation are the responsibility of City management. The City strives to increase transparency and accountability to the public while maintaining a system of internal accounting controls designed to provide reasonable assurance that assets are safeguarded against loss or unauthorized use and the financial records can be relied upon to produce financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP). The concept of reasonable assurance recognizes that the cost of maintaining the system of internal accounting controls should not exceed benefits likely to be derived.

Eadie + Payne LLP, Certified Public Accountants, has issued an unmodified or "clean" opinion on the City's financial statements for the fiscal year ended June 30, 2019. The independent auditor's report is located at page 1 in the Financial Section of this report.

GAAP requires management to provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of a Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A is located on page 5 immediately following the independent auditor's report.

## **STAFFING**

For the last five years the City has been managing two major efforts. One is rebuilding administrative systems in both central services and operating departments that were weakened by years of inattention from previous City administrations. Currently, City staff has made a priority of addressing these issues, once they were uncovered in 2014. The other is cost-effective, quality management of the full range of services this city of over 210,000 residents expects and deserves - which is now made possible by the steady, consistent and committed leadership at the helm of the City.

The new City administration, with strong support from the City Council, has undertaken major change efforts related to internal control, staff competency, classification and compensation of employees, selection of an enterprise resource planning (ERP) software vendor and ensuring compliance in areas like development impact funding, including administration of special assessment and taxing districts.

Staff have been hired and are being trained and supervised to improve the timeliness, accuracy and quality of information reported by the City. A contract to license and implement the Tyler Munis ERP system was approved by City Council in October 2019, and the Information Technology Department is set to begin implementation in early 2020. Significant progress continues to be made in addressing legacy problems, but more work remains to be done.

Efforts to improve internal control and transparent and user-friendly financial reporting include: performing physical inventories and valuations of capital assets, hiring qualified staff, correcting legacy problems that affected the accuracy of past financial reports, and implementing improved capital planning and budgeting processes. In addition, the City refunded variable rate debt and related derivatives to reduce risk in the debt portfolio.

Unfortunately, due to a variety of issues, Oxnard City government faced a variety of challenges under previous administrations, resulting in skepticism and disappointment from the public and internal city stakeholders. Since 2018, the new City administration and Council have taken decisive, methodical steps to improve fiscal and government transparency - helping to restore confidence and trust. We seek to continue the positive momentum and continue to give our residents the quality services and accountability they expect.

## **CITY OF OXNARD PROFILE**

The City of Oxnard is a full-service city located on the "Gold Coast" of California, approximately halfway between Los Angeles and Santa Barbara. It is the gateway to the Channel Islands National Park. Oxnard was founded in 1903 near the sugar beet processing facility owned by the Oxnard brothers. Henry T. Oxnard, the founder of Crystal Sugar, led the effort to incorporate the City. Shortly after incorporation, the City opened the Oxnard Library.

The adjacent Oxnard Plain is one of the most productive agricultural areas in the country. It produces a third of the California strawberry crop that represents 85% of the U.S. market. Other high value crops are produced nearby including avocados, lemons, Brussels sprouts, and artichokes, and Oxnard remains a leading agricultural and food center. The City is home to the West Coast operations of Procter and Gamble and Sysco. Port Hueneme, the only navigable port between Los Angeles and San Francisco attracted defense and aerospace businesses that served as a foundation for Oxnard's aerospace, technology and manufacturing businesses. Oxnard is a leader in manufacturing in Southern California. Oxnard's harbor and beaches support a strong tourism industry. The local economy is diverse and robust.

Oxnard is the most populous of Ventura County's ten cities at over 210,000. About 36% of the population was born in another country and approximately 75% of its residents are Latino. Oxnard's housing is 10% to 20% less expensive than the County average. Lower cost and available flat land near the Pacific coast have prompted major housing developments in recent years.

The City's voters have supported service levels by approving a special property tax prior to Proposition 13 to pay for part of the cost of public safety pensions, as well as a 0.5% supplemental transaction & use tax (effective 2008 through 2028.)

Zillow expectations for Oxnard's housing market at this report date follow. "The median home value in Oxnard is \$508,400. Oxnard home values have gone up 2.9% over the past year and Zillow predicts they will rise 2.4% within the next year. The median list price per square foot in Oxnard is \$334, which is lower than the Oxnard-Thousand Oaks-Ventura Metro average of \$363."

The City operates under a City Council - City Manager form of government. The Council is responsible for city policy and approves the annual budget and the City Manager is responsible for the daily operations of the city. The City Council appoints the City Manager and City Attorney.

The Mayor's term of office is two years and City Council terms are four years, with elections held every two years. In February 2018 the City Council approved a measure to increase City Council membership from four to six, with all Councilmembers to be elected by district except for the Mayor, who continues to be elected at large. Therefore, beginning in December 2018 the City Council consisted of six members and the Mayor. The City Treasurer, who is elected Citywide, invests idle cash and manages the investment portfolio. The City Clerk, also elected Citywide, manages the City Council and Committee meeting agenda process, official records and elections.

An organization chart listing the names of the City Councilmembers and other City officials as of June 30, 2019, is included at the back of the Introductory Section of the CAFR.

The City provides the following government and business type services:

| <b>Government Activities</b>                                                                                                                                                                                                                                                    | <b>Business-Type Activities</b>                                                                                                                                                      |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Governance, including finance, human resources, risk management, information technology, City Attorney, City Treasurer, City Clerk and City Manager                                                                                                                             | <b>Water</b> – Planning, source and supply, treatment and distribution                                                                                                               |
| <b>Police</b> – including records, dispatch, patrol, investigations, code enforcement and animal control                                                                                                                                                                        | <b>Wastewater</b> – Collection, treatment of wastewater (sewer) and the recycled water program, administration and operation of storm water programs for drainage and surface runoff |
| <b>Fire</b> – including hazardous materials storage regulation and incident response, prevention, suppression, medical rescue and emergency response                                                                                                                            | <b>Environmental Resources</b> – collection and disposal of solid waste and operation of recycling collection and marketing programs                                                 |
| <b>Community Development</b> – including land use/planning, building inspection, zoning, successor agency obligations                                                                                                                                                           | <b>Housing Authority</b> – administration of Section 8 rental assistance program, affordable housing and Community Development Block Grant administration                            |
| <b>Public Works</b> – including engineering and capital asset planning, streets and roads, rights of way, park and landscape maintenance, special district administration and service management, facilities and fleet maintenance, management of utility enterprise operations |                                                                                                                                                                                      |
| <b>Culture, Leisure and Libraries</b> – including recreation, after school, youth employment, Performing Arts & Convention Center, and the library system                                                                                                                       |                                                                                                                                                                                      |

The Oxnard City Code requires: "Before the beginning of each fiscal year for which the City Council has not adopted a budget, the City Manager shall submit to the City Council a proposed operations and capital budget for the following fiscal year or for more than one of the following fiscal years." In addition, the code provides that if the Council does not adopt the budget before the beginning of the fiscal year the proposed budget shall become effective. The budget resolution establishes the fund as the budgetary control level. The fiscal year 2019-20 budget was adopted on June 18, 2019. The City Council appropriates funds annually for the General Fund, and all other governmental funds.

## **ECONOMIC OUTLOOK**

The largest employers in the City of Oxnard include Haas Automation, Reiter Affiliated, Spatz Laboratories, the Oxnard School District and the Oxnard Union High School District, St. John's Regional Medical Center, and the City of Oxnard. Other major employers in and near the City include the Naval Base Ventura County which employs over 20,000 people, the County of Ventura, which employs more than 8,000 employees, household names such as Procter and Gamble, and agricultural beacons such as Boskovich Farms and Gill's Onions.

Four districts provide K-8 education to Oxnard residents; when combined with the Oxnard Union High School District, they educate 53,000 students combined. Oxnard is also home to an excellent community college, Oxnard College, which has an enrollment of close to 6,000 students. In addition, many Oxnard students continue their post-secondary education at nearby universities such as California State University Channel Islands, University of California, Santa Barbara, California Lutheran University and universities with satellite campuses in Oxnard such as National University and Azusa Pacific University. The City is developing a pilot program in conjunction with the Chamber of Commerce and Oxnard College to provide specialized training to underemployed residents enabling them to provide our local companies with a pipeline of skilled employees.

The excellent climate we enjoy, coupled with our harbor, beaches, parks, and vibrant cultural events and festivals, make the City of Oxnard a top tourist destination and support many tourist-serving businesses. In addition, Oxnard's mix of agricultural, manufacturing, and retail sectors contribute to a strong and diverse economic base. Existing businesses continue to thrive and expand and will be further strengthened by the increase in residential and commercial development. The Collection, a retail and entertainment complex in North Oxnard, continues to be a popular and successful destination.

With the upcoming addition of two hotels, more retail, and new entertainment venues including a high end bowling alley, the Collection's success will continue to grow. The adjacent Riverpark planned residential community is now complete with the most recent addition of Oakmont, a senior living facility. On the other side of the freeway at the former Wagon Wheel site, The Village has made significant progress and completed construction of 379 residential units in a variety of formats including affordable housing, apartments, condominiums, and luxurious flats. Upon completion, 50,000 square feet of retail space will be available to residents along with new parks and a transit center.

In the City's downtown, revitalization efforts will soon be underway with the development of several mixed use projects that may ultimately bring three thousand residents to a downtown which is already attracting interest from investors as a result of the recent passage of a new streamlined downtown zoning code. Four designated "Opportunity Zones" within our City limits provide an added incentive to developers.

## **FISCAL CONDITION**

As a result of increased costs to provide services to residents and long-term fiscal pressures, the City cut \$5,100,000 from the General Fund budget in fiscal year 2019-20 and anticipates having to cut more each year going forward, affecting vital services such as police, fire, street maintenance, parks, youth and senior programs and libraries, unless measures are undertaken to create other sources of locally-controlled revenue.

On April 26, 2018, the City refunded variable rate demand lease revenue bonds supported by the General Fund that were hedged by an interest rate swap. A second set of variable rate water and wastewater bonds were refunded with fixed rate bonds on November 28, 2018.

The interest environment during this period allowed the City to achieve economic and cash flow savings with swap termination costs included in the analysis. These refundings eliminated all variable rate debt from the General Fund, Water and Wastewater debt portfolios.

With interest rates at historic lows in December 2019, the City refunded additional fixed rate lease revenue bonds supported by the General Fund. Combined with a five-year extension of final maturity, the lower interest cost in this refunding provides funding for the first of two phases of a new ERP software system, which will replace an outdated thirty-year-old system, and significantly reduce manual, paper-based processes. Implementation is slated to begin in early 2020.

Standard and Poor's Global Ratings (S&P) considered the refunding of the City's variable rate bonds (that fluctuate with changes in market interest rates) to reduce the variable interest rate risk as a positive factor for the City. In 2018, S&P increased the rating from "BBB" to "A-" for the wastewater refunding, and reaffirmed the ratings of "A" for the water refunding and "A-" for the General Fund lease revenue refunding. With the most recent refunding transaction, S&P reaffirmed the A- rating on lease revenue bonds, and reaffirmed the City's issuer credit rating of "A," while simultaneously upgrading the outlook from "stable" to "positive." The improvement in ratings resulted from concentrated effort by the City and its bond financing team to communicate the many changes described above to the capital markets.

## **GENERAL FUND**

In fiscal year 2017-2018 the General Fund<sup>1</sup> balance decreased by \$5.8 million while in fiscal 2018-19 the fund balance increased by \$1.8 million. Revenues grew in total, driven primarily by core tax revenues. Increased expenditures were driven primarily by salary and benefit costs, partially offset by a reduction in capital outlay. The expenses did not exceed the amount of the adjusted General Fund budget.

<sup>1</sup> The General Fund group included in the Governmental Funds financial statements includes more than just the City's base general fund (fund 101). It represents a group of funds, including the Measure O (half-cent sales tax) fund (104); the street maintenance fund (105); the performing arts center fund (641); the golf course operating fund (651); and several smaller funds. See pages 144-147 for a detailed breakdown of these components of the General Fund group.

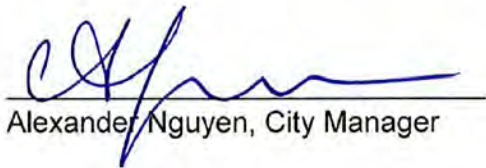
Balancing the fiscal 2019-20 budget to address a structural deficit in the General Fund and accommodate staffing priorities required difficult decisions, including significant reductions in services to the public and closure of several City facilities, accompanied by layoffs of more than 2 percent of the City workforce. Management expects that the process of General Fund budget cuts will continue as the City confronts increasing retirement system costs and the possibility of a slowing economy. The City's long-range forecasting model provides information about the impacts of economic slowdowns or recession during the course of evaluating budget alternatives.

Oxnard provides the minimum contribution for retiree health care required when benefits are provided by CalPERS. It also provides contributions to its police and fire employees' retiree medical care costs that are negotiated and not tied to changes in health care premium amounts. Policies regarding funding of actuarial liabilities related to workers' compensation, general liability, and employee benefits were re-evaluated in connection with the fiscal 2019-20 budget, and the confidence interval for all risk management reserve funds was reduced from 70% to 50%.

### **Final Comments**

We express our appreciation to the City Council, the staff members in the Finance Department and other departments, and Eadie + Payne's audit staff in assuring that the City's Comprehensive Annual Financial Report meets the highest standard of reporting and provides useful information to users of the financial statements.

Respectfully submitted,



Alexander Nguyen, City Manager



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**City of Oxnard  
California**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2018**

*Christopher P. Morrell*

Executive Director/CEO

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## Elected Officials at June 30, 2019

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**Tim Flynn,**  
Mayor



**Carmen Ramirez,**  
Mayor Pro Tem,  
District 2



**Bert Perello,**  
Councilmember,  
District 1



**Oscar Madrigal,**  
Councilmember,  
District 3



**Bryan A.  
MacDonald,**  
Councilman,  
District 4



**Gabriela Basua,**  
Councilwoman,  
District 5



**Vianey Lopez,**  
Councilmember,  
District 6



**Michelle Ascencion,**  
City Clerk

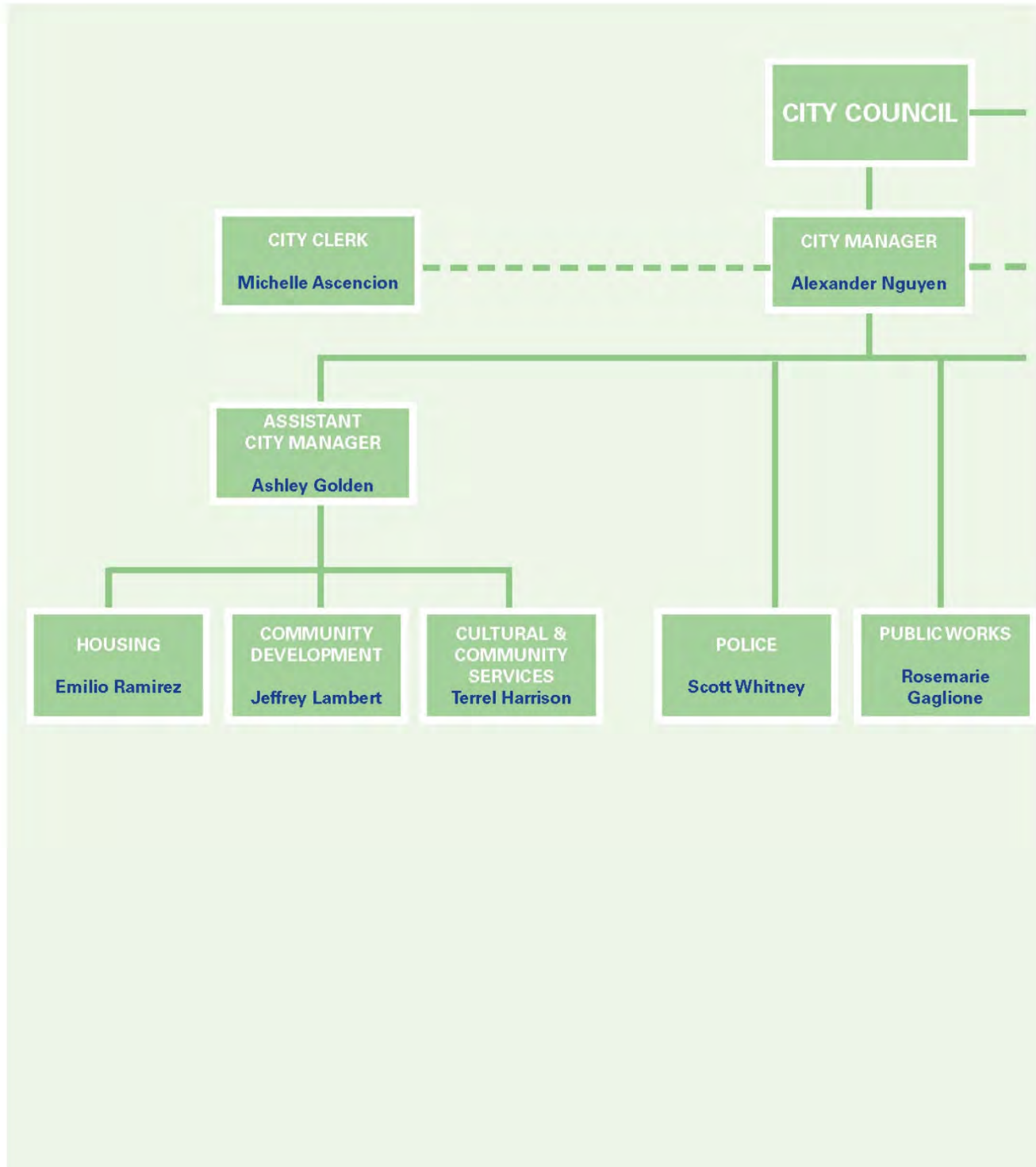


**Phil Molina,**  
City Treasurer

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City of Oxnard Citywide Organizational Chart as of June 2019

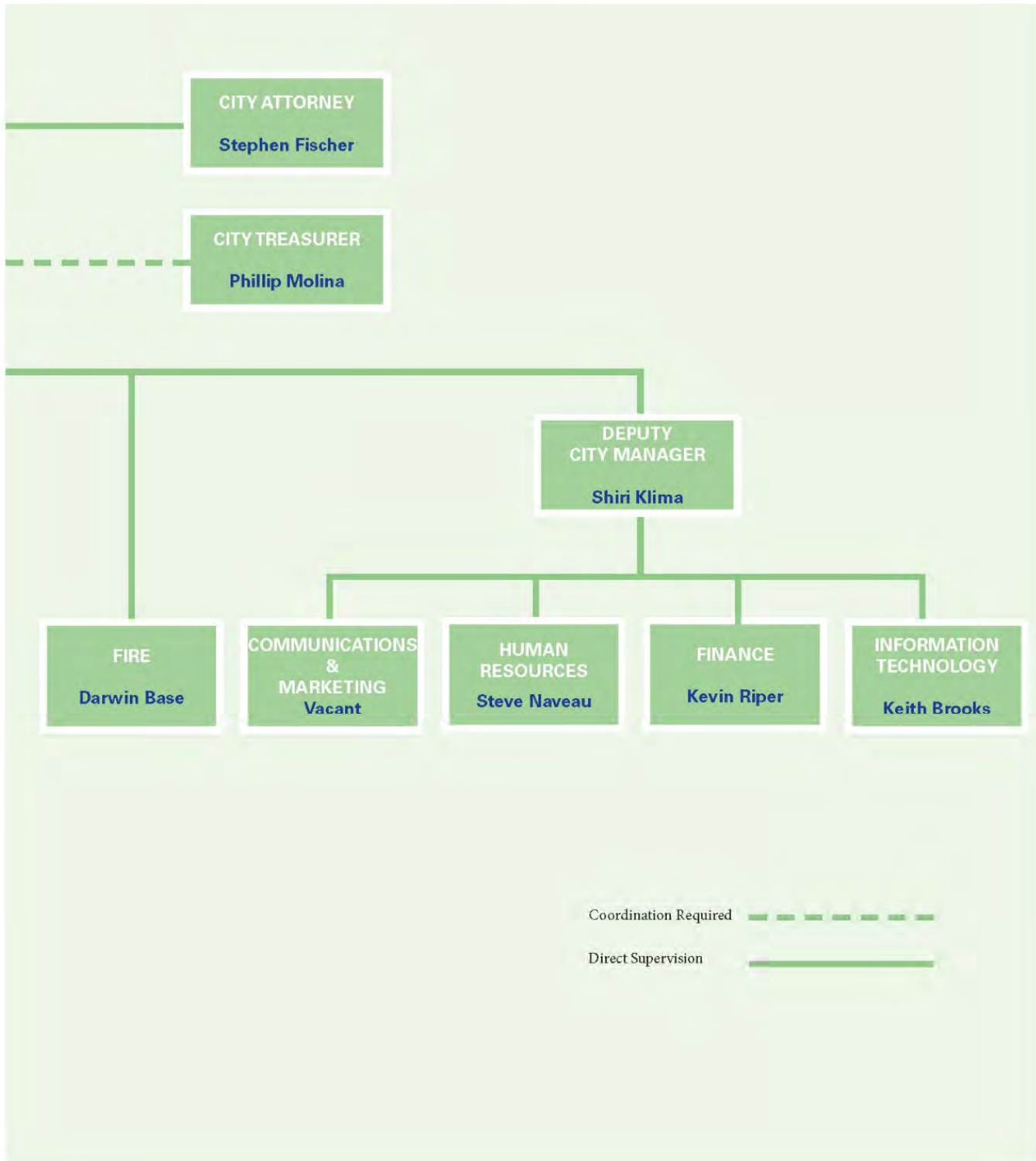
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City of Oxnard Citywide Organizational Chart as of June 30, 2019

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# FINANCIAL SECTION





## INDEPENDENT AUDITOR'S REPORT

To the City Council  
City of Oxnard  
Oxnard, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Oxnard, California (City), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Eadie + Payne, LLP**

3880 Lemon St., Ste. 300  
Riverside, CA 92501

P.O. Box 1529  
Riverside, CA 92502-1529

Office: 951-241-7800

[www.eadiepaynellp.com](http://www.eadiepaynellp.com)

## ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of Oxnard Housing Authority, a blended component unit, which statements represent 1.13% and 0.87% of total government-wide assets and net position as of June 30, 2019 and 6.66% of total government-wide revenues for the year then ended. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for Oxnard Housing Authority, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Oxnard, California, as of June 30, 2019, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information for the General Fund and Development Fees Fund, the schedules of changes in net pension liability and related ratios, the schedule of proportionate share of the net pension liability and related ratios, the schedules of plan contributions, and the schedule of changes in total OPEB liability and related ratios on pages 5 through 20 and 129 through 138 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The introductory section, combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the financial statements.

The combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements are fairly stated in all material respects in relation to the financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we will also issue our report on our consideration of the City of Oxnard, California's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Oxnard, California's internal control over financial reporting and compliance.

*Eddie and Payne LLP*

November 18, 2019  
Riverside, California

# **MANAGEMENT'S DISCUSSION AND ANALYSIS**

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

Our discussion and analysis of the City of Oxnard, California's (City) financial performance provides an overview of the City's financial activities for the fiscal year ended June 30, 2019. Please read this document in conjunction with the transmittal letter on page i and the City's basic financial statements and notes that begin on page 21.

### **FINANCIAL HIGHLIGHTS**

#### **The City as a Whole**

- Reported net position at June 30, 2019, is \$2.2 billion, which represents an increase of \$19 million from June 30, 2018, mostly due to higher cash and investment balances.
- Of the total net position, \$2.2 billion is invested in capital assets and \$149 million is restricted.
- As of June 30, 2019, the City's governmental funds reported combined ending fund balances of \$140 million, an increase of \$8 million from the prior year. The increase is attributable to higher revenues in the Development Fees Fund.

#### **Fund financial statements**

- Reported governmental fund balances increased by \$8 million at the close of fiscal year 2018-2019. The General Fund increased by \$2 million and other governmental funds increased by \$6 million.
- Total governmental fund revenue increased by \$27 million to \$219 million. The largest contributors to the increase were higher developer fees revenue, higher property tax revenues driven by growth in assessed values and a timing issue related to sales tax remittances to the City that were delayed in the prior year due to the California Department of Tax and Fee Administration's implementation of a new financial management system.
- Governmental fund expenditures totaled \$211 million, a decrease of almost \$27 million from the prior year, due almost entirely to a bond refunding in fiscal year 2017-18 which increased debt service as an expenditure offset by bond proceeds as a financing source. There were no such refunding transactions in governmental funds during fiscal year 2018-19.
- Water Fund operating revenue decreased by \$3 million, attributable to less water consumption by customers. The City did not implement any water rate increase or pass-through of increased costs for purchased water in fiscal year 2018-19. Operating expenses were only slightly lower than the prior year.

- Wastewater Fund operating revenue increased, by \$4 million, attributable to a combination of rate increases, one-time collections on delinquent accounts, and an increase in connection fee revenue. This additional revenue will allow the wastewater utility to fund critically-needed infrastructure projects. Operating expenses decreased by \$3 million due to a reduction in bad debt expense, and less spending on contractual services than in the prior year.
- Environmental Resources operating revenue decreased by over \$1 million due to normal fluctuations in waste disposal volumes and continuing reductions in prices and demand for recycled materials. Operating expenses increased by \$2 million primarily due to increases in all cost categories except repairs and maintenance. Salaries and benefits, for example, grew both because of increased staffing levels and job reclassifications to higher-paid positions.

## **USING THIS ANNUAL REPORT**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to basic financial statements. This report also contains other required supplementary information in addition to the basic financial statements themselves.

### **Reporting the City as a Whole**

The government-wide financial statements provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business. The focus of these statements is to report all financial resources and obligations of the City. The statement of net position presents information on all of the City's assets and deferred outflows, and liabilities and deferred inflows, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

Generally, deferred inflows and outflows represent amounts related to differences in timing of recognition of revenues or expenses compared to the timing of related financial resources. In many cases these amounts have been recorded as assets or liabilities in the past and in the future new accounting standards will specify whether these accounts are to be used. Notable examples of recent standards using these accounts are GASB statements 68 and 75 relating to pensions and other post-employment benefits.

The statement of activities presents information showing how the City's net position changed during the current fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, all of the current year's revenues and expenses are taken into account regardless of when cash is received or paid (e.g., earned but unused vacation leave or uncollected taxes).

Government-wide financial statements distinguish City governmental activities that are principally supported by taxes and intergovernmental revenues from other business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. Governmental activities of the City include general government, public safety, transportation, community development, library and culture and leisure. Business-type activities of the City include water, wastewater, and solid waste management. The government-wide financial statements can be found on pages 21-23 of this report.

## **Fund financial statements**

Fund financial statements report information about groupings of related accounts used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other State and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. City funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. **Governmental funds** are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual governmental funds organized by their type (special revenue, debt service, and capital projects funds). The City has three governmental funds classified as major funds requiring separate presentation in the basic financial statements: the General Fund, the Affordable Housing Fund and the Development Fees Fund. Data from the remaining governmental funds are combined into a single, aggregated presentation. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements shown on pages 147-151. The City adopts an appropriated budget for its General Fund and special revenue funds. Budgetary comparison statements have been provided to demonstrate compliance with this budget on pages 152-160. The basic governmental funds financial statements can be found on pages 24-27 of this report. Proprietary funds are generally used to account for services for which the City charges fees to outside customers or internal departments of the City.

**Proprietary funds** provide the same type of information as shown in the government-wide statements, only in more detail. The City maintains the following two types of proprietary funds:

- **Enterprise Funds** are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses proprietary funds to account for the operations of water, wastewater, solid waste management and the Oxnard Housing Authority component unit.
- The Oxnard Housing Authority is audited separately and the reader should contact the Authority at Housing Administrative Services, 435 South D Street, Oxnard CA 93030, (805) 385-8041 for more information.
- **Internal service funds** are used to report activities that provide internal services for the City. The City uses internal service funds to account for liability and workers' compensation self-insurance, information services, fleet, utility customer services, and facilities and equipment maintenance. Because internal service funds predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements found on pages 161-167.

The basic proprietary funds financial statements can be found on pages 28-35 of this report.

## **The City as Trustee**

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements, because the resources of those funds are not available to support the City's own programs.

The City is the trustee, or fiduciary, for an employee pension plan and the Community Development Commission (CDC) Successor Agency funds. The basic fiduciary funds financial statements can be found on page 38-39 of this report.

## **Notes to basic financial statements**

The notes provide additional information essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to basic financial statements can be found on pages 40-128 of this report.

## **Other information**

In addition to the basic financial statements and accompanying notes, this report also presents certain Required Supplementary Information (RSI) concerning the City's progress in funding its obligation to provide pension and other post-employment benefits to its hourly and full-time employees within the Schedules of Changes in Net Pension Liability and Related Ratios, and Schedule of Plan Contributions. RSI can be found on pages 129-135.

Footnotes providing additional detail about the CDC Successor Agency can be found on pages 123-127. In addition, further discussion of uncertainties affecting the City appears at page 121.

Combining statements for general fund group, non-major governmental funds, internal service funds, and agency funds are presented immediately following the RSI. Combining financial statements and schedules can be found on pages 140-169 of this report. Statistical tables regarding: fiscal trends, revenue capacity, debt capacity, demographic and economic information, and operating information can be found on pages 171-198 of this report.

## Net Position

### SUMMARY OF NET POSITION (\$THOUSANDS)

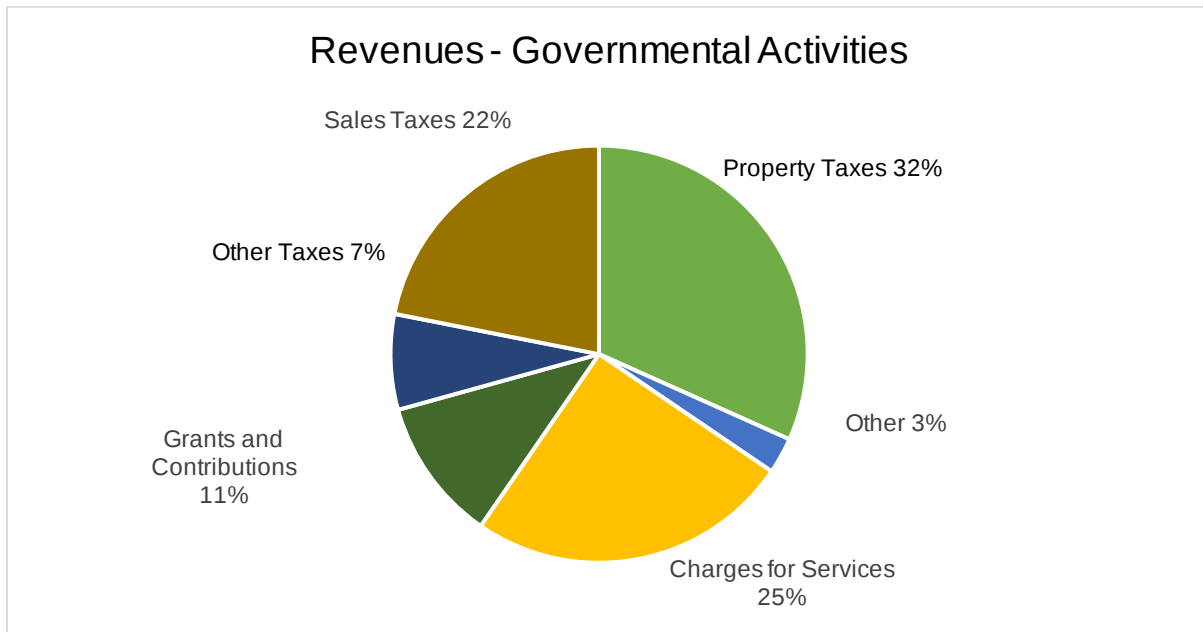
|                                                            | GOVERNMENTAL<br>ACTIVITIES |                     | BUSINESS-TYPE<br>ACTIVITIES |                   | TOTAL               |                     |
|------------------------------------------------------------|----------------------------|---------------------|-----------------------------|-------------------|---------------------|---------------------|
|                                                            | 2019                       | 2018                | 2019                        | 2018              | 2019                | 2018                |
| Current assets                                             | \$ 166,361                 | \$ 135,943          | \$ 144,924                  | \$ 129,421        | \$ 311,285          | \$ 265,364          |
| Capital assets (net of accumulated depreciation)           | 2,065,613                  | 2,080,954           | 504,899                     | 512,351           | 2,570,512           | 2,593,305           |
| Properties held for resale                                 | 570                        | -                   | -                           | 300               | 570                 | 300                 |
| Other assets                                               | 69,030                     | 77,365              | 16,288                      | 1,176             | 85,318              | 78,541              |
| <b>Total Assets</b>                                        | <b>2,301,574</b>           | <b>2,294,262</b>    | <b>666,111</b>              | <b>643,248</b>    | <b>2,967,685</b>    | <b>2,937,510</b>    |
| Deferred outflows of resources                             | 56,292                     | 71,748              | 12,411                      | 18,226            | 68,703              | 89,974              |
| <b>Total Assets and Deferred Outflows of Resources</b>     | <b>2,357,866</b>           | <b>2,366,010</b>    | <b>678,522</b>              | <b>661,474</b>    | <b>3,036,388</b>    | <b>3,027,484</b>    |
| Current liabilities                                        | 58,298                     | 46,768              | 25,346                      | 22,554            | 83,644              | 69,322              |
| Noncurrent liabilities                                     | 392,632                    | 408,814             | 327,884                     | 340,511           | 720,516             | 749,325             |
| <b>Total Liabilities</b>                                   | <b>450,930</b>             | <b>455,582</b>      | <b>353,230</b>              | <b>363,065</b>    | <b>804,160</b>      | <b>818,647</b>      |
| Deferred inflows of resources                              | 22,314                     | 16,597              | 3,572                       | 4,615             | 25,886              | 21,212              |
| <b>Total Liabilities and Deferred Inflows of Resources</b> | <b>473,244</b>             | <b>472,179</b>      | <b>356,802</b>              | <b>367,680</b>    | <b>830,046</b>      | <b>839,859</b>      |
| Net Position                                               |                            |                     |                             |                   |                     |                     |
| Net investment in capital assets                           | 1,993,824                  | 1,994,003           | 224,259                     | 224,140           | 2,218,083           | 2,218,143           |
| Restricted                                                 | 94,430                     | 134,054             | 54,284                      | 48,790            | 148,714             | 182,844             |
| Unrestricted                                               | (203,632)                  | (234,226)           | 43,177                      | 20,863            | (160,455)           | (213,363)           |
| <b>NET POSITION</b>                                        | <b>\$ 1,884,622</b>        | <b>\$ 1,893,831</b> | <b>\$ 321,720</b>           | <b>\$ 293,793</b> | <b>\$ 2,206,342</b> | <b>\$ 2,187,624</b> |

- At June 30, 2019, the City's net position totaled \$2.2 billion. Net position consisted entirely of the City's net investment in capital assets, representing the total funds invested to acquire capital assets, reduced by the outstanding debt issued in connection with their construction or acquisition. Capital assets are not available, spendable resources, and generally are not liquidated to repay debt. Restricted net position totaled \$149 million and unrestricted net deficit totaled \$160 million, primarily attributable to the implementation of GASB statements 68 and 75 to record liabilities for employee pensions and other post-employment benefits. These liabilities will be liquidated with revenues received in future years that cannot be accrued in these financial statements.

- Current assets increased by \$46 million, comprised of a \$30 million increase attributable to governmental activities and a \$16 million increase attributable to business-type activities. More than one-fourth of the increase in current assets from governmental activities resulted from positive operating results in the Development Fees Fund. Other contributors to the increase were cash and investments in the General Fund group; amounts due from other governments (mostly grants) to the General Fund group; and higher accounts receivable in several funds. The majority of the business-type activity increase in current assets was due to proprietary fund operations net of non-operating items.
- The City's total capital assets decreased by \$23 million during the current fiscal year primarily due to depreciation
- The City's total liabilities decreased by \$14 million to \$804 million. Governmental activities' liabilities decreased by barely 1 percent (less than \$5 million) whereas business-type activities decreased by \$10 million. The reduction in business-type activity liabilities was primarily due to the refunding of certain water and wastewater bonds described in Note II.G.

SUMMARY OF CHANGES IN NET POSITION  
(\$THOUSANDS)

|                                                                                            | GOVERNMENTAL<br>ACTIVITIES |                     | BUSINESS-TYPE<br>ACTIVITIES |                   | TOTAL               |                     |
|--------------------------------------------------------------------------------------------|----------------------------|---------------------|-----------------------------|-------------------|---------------------|---------------------|
|                                                                                            | 2019                       | 2018                | 2019                        | 2018              | 2019                | 2018                |
| Program Revenues                                                                           |                            |                     |                             |                   |                     |                     |
| Charges for services                                                                       | \$ 55,676                  | \$ 42,849           | \$ 158,435                  | \$ 158,404        | \$ 214,111          | \$ 201,253          |
| Operating grants and contributions                                                         | 14,689                     | 16,939              | 21,866                      | 21,636            | 36,555              | 38,575              |
| Capital grants and contributions                                                           | 9,838                      | 3,502               | -                           | 1,349             | 9,838               | 4,851               |
| General Revenues                                                                           |                            |                     |                             |                   |                     |                     |
| Taxes                                                                                      | 135,413                    | 126,962             | -                           | -                 | 135,413             | 126,962             |
| Interest on investments                                                                    | <u>5,772</u>               | <u>1,405</u>        | <u>7,612</u>                | <u>1,839</u>      | <u>13,384</u>       | <u>3,244</u>        |
| <b>Total Revenues</b>                                                                      | <u>221,388</u>             | <u>191,657</u>      | <u>187,913</u>              | <u>183,228</u>    | <u>409,301</u>      | <u>374,885</u>      |
| Expenses                                                                                   |                            |                     |                             |                   |                     |                     |
| General government                                                                         | 47,292                     | 56,052              | -                           | -                 | 47,292              | 56,052              |
| Public safety                                                                              | 110,217                    | 114,056             | -                           | -                 | 110,217             | 114,056             |
| Transportation systems                                                                     | 11,367                     | 13,353              | -                           | -                 | 11,367              | 13,353              |
| Community development                                                                      | 21,205                     | 17,440              | -                           | -                 | 21,205              | 17,440              |
| Culture and leisure                                                                        | 33,792                     | 30,577              | -                           | -                 | 33,792              | 30,577              |
| Libraries                                                                                  | 3,251                      | 3,462               | -                           | -                 | 3,251               | 3,462               |
| Interest on long-term debt                                                                 | 4,452                      | 9,746               | -                           | -                 | 4,452               | 9,746               |
| Loss from disposal of assets                                                               | 70                         | -                   | 417                         | -                 | 487                 | -                   |
| Water                                                                                      | -                          | -                   | 55,883                      | 57,618            | 55,883              | 57,618              |
| Wastewater                                                                                 | -                          | -                   | 31,784                      | 33,512            | 31,784              | 33,512              |
| Environmental resource                                                                     | -                          | -                   | 46,314                      | 45,634            | 46,314              | 45,634              |
| Oxnard Housing Authority                                                                   | <u>-</u>                   | <u>-</u>            | <u>27,634</u>               | <u>27,889</u>     | <u>27,634</u>       | <u>27,889</u>       |
| <b>Total Expenses</b>                                                                      | <u>231,646</u>             | <u>244,686</u>      | <u>162,032</u>              | <u>164,653</u>    | <u>393,678</u>      | <u>409,339</u>      |
| <b>CHANGE IN NET POSITION BEFORE SPECIAL ITEMS,<br/>CONTRIBUTED CAPITAL, AND TRANSFERS</b> | (10,258)                   | (53,029)            | 25,881                      | 18,575            | 15,623              | (34,454)            |
| <b>CONTRIBUTED CAPITAL</b>                                                                 | 789                        | (1,940)             | (221)                       | 1,940             | 568                 | -                   |
| <b>SPECIAL ITEMS</b>                                                                       | -                          | 10,657              | -                           | -                 | -                   | 10,657              |
| <b>TRANSFERS</b>                                                                           | <u>243</u>                 | <u>201</u>          | <u>(243)</u>                | <u>(201)</u>      | <u>-</u>            | <u>-</u>            |
| <b>CHANGE IN NET POSITION</b>                                                              | (9,226)                    | (44,111)            | 25,417                      | 20,314            | 16,191              | (23,797)            |
| <b>NET POSITION - JULY 1</b>                                                               | 1,893,830                  | 1,945,950           | 293,793                     | 278,381           | 2,187,623           | 2,224,331           |
| <b>PRIOR-PERIOD ADJUSTMENT</b>                                                             | <u>18</u>                  | <u>(8,008)</u>      | <u>2,510</u>                | <u>(4,902)</u>    | <u>2,528</u>        | <u>(12,910)</u>     |
| <b>NET POSITION - JUNE 30</b>                                                              | <u>\$ 1,884,622</u>        | <u>\$ 1,893,831</u> | <u>\$ 321,720</u>           | <u>\$ 293,793</u> | <u>\$ 2,206,342</u> | <u>\$ 2,187,624</u> |



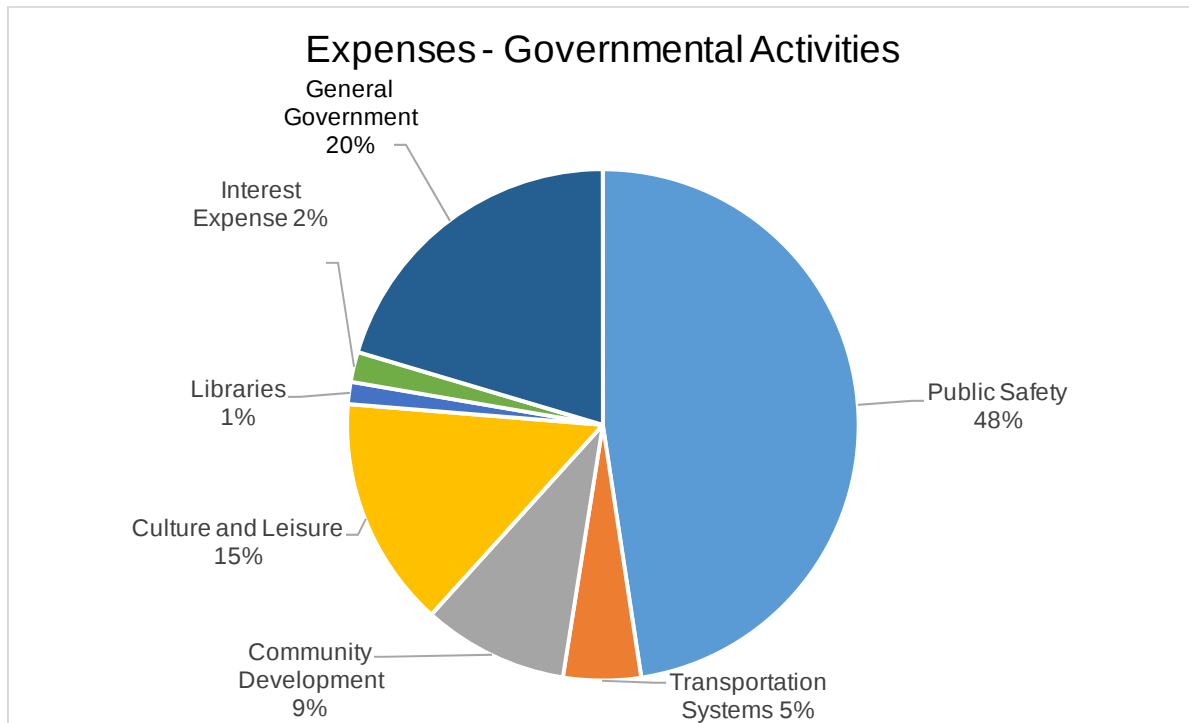
## Revenues

The City financed its operations for fiscal 2018-2019 using \$135 million in tax revenue, \$81 million from its governmental activities, \$180 million generated by its business-type activities and \$13 million of interest income. In addition it consumed \$9 million of governmental activity net position (generally total assets less total liabilities) and added \$25 million to its business-type activity net position for a net increase in citywide net position of \$16 million.

Total governmental activity revenues increased by \$30 million primarily attributable to an increase in charges for services, as well as increases in tax and capital grants and contributions.

- Nearly all of the \$13 million increase in charges for services is due to an increase in development impact fees, which are a restricted revenue source not part of the General Fund group.
- Revenue from taxes increased by \$8 million reflecting continuing growth in property tax, business tax, transient occupancy (hotel) tax, property transfer taxes and utility franchise fees.
- Operating grants and contributions decreased by \$2 million and capital grants and contributions increased by \$6 million. These two categories of revenues fluctuate from year-to-year and the change between years is not predictive of future revenue levels.

Total business-type activity revenues increased by \$5 million primarily attributable to an increase in interest earned on investments, largely driven by favorable fair market value adjustments as of June 30, 2019.



### Program Expenses

- Total expenses in governmental activities decreased by \$13 million versus the prior year attributable not to ongoing operations but primarily due to lower workers' compensation and general liability expense and pension expense associated with public safety and other governmental activities, as well as one-time swap termination payments associated with two bond refundings in fiscal year 2017-18, not repeated in fiscal year 2018-19.
- Other costs that are not reported in the fund accounting statements also had a significant effect. These items are described in the Reconciliation of the Change in Fund Balances of the Governmental Funds to the Statement of Activities found on page 27 of the basic financial statements. Depreciation net of capital outlays totaling \$15 million decreased net position as did \$8 million in increases in accruals for actuarial liabilities, leave payable, post-employment benefits and retirement benefit liabilities. In addition, principal repayments and net amortization and adjustment of premiums and discounts on long term debt increased net position by \$7 million.

## Fund Financial Statements

### GOVERNMENTAL FUNDS BALANCE SHEET SUMMARY (\$THOUSANDS)

|                                                                  | GENERAL<br>FUND  |                 | AFFORDABLE<br>HOUSING |                  | DEVELOPER<br>FEES |                  | OTHER<br>GOVERNMENTAL |                  | TOTAL            |                  |
|------------------------------------------------------------------|------------------|-----------------|-----------------------|------------------|-------------------|------------------|-----------------------|------------------|------------------|------------------|
|                                                                  | 2019             | 2018            | 2019                  | 2018             | 2019              | 2018             | 2019                  | 2018             | 2019             | 2018             |
| Assets                                                           | \$ 62,755        | \$54,560        | \$ 34,156             | \$ 33,309        | \$49,935          | \$ 40,857        | \$ 76,795             | \$ 76,749        | \$223,641        | \$205,475        |
| <b>TOTAL ASSETS AND DEFERRED OUTFLOWS</b>                        | <b>\$ 62,755</b> | <b>\$54,560</b> | <b>\$ 34,156</b>      | <b>\$ 33,309</b> | <b>\$49,935</b>   | <b>\$ 40,857</b> | <b>\$ 76,795</b>      | <b>\$ 76,749</b> | <b>\$223,641</b> | <b>\$205,475</b> |
| Liabilities, Deferred Inflows and Fund Balance                   |                  |                 |                       |                  |                   |                  |                       |                  |                  |                  |
| Liabilities                                                      | \$ 20,513        | \$14,098        | \$ 9                  | \$ 2             | \$ 671            | \$ 341           | \$ 12,460             | \$ 9,513         | \$ 33,653        | \$ 23,954        |
| Deferred inflows of resources                                    | 7                | -               | 32,452                | 31,623           | 8,295             | 8,270            | 9,303                 | 10,017           | 50,057           | 49,910           |
| <b>Total Liabilities and Deferred Inflows</b>                    | <b>20,520</b>    | <b>14,098</b>   | <b>32,461</b>         | <b>31,625</b>    | <b>8,966</b>      | <b>8,611</b>     | <b>21,763</b>         | <b>19,530</b>    | <b>83,710</b>    | <b>73,864</b>    |
| Fund Balances                                                    |                  |                 |                       |                  |                   |                  |                       |                  |                  |                  |
| Nonspendable                                                     | -                | -               | -                     | -                | -                 | -                | -                     | -                | -                | -                |
| Restricted                                                       | 10,528           | 10,559          | 1,695                 | 1,684            | 40,969            | 32,246           | 41,237                | 39,656           | 94,429           | 84,145           |
| Committed                                                        | 22,560           | 12,662          | -                     | -                | -                 | -                | -                     | -                | 22,560           | 12,662           |
| Assigned                                                         | 283              | -               | -                     | -                | -                 | -                | 13,795                | 17,563           | 14,078           | 17,563           |
| Unassigned                                                       | 8,864            | 17,241          | -                     | -                | -                 | -                | -                     | -                | 8,864            | 17,241           |
| <b>Total Fund Balances</b>                                       | <b>42,235</b>    | <b>40,462</b>   | <b>1,695</b>          | <b>1,684</b>     | <b>40,969</b>     | <b>32,246</b>    | <b>55,032</b>         | <b>57,219</b>    | <b>139,931</b>   | <b>131,611</b>   |
| <b>TOTAL LIABILITIES, DEFERRED INFLOWS<br/>AND FUND BALANCES</b> | <b>\$ 62,755</b> | <b>\$54,560</b> | <b>\$ 34,156</b>      | <b>\$ 33,309</b> | <b>\$49,935</b>   | <b>\$ 40,857</b> | <b>\$ 76,795</b>      | <b>\$ 76,749</b> | <b>\$223,641</b> | <b>\$205,475</b> |

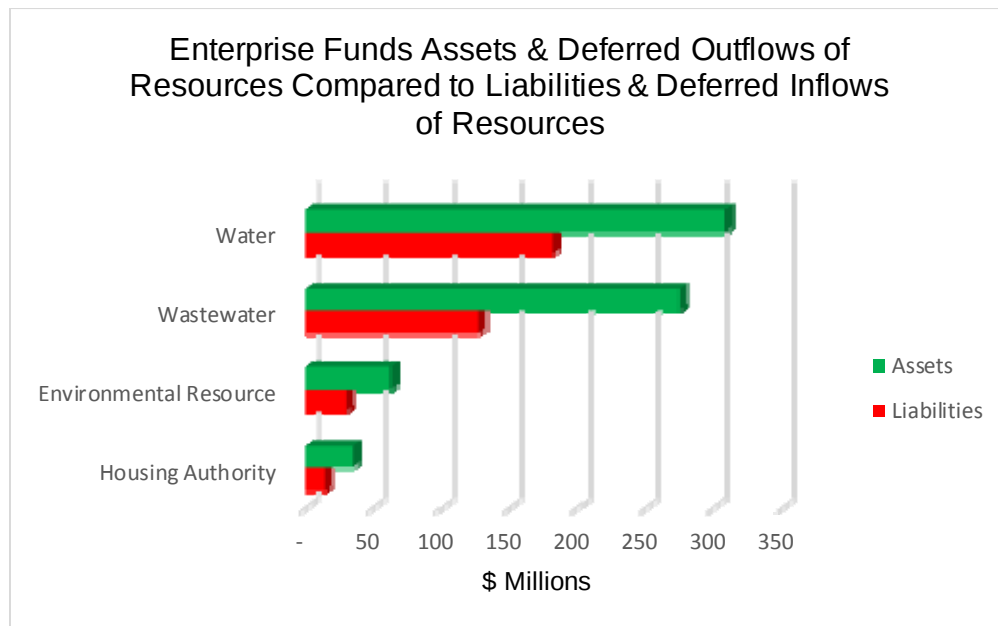
- Total assets in governmental funds increased by \$18 million, of which approximately half relates to the Developer Fees Fund. Total liabilities in governmental funds increased by \$10 million due to increases in accounts payable and other liabilities.
- Restricted fund balances in governmental funds totaled \$94 million. The restricted amounts consist almost entirely of development impact fees totaling \$41 million and maintenance, transportation and capital project related funds totaling \$49 million.

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
(\$THOUSANDS)

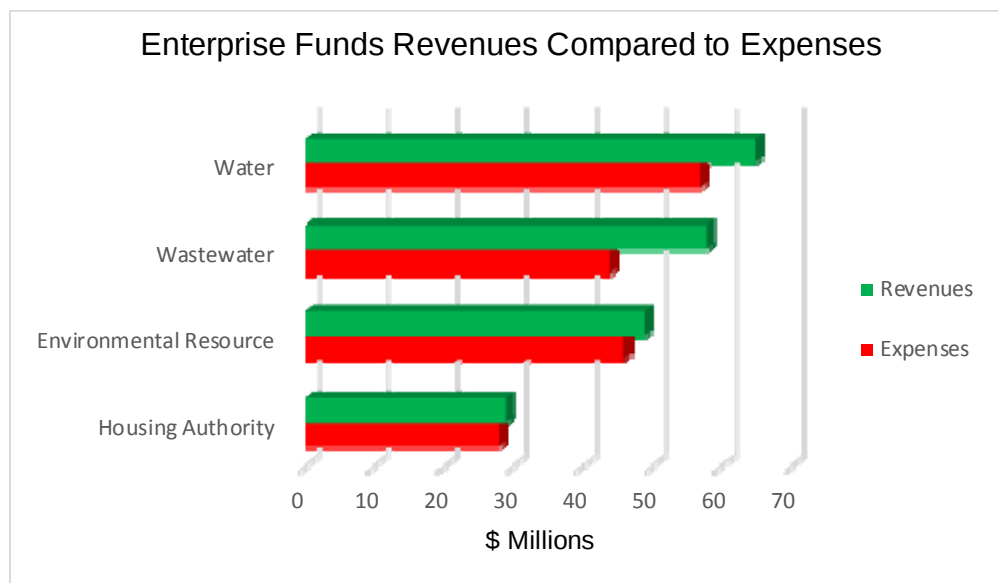
|                                                         | GENERAL<br>FUND  |                  | AFFORDABLE<br>HOUSING |                 | DEVELOPER<br>FEES |                 | OTHER<br>GOVERNMENTAL |                 | TOTAL            |                  |
|---------------------------------------------------------|------------------|------------------|-----------------------|-----------------|-------------------|-----------------|-----------------------|-----------------|------------------|------------------|
|                                                         | 2019             | 2018             | 2019                  | 2018            | 2019              | 2018            | 2019                  | 2018            | 2019             | 2018             |
| <b>Revenues</b>                                         |                  |                  |                       |                 |                   |                 |                       |                 |                  |                  |
| Taxes                                                   | \$120,904        | \$112,368        | \$ -                  | \$ -            | \$ -              | \$ -            | \$14,147              | \$14,280        | \$135,051        | \$126,648        |
| Other revenues                                          | <u>38,573</u>    | <u>32,309</u>    | <u>82</u>             | <u>52</u>       | <u>11,654</u>     | <u>52</u>       | <u>34,002</u>         | <u>33,313</u>   | <u>84,311</u>    | <u>65,726</u>    |
| <b>Total Revenues</b>                                   | <u>159,477</u>   | <u>144,677</u>   | <u>82</u>             | <u>52</u>       | <u>11,654</u>     | <u>52</u>       | <u>48,149</u>         | <u>47,593</u>   | <u>219,362</u>   | <u>192,374</u>   |
| <b>Expenditures</b>                                     |                  |                  |                       |                 |                   |                 |                       |                 |                  |                  |
| Current                                                 | 143,851          | 139,129          | 71                    | 142             | 1,577             | 142             | 38,479                | 39,810          | 183,978          | 179,223          |
| Capital outlay                                          | 5,418            | 2,827            | -                     | -               | 683               | -               | 10,177                | 13,941          | 16,278           | 16,768           |
| Debt service                                            | <u>1,320</u>     | <u>1,323</u>     | <u>-</u>              | <u>-</u>        | <u>-</u>          | <u>-</u>        | <u>9,759</u>          | <u>41,017</u>   | <u>11,079</u>    | <u>42,340</u>    |
| <b>Total Expenditures</b>                               | <u>150,589</u>   | <u>143,279</u>   | <u>71</u>             | <u>142</u>      | <u>2,260</u>      | <u>142</u>      | <u>58,415</u>         | <u>94,768</u>   | <u>211,335</u>   | <u>238,331</u>   |
| <b>EXCESS OF REVENUES OVER (UNDER)<br/>EXPENDITURES</b> | <u>8,888</u>     | <u>1,398</u>     | <u>11</u>             | <u>(90)</u>     | <u>9,394</u>      | <u>(90)</u>     | <u>(10,266)</u>       | <u>(47,175)</u> | <u>8,027</u>     | <u>(45,957)</u>  |
| <b>OTHER FINANCING SOURCES (USES)</b>                   |                  |                  |                       |                 |                   |                 |                       |                 |                  |                  |
| Proceeds from sale of bonds                             | -                | -                | -                     | -               | -                 | -               | -                     | 37,609          | -                | 37,609           |
| Net transfers                                           | <u>(7,116)</u>   | <u>(7,205)</u>   | <u>-</u>              | <u>-</u>        | <u>(671)</u>      | <u>-</u>        | <u>8,061</u>          | <u>6,705</u>    | <u>274</u>       | <u>(500)</u>     |
| <b>Total Other Financing Sources (Uses)</b>             | <u>(7,116)</u>   | <u>(7,205)</u>   | <u>-</u>              | <u>-</u>        | <u>(671)</u>      | <u>-</u>        | <u>8,061</u>          | <u>44,314</u>   | <u>274</u>       | <u>37,109</u>    |
| <b>NET CHANGE IN FUND BALANCES</b>                      | 1,772            | (5,807)          | 11                    | (90)            | 8,723             | (90)            | (2,205)               | (2,861)         | 8,301            | (8,848)          |
| <b>FUND BALANCES, JULY 1</b>                            | 40,462           | 46,269           | 1,684                 | 1,774           | 32,246            | 1,774           | 57,220                | 90,642          | 131,612          | 140,459          |
| <b>PRIOR-PERIOD ADJUSTMENT</b>                          | <u>-</u>         | <u>-</u>         | <u>-</u>              | <u>-</u>        | <u>-</u>          | <u>-</u>        | <u>18</u>             | <u>-</u>        | <u>18</u>        | <u>-</u>         |
| <b>FUND BALANCES, JUNE 30</b>                           | <u>\$ 42,234</u> | <u>\$ 40,462</u> | <u>\$ 1,695</u>       | <u>\$ 1,684</u> | <u>\$40,969</u>   | <u>\$ 1,684</u> | <u>\$55,033</u>       | <u>\$87,781</u> | <u>\$139,931</u> | <u>\$131,611</u> |

- The General Fund group's combined fund balance increased by \$2 million in FY 2018-19 due to higher tax revenues and charges for services, partially offset by higher labor and other operating costs. The sales tax revenue was affected by prior year delays in remittances from the California Department of Tax and Fee Administration caused by the State's implementation of a new financial management system.
- Property taxes collected in other governmental funds come from the City's public safety pension tax override fund. In 1951, the City's voters approved property taxes to fund public safety employees' participation in the California Public Employees Retirement System. This vote preceded, and thus supersedes, Proposition 13's 1% property tax rate limit approved in 1978.
- When pension tax collections exceed estimates or pension costs are lower than estimated the City will adjust the tax rate to assure pension override tax revenues do not exceed eligible expenditures or amortization of prior years' unfunded actuarial liabilities. Eligible public safety retirement costs are expected to exceed funding through the tax override and are expected to continue to grow in the near term which will affect all funds that finance public safety personnel, mostly the General Fund (101) and the Measure O (Half-Cent Sales Tax) Fund (104).

The following table compares Enterprise Funds assets and liabilities as of the end of the fiscal year:



The following table compares Enterprise Funds revenues and expenses for the fiscal year:



## Budget

### GENERAL FUND GROUP BUDGETARY SUMMARY (\$THOUSANDS)

|                                                         | ORIGINAL<br>BUDGET | FINAL<br>BUDGET   | ACTUAL<br>AMOUNTS | VARIANCE<br>WITH FINAL<br>BUDGET<br>POSITIVE<br>(NEGATIVE) |
|---------------------------------------------------------|--------------------|-------------------|-------------------|------------------------------------------------------------|
| <b>Revenues</b>                                         |                    |                   |                   |                                                            |
| Taxes                                                   | \$ 117,008         | \$ 117,008        | \$ 120,904        | \$ 3,896                                                   |
| Other Revenues                                          | 37,056             | 38,022            | 38,573            | 551                                                        |
| <b>Total Revenues</b>                                   | <u>154,064</u>     | <u>155,030</u>    | <u>159,477</u>    | <u>4,447</u>                                               |
| <b>Expenditures</b>                                     |                    |                   |                   |                                                            |
| Current                                                 | 140,402            | 144,566           | 143,851           | 715                                                        |
| Capital outlay                                          | 1,641              | 8,898             | 5,418             | 3,480                                                      |
| Debt service                                            | 1,353              | 1,448             | 1,320             | 128                                                        |
| <b>Total Expenditures</b>                               | <u>143,396</u>     | <u>154,912</u>    | <u>150,589</u>    | <u>4,323</u>                                               |
| <b>EXCESS OF REVENUES OVER (UNDER)<br/>EXPENDITURES</b> | <u>10,668</u>      | <u>118</u>        | <u>8,888</u>      | <u>8,770</u>                                               |
| <b>Other Financing Sources (Uses)</b>                   |                    |                   |                   |                                                            |
| Net transfers                                           | (5,409)            | (5,533)           | (7,116)           | (1,583)                                                    |
| <b>Total Other Financing Sources (Uses)</b>             | <u>(5,409)</u>     | <u>(5,533)</u>    | <u>(7,116)</u>    | <u>(1,583)</u>                                             |
| <b>NET CHANGE IN FUND BALANCES</b>                      | <u>\$ 5,259</u>    | <u>\$ (5,415)</u> | <u>\$ 1,772</u>   | <u>\$ 7,187</u>                                            |

- General Fund group revenues were \$5 million higher than the original budget and \$4 million higher than the revised final budget while expenditures were \$7 million higher than the original budget but \$4 million lower than the revised final budget.
- Higher sales tax remittances account for most of the increase in tax revenue compared with the revised budget.
- Compared with the original budget, public safety personnel costs increased by \$3 million primarily driven by overtime costs associated with the City's mutual aid response to regional wildland fires; these costs are reimbursed by the State and federal government. In addition, the City incurred costs of over \$2 million to correct legacy pay and benefit issues affecting part time and seasonal employees as far back as twenty years ago.
- Compared with the revised budget, these cost increases were offset by the effect of multi-year capital project costs carried over in their entirety into the next year but not completely spent in that year.

## Capital Assets (Note II.F. pages 72-74)

### CAPITAL ASSETS NET OF ACCUMULATED DEPRECIATION (\$THOUSANDS)

|                          | GOVERNMENTAL<br>ACTIVITIES |                     | BUSINESS-TYPE<br>ACTIVITIES |                  | TOTAL              |                    |
|--------------------------|----------------------------|---------------------|-----------------------------|------------------|--------------------|--------------------|
|                          | 2019                       | 2018                | 2019                        | 2018             | 2019               | 2018               |
| Land                     | \$ 1,418,658               | \$ 1,418,638        | \$ 17,042                   | \$ 17,042        | \$1,435,700        | \$1,435,680        |
| Buildings                | 80,871                     | 82,748              | 131,698                     | 175,028          | 212,569            | 257,776            |
| Other improvements       | 77,971                     | 78,327              | 4,325                       | 4,546            | 82,296             | 82,873             |
| Machinery and equipment  | 5,012                      | 4,342               | 58,645                      | 56,876           | 63,657             | 61,218             |
| Vehicles                 | 7,714                      | 6,533               | -                           | -                | 7,714              | 6,533              |
| Infrastructure           | 465,300                    | 479,012             | 277,728                     | 242,841          | 743,028            | 721,853            |
| Construction in progress | 10,087                     | 11,354              | 15,462                      | 16,018           | 25,549             | 27,372             |
| <b>TOTALS</b>            | <b>\$ 2,065,613</b>        | <b>\$ 2,080,954</b> | <b>\$504,900</b>            | <b>\$512,351</b> | <b>\$2,570,513</b> | <b>\$2,593,305</b> |

The total amount reported at June 30, 2019, as invested in Capital Assets is \$2.6 billion, a decrease of \$23 million from fiscal year 2017-2018. This change reflects a combination of routine depreciation, retirements and additions to capital assets. Capital assets net of depreciation decreased by \$15 million in governmental activities and by \$8 million in business-type activities.

## Long-Term Debt (Note II.G. pages 75-93)

### OUTSTANDING DEBT NET OF DISCOUNTS/PREMIUMS (\$THOUSANDS)

|                               | GOVERNMENTAL<br>ACTIVITIES |                  | BUSINESS-TYPE<br>ACTIVITIES |                   | TOTAL            |                  |
|-------------------------------|----------------------------|------------------|-----------------------------|-------------------|------------------|------------------|
|                               | 2019                       | 2018             | 2019                        | 2018              | 2019             | 2018             |
| Lease revenue bonds           | \$ 63,984                  | \$ 66,940        |                             |                   | \$ 63,984        | \$ 66,940        |
| Revenue bonds                 |                            |                  | \$275,968                   | \$ 285,427        | 275,968          | 285,427          |
| Capital leases                | 20,061                     | 22,695           | 6,815                       | 5,074             | 26,876           | 27,769           |
| Certificates of participation | 21,460                     | 22,180           | -                           | -                 | 21,460           | 22,180           |
| <b>TOTALS</b>                 | <b>\$ 105,505</b>          | <b>\$111,815</b> | <b>\$282,783</b>            | <b>\$ 290,501</b> | <b>\$388,288</b> | <b>\$402,316</b> |

Governmental activities outstanding debt decreased by \$6 million as a result of principal payments made during the fiscal year. Business type-activities outstanding debt decreased by \$8 million due to principal payments made during the fiscal year, partially offset by increased unamortized premiums associated with the issuance of the water and wastewater revenue refunding bonds in November 2018.

As described in the long-term debt footnote, the City refunded variable rate debt in its water and wastewater funds to reduce variable rate debt risk relating to letter of credit renewal and fees and swap termination charges and to reduce debt service payments.

Lease revenue bonds are secured by the General Fund rather than pledged revenues as in the case of the business-type activity revenue bonds.

The City's bonds are rated by Standard & Poor's Global Ratings. Currently the issuer credit rating on the City is "A" with a positive outlook. The City's debt is rated "A-" for lease revenue bonds, "A" for water revenue bonds and "A-" for wastewater revenue bonds.

## **ECONOMIC AND LEGAL FACTORS**

The two main sources of General Fund revenue -- property tax and sales tax -- continue to show steady growth even as the national and State economic expansion matures. On the expenditure side, annual increases in labor costs, particularly for pensions, continue to outstrip revenue growth in most funds, although, as noted on page 15 above, the City benefits substantially from a public safety pension tax override, which lessens -- but by no means eliminates -- the fiscal burden on the General Fund imposed by rising pension costs.

In fiscal 2017-2018, a court ruled against the City in its suit to declare invalid a 2016 voter initiative to roll back wastewater rates. The City has appealed that judgment. A citizen lawsuit seeks to direct how the City would manage refunds to class action plaintiffs if the court decision on wastewater rates is not reversed.

Another citizen lawsuit challenges the reimbursement transferred to governmental funds by the City's business-type funds (the Infrastructure Use Fee). Refer to footnote V.B. on page 121 for details on the City's litigation risk.

Subsequent to the rate rollback litigation the City Council approved wastewater rates so that the City can meet its bond covenant obligations while maintaining funding for operations and limited capital asset investment financed by cash and debt.

As noted in prior reports, strengthening administrative systems remains a top strategic priority for the City Council, and the City Council has continued to support this effort with staffing and funding. Implementation of a new enterprise resource planning (ERP) software system is expected to begin next year.

## **CONTACTING THE CITY'S FINANCIAL MANAGEMENT**

This financial report is designed to provide residents, taxpayers, customers, employees and investors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report, contact the Finance Department at City of Oxnard at 300 W. 3<sup>rd</sup> Street, Oxnard, CA 93030, or call (805) 385-7475.

# **BASIC FINANCIAL STATEMENTS**

CITY OF OXNARD, CALIFORNIA  
**STATEMENT OF NET POSITION**  
JUNE 30, 2019

|                                                                         | Governmental<br>Activities | Business-type<br>Activities | Total                   |
|-------------------------------------------------------------------------|----------------------------|-----------------------------|-------------------------|
| <b>ASSETS</b>                                                           |                            |                             |                         |
| <b>Current Assets</b>                                                   |                            |                             |                         |
| Cash and investments                                                    | \$ 140,606,649             | \$ 121,624,794              | \$ 262,231,443          |
| Accounts and other receivables (net of allowance for doubtful accounts) | 10,898,137                 | 24,999,804                  | 35,897,941              |
| Internal balances                                                       | 2,258,921                  | (2,258,921)                 | -                       |
| Due from other governments                                              | 11,511,322                 | -                           | 11,511,322              |
| Due from Successor Agency                                               | 339,325                    | -                           | 339,325                 |
| Other assets                                                            | 746,742                    | 558,258                     | 1,305,000               |
| <b>Noncurrent Assets</b>                                                |                            |                             |                         |
| Properties held for resale                                              | 570,000                    | -                           | 570,000                 |
| Notes receivable (net of allowance for doubtful accounts)               | 50,050,387                 | 2,938,000                   | 52,988,387              |
| Restricted: Investments with fiscal agents                              | 18,979,523                 | 13,349,707                  | 32,329,230              |
| Capital assets not being depreciated                                    | 1,428,745,320              | 32,503,970                  | 1,461,249,290           |
| Capital assets, net of accumulated depreciation                         | 636,868,172                | 472,395,513                 | 1,109,263,685           |
| <b>Total Assets</b>                                                     | <b>2,301,574,498</b>       | <b>666,111,125</b>          | <b>2,967,685,623</b>    |
| <b>DEFERRED OUTFLOW OF RESOURCES</b>                                    |                            |                             |                         |
| Deferred amount on refunding                                            | 39,919                     | 2,142,991                   | 2,182,910               |
| Deferred outflow on pension plans                                       | 55,500,993                 | 10,009,424                  | 65,510,417              |
| Deferred outflow on other post-employment benefit plans (OPEB)          | 751,271                    | 258,781                     | 1,010,052               |
| <b>Total Deferred Outflow of Resources</b>                              | <b>56,292,183</b>          | <b>12,411,196</b>           | <b>68,703,379</b>       |
| <b>LIABILITIES</b>                                                      |                            |                             |                         |
| <b>Current Liabilities</b>                                              |                            |                             |                         |
| Accounts payable                                                        | 12,411,433                 | 9,767,644                   | 22,179,077              |
| Compensated absences payable - current                                  | 10,696,417                 | 1,561,500                   | 12,257,917              |
| Self insurance claims - current                                         | 11,724,532                 | -                           | 11,724,532              |
| Unearned revenues                                                       | 3,867,531                  | -                           | 3,867,531               |
| Other liabilities                                                       | 13,571,702                 | 3,556,929                   | 17,128,631              |
| Notes payable - current                                                 | 20,000                     | -                           | 20,000                  |
| Capital leases and revenue bonds - current                              | 5,858,447                  | 10,459,774                  | 16,318,221              |
| Early retirement incentive plan payable - current                       | 148,010                    | -                           | 148,010                 |
| <b>Noncurrent Liabilities</b>                                           |                            |                             |                         |
| Compensated absences payable                                            | 5,530,034                  | 1,020,015                   | 6,550,049               |
| Other post-employment benefits payable                                  | 27,342,901                 | 8,537,862                   | 35,880,763              |
| Net pension liabilities                                                 | 240,110,301                | 45,641,564                  | 285,751,865             |
| Self-insurance claims                                                   | 19,987,771                 | -                           | 19,987,771              |
| Other liabilities                                                       | -                          | 361,217                     | 361,217                 |
| Notes payable                                                           | 15,305                     | -                           | 15,305                  |
| Capital leases and revenue bonds, net of premiums and discount          | 99,646,518                 | 272,323,507                 | 371,970,025             |
| <b>Total Liabilities</b>                                                | <b>450,930,902</b>         | <b>353,230,012</b>          | <b>804,160,914</b>      |
| <b>DEFERRED INFLOW OF RESOURCES</b>                                     |                            |                             |                         |
| Deferred inflow on loans                                                | 147,554                    | -                           | 147,554                 |
| Deferred inflow on pension plans                                        | 19,862,847                 | 3,034,579                   | 22,897,426              |
| Deferred inflow on other post-employment benefit plans (OPEB)           | 1,562,192                  | 538,032                     | 2,100,224               |
| Gain on refunding                                                       | 741,545                    | -                           | 741,545                 |
| <b>Total Deferred Inflow of Resources</b>                               | <b>22,314,138</b>          | <b>3,572,611</b>            | <b>25,886,749</b>       |
| <b>NET POSITION</b>                                                     |                            |                             |                         |
| Net investment in capital assets                                        | 1,993,824,011              | 224,259,193                 | 2,218,083,204           |
| Restricted for:                                                         |                            |                             |                         |
| Debt service                                                            | 1,937,386                  | 18,606,776                  | 20,544,162              |
| Culture and leisure                                                     | 125,065                    | -                           | 125,065                 |
| Housing                                                                 | 1,692,342                  | 173,941                     | 1,866,283               |
| Infrastructure developments                                             | 40,968,827                 | 35,502,906                  | 76,471,733              |
| Maintenance districts                                                   | 16,163,027                 | -                           | 16,163,027              |
| Public safety                                                           | 2,566,199                  | -                           | 2,566,199               |
| Streets and traffic improvements/maintenance                            | 28,614,223                 | -                           | 28,614,223              |
| Transportation systems                                                  | 1,927,123                  | -                           | 1,927,123               |
| Grants                                                                  | 435,452                    | -                           | 435,452                 |
| Unrestricted                                                            | (203,632,014)              | 43,176,882                  | (160,455,132)           |
| <b>TOTAL NET POSITION</b>                                               | <b>\$ 1,884,621,641</b>    | <b>\$ 321,719,698</b>       | <b>\$ 2,206,341,339</b> |

The accompanying notes are an integral part of the financial statements.

CITY OF OXNARD, CALIFORNIA  
**STATEMENT OF ACTIVITIES**  
 FOR THE YEAR ENDED JUNE 30, 2019

| Functions/Programs             | Expenses       | Program Revenues        |                                          |                                        |
|--------------------------------|----------------|-------------------------|------------------------------------------|----------------------------------------|
|                                |                | Charges for<br>Services | Operating<br>Grants and<br>Contributions | Capital Grants<br>and<br>Contributions |
| PRIMARY GOVERNMENT             |                |                         |                                          |                                        |
| Governmental Activities        |                |                         |                                          |                                        |
| General government             | \$ 47,292,219  | \$ 18,177,999           | \$ 6,720,190                             | \$ -                                   |
| Public safety                  | 110,217,029    | 8,637,284               | 305,080                                  | -                                      |
| Transportation systems         | 11,366,628     | 2,008,345               | -                                        | 9,838,626                              |
| Community development          | 21,205,257     | 12,898,111              | 3,083,789                                | -                                      |
| Culture and leisure            | 33,792,321     | 13,649,286              | 4,580,068                                | -                                      |
| Libraries                      | 3,251,464      | 304,522                 | -                                        | -                                      |
| Interest on long-term debt     | 4,451,689      | -                       | -                                        | -                                      |
| Total Governmental Activities  | 231,576,607    | 55,675,547              | 14,689,127                               | 9,838,626                              |
| Business-Type Activities       |                |                         |                                          |                                        |
| Water                          | 55,883,239     | 59,825,449              | -                                        | -                                      |
| Wastewater                     | 31,783,839     | 45,098,831              | -                                        | -                                      |
| Environmental resource         | 46,314,446     | 47,534,591              | -                                        | -                                      |
| Oxnard Housing Authority       | 27,634,063     | 5,976,701               | 21,866,012                               | -                                      |
| Total Business-Type Activities | 161,615,587    | 158,435,572             | 21,866,012                               | -                                      |
| TOTAL PRIMARY GOVERNMENT       | \$ 393,192,194 | \$ 214,111,119          | \$ 36,555,139                            | \$ 9,838,626                           |

**GENERAL REVENUES**

Taxes

Property tax

Sales tax

Transient occupancy tax

Franchise tax

Deed transfer tax

Business license tax

Penalties and interest

Interest on investments

Loss from disposal of assets

**CONTRIBUTED CAPITAL**

**TRANSFERS**

**Total General Revenues, Contributed Capital,  
and Transfers**

**CHANGE IN NET POSITION**

**NET POSITION - JULY 1**

**PRIOR-PERIOD ADJUSTMENT**

**NET POSITION - JULY 1, AS RESTATED**

**NET POSITION - JUNE 30**

The accompanying notes are an integral part of the financial statements.

| Net (Expenses) Revenues and<br>Changes in Net Position |                             |                         |                                                                   |
|--------------------------------------------------------|-----------------------------|-------------------------|-------------------------------------------------------------------|
| Primary Government                                     |                             |                         |                                                                   |
| Governmental<br>Activities                             | Business-type<br>Activities | Total                   | Functions/Programs                                                |
| <b>PRIMARY GOVERNMENT</b>                              |                             |                         |                                                                   |
| <b>Governmental Activities</b>                         |                             |                         |                                                                   |
| \$ (22,394,030)                                        | \$ -                        | \$ (22,394,030)         | General government                                                |
| (101,274,665)                                          | -                           | (101,274,665)           | Public safety                                                     |
| 480,343                                                | -                           | 480,343                 | Transportation systems                                            |
| (5,223,357)                                            | -                           | (5,223,357)             | Community development                                             |
| (15,562,967)                                           | -                           | (15,562,967)            | Culture and leisure                                               |
| (2,946,942)                                            | -                           | (2,946,942)             | Libraries                                                         |
| (4,451,689)                                            | -                           | (4,451,689)             | Interest on long-term debt                                        |
| <u>(151,373,307)</u>                                   | <u>-</u>                    | <u>(151,373,307)</u>    | <b>Total Governmental Activities</b>                              |
| <b>Business-Type Activities</b>                        |                             |                         |                                                                   |
| -                                                      | 3,942,210                   | 3,942,210               | Water                                                             |
| -                                                      | 13,314,992                  | 13,314,992              | Wastewater                                                        |
| -                                                      | 1,220,145                   | 1,220,145               | Environmental resource                                            |
| -                                                      | 208,650                     | 208,650                 | Oxnard Housing Authority                                          |
| <u>-</u>                                               | <u>18,685,997</u>           | <u>18,685,997</u>       | <b>Total Business-Type Activities</b>                             |
| <u>(151,373,307)</u>                                   | <u>18,685,997</u>           | <u>(132,687,310)</u>    | <b>TOTAL PRIMARY GOVERNMENT</b>                                   |
| <b>GENERAL REVENUES</b>                                |                             |                         |                                                                   |
| Taxes                                                  |                             |                         |                                                                   |
| 70,227,546                                             | -                           | 70,227,546              | Property tax                                                      |
| 48,518,650                                             | -                           | 48,518,650              | Sales tax                                                         |
| 5,557,470                                              | -                           | 5,557,470               | Transient occupancy tax                                           |
| 3,887,252                                              | -                           | 3,887,252               | Franchise tax                                                     |
| 692,685                                                | -                           | 692,685                 | Deed transfer tax                                                 |
| 6,167,475                                              | -                           | 6,167,475               | Business license tax                                              |
| 361,488                                                | -                           | 361,488                 | Penalties and interest                                            |
| 5,771,878                                              | 7,612,740                   | 13,384,618              | Interest on investments                                           |
| (69,964)                                               | (417,291)                   | (487,255)               | Loss from disposal of assets                                      |
| 789,392                                                | (221,058)                   | 568,334                 |                                                                   |
| <u>243,045</u>                                         | <u>(243,045)</u>            | <u>-</u>                | <b>CONTRIBUTED CAPITAL</b>                                        |
| <b>TRANSFERS</b>                                       |                             |                         |                                                                   |
| <u>142,146,917</u>                                     | <u>6,731,346</u>            | <u>148,878,263</u>      | <b>Total General Revenues, Contributed Capital, and Transfers</b> |
| <u>(9,226,390)</u>                                     | <u>25,417,343</u>           | <u>16,190,953</u>       | <b>CHANGE IN NET POSITION</b>                                     |
| 1,893,830,483                                          | 293,792,671                 | 2,187,623,154           | <b>NET POSITION - JULY 1</b>                                      |
| <u>17,548</u>                                          | <u>2,509,684</u>            | <u>2,527,232</u>        | <b>PRIOR-PERIOD ADJUSTMENT</b>                                    |
| 1,893,848,031                                          | 296,302,355                 | 2,190,150,386           | <b>NET POSITION - JULY 1, AS RESTATED</b>                         |
| <u>\$ 1,884,621,641</u>                                | <u>\$ 321,719,698</u>       | <u>\$ 2,206,341,339</u> | <b>NET POSITION - JUNE 30</b>                                     |

CITY OF OXNARD, CALIFORNIA  
**BALANCE SHEET**  
GOVERNMENTAL FUNDS  
JUNE 30, 2019

|                                                            | GENERAL              | AFFORDABLE<br>HOUSING | DEVELOPMENT<br>FEES<br>FUND | NONMAJOR             | TOTAL<br>GOVERNMENT   |
|------------------------------------------------------------|----------------------|-----------------------|-----------------------------|----------------------|-----------------------|
| <b>ASSETS</b>                                              |                      |                       |                             |                      |                       |
| Cash and investments                                       | \$ 42,276,708        | \$ 1,702,550          | \$ 41,581,190               | \$ 41,480,200        | \$ 127,040,648        |
| Restricted investments with fiscal agents                  | -                    | -                     | -                           | 18,979,523           | 18,979,523            |
| Accounts and other receivables                             | 3,241,621            | 1,800                 | 39,818                      | 6,137,916            | 9,421,155             |
| Due from other funds                                       | 5,921,153            | -                     | -                           | -                    | 5,921,153             |
| Due from other government                                  | 10,640,180           | -                     | -                           | 871,142              | 11,511,322            |
| Due from Successor Agency                                  | 297,915              | -                     | 18,500                      | 22,910               | 339,325               |
| Other assets                                               | 377,045              | -                     | -                           | -                    | 377,045               |
| Notes receivable                                           | -                    | 32,451,998            | 8,295,102                   | 9,303,287            | 50,050,387            |
| <b>Total Assets</b>                                        | <b>\$ 62,754,622</b> | <b>\$ 34,156,348</b>  | <b>\$ 49,934,610</b>        | <b>\$ 76,794,978</b> | <b>\$ 223,640,558</b> |
| <b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>       |                      |                       |                             |                      |                       |
| <b>LIABILITIES</b>                                         |                      |                       |                             |                      |                       |
| Accounts payable                                           | \$ 6,080,193         | \$ 744                | \$ 417,361                  | \$ 4,593,970         | \$ 11,092,268         |
| Other liabilities                                          | 11,322,272           | 8,263                 | 253,320                     | 866,873              | 12,450,728            |
| Due to other funds                                         | 2,113,680            | -                     | -                           | 3,272,027            | 5,385,707             |
| Advances from other funds                                  | 856,237              | -                     | -                           | -                    | 856,237               |
| Unearned revenues                                          | 140,812              | -                     | -                           | 3,726,719            | 3,867,531             |
| <b>Total Liabilities</b>                                   | <b>20,513,194</b>    | <b>9,007</b>          | <b>670,681</b>              | <b>12,459,589</b>    | <b>33,652,471</b>     |
| <b>DEFERRED INFLOW OF RESOURCES</b>                        |                      |                       |                             |                      |                       |
| Deferred inflow on receivables and loans                   | 6,950                | 32,451,998            | 8,295,102                   | 9,303,287            | 50,057,337            |
| <b>Total Liabilities and Deferred Inflows of Resources</b> | <b>\$ 20,520,144</b> | <b>\$ 32,461,005</b>  | <b>\$ 8,965,783</b>         | <b>\$ 21,762,876</b> | <b>\$ 83,709,808</b>  |
| <b>FUND BALANCES</b>                                       |                      |                       |                             |                      |                       |
| <b>Restricted for:</b>                                     |                      |                       |                             |                      |                       |
| Debt service                                               | \$ -                 | \$ -                  | \$ -                        | \$ 1,937,386         | \$ 1,937,386          |
| Transportation systems                                     | -                    | -                     | -                           | 1,927,123            | 1,927,123             |
| Maintenance districts                                      | -                    | -                     | -                           | 16,163,027           | 16,163,027            |
| Streets and traffic improvements/maintenance               | 10,402,918           | -                     | -                           | 18,211,305           | 28,614,223            |
| Infrastructure developments                                | -                    | -                     | 40,968,827                  | -                    | 40,968,827            |
| Housing                                                    | -                    | 1,695,343             | -                           | (3,001)              | 1,692,342             |
| Culture and leisure                                        | 125,065              | -                     | -                           | -                    | 125,065               |
| Public safety                                              | -                    | -                     | -                           | 2,566,199            | 2,566,199             |
| Grants                                                     | -                    | -                     | -                           | 435,452              | 435,452               |
| <b>Committed to:</b>                                       |                      |                       |                             |                      |                       |
| Measure "O" eligible services                              | 22,560,234           | -                     | -                           | -                    | 22,560,234            |
| <b>Assigned to:</b>                                        |                      |                       |                             |                      |                       |
| Capital projects                                           | -                    | -                     | -                           | 13,794,611           | 13,794,611            |
| Other purposes                                             | 282,831              | -                     | -                           | -                    | 282,831               |
| <b>Unassigned</b>                                          | <b>8,863,430</b>     | <b>-</b>              | <b>-</b>                    | <b>-</b>             | <b>8,863,430</b>      |
| <b>Total Fund Balances</b>                                 | <b>42,234,478</b>    | <b>1,695,343</b>      | <b>40,968,827</b>           | <b>55,032,102</b>    | <b>139,930,750</b>    |
| <b>TOTAL LIABILITIES AND FUND BALANCES</b>                 | <b>\$ 62,754,622</b> | <b>\$ 34,156,348</b>  | <b>\$ 49,934,610</b>        | <b>\$ 76,794,978</b> | <b>\$ 223,640,558</b> |

The accompanying notes are an integral part of the financial statements.

**CITY OF OXNARD, CALIFORNIA**  
**RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS**  
**TO THE STATEMENT OF NET POSITION**  
**JUNE 30, 2019**

|                                                                                                                                                                                                                                                                                                                                                                                                                       |                      |                                |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------|--------------------------------|
| Fund balances of governmental funds                                                                                                                                                                                                                                                                                                                                                                                   |                      | \$ 139,930,750                 |
| Amounts reported for governmental activities in the Statement of Net Position are different because:                                                                                                                                                                                                                                                                                                                  |                      |                                |
| Accounts and other assets are not reported in the funds.                                                                                                                                                                                                                                                                                                                                                              |                      | 1,557,081                      |
| Land held for resale are not reported in the funds.                                                                                                                                                                                                                                                                                                                                                                   |                      | 570,000                        |
| Capital assets of \$2,381,922,134 net of accumulated depreciation (\$319,307,597) are not financial resources and, therefore, are not reported in the funds.                                                                                                                                                                                                                                                          |                      | 2,062,614,537                  |
| Deferred outflows for the following are not reported in the governmental funds:                                                                                                                                                                                                                                                                                                                                       |                      |                                |
| Deferred loss on refunding                                                                                                                                                                                                                                                                                                                                                                                            | \$ 39,919            |                                |
| Deferred gain on refunding                                                                                                                                                                                                                                                                                                                                                                                            | (741,545)            |                                |
| Deferred outflow on pension and OPEB plans                                                                                                                                                                                                                                                                                                                                                                            | <u>53,240,281</u>    | 52,538,655                     |
| Accrued interest payable for the current portion of interest due on long-term liabilities has not been reported in the governmental funds.                                                                                                                                                                                                                                                                            |                      | (645,096)                      |
| Notes receivable in the governmental funds are deferred because they are not available within the prescribed time period after year-end. However, the notes receivable are included on the accrual basis of accounting used in the government-wide financial statements.                                                                                                                                              |                      | 49,909,783                     |
| Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds:                                                                                                                                                                                                                                                                                                    |                      |                                |
| Compensated absences                                                                                                                                                                                                                                                                                                                                                                                                  | (15,279,664)         |                                |
| Notes payable                                                                                                                                                                                                                                                                                                                                                                                                         | (35,305)             |                                |
| Other post-employment liability                                                                                                                                                                                                                                                                                                                                                                                       | (24,614,820)         |                                |
| Early retirement incentive plan payable                                                                                                                                                                                                                                                                                                                                                                               | (148,010)            |                                |
| Net pension liabilities                                                                                                                                                                                                                                                                                                                                                                                               | (225,025,837)        |                                |
| Capital leases and bonds payable, net of issuance discounts, issuance premium and prepaid insurance                                                                                                                                                                                                                                                                                                                   | <u>(105,504,965)</u> | (370,608,601)                  |
| Deferred inflows for pension and OPEB plans are not reported in the governmental funds                                                                                                                                                                                                                                                                                                                                |                      |                                |
| Deferred inflow on pension and OPEB plans                                                                                                                                                                                                                                                                                                                                                                             | <u>(19,688,714)</u>  | (19,688,714)                   |
| Internal service funds are used by management to charge the costs of certain activities, such as insurance, information services, facilities, and equipment maintenance. The assets and liabilities of the internal service funds are included in the government activities in the statement of net position. Amounts are net of internal payable representing charges in excess of cost to business-type activities. |                      | <u>(31,556,754)</u>            |
| <b>NET POSITION OF GOVERNMENTAL ACTIVITIES</b>                                                                                                                                                                                                                                                                                                                                                                        |                      | <b><u>\$ 1,884,621,641</u></b> |

The accompanying notes are an integral part of the financial statements.

**CITY OF OXNARD**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
**GOVERNMENTAL FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                             | GENERAL              | AFFORDABLE<br>HOUSING | DEVELOPMENT<br>FEES<br>FUND | NONMAJOR             | TOTAL<br>GOVERNMENTAL |
|---------------------------------------------|----------------------|-----------------------|-----------------------------|----------------------|-----------------------|
| <b>REVENUES</b>                             |                      |                       |                             |                      |                       |
| Taxes                                       | \$ 120,903,292       | \$ -                  | \$ -                        | \$ 14,147,786        | \$ 135,051,078        |
| Licenses and permits                        | 3,007,750            | -                     | 1,050,222                   | -                    | 4,057,972             |
| Intergovernmental                           | 2,259,907            | -                     | 4,344                       | 22,263,502           | 24,527,753            |
| Growth and development fees                 | -                    | -                     | 6,310,510                   | -                    | 6,310,510             |
| Charges for services                        | 20,895,034           | -                     | -                           | 407,878              | 21,302,912            |
| Fines and forfeitures                       | 2,368,800            | -                     | 31,500                      | 293,105              | 2,693,405             |
| Interest on investments                     | 1,847,513            | 74,785                | 1,443,562                   | 1,928,116            | 5,293,976             |
| Special assessments                         | 528,790              | -                     | -                           | 8,614,081            | 9,142,871             |
| Miscellaneous                               | 7,664,832            | 7,556                 | 2,814,244                   | 495,756              | 10,982,388            |
| <b>Total Revenues</b>                       | <u>159,475,918</u>   | <u>82,341</u>         | <u>11,654,382</u>           | <u>48,150,224</u>    | <u>219,362,865</u>    |
| <b>EXPENDITURES</b>                         |                      |                       |                             |                      |                       |
| <b>Current</b>                              |                      |                       |                             |                      |                       |
| General government                          | 17,251,171           | -                     | 301,349                     | 14,144               | 17,566,664            |
| Public safety                               | 86,529,178           | -                     | 809,614                     | 16,166,246           | 103,505,038           |
| Transportation                              | 5,519,634            | -                     | 13,121                      | 5,275,459            | 10,808,214            |
| Community development                       | 11,385,339           | 70,563                | 422,535                     | 7,523,825            | 19,402,262            |
| Culture and leisure                         | 19,968,684           | -                     | 30,712                      | 9,499,743            | 29,499,139            |
| Library services                            | 3,196,990            | -                     | -                           | -                    | 3,196,990             |
| <b>Capital Outlay</b>                       | 5,417,773            | -                     | 682,880                     | 10,177,258           | 16,277,911            |
| <b>Debt Service</b>                         |                      |                       |                             |                      |                       |
| Principal                                   | 745,000              | -                     | -                           | 5,376,274            | 6,121,274             |
| Interest and fiscal charges                 | 574,539              | -                     | -                           | 4,383,110            | 4,957,649             |
| <b>Total Expenditures</b>                   | <u>150,588,308</u>   | <u>70,563</u>         | <u>2,260,211</u>            | <u>58,416,059</u>    | <u>211,335,141</u>    |
| <b>EXCESS OF REVENUES OVER (UNDER)</b>      |                      |                       |                             |                      |                       |
| <b>EXPENDITURES</b>                         | 8,887,610            | 11,778                | 9,394,171                   | (10,265,835)         | 8,027,724             |
| <b>OTHER FINANCING SOURCES (USES)</b>       |                      |                       |                             |                      |                       |
| Transfers in                                | 4,240,137            | -                     | -                           | 8,130,489            | 12,370,626            |
| Transfers out                               | (11,355,702)         | -                     | (671,144)                   | (69,738)             | (12,096,584)          |
| <b>Total Other Financing Sources (Uses)</b> | <u>(7,115,565)</u>   | <u>-</u>              | <u>(671,144)</u>            | <u>8,060,751</u>     | <u>274,042</u>        |
| <b>NET CHANGE IN FUND BALANCES</b>          | <u>1,772,045</u>     | <u>11,778</u>         | <u>8,723,027</u>            | <u>(2,205,084)</u>   | <u>8,301,766</u>      |
| <b>FUND BALANCES, JULY 1</b>                | 40,462,433           | 1,683,565             | 32,245,800                  | 57,219,638           | 131,611,436           |
| <b>PRIOR-PERIOD ADJUSTMENT</b>              | -                    | -                     | -                           | 17,548               | 17,548                |
| <b>FUND BALANCES, JULY 1, AS RESTATED</b>   | <u>40,462,433</u>    | <u>1,683,565</u>      | <u>32,245,800</u>           | <u>57,237,186</u>    | <u>131,628,984</u>    |
| <b>FUND BALANCES, JUNE 30</b>               | <u>\$ 42,234,478</u> | <u>\$ 1,695,343</u>   | <u>\$ 40,968,827</u>        | <u>\$ 55,032,102</u> | <u>\$ 139,930,750</u> |

The accompanying notes are an integral part of the financial statements.

**CITY OF OXNARD, CALIFORNIA**  
**RECONCILIATION OF THE CHANGE IN FUND BALANCES OF THE**  
**GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**FOR THE YEAR ENDED JUNE 30, 2019**

Amounts reported for governmental activities in the statement of activities are different because:

|                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |                              |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------|
| <b>Net Change in Fund Balances - Total Governmental Funds</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | <b>\$ 8,301,766</b>          |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which depreciation expense (\$24,117,991) exceeded capital outlay (\$8,807,244), that was capitalized in the current period.                                                                                                                                                                                                                           | (15,310,747)                 |
| In the current year, construction in progress was transferred to business-type activities.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | 789,392                      |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.                                                                                                                                                                                                                                                                                                                                                                                                                                                             | 1,345,496                    |
| In the statement of activities, the loss on disposal of assets is reported whereas in the governmental funds, the proceeds from the sale increase financial resources. The change in net position differs from the change in fund balance by the cost of the assets disposed net of accumulated depreciation.                                                                                                                                                                                                                                                                                  | (69,964)                     |
| Some expenses reported in the statement of activities do not require the use of financial resources and are not reported as expenditures in governmental funds. These include the decrease in accrued interest, increase in self insurance, net increase in compensated absences, net increase in other post-employment benefits payable, net decrease in net pension liabilities, and increase in premium on bonds                                                                                                                                                                            | (7,586,936)                  |
| The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the net effect of premiums, discounts, and similar items when debt is first issued; whereas, these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long-term debt and related items. |                              |
| Total principal repayments net of bond (discount)/premium.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     | 6,627,234                    |
| Net income of internal service funds is reported with governmental activities.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                 | <u>(3,322,631)</u>           |
| <b>CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES</b>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | <b><u>\$ (9,226,390)</u></b> |

The accompanying notes are an integral part of the financial statements.

CITY OF OXNARD, CALIFORNIA  
**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
JUNE 30, 2019

|                                                                               | WATER              | WASTEWATER         | ENVIRONMENTAL<br>RESOURCE |
|-------------------------------------------------------------------------------|--------------------|--------------------|---------------------------|
| <b>ASSETS</b>                                                                 |                    |                    |                           |
| <b>Current Assets</b>                                                         |                    |                    |                           |
| Cash and investments                                                          | \$ 44,660,553      | \$ 34,312,124      | \$ 27,937,239             |
| Restricted investments with fiscal agent                                      | 12,248,371         | 1,144              | 107,452                   |
| Accounts and other receivable (net of allowance for doubtful accounts)        | 7,705,127          | 8,496,005          | 7,103,639                 |
| Due from other funds                                                          | 1,288,163          | 59,620             | -                         |
| Other assets                                                                  | 173,183            | 302,663            | -                         |
| <b>Total Current Assets</b>                                                   | <u>66,075,397</u>  | <u>43,171,556</u>  | <u>35,148,330</u>         |
| <b>Noncurrent Assets</b>                                                      |                    |                    |                           |
| Notes receivable (net of allowance for doubtful accounts)                     | -                  | 888,000            | -                         |
| Advances to other funds                                                       | 943,867            | -                  | 65,280                    |
| <b>Total Noncurrent Assets</b>                                                | <u>943,867</u>     | <u>888,000</u>     | <u>65,280</u>             |
| <b>Capital Assets</b>                                                         |                    |                    |                           |
| Land                                                                          | 1,960,229          | 2,310,476          | 3,851,164                 |
| Construction in progress                                                      | 9,048,792          | 6,360,655          | -                         |
| Buildings                                                                     | 62,300,998         | 117,398,124        | 23,246,557                |
| Improvements                                                                  | 1,670,158          | 7,482,003          | -                         |
| Machinery and equipment                                                       | 55,407,080         | 39,264,816         | 19,634,501                |
| Vehicles                                                                      | -                  | -                  | -                         |
| Infrastructure                                                                | 207,509,742        | 201,270,904        | 2,839,837                 |
| Less: Accumulated depreciation                                                | (99,079,707)       | (145,983,386)      | (25,710,531)              |
| <b>Total Capital Assets (net of accumulated depreciation)</b>                 | <u>238,817,292</u> | <u>228,103,592</u> | <u>23,861,528</u>         |
| <b>Total Assets</b>                                                           | <u>305,836,556</u> | <u>272,163,148</u> | <u>59,075,138</u>         |
| <b>DEFERRED OUTFLOW OF RESOURCES</b>                                          |                    |                    |                           |
| Deferred amount on refunding                                                  | 1,580,642          | 562,349            | -                         |
| Deferred outflow on pension plans                                             | 1,850,214          | 2,314,332          | 4,252,201                 |
| Deferred outflow on other post-employment benefit plans (OPEB)                | 39,812             | 54,557             | 114,276                   |
| <b>Total Deferred Outflow of Resources</b>                                    | <u>3,470,668</u>   | <u>2,931,238</u>   | <u>4,366,477</u>          |
| <b>LIABILITIES</b>                                                            |                    |                    |                           |
| <b>Current Liabilities</b>                                                    |                    |                    |                           |
| Accounts payable                                                              | 3,105,345          | 3,798,509          | 2,587,274                 |
| Compensated absences payable - current                                        | 382,500            | 455,000            | 687,500                   |
| Self-insurance claims - current                                               | -                  | -                  | -                         |
| Other liabilities                                                             | 1,396,448          | 755,091            | 713,487                   |
| Due to other funds                                                            | 59,620             | -                  | 1,159,646                 |
| Capital leases and revenue bonds - current                                    | 4,726,028          | 4,661,098          | 447,938                   |
| <b>Total Current Liabilities</b>                                              | <u>9,669,941</u>   | <u>9,669,698</u>   | <u>5,595,845</u>          |
| <b>Noncurrent Liabilities</b>                                                 |                    |                    |                           |
| Compensated absences payable                                                  | 86,781             | 77,940             | 388,240                   |
| Other post-employment benefits payable                                        | 1,247,854          | 1,978,496          | 3,538,501                 |
| Net pension liabilities                                                       | 8,379,643          | 12,216,745         | 16,320,269                |
| Self-insurance claims                                                         | -                  | -                  | -                         |
| Other liabilities                                                             | 75,926             | 79,938             | -                         |
| Advances from other funds                                                     | -                  | -                  | -                         |
| Capital leases and revenue bonds, net of current portion and discount/premium | 163,311,462        | 103,294,538        | 4,117,507                 |
| <b>Total Noncurrent Liabilities</b>                                           | <u>173,101,666</u> | <u>117,647,657</u> | <u>24,364,517</u>         |
| <b>Total Liabilities</b>                                                      | <u>182,771,607</u> | <u>127,317,355</u> | <u>29,960,362</u>         |

| OXNARD<br>HOUSING<br>AUTHORITY       | TOTAL<br>CURRENT<br>YEAR | GOVERNMENTAL<br>ACTIVITIES -<br>INTERNAL SERVICE<br>FUNDS |                                                                               |
|--------------------------------------|--------------------------|-----------------------------------------------------------|-------------------------------------------------------------------------------|
| <b>ASSETS</b>                        |                          |                                                           |                                                                               |
| <b>Current Assets</b>                |                          |                                                           |                                                                               |
| \$ 14,714,878                        | \$ 121,624,794           | \$ 13,566,001                                             | Cash and investments                                                          |
| 992,740                              | 13,349,707               | -                                                         | Restricted investments with fiscal agent                                      |
| 1,695,033                            | 24,999,804               | 131,486                                                   | Accounts and other receivable (net of allowance for doubtful accounts)        |
| -                                    | 1,347,783                | -                                                         | Due from other funds                                                          |
| 82,412                               | 558,258                  | 158,112                                                   | Other assets                                                                  |
| <u>17,485,063</u>                    | <u>161,880,346</u>       | <u>13,855,599</u>                                         | <b>Total Current Assets</b>                                                   |
| <b>Noncurrent Assets</b>             |                          |                                                           |                                                                               |
| 2,050,000                            | 2,938,000                | -                                                         | Notes receivable (net of allowance for doubtful accounts)                     |
| -                                    | 1,009,147                | 955,886                                                   | Advances to other funds                                                       |
| <u>2,050,000</u>                     | <u>3,947,147</u>         | <u>955,886</u>                                            | <b>Total Noncurrent Assets</b>                                                |
| <b>Capital Assets</b>                |                          |                                                           |                                                                               |
| 8,920,208                            | 17,042,077               | -                                                         | Land                                                                          |
| 52,446                               | 15,461,893               | 151,731                                                   | Construction in progress                                                      |
| 42,244,397                           | 245,190,076              | 447,410                                                   | Buildings                                                                     |
| -                                    | 9,152,161                | -                                                         | Improvements                                                                  |
| 1,892,594                            | 116,198,991              | 5,507,818                                                 | Machinery and equipment                                                       |
| -                                    | -                        | 4,378,786                                                 | Vehicles                                                                      |
| -                                    | 411,620,483              | -                                                         | Infrastructure                                                                |
| (38,992,574)                         | (309,766,198)            | (7,486,790)                                               | Less: Accumulated depreciation                                                |
| <u>14,117,071</u>                    | <u>504,899,483</u>       | <u>2,998,955</u>                                          | <b>Total Capital Assets (net of accumulated depreciation)</b>                 |
| <u>33,652,134</u>                    | <u>670,726,976</u>       | <u>17,810,440</u>                                         | <b>Total Assets</b>                                                           |
| <b>DEFERRED OUTFLOW OF RESOURCES</b> |                          |                                                           |                                                                               |
| -                                    | 2,142,991                | -                                                         | Deferred amount on refunding                                                  |
| 1,592,677                            | 10,009,424               | 2,933,096                                                 | Deferred outflow on pension plans                                             |
| 50,136                               | 258,781                  | 78,887                                                    | Deferred outflow on other post-employment benefit plans (OPEB)                |
| <u>1,642,813</u>                     | <u>12,411,196</u>        | <u>3,011,983</u>                                          | <b>Total Deferred Outflow of Resources</b>                                    |
| <b>LIABILITIES</b>                   |                          |                                                           |                                                                               |
| <b>Current Liabilities</b>           |                          |                                                           |                                                                               |
| 276,516                              | 9,767,644                | 1,319,165                                                 | Accounts payable                                                              |
| 36,500                               | 1,561,500                | 645,500                                                   | Compensated absences payable - current                                        |
| -                                    | -                        | 11,724,532                                                | Self-insurance claims - current                                               |
| 691,903                              | 3,556,929                | 475,878                                                   | Other liabilities                                                             |
| -                                    | 1,219,266                | 816,873                                                   | Due to other funds                                                            |
| 624,710                              | 10,459,774               | -                                                         | Capital leases and revenue bonds - current                                    |
| <u>1,629,629</u>                     | <u>26,565,113</u>        | <u>14,981,948</u>                                         | <b>Total Current Liabilities</b>                                              |
| <b>Noncurrent Liabilities</b>        |                          |                                                           |                                                                               |
| 467,054                              | 1,020,015                | 301,287                                                   | Compensated absences payable                                                  |
| 1,773,011                            | 8,537,862                | 2,728,081                                                 | Other post-employment benefits payable                                        |
| 8,724,907                            | 45,641,564               | 15,084,464                                                | Net pension liabilities                                                       |
| -                                    | -                        | 19,987,771                                                | Self-insurance claims                                                         |
| 205,353                              | 361,217                  | -                                                         | Other liabilities                                                             |
| 955,886                              | 955,886                  | -                                                         | Advances from other funds                                                     |
| 1,600,000                            | 272,323,507              | -                                                         | Capital leases and revenue bonds, net of current portion and discount/premium |
| <u>13,726,211</u>                    | <u>328,840,051</u>       | <u>38,101,603</u>                                         | <b>Total Noncurrent Liabilities</b>                                           |
| <u>15,355,840</u>                    | <u>355,405,164</u>       | <u>53,083,551</u>                                         | <b>Total Liabilities</b>                                                      |

# STATEMENT OF NET POSITION (Continued)

## PROPRIETARY FUNDS

|                                                               | WATER                 | WASTEWATER            | ENVIRONMENTAL<br>RESOURCE |
|---------------------------------------------------------------|-----------------------|-----------------------|---------------------------|
| <b>DEFERRED INFLOW OF RESOURCES</b>                           |                       |                       |                           |
| Deferred inflow on pension plans                              | \$ 592,142            | \$ 799,806            | \$ 1,000,518              |
| Deferred inflow on other post-employment benefit plans (OPEB) | 82,785                | 113,447               | 237,625                   |
| <b>Total Deferred Inflow of Resources</b>                     | <u>674,927</u>        | <u>913,253</u>        | <u>1,238,143</u>          |
| <b>NET POSITION</b>                                           |                       |                       |                           |
| Net investment in capital assets                              | 72,360,444            | 120,710,305           | 19,296,083                |
| Restricted for housing assistance payments                    | -                     | -                     | -                         |
| Restricted for infrastructure development                     | 23,972,439            | 9,925,563             | 1,604,904                 |
| Restricted for debt service                                   | 12,821,033            | 26,017                | 5,107,452                 |
| Assigned for fleet equipment replacement                      | -                     | -                     | -                         |
| Unrestricted                                                  | 16,706,774            | 16,201,893            | 6,234,671                 |
| <b>TOTAL NET POSITION</b>                                     | <u>\$ 125,860,690</u> | <u>\$ 146,863,778</u> | <u>\$ 32,243,110</u>      |

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds

### NET POSITION OF BUSINESS-TYPE ACTIVITIES

The accompanying notes are an integral part of the financial statements.

| OXNARD<br>HOUSING<br>AUTHORITY | TOTAL<br>CURRENT<br>YEAR | GOVERNMENTAL<br>ACTIVITIES -<br>INTERNAL SERVICE<br>FUNDS |                                                                                                         |
|--------------------------------|--------------------------|-----------------------------------------------------------|---------------------------------------------------------------------------------------------------------|
| \$ 642,113                     | \$ 3,034,579             | \$ 1,572,288                                              | <b>DEFERRED INFLOW OF RESOURCES</b>                                                                     |
| 104,175                        | 538,032                  | 164,037                                                   | Deferred inflow on pension plans                                                                        |
| 746,288                        | 3,572,611                | 1,736,325                                                 | Deferred inflow on other post-employment benefit plans (OPEB)                                           |
|                                |                          |                                                           | <b>Total Deferred Inflow of Resources</b>                                                               |
|                                |                          |                                                           | <b>NET POSITION</b>                                                                                     |
| 11,892,361                     | 224,259,193              | 2,998,955                                                 | Net investment in capital assets                                                                        |
| 173,941                        | 173,941                  | -                                                         | Restricted for housing assistance payments                                                              |
| -                              | 35,502,906               | -                                                         | Restricted for infrastructure development                                                               |
| 652,274                        | 18,606,776               | -                                                         | Restricted for debt service                                                                             |
| -                              | -                        | 1,020,221                                                 | Assigned for fleet equipment replacement                                                                |
| 6,474,243                      | 45,617,581               | (36,996,408)                                              | Unrestricted                                                                                            |
| \$ 19,192,819                  | 324,160,397              | \$ (33,997,453)                                           | <b>TOTAL NET POSITION</b>                                                                               |
|                                | (2,440,699)              |                                                           | Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds |
|                                | \$ 321,719,698           |                                                           | <b>NET POSITION OF BUSINESS-TYPE ACTIVITIES</b>                                                         |

**CITY OF OXNARD, CALIFORNIA**  
**STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                                             | WATER                 | WASTEWATER            | ENVIRONMENTAL<br>RESOURCE |
|-------------------------------------------------------------|-----------------------|-----------------------|---------------------------|
| <b>OPERATING REVENUES</b>                                   |                       |                       |                           |
| Charges for services                                        | \$ 58,274,412         | \$ 42,137,294         | \$ 46,873,839             |
| Connection fees                                             | 109,491               | 2,610,601             | -                         |
| Rental income                                               | -                     | -                     | -                         |
| Grant revenue for operations                                | -                     | -                     | -                         |
| Miscellaneous and reimbursements                            | 1,441,546             | 350,936               | 660,752                   |
| <b>Total Operating Revenues</b>                             | <b>59,825,449</b>     | <b>45,098,831</b>     | <b>47,534,591</b>         |
| <b>OPERATING EXPENSES</b>                                   |                       |                       |                           |
| Salaries and wages                                          | 5,518,361             | 6,328,269             | 15,129,758                |
| Contractual services                                        | 2,651,816             | 1,443,877             | 3,328,996                 |
| Housing assistance payments                                 | -                     | -                     | -                         |
| Operating supplies                                          | 23,031,630            | 2,186,967             | 7,590,036                 |
| Utilities                                                   | 1,240,943             | 3,677,888             | 8,692,191                 |
| Depreciation and amortization                               | 7,257,467             | 7,781,252             | 1,337,860                 |
| General and administrative                                  | 5,310,078             | 3,987,794             | 4,713,574                 |
| Repairs and maintenance                                     | 1,831,368             | 165,886               | 4,344,241                 |
| Claims expenses                                             | -                     | -                     | -                         |
| <b>Total Operating Expenses</b>                             | <b>46,841,663</b>     | <b>25,571,933</b>     | <b>45,136,656</b>         |
| <b>OPERATING INCOME (LOSS)</b>                              | <b>12,983,786</b>     | <b>19,526,898</b>     | <b>2,397,935</b>          |
| <b>NONOPERATING REVENUES (EXPENSES)</b>                     |                       |                       |                           |
| Grant revenue - noncapital                                  | -                     | -                     | -                         |
| Insurance proceeds, net                                     | -                     | -                     | -                         |
| Fraud recovery                                              | -                     | -                     | -                         |
| Loss on disposition of capital assets                       | (412,759)             | (4,532)               | -                         |
| Interest on investments                                     | 4,847,879             | 1,213,642             | 1,061,069                 |
| Interest expense                                            | (8,729,313)           | (5,803,785)           | (125,075)                 |
| Cost of issuance                                            | -                     | (308,104)             | -                         |
| <b>Net Nonoperating Revenues (Expenses)</b>                 | <b>(4,294,193)</b>    | <b>(4,902,779)</b>    | <b>935,994</b>            |
| <b>INCOME (LOSS) BEFORE CONTRIBUTIONS<br/>AND TRANSFERS</b> | <b>8,689,593</b>      | <b>14,624,119</b>     | <b>3,333,929</b>          |
| <b>CAPITAL CONTRIBUTIONS</b>                                | <b>(789,392)</b>      | <b>-</b>              | <b>-</b>                  |
| <b>TRANSFERS IN</b>                                         | <b>-</b>              | <b>12,070,281</b>     | <b>-</b>                  |
| <b>TRANSFERS OUT</b>                                        | <b>(28,064)</b>       | <b>(12,010,861)</b>   | <b>(274,401)</b>          |
| <b>CHANGES IN NET POSITION</b>                              | <b>7,872,137</b>      | <b>14,683,539</b>     | <b>3,059,528</b>          |
| <b>NET POSITION, JULY 1</b>                                 | <b>117,988,553</b>    | <b>132,180,239</b>    | <b>29,183,582</b>         |
| <b>PRIOR-PERIOD ADJUSTMENT</b>                              | <b>-</b>              | <b>-</b>              | <b>-</b>                  |
| <b>NET POSITION, JULY 1, AS RESTATED</b>                    | <b>117,988,553</b>    | <b>132,180,239</b>    | <b>29,183,582</b>         |
| <b>NET POSITION, JUNE 30</b>                                | <b>\$ 125,860,690</b> | <b>\$ 146,863,778</b> | <b>\$ 32,243,110</b>      |

Adjustment to reflect the consolidation of internal service fund activities related to enterprise funds

**CHANGES IN NET POSITION OF BUSINESS-TYPE ACTIVITIES**

The accompanying notes are an integral part of the financial statements.

| OXNARD<br>HOUSING<br>AUTHORITY | TOTAL<br>CURRENT<br>YEAR | GOVERNMENTAL<br>ACTIVITIES -<br>INTERNAL SERVICE<br>FUND |
|--------------------------------|--------------------------|----------------------------------------------------------|
| \$ -                           | \$147,285,545            | \$ 29,227,495                                            |
| -                              | 2,720,092                | -                                                        |
| 4,682,680                      | 4,682,680                | -                                                        |
| 21,794,012                     | 21,794,012               | -                                                        |
| 800,174                        | 3,253,408                | 201,481                                                  |
| <u>27,276,866</u>              | <u>179,735,737</u>       | <u>29,428,976</u>                                        |
| -                              | 26,976,388               | 14,578,856                                               |
| -                              | 7,424,689                | 2,229,007                                                |
| 19,014,491                     | 19,014,491               | -                                                        |
| -                              | 32,808,633               | 4,915,100                                                |
| 879,599                        | 14,490,621               | 1,359,606                                                |
| 671,309                        | 17,047,888               | 524,427                                                  |
| 6,954,319                      | 20,965,765               | 4,217,985                                                |
| -                              | 6,341,495                | 1,060,002                                                |
| -                              | -                        | 5,778,524                                                |
| <u>27,519,718</u>              | <u>145,069,970</u>       | <u>34,663,507</u>                                        |
| <u>(242,852)</u>               | <u>34,665,767</u>        | <u>(5,234,531)</u>                                       |
| 72,000                         | 72,000                   | -                                                        |
| 412,599                        | 412,599                  | -                                                        |
| 81,248                         | 81,248                   | -                                                        |
| -                              | (417,291)                | -                                                        |
| 490,150                        | 7,612,740                | 477,902                                                  |
| (114,345)                      | (14,772,518)             | -                                                        |
| -                              | (308,104)                | -                                                        |
| <u>941,652</u>                 | <u>(7,319,326)</u>       | <u>477,902</u>                                           |
| 698,800                        | 27,346,441               | (4,756,629)                                              |
| 568,334                        | (221,058)                | -                                                        |
| -                              | 12,070,281               | -                                                        |
| -                              | (12,313,326)             | (30,997)                                                 |
| <u>1,267,134</u>               | <u>26,882,338</u>        | <u>(4,787,626)</u>                                       |
| 15,416,001                     |                          | (29,209,827)                                             |
| <u>2,509,684</u>               |                          | -                                                        |
| <u>17,925,685</u>              |                          | <u>(29,209,827)</u>                                      |
| <u>\$ 19,192,819</u>           |                          | <u>\$ (33,997,453)</u>                                   |
|                                | (1,464,995)              |                                                          |
|                                | <u>\$ 25,417,343</u>     |                                                          |

#### OPERATING REVENUES

Charges for services  
Connection fees  
Rental income  
Grant revenue for operations  
Miscellaneous and reimbursements

#### Total Operating Revenues

#### OPERATING EXPENSES

Salaries and wages  
Contractual services  
Housing assistance payments  
Operating supplies  
Utilities  
Depreciation and amortization  
General and administrative  
Repairs and maintenance  
Claims expenses

#### Total Operating Expenses

#### OPERATING INCOME (LOSS)

#### NONOPERATING REVENUES (EXPENSES)

Grant revenue - noncapital  
Insurance proceeds, net  
Fraud recovery  
Loss on disposition of capital assets  
Interest on investments  
Interest expense  
Cost of issuance

#### Net Nonoperating Revenues (Expenses)

#### INCOME (LOSS) BEFORE CONTRIBUTIONS AND TRANSFERS CAPITAL CONTRIBUTIONS TRANSFERS IN TRANSFERS OUT

#### CHANGES IN NET POSITION

NET POSITION, JULY 1  
PRIOR-PERIOD ADJUSTMENT  
NET POSITION, JULY 1, AS RESTATED  
NET POSITION, JUNE 30

Adjustment to reflect the consolidation of internal  
service fund activities related to enterprise funds  
CHANGES IN NET POSITION OF BUSINESS-TYPE ACTIVITIES

**CITY OF OXNARD, CALIFORNIA**  
**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                                                                    | <u>WATER</u>         | <u>WASTEWATER</u>    | <u>ENVIRONMENTAL<br/>RESOURCE</u> |
|------------------------------------------------------------------------------------|----------------------|----------------------|-----------------------------------|
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                                        |                      |                      |                                   |
| Receipts from customers and users                                                  | \$ 60,661,780        | \$ 43,042,626        | \$ 48,308,392                     |
| Payments to suppliers                                                              | (34,356,004)         | (9,841,394)          | (27,636,003)                      |
| Payments to employees                                                              | (5,501,084)          | (6,638,757)          | (13,976,937)                      |
| Payments for housing assistance                                                    | -                    | -                    | -                                 |
| Receipts from operating grants                                                     | -                    | -                    | -                                 |
| Cash paid to claimants                                                             | -                    | -                    | -                                 |
| <b>Net Cash Provided By (Used In) Operating Activities</b>                         | <u>20,804,692</u>    | <u>26,562,475</u>    | <u>6,695,452</u>                  |
| <b>CASH FLOWS FROM NONCAPITAL FINANCING<br/>ACTIVITIES</b>                         |                      |                      |                                   |
| Collection/(issuance) of advances                                                  | 1,465,024            | (15,563)             | (1,105,367)                       |
| Principal paid on long-term debt                                                   | -                    | -                    | -                                 |
| Interest and other fees paid                                                       | -                    | -                    | -                                 |
| Notes receivable collected                                                         | -                    | 44,400               | -                                 |
| Cash received from noncapital grants                                               | -                    | -                    | -                                 |
| Transfers in                                                                       | -                    | 12,070,281           | -                                 |
| Transfers out                                                                      | (28,064)             | (12,010,861)         | (274,401)                         |
| <b>Net Cash Provided By (Used In) Noncapital Financing<br/>Activities</b>          | <u>1,436,960</u>     | <u>88,257</u>        | <u>(1,379,768)</u>                |
| <b>CASH FLOWS FROM CAPITAL AND RELATED<br/>FINANCING ACTIVITIES</b>                |                      |                      |                                   |
| Purchases of capital assets                                                        | (230,841)            | (6,254,041)          | (5,043,341)                       |
| Interest and issuance cost paid on long-term debt                                  | (5,510,359)          | (5,000,604)          | (209,171)                         |
| Principal paid on long-term debt                                                   | (3,457,368)          | (4,482,676)          | (434,555)                         |
| Long-term debt defeased                                                            | (45,095,000)         | (24,060,000)         | -                                 |
| Proceeds from refunding of long-term debt                                          | 40,370,000           | 24,550,000           | -                                 |
| Received from capital grants                                                       | -                    | -                    | -                                 |
| <b>Net Cash Provided By (Used In) Capital and Related<br/>Financing Activities</b> | <u>(13,016,328)</u>  | <u>(15,244,858)</u>  | <u>(5,687,067)</u>                |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                                        |                      |                      |                                   |
| Interest on investments                                                            | <u>4,847,879</u>     | <u>1,213,642</u>     | <u>1,061,069</u>                  |
| <b>Net Cash Provided By (Used In) Investing Activities</b>                         | <u>4,847,879</u>     | <u>1,213,642</u>     | <u>1,061,069</u>                  |
| <b>NET INCREASE (DECREASE) IN CASH AND<br/>INVESTMENTS</b>                         | 14,073,203           | 12,619,516           | 689,686                           |
| <b>CASH AND INVESTMENTS, JULY 1</b>                                                | <u>42,835,721</u>    | <u>21,693,752</u>    | <u>27,355,005</u>                 |
| <b>CASH AND INVESTMENTS, JUNE 30</b>                                               | <u>\$ 56,908,924</u> | <u>\$ 34,313,268</u> | <u>\$ 28,044,691</u>              |

The accompanying notes are an integral part of the financial statements.

| OXNARD<br>HOUSING<br>AUTHORITY | TOTAL<br>CURRENT<br>YEAR | GOVERNMENTAL<br>ACTIVITIES -<br>INTERNAL SERVICE<br>FUNDS |                                                                                    |
|--------------------------------|--------------------------|-----------------------------------------------------------|------------------------------------------------------------------------------------|
|                                |                          |                                                           | <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                                        |
| \$ 5,895,343                   | \$ 157,908,141           | \$ 29,364,678                                             | Receipts from customers and users                                                  |
| (3,251,431)                    | (75,084,832)             | (13,623,338)                                              | Payments to suppliers                                                              |
| (4,259,909)                    | (30,376,687)             | (13,951,861)                                              | Payments to employees                                                              |
| (19,034,863)                   | (19,034,863)             | -                                                         | Payments for housing assistance                                                    |
| 21,734,333                     | 21,734,333               | -                                                         | Receipts from operating grants                                                     |
| -                              | -                        | (2,074,046)                                               | Cash paid to claimants                                                             |
| <u>1,083,473</u>               | <u>55,146,092</u>        | <u>(284,567)</u>                                          | <b>Net Cash Provided By (Used In) Operating Activities</b>                         |
|                                |                          |                                                           | <b>CASH FLOWS FROM NONCAPITAL FINANCING<br/>ACTIVITIES</b>                         |
| -                              | 344,094                  | 810,753                                                   | Collection/(issuance) of advances                                                  |
| (335,000)                      | (335,000)                | -                                                         | Principal paid on long-term debt                                                   |
| (108,889)                      | (108,889)                | -                                                         | Interest and other fees paid                                                       |
| -                              | 44,400                   | -                                                         | Notes receivable collected                                                         |
| 72,000                         | 72,000                   | -                                                         | Cash received from noncapital grants                                               |
| -                              | 12,070,281               | -                                                         | Transfers in                                                                       |
| -                              | (12,313,326)             | (30,997)                                                  | Transfers out                                                                      |
| <u>(371,889)</u>               | <u>(226,440)</u>         | <u>779,756</u>                                            | <b>Net Cash Provided By (Used In) Noncapital Financing<br/>Activities</b>          |
|                                |                          |                                                           | <b>CASH FLOWS FROM CAPITAL AND RELATED<br/>FINANCING ACTIVITIES</b>                |
| (277,978)                      | (11,806,201)             | (345,588)                                                 | Purchases of capital assets                                                        |
| -                              | (10,720,134)             | -                                                         | Interest and issuance cost paid on long-term debt                                  |
| -                              | (8,374,599)              | -                                                         | Principal paid on long-term debt                                                   |
|                                | (69,155,000)             | -                                                         | Long-term debt defeased                                                            |
|                                | 64,920,000               | -                                                         | Proceeds from refunding of long-term debt                                          |
| <u>568,334</u>                 | <u>568,334</u>           | -                                                         | Received from capital grants                                                       |
| <u>290,356</u>                 | <u>(33,657,897)</u>      | <u>(345,588)</u>                                          | <b>Net Cash Provided By (Used In) Capital and Related<br/>Financing Activities</b> |
|                                |                          |                                                           | <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                                        |
| <u>364,666</u>                 | <u>7,487,256</u>         | <u>477,902</u>                                            | Interest on investments                                                            |
| <u>364,666</u>                 | <u>7,487,256</u>         | <u>477,902</u>                                            | <b>Net Cash Provided By (Used In) Investing Activities</b>                         |
|                                |                          |                                                           | <b>NET INCREASE (DECREASE) IN CASH AND<br/>INVESTMENTS</b>                         |
| 1,366,606                      | 28,749,011               | 627,503                                                   |                                                                                    |
| <u>14,341,012</u>              | <u>106,225,490</u>       | <u>12,938,498</u>                                         | <b>CASH AND INVESTMENTS, JULY 1</b>                                                |
| <u>\$15,707,618</u>            | <u>\$134,974,501</u>     | <u>\$ 13,566,001</u>                                      | <b>CASH AND INVESTMENTS, JUNE 30</b>                                               |

**STATEMENT OF CASH FLOWS (Continued)**  
**PROPRIETARY FUNDS**

|                                                               | <u>WATER</u>         | <u>WASTEWATER</u>    | <u>ENVIRONMENTAL<br/>RESOURCE</u> |
|---------------------------------------------------------------|----------------------|----------------------|-----------------------------------|
| <b>RECONCILIATION OF OPERATING INCOME (LOSS)</b>              |                      |                      |                                   |
| <b>TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b> |                      |                      |                                   |
| <b>OPERATING INCOME (LOSS)</b>                                | \$ 12,983,786        | \$ 19,526,898        | \$ 2,397,935                      |
| Adjustments to Reconcile Operating Income (Loss)              |                      |                      |                                   |
| to Net Cash Provided By (Used In) Operating Activities        |                      |                      |                                   |
| Depreciation and amortization                                 | 7,257,467            | 7,781,252            | 1,337,860                         |
| Other revenue                                                 | -                    | -                    | -                                 |
| Changes in Operating Assets and Liabilities                   |                      |                      |                                   |
| (Increase) decrease in accounts receivable and                |                      |                      |                                   |
| due from other funds and governments                          | 897,887              | (2,056,205)          | 757,843                           |
| (Increase) decrease in other assets                           | (173,183)            | (84,963)             | -                                 |
| Increase (decrease) in accounts payable and                   |                      |                      |                                   |
| other liabilities                                             | (151,037)            | 1,768,223            | 1,182,112                         |
| Increase (decrease) in compensated absences                   | (29,841)             | 44,810               | 119,230                           |
| Increase (decrease) in other post-employment benefits payable | 15,338               | (47,995)             | 52,965                            |
| Increase (decrease) in net pension liabilities                | 4,275                | (369,545)            | 847,507                           |
| Increase (decrease) in self-insurance liabilities             | -                    | -                    | -                                 |
| <b>Net Cash Provided By (Used In) Operating Activities</b>    | <u>\$ 20,804,692</u> | <u>\$ 26,562,475</u> | <u>\$ 6,695,452</u>               |
| Noncash capital, financing and investing activities           | <u>\$ (789,392)</u>  | <u>\$ -</u>          | <u>\$ -</u>                       |

The accompanying notes are an integral part of the financial statements.

| OXNARD<br>HOUSING<br>AUTHORITY | TOTAL<br>CURRENT<br>YEAR | GOVERNMENTAL<br>ACTIVITIES -<br>INTERNAL SERVICE<br>FUNDS |                                                               |
|--------------------------------|--------------------------|-----------------------------------------------------------|---------------------------------------------------------------|
|                                |                          |                                                           | <b>RECONCILIATION OF OPERATING INCOME (LOSS)</b>              |
|                                |                          |                                                           | <b>TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b> |
| \$ (242,852)                   | \$ 34,665,767            | \$ (5,234,531)                                            | <b>OPERATING INCOME (LOSS)</b>                                |
|                                |                          |                                                           | Adjustments to Reconcile Operating Income (Loss)              |
|                                |                          |                                                           | to Net Cash Provided By (Used In) Operating Activities        |
| 671,309                        | 17,047,888               | 524,427                                                   | Depreciation and amortization                                 |
| 81,248                         | 81,248                   |                                                           | Other revenue                                                 |
|                                |                          |                                                           | Changes in Operating Assets and Liabilities                   |
|                                |                          |                                                           | (Increase) decrease in accounts receivable and                |
| 379,353                        | (21,122)                 | \$ (64,298)                                               | due from other funds                                          |
| (583)                          | (258,729)                | (125,212)                                                 | (Increase) decrease in other assets                           |
|                                |                          |                                                           | Increase (decrease) in accounts payable and                   |
| 93,960                         | 2,893,258                | 379,551                                                   | other liabilities                                             |
| 36,586                         | 170,785                  | (3,723)                                                   | Increase (decrease) in compensated absences                   |
| 143,973                        | 164,281                  | (16,081)                                                  | Increase (decrease) in other post-employment benefits payable |
| (79,521)                       | 402,716                  | 550,822                                                   | Increase (decrease) in net pension liabilities                |
| -                              | -                        | 3,704,478                                                 | Increase (decrease) in self-insurance liabilities             |
| <u>\$ 1,083,473</u>            | <u>\$ 55,146,092</u>     | <u>\$ (284,567)</u>                                       | <b>Net Cash Provided By (Used In) Operating Activities</b>    |
| <u>\$ -</u>                    | <u>\$ (789,392)</u>      | <u>\$ -</u>                                               | Noncash capital, financing and investing activities           |

CITY OF OXNARD, CALIFORNIA  
**STATEMENT OF FIDUCIARY NET POSITION**  
JUNE 30, 2019

|                                                           | OXNARD COMMUNITY<br>DEVELOPMENT<br>COMMISSION<br>SUCCESSOR AGENCY<br>PRIVATE PURPOSE<br>TRUST FUND | RETIREMENT<br>ENHANCEMENT<br>DEFINED BENEFIT<br>PENSION TRUST FUND | AGENCY<br>FUND      |
|-----------------------------------------------------------|----------------------------------------------------------------------------------------------------|--------------------------------------------------------------------|---------------------|
| <b>ASSETS</b>                                             |                                                                                                    |                                                                    |                     |
| Cash and investments                                      | \$ 9,435,973                                                                                       | \$ -                                                               | \$ 5,972,006        |
| Investment with Fiscal Agents                             |                                                                                                    |                                                                    |                     |
| Certificates of deposit                                   | 3,029,216                                                                                          | -                                                                  | 2,653,345           |
| Mutual funds                                              | -                                                                                                  | 82,431,700                                                         | -                   |
| Total investment with fiscal agents                       | 3,029,216                                                                                          | 82,431,700                                                         | 2,653,345           |
| Accounts and other receivables                            | -                                                                                                  | 703,211                                                            | -                   |
| Due from other governments                                | -                                                                                                  |                                                                    | 61,857              |
| Notes receivable, net of uncollectible                    | 728,018                                                                                            | -                                                                  | -                   |
| Properties held for resale                                | 921,192                                                                                            | -                                                                  | -                   |
| Buildings (net of depreciation)                           | 364,437                                                                                            | -                                                                  | -                   |
| Improvements other than building (net<br>of depreciation) | 13,148,117                                                                                         | -                                                                  | -                   |
| Infrastructure (net of depreciation)                      | 20,347,259                                                                                         | -                                                                  | -                   |
| <b>Total Assets</b>                                       | <b>\$ 47,974,212</b>                                                                               | <b>\$ 83,134,911</b>                                               | <b>\$ 8,687,208</b> |
| <b>LIABILITIES</b>                                        |                                                                                                    |                                                                    |                     |
| Accounts payable                                          | \$ 1,691,827                                                                                       | \$ -                                                               | \$ 8,687,208        |
| Other liabilities                                         | 517,332                                                                                            | -                                                                  | -                   |
| Due to City of Oxnard                                     | 339,324                                                                                            | -                                                                  | -                   |
| <b>LONG-TERM DEBT</b>                                     |                                                                                                    |                                                                    |                     |
| Due within one year                                       | 1,845,000                                                                                          | -                                                                  | -                   |
| Due in more than one year                                 | 30,890,000                                                                                         | -                                                                  | -                   |
| <b>TOTAL LIABILITIES</b>                                  | <b>35,283,483</b>                                                                                  | <b>-</b>                                                           | <b>\$ 8,687,208</b> |
| <b>NET POSITION</b>                                       |                                                                                                    |                                                                    |                     |
| Held in trust for Successor Agency                        | 12,690,729                                                                                         |                                                                    |                     |
| Net position restricted for pension                       | -                                                                                                  | 83,134,911                                                         |                     |
| <b>TOTAL NET POSITION</b>                                 | <b>\$ 12,690,729</b>                                                                               | <b>\$ 83,134,911</b>                                               |                     |

The accompanying notes are an integral part of the financial statements.

CITY OF OXNARD, CALIFORNIA  
**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
FOR THE YEAR ENDED JUNE 30, 2019

|                                     | OXNARD COMMUNITY<br>DEVELOPMENT<br>COMMISSION<br>SUCCESSOR AGENCY<br>PRIVATE PURPOSE<br>TRUST FUND | RETIREMENT<br>ENHANCEMENT<br>DEFINED BENEFIT<br>PENSION TRUST FUND |
|-------------------------------------|----------------------------------------------------------------------------------------------------|--------------------------------------------------------------------|
| <b>ADDITIONS</b>                    |                                                                                                    |                                                                    |
| Taxes                               | \$ 3,609,245                                                                                       | \$ -                                                               |
| Contributions                       |                                                                                                    |                                                                    |
| Employer                            | -                                                                                                  | 4,615,815                                                          |
| Plan members                        | -                                                                                                  | 1,984,293                                                          |
| Investment income                   | 94,659                                                                                             | 4,038,915                                                          |
| Investment expense                  | -                                                                                                  | (82,389)                                                           |
| Net investment income               | 94,659                                                                                             | 3,956,526                                                          |
| Miscellaneous income                | 19,200                                                                                             | -                                                                  |
| <b>Total Additions</b>              | <b>3,723,104</b>                                                                                   | <b>10,556,634</b>                                                  |
| <b>DEDUCTIONS</b>                   |                                                                                                    |                                                                    |
| Administrative Costs                |                                                                                                    |                                                                    |
| Salaries and wages                  | 106,738                                                                                            | -                                                                  |
| Benefit distributions               | -                                                                                                  | 5,229,911                                                          |
| Administrative costs                | 149,768                                                                                            | -                                                                  |
| Professional services               | 197,227                                                                                            | -                                                                  |
| Depreciation                        | 1,312,606                                                                                          | -                                                                  |
| Project improvements                | 3,716,557                                                                                          | -                                                                  |
| Debt Service                        |                                                                                                    |                                                                    |
| Interest and fiscal charges         | 1,561,893                                                                                          | -                                                                  |
| <b>Total Deductions</b>             | <b>7,044,789</b>                                                                                   | <b>5,229,911</b>                                                   |
| <b>SPECIAL ITEMS</b>                |                                                                                                    |                                                                    |
| Gain on disposal of assets          | (254,532)                                                                                          | -                                                                  |
| <b>Total Special Items</b>          | <b>(254,532)</b>                                                                                   | <b>-</b>                                                           |
| <b>CHANGE IN NET POSITION</b>       | <b>(3,067,153)</b>                                                                                 | <b>5,326,723</b>                                                   |
| <b>NET POSITION - JULY 1, 2018</b>  | <b>15,757,882</b>                                                                                  | <b>77,808,188</b>                                                  |
| <b>NET POSITION - JUNE 30, 2019</b> | <b>\$ 12,690,729</b>                                                                               | <b>\$ 83,134,911</b>                                               |

The accompanying notes are an integral part of the financial statements.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies**

**A. Reporting Entity**

The City of Oxnard, California (City) was incorporated as a general law city on June 30, 1903 and operates under the council-manager form of government. The City is governed by an elected Mayor and six Council members. Other elected positions include the City Clerk and City Treasurer. The accompanying basic financial statements present the financial position and results of operations of the City (the primary government) and its component units. For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions, and authorities, and has considered all potential component units for which the City is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization; or (2) the potential for the organization to provide specific financial benefits to, or impose specific financial burdens on the City.

**Blended Component Units**

City of Oxnard Financing Authority. The Oxnard Financing Authority (Authority) is a separate government entity whose purpose is to assist with the financing or refinancing of certain public capital facilities within the City. The Authority has the power to purchase bonds issued by any local agency at public or negotiated sales and may sell such bonds to public or private purchasers at public or negotiated sales. The Authority is controlled by the City and has the same governing body as the City and the City has operational responsibility for the Authority. City staff perform all accounting and administrative functions of the Authority. The debt service of the Authority is included in the Debt Service Fund, Water Enterprise Fund, Wastewater Enterprise Fund, and Environmental Resources Enterprise Fund.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**A. Reporting Entity (Continued)**

**Blended Component Units (Continued)**

Housing Authority of the City of Oxnard. The Housing Authority of the City of Oxnard (Housing Authority) was established in April 1945 by ordinance of the City Council. The Housing Authority is a public entity organized under the laws of California's Health and Safety Code for the purpose of providing safe, decent, and sanitary housing for qualified economically disadvantaged and elderly individuals in areas where a shortage of such housing exists. To accomplish this purpose, the Housing Authority entered into Annual Contributions Contracts with the U.S. Department of Housing and Urban Development (HUD) to operate assisted housing programs, such as Local Housing Authority Owned Housing, Section 8, and Modernization. The City Council and two tenant representatives serve as the governing board of the Housing Authority. The Housing Authority's governing body is substantively the same as the governing body of the City and the City has operational responsibility for the Housing Authority. The Housing Authority's operations have been included in the City's business-type activities in the accompanying Government-Wide Financial Statements. The Housing Authority prepares separate financial statements, which can be obtained from the Housing Authority's Financial Services Division at 435 S. D St., Oxnard, CA 93030.

**B. Financial Statements Presentation**

In accordance with Governmental Accounting Standards Board Statement No. 34, the City's basic financial statements consist of the following:

- Government-wide Financial Statements;
- Fund Financial Statements; and
- Notes to the Basic Financial Statements.

**Government-Wide Financial Statements**

The City's Government-Wide Financial Statements include a Statement of Net Position and a Statement of Activities. These statements present financial information for the City as a whole, while distinguishing between governmental and business-type activities. Fiduciary activities of the City are not included in these statements.

Most of the City's basic services are considered to be governmental activities, including general government, public safety, transportation, community development, culture and leisure, and library services. Property tax, sales tax, transient occupancy tax, franchise tax, business license tax, and user fees and charges financially support these activities.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

I. **Summary of Significant Accounting Policies (Continued)**  
B. **Financial Statements Presentation (Continued)**

**Government-Wide Financial Statements (Continued)**

The City's enterprise operations are classified as business-type activities. These operations consist of water, wastewater, environmental resources, and housing. These activities generally recover the cost of providing services from customer fees and charges.

Government-Wide Financial Statements are presented on an "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all of the City's assets, deferred outflows of resources, liabilities, and deferred inflows of resources, including capital assets and long-term liabilities, are included in the accompanying Statement of Net Position. The Statement of Activities presents changes in net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned, while expenses are recognized in the period in which the liability is incurred. The types of transactions reported as program revenues for the City are reported in three categories: (1) charges for services; (2) operating grants and other contributions; and (3) capital grants and contributions.

The Statement of Activities demonstrates the degree to which expenses, both direct and indirect, of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Indirect expenses are allocated based on the City's cost allocation plan. Program revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment; and (2) operating and capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Certain eliminations have been made in regards to interfund activities, payables, and receivables. All internal balances in the Statement of Net Position have been eliminated, with the exception of those representing balances between the governmental activities and the business-type activities. In the Statement of Activities, net internal service fund transactions have been allocated back to the governmental and business-type activities generating the net income or loss. In the Statement of Net Position, internal service assets and liabilities have been combined with the governmental funds and presented as governmental activities.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

I. **Summary of Significant Accounting Policies (Continued)**  
B. **Financial Statements Presentation (Continued)**

**Government-Wide Financial Statements (Continued)**

A reconciliation of the difference between the Governmental Fund Financial Statements and the Government-Wide Financial Statements is provided as part of the Governmental Fund Financial Statements.

**Fund Financial Statements**

The accounts of the City are organized on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflow of resources, fund equity, revenues, and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

***Governmental Fund Financial Statements***

Governmental Fund Financial Statements include a Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balances for the major governmental funds. Non-Major Governmental Funds are combined for presentation in Governmental Fund Statements. The following funds have been determined to be the City's major governmental funds:

- General Fund: This fund group is always a major fund and is used to account for all financial resources traditionally associated with government activities, which are not legally required to be accounted for in another fund.
- The Affordable Housing Fund was created due to the dissolution of the Oxnard Redevelopment Agency. In accordance with Health and Safety Code Section 34176(b)(2), on February 1, 2013, all rights, powers, assets, liabilities, duties, and obligations of the Low and Moderate Income Housing Fund (previously part of the former Oxnard Redevelopment Agency) were transferred to the Affordable Housing special revenue fund. The fund is used to account for funds to be used for low and moderate income housing projects.
- Development Fees Fund is a special revenue fund that accounts for development fees that the City collects on new development to provide resources for special projects such as parks, storm drainage facilities, traffic improvements, utility undergrounding, and community development.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

I. **Summary of Significant Accounting Policies (Continued)**  
B. **Financial Statements Presentation (Continued)**

***Governmental Fund Financial Statements (Continued)***

Governmental funds are accounted for using a "current financial resources" measurement focus and the modified accrual basis of accounting. Accordingly, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources are included on the Balance Sheet. The Statement of Revenues, Expenditures and Changes in Fund Balances presents increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Under the modified accrual basis of accounting, revenues are recognized in the accounting period in which they become both measurable and available to finance expenditures of the current period. The City considers revenues available if they are collected within 60 days after year-end with the exception of sales tax, which is based on the California Department of Tax and Fee Administration (CDTFA) reporting period through June of the fiscal year for which payment is received in September. Property tax, sales tax, intergovernmental revenues, and other taxes are accrued as appropriate. Grants and similar items are recognized as revenue as soon as all eligibility requirements have been met. The availability period for revenue recognition for grants receivable is one year after the year-end. Expenditures are recorded in the accounting period in which the related fund liability is incurred, except for unmatured principal and interest on long-term debt, which is recognized when due.

***Proprietary Fund Financial Statements***

Proprietary Fund Financial Statements include a Statement of Net Position, Statement of Revenues, Expenses and Changes in Net Position; and a Statement of Cash Flows for each major fund. A column representing Internal Service Funds in total is also presented in these statements.

The proprietary funds are used to account for operations that are financed and operated in a manner similar to private business enterprises wherein the cost of goods and services to the general public are financed or recovered primarily through user charges. The following enterprise funds have been determined to be the City's major proprietary funds:

- **Water Fund:** This fund is used to account for all activities of the City's water production, treatment, and distribution system. Revenues are derived mainly from metered water services, connection fees, and installation charges.
- **Wastewater Fund:** This fund is used to account for all sewer activities related to conveyance and treatment services. Revenues are derived mainly from sewer service charges, connection fees, and treatment plant charges.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

I. **Summary of Significant Accounting Policies (Continued)**  
B. **Financial Statements Presentation (Continued)**

***Proprietary Fund Financial Statements (Continued)***

- Environmental Resources Fund: This fund is used to account for the activities related to collection and disposal of refuse throughout the City. Revenues are mainly derived from collection service fees and sales of recyclable materials.
- Oxnard Housing Authority: This fund is used to account for the receipts and disbursements of funds received from the U.S. Department of Housing and Urban Development (HUD) to provide housing assistance, such as the rental assistance programs for low income residents and senior citizens under Section 8 of the Federal Housing Act of 1937, as amended.

Proprietary funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Accordingly, all assets, deferred outflows of resources, liabilities, and deferred inflows of resources (whether current or noncurrent) are included within the Statement of Net Position. The Statement of Revenues, Expenses, and Changes in Net Position present increases (revenues) and decreases (expenses) in total net position. Under the accrual basis of accounting, revenues are recognized in the period in which they are earned, while expenses are recognized in the period in which the liability is incurred.

Operating revenues in the proprietary funds are those revenues that are generated from the primary operations of the fund. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with proprietary funds principal ongoing operations. All other revenues are reported as nonoperating revenues. Operating expenses are those expenses that are essential to the primary operations of the fund. All other expenses are reported as nonoperating expenses. When both restricted and unrestricted resources are available for use, it is the City's policy to use the restricted resources first, then unrestricted resources as they are needed.

Internal service funds account for services to other departments on a cost-recovery basis. Internal service funds include workers' compensation, public liability and property damage, utility customer services, information systems, facilities maintenance, and fleet services. Internal service funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting. Internal service funds are reported in total on the proprietary funds statements.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

I. **Summary of Significant Accounting Policies (Continued)**  
B. **Financial Statements Presentation (Continued)**

***Fiduciary Fund Financial Statements***

Fiduciary fund financial statements include a Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. The City's fiduciary funds consist of a Private Purpose Trust Fund, a Pension Trust Fund, and Agency Funds. The Trust Funds are as follows:

- Oxnard Community Development Commission Successor Agency Private Purpose Trust Fund: This fund accounts for the assets and activities of the former redevelopment agency pursuant to AB 1X 26.
- Retirement Enhancement Defined Benefit Pension Trust Fund: This fund accounts for the assets and activities of the Public Agency Retirement System (PARS) Enhancement Plan.

The Trust Funds are accounted for using the "economic resources" measurement focus and the accrual basis of accounting.

The Agency Funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. However, the agency funds do utilize the accrual basis of accounting. The City's agency funds are as follows:

- Artworks Fund: This fund is used to account for donations from private parties to pay for Carnegie Art Museum artwork related expenditures.
- Improvement Districts Fund: This fund is used to account for various limited obligation improvement bonds issued by the City, wherein bond proceeds are used to finance land acquisition and public improvements of the various assessment districts within the City. Neither the faith, credit, nor the taxing power of the City or any of its political subdivisions is pledged to the payment of the bonds. Property owners within the assessment district are assessed through the County property tax bills and the money collected is used to pay off the annual debt service requirements.
- Oxnard Downtown Management District Fund: This fund accounts for property tax collected within the downtown area for downtown improvements and revitalizations.
- Riverpark JPA Fund: This fund is used to account for assets and liabilities of the Riverpark Reclamation and Recharge Authority.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**C. New Accounting Pronouncements**

The City implemented the following GASB pronouncements that became effective in the fiscal year ended June 30, 2019:

Statement No. 83, *Certain Asset Retirement Obligations*. This Statement addresses accounting and financial reporting for certain asset retirement obligations, legally enforceable liabilities associated with the retirement of tangible capital assets. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability.

Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*. This Statement improves consistency in the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt.

Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. This Statement enhances the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and simplifies accounting for interest cost incurred before the end of a construction period. In financial statements prepared using the economic resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expense in the period in which the cost is incurred. Such interest cost should not be capitalized as part of the historical cost of a capital asset.

The GASB has issued several pronouncements prior to June 30, 2019, that have effective dates that may impact future financial presentations. The impact of the implementation of these Statements to the City's financial Statements has not been assessed at this time.

Statement No. 84, *Fiduciary Activities*. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**C. New Accounting Pronouncements (Continued)**

Statement No. 87, *Leases*. This statement establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities. The requirements of this statement are effective for reporting periods beginning after December 15, 2019.

Statement No. 90, *Major Equity Interests – An Amendment of GASB Statements No. 14 and No. 61*. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**D. Cash and Investments**

**Cash and Cash Equivalents**

For reporting purposes, cash and cash equivalents include cash in bank accounts and investments held by the City Treasurer in a cash management pool with maturities less than one year. These amounts are readily available for use by the respective funds.

**Investments**

The City's investments are stated at fair value.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. These principles recognize a three-tiered fair value hierarchy, as follows:

Level 1: Investments reflect prices quoted in active markets;

Level 2: Investments reflect prices that are based on similar observable assets either directly or indirectly, which may include inputs in markets that are not considered to be active; and

Level 3: Investments reflect prices based upon unobservable sources.

**Investment Income**

Investment income earned on pooled cash and investments is allocated monthly to the General Fund and those other funds for which such allocation is a legal contractual requirement based on the average month-end cash balances. Investment income from cash and investments with fiscal agents is credited directly to the related fund. Income from non-pooled investments is recorded in the appropriate fund based on the specific investments held by the trustee of the fund. Changes in the fair value of investments are recognized in investment income at the end of each year.

**E. Receivables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year is reported as "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Amounts due from individuals, organizations or other governmental units are recorded as receivables at year-end. These amounts include charges for services rendered, or for goods and material provided by the City, including amounts for unbilled services. Receivables are shown net of an allowance for uncollectible accounts where applicable.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**E. Receivables (Continued)**

Notes receivable include both the current and long-term portions of loans issued by the City. Business development loans are reported in both special revenue and fiduciary funds. Notes receivable are reported as an asset in the amount of loan proceeds disbursed, net of allowance. Depending on the original funding source, the City reports unavailable revenue equal to the loan amount and recognizes a revenue when principal payments are received.

In the government-wide financial statements, receivables are recognized as revenue when earned. Receivables of the proprietary funds are recognized as revenue when earned, including services provided but not billed.

**F. Capital Assets**

The City's assets for governmental, business-type and fiduciary activities are capitalized at historical cost or estimated historical cost. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. City policy has set the capitalization threshold at \$5,000. Depreciation is recorded on a straight-line basis over the estimated useful lives of the assets as follows:

|                             |              |
|-----------------------------|--------------|
| Buildings                   | 45 years     |
| Improvements                |              |
| Paving, curbs, and lighting | 20 years     |
| Parks improvements          | 20 years     |
| Sports courts               | 20 years     |
| Landscaping                 | 20-50 years  |
| Equipment and machinery     | 3-50 years   |
| Vehicles                    | 10 years     |
| Infrastructure Assets       |              |
| Roadway network             | 30-100 years |
| Waterways/seawalls          | 75 years     |
| Storm drain system          | 50 years     |
| Water and sewer systems     | 50 years     |

Infrastructure assets are defined as "long-lived capital assets" that are stationary in nature and normally can be preserved for a significantly greater number of years than most capital assets.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**F. Capital Assets (Continued)**

Examples of infrastructure assets include roads, bridges, tunnels, drainage systems, water and sewer systems, dams and lighting systems. Land is valued at original cost without depreciation.

Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value.

**G. Compensated Absences**

Vacation leave and annual leave compensation pay is recorded as a liability when incurred within the Government-Wide and Proprietary Funds Financial Statements. Sick leave, which does not vest, is recorded in all funds when leave is taken. A liability for these amounts is reported in the Governmental Funds Financial Statements only if they have matured and are paid by the City subsequent to year-end.

Compensated absences are liquidated by the fund that has recorded the liability. The long-term portion of governmental activities compensated absences is liquidated primarily by the General Fund.

**H. Net Pension Liability**

For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions and pension expense, information about the fiduciary net position and additions to/deductions from the fiduciary net position have been determined on the same basis as they are reported by CalPERS and Public Agency Retirement Services (PARS). For this purpose, benefit payments (including refunds of employee contributions) are recognized when currently due and payable in accordance with the benefit terms. Investments are reported at fair value.

**I. Other Post-Employment Benefits (OPEB)**

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the CalPERS plan governed by the Public Employees' Medical & Hospital Care Act (PEMHCA) and additions to/deductions from PEMHCA's fiduciary net position have been determined on the same basis as they are reported by PEMHCA.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**I. Other Post-Employment Benefits (OPEB) (Continued)**

For this purpose, PEMHCA recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

**J. Deferred Outflows/Inflows of Resources**

In addition to assets, the Statements of Net Position and Governmental Fund Balance Sheet report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The City reports deferred outflows of resources related to pensions and OPEB, deferred outflows for charges on debt refunding, and deferred outflows on derivative instruments in the Government-Wide and Proprietary Fund Statements of Net Position. Deferred outflows for pension and OPEB contributions will be recognized in the subsequent fiscal year. Other deferred outflows on pension plans are amortized over 4.8 to 5 years on a straight-line basis. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the remaining life of the refunded or refunding debt. Gains or losses on Hedging Derivative Instruments are also reported as deferrals in the Statement of Net Position.

In addition to liabilities, the Statements of Net Position and Governmental Fund Balance Sheet report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. The City has one item that qualifies for reporting in this category in the Governmental Fund Balance Sheet - unearned revenues. The governmental funds report unearned revenues from four sources: investment income, taxes, grants, and miscellaneous charges for services. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. In addition, the City has deferred inflows of resources relating to the net pension obligation reported in the Government-Wide Statement of Net Position and the Proprietary Funds. The amounts related to pensions are deferred and amortized over a 4.8 to 5 year period on a straight-line basis.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**K. Fund Equity**

The accompanying financial statements report the components of fund balances for governmental funds consistent with GASB 54.

*Nonspendable fund balance* - This includes amounts that cannot be spent because they are either not spendable in form (such as prepaid items) or legally or contractually required to be maintained intact (such as endowments).

*Restricted fund balance* - This includes amounts that can be spent only for specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

*Committed fund balance* - This includes amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the City Council. Commitments may be changed or removed by the City by a resolution.

*Assigned fund balance* - This includes amounts that are constrained by the government's intent to be used for specific purposes, but are neither restricted nor committed. The City Council delegated, per Resolution No. 14,102, the Chief Financial Officer to assign fund balance. Use of this component would be based on related Council documents that identifies an intent to use funds for a specific purpose that was not part of the formal resolution or ordinance of the Council.

*Unassigned fund balance* - this includes all amounts not included in other classifications. The General Fund is the only fund that reports a positive unassigned fund balance.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**K. Fund Equity (Continued)**

In the Government-Wide Financial Statements, net position of the City includes the following categories:

*Net investment in capital assets* - This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduce this category.

*Restricted net position* - This category presents external restrictions imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* - This resulting category presents the remaining City net position, and this measure of equity is unrestricted, legally or otherwise.

The accounting policies of the City consider restricted funds spent first when expenditure is incurred for purposes for which both restricted and unrestricted funds are available. When an expenditure is incurred for purpose for which amounts in any of the unrestricted classifications of fund balance could be used, the City considers committed amounts to be reduced first, followed by assigned amounts and then unassigned amounts.

Per Resolution No. 15,243, adopted June 18, 2019, the City Council will endeavor to maintain an operating reserve equal to 12% of General Fund operating budget, a decrease from the target reserve level of 18% in effect for fiscal year 2018-19. The operating reserve shall be available to: cover cash flow requirements; meet unanticipated revenue shortfalls; take advantage of unexpected opportunities; invest in projects with a rapid payback; ensure against physical or natural disasters; and provide interest earnings. The City will also endeavor to maintain operating reserves in the utility funds equal to 25% of operating budgets.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**L. Property Taxes**

Property taxes are assessed and collected each fiscal year according to the following property tax calendar:

|                   |                                                                                             |
|-------------------|---------------------------------------------------------------------------------------------|
| Valuation Date    | January 1                                                                                   |
| Property Tax Year | July 1 to June 30                                                                           |
| Due Dates         | November 1 (first installment) and<br>February 1 (second installment)                       |
| Delinquent Dates  | December 10 (first installment), April 10 (second<br>installment, and August 31 (unsecured) |

Property taxes in the State of California are administered for all local agencies at the county level and consist of secured, unsecured, and utility tax rolls.

**Property Valuation**

Valuations are established by the Assessor of the County for the secured and unsecured property tax rolls; the utility property tax roll is valued by the California State Board of Equalization. Under the provisions of Article XIII A of the State Constitution, properties are assessed at 100% of full value. The value of real taxable property is based on fiscal year 1976 levels. From this base of assessment, subsequent annual increases in valuation are limited to a maximum of 2%. However, increases to full value are allowed for property improvements or upon change in ownership. Personal property is excluded from these limitations, and is subject to annual reappraisal.

**Tax Levies**

The county-wide tax levy for general revenue purposes is limited to 1% of full value, for a tax rate of \$1.00 per \$100 of assessed valuation. Tax rates for voter- approved indebtedness prior to passage of Proposition 13 are excluded from this limitation. Taxes are levied July 1 for both real and unsecured personal property based upon the assessed valuation as of the previous January 1 (lien date).

Property taxes are recognized as revenue in the period for which the taxes are levied. Therefore, the City recognizes revenue and a receivable, less any allowance for doubtful accounts deemed appropriate, for the entire tax levy in the period for which the taxes are levied. Accordingly, at June 30, 2019, the City has recorded property taxes receivable of \$1,397,434, which is included in due from other governments in the accompanying balance sheet.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**L. Property Taxes (Continued)**

**Tax Lien Dates**

All lien dates attach annually on January 1 preceding the fiscal year for which the taxes are levied. Liens against real estate, and taxes on personal property, are not relieved by subsequent renewal or change in ownership.

**Tax Collections**

The County Treasurer-Tax Collector is responsible for all property tax collections. Taxes and assessments on the secured and utility rolls, which constitute a lien against the property, may be paid in two installments: the first installment is due on November 1 of the fiscal year and is delinquent if not paid by December 10; the second installment is due on February 1 of the fiscal year and is delinquent if not paid by April 10. Unsecured personal property taxes do not constitute a lien against real property unless the taxes become delinquent. Payment must be paid in one installment, which is delinquent if not paid by August 31 of the fiscal year. Significant penalties are imposed for late payments.

**Tax Apportionments and Special District Augmentation Fund (SDAF)**

Due to the nature of the county-wide maximum levy, it is not possible to identify general purpose tax rates for specific entities. Apportionments to local agencies are made by the County Auditor-Controller, based primarily on the ratio that each agency represented of the total county-wide levy for the three years prior to fiscal year 1979. The SDAF was established in order to provide greater flexibility in the allocation of the total levy to special districts under this basic apportionment method. Each special district makes a contribution from its base tax levy apportionment to the SDAF. Oversight governments of the special districts (cities or the county) can then reallocate this pool among special districts based on financing needs.

**M. Utility Revenue**

Utility revenue is recorded when earned. Customers are billed monthly. The estimated value of services provided, but unbilled at year-end, is included in the accompanying basic financial statements.

**N. Use of Estimates**

The preparation of the City's basic financial statements in accordance with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, deferred inflows of resources, the disclosure of contingent assets and liabilities at the date of the basic financial statements, and revenues and expenses during the reported period. Actual results could differ from those estimates.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**O. Budgets and Budgetary Accounting**

The City develops and presents a one-year budget to the City Council. Annual operating and capital improvement expenditures are adopted by resolution. This resolution constitutes the authorized expenditures for the fiscal year. The City's annual budget is the legally-adopted expenditure control document of the City. Budgets are prepared on the modified accrual basis of accounting, consistent with generally accepted accounting principles (GAAP).

The City Council generally reauthorizes appropriations for continuing projects and activities. The City Council has the legal authority to amend the budget of any fund at any time during the fiscal year. The budgetary legal level of control (the level on which expenditures may not legally exceed appropriations) is generally at the fund level. Budgeted expenditures may be reallocated within a fund by the City Manager and within a department by the department director.

**P. Encumbrances**

Appropriations in governmental fund types are encumbered upon issuance of purchase orders for goods and/or services. Even though unencumbered appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next year's appropriations are likewise encumbered.

**Q. Related Organizations**

In November 2000, the City granted an exclusive right to operate, maintain, and manage the Performing Arts and Convention Center to the Oxnard Performing Arts Center Corporation. The City provides the Corporation an operating subsidy as provided for in the operating budget, which is subject to City Council approval. The operating subsidy provided for the year ended June 30, 2019 was \$1,173,881.

In addition, the City acts as the custodian of funds for the Corporation, including recording of deposits and disbursements. City employees also perform management functions for the Corporation. The Council approved the extension of the agreement between the City and the Corporation until December 31, 2019.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**I. Summary of Significant Accounting Policies (Continued)**

**R. Joint Ventures**

The City participates in the Riverpark Reclamation and Recharge Authority (Riverpark JPA), which is a jointly-governed organization between the City and United Water Conservation District (UWCD). The Riverpark JPA was established for the purpose of joint ownership, financing, and administration of the development of land located within the City; and for the purpose of creating a public entity to secure grant funding and other public and private funding to reclaim mining pits for water recharge purposes to implement the Recharge Program and Reclamation Plan, and to undertake other groundwater recharge, groundwater quality, and water supply programs as the Board of Directors may find to be within the public interest. The Riverpark JPA is controlled by a four-member board consisting of two representatives each from the City and UWCD. None of the member entities exercise specific control over the budgeting and financing of the Authority's activities beyond their representation on the Board. Accounting services are provided by the City. The City has no financial responsibility for any of the JPA's liabilities. The City made no monetary contributions to assist in the operational expenses of the Authority during 2019. Complete financial statements may be obtained from the Finance Department, City of Oxnard, 300 W. 3<sup>rd</sup> St, Oxnard, CA 93030.

As of June 30, 2019, the JPA had total assets of \$1,103,327, total net position of \$1,103,327, and total revenues of \$44,381 for the year then ended.

**S. Subsequent Events**

In preparation of these financial statements, the City considered subsequent events through November 18, 2019, which is the date these financial statements were available to be issued.

**II. DETAILED NOTES ON ALL FUNDS**

**A. Cash and Investments**

The City's cash and investments, including restricted investments with fiscal agents, consist of the following at June 30, 2019:

|                                           | AMOUNT                       |
|-------------------------------------------|------------------------------|
| Petty cash                                | \$ 289,105                   |
| Deposits                                  | 24,501,922                   |
| Investments                               | <u>252,842,360</u>           |
| Cash and investments                      | 277,633,387                  |
| Restricted investments with fiscal agents | <u>120,443,489</u>           |
| <b>TOTAL</b>                              | <u><u>\$ 398,076,876</u></u> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**A. Cash and Investments (Continued)**

The City's deposits and investments are reflected in the accompanying basic financial statements as follows:

|                                           | GOVERNMENTAL<br>ACTIVITIES | BUSINESS-TYPE<br>ACTIVITIES | FIDUCIARY<br>FUNDS    | TOTAL                 |
|-------------------------------------------|----------------------------|-----------------------------|-----------------------|-----------------------|
| Cash and investments                      | \$ 140,606,651             | \$ 121,624,794              | \$ 15,401,942         | \$ 277,633,387        |
| Restricted investments with fiscal agents | 18,979,521                 | 13,349,707                  | 88,114,261            | 120,443,489           |
| <b>TOTALS</b>                             | <u>\$ 159,586,172</u>      | <u>\$ 134,974,501</u>       | <u>\$ 103,516,203</u> | <u>\$ 398,076,876</u> |

**Deposits Custodial Credit Risks**

Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's deposit policy requires deposits to be covered by federal depository insurance and collateral having a market value of 110% of the uninsured deposit. As of June 30, 2019, the City has a bank balance of \$23,081,867 in four bank accounts; of the bank balance, \$500,000 was insured and the balance was secured by collateral held by the City's agent in the agent's name. Deposits held by the Housing Authority are also insured or secured by collateral held by the Housing Authority's agent in the agent's name.

**Investment Policy**

The City's investment policy is intended to provide guidelines for the prudent investment of City funds, and to outline the policies for maximizing the efficiency of the City's cash management system. The policy of the City is to invest public funds in a manner which will provide high investment return with the maximum security while meeting the daily cash flow demands of the City and conforming to all state and local statutes governing the investment of public funds. The primary goals of the City are safety, liquidity, and yield in that priority order. The investment policy applies to the City's pooled investment fund which encompasses all monies under the direct oversight of the City Treasurer, including the General Fund, Special Revenue Funds, Capital Project Funds, Enterprise Funds, Internal Service Funds, and Fiduciary Funds and excluding restricted investments with fiscal agents and Oxnard Housing Authority funds.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**

A. **Cash and Investments (Continued)**

**Authorized Investments**

The City's investments are managed by the City Treasurer, fiscal agents (bond trustees acting in accordance with bond covenants), and authorized representatives of the Housing Authority. Investments managed by the City Treasurer and the Housing Authority are invested in accordance with the City and Housing Authority's investment policies, respectively. Investments managed by bond trustees are invested in accordance with provisions of the respective bond agreements. Investments in the City's Retirement Enhancement Defined Benefit Plan (Enhanced Retirement Trust Pool) are not subject to the City's investment policy.

The City's cash and investments by investments manager are as follows:

|                                                                          | <u>AMOUNT</u>               |
|--------------------------------------------------------------------------|-----------------------------|
| City Treasurer                                                           | \$262,918,509               |
| Restricted investments held with Fiscal Agents                           |                             |
| Bond trustees for the City and its component units                       | 37,019,049                  |
| Enhanced Retirement Trust Pool                                           | 82,431,700                  |
| Oxnard Housing Authority (includes investments held<br>by fiscal agents) | <u>15,707,618</u>           |
| <b>TOTAL</b>                                                             | <u><u>\$398,076,876</u></u> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**A. Cash and Investments (Continued)**

**Authorized Investments (Continued)**

The City Treasurer has direct oversight over the City's pooled investment fund, which covers cash and investments of the City's governmental funds, proprietary funds (except for the Housing Authority), and trust and agency funds, which are invested in accordance with the City's investment policy. Allowable investments are detailed in the following table. The exception is the Enhanced Retirement Trust Pool, which is not subject to Government Code Section 53601.

| INVESTMENT TYPES                                    | AUTHORIZED<br>BY<br>INVESTMENT<br>POLICY | MAXIMUM<br>MATURITY<br>(YEARS) | MAXIMUM<br>PERCENTAGE<br>OF PORTFOLIO | MAXIMUM<br>INVESTMENT<br>IN ONE<br>ISSUER | MINIMUM<br>RATINGS |
|-----------------------------------------------------|------------------------------------------|--------------------------------|---------------------------------------|-------------------------------------------|--------------------|
| <u>AUTHORIZED BY SECTION 53601</u>                  |                                          |                                |                                       |                                           |                    |
| U.S. Treasury and agencies                          | Yes                                      | 5                              | None                                  | None                                      | None               |
| Local agency bonds, notes                           | Yes                                      | N/A                            | 15%                                   | None                                      | None               |
| Other bonds, notes, or evidences<br>of indebtedness | Yes                                      | N/A                            | 15%                                   | None                                      | None               |
| Bankers acceptances                                 | Yes                                      | 180 days                       | 40%                                   | 30%                                       | None               |
| Commercial paper                                    | Yes                                      | 270 days                       | 15%                                   | 10%                                       | P1/A1              |
| Negotiable CDs                                      | Yes                                      | 5                              | 30%                                   | None                                      | Aa/AA-             |
| Certificate of deposit (CDs)                        | Yes                                      | N/A                            | 30%                                   | None                                      | A                  |
| Repurchase agreements                               | Yes                                      | 90 days                        | 20%                                   | None                                      | None               |
| Medium term notes                                   | Yes                                      | 5                              | 30%                                   | None                                      | A                  |
| Mutual funds                                        | Yes                                      | N/A                            | 20%                                   | None                                      | None               |
| LAIF, VCIP, CalTrust                                | Yes                                      | N/A                            | None                                  | None                                      | None               |

The Housing Authority's investment policy, which is substantially the same as the City's, and related disclosures regarding its investments at June 30, 2019, are more fully disclosed in the financial statements for the Housing Authority, which may be obtained from the Housing Authority's Financial Services Division at 435 S D St, Oxnard, CA 93030.

The City Treasurer's investment pool is comprised of pooled deposits, investments, the State of California Local Agency Investment Fund (LAIF), and Ventura County Investment Pool (VCIP) investments. The City Treasurer's pooled investments are carried at fair value. The fair value is determined utilizing SunGard Securities Systems, the vendor providing investment reporting capability for the City Treasurer's Office, which provides pricing data from multiple industry sources. The fair value of LAIF and VCIP is determined by allocating the City's share of the investment pools' fair value as reported by LAIF and VCIP.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**A. Cash and Investments (Continued)**

**Authorized Investments (Continued)**

The City is a voluntary participant in LAIF which is considered an external investment pool. LAIF is part of the State's Pooled Money Investment Account (PMIA), which was established in 1953. Oversight of the PMIA is provided by the Pooled Money Investment Board (PMIB) and an in-house Investment Committee. The PMIB members are the State Treasurer, Director of Finance, and State Controller.

Direct oversight for LAIF is provided by the Local Agency Investment Advisory Board. The board consists of five members as designated by statute. The Chairman is the State Treasurer or his designated representative. Two members qualified by training and experience in the field of investment or finance and two members who are treasurers, finance or fiscal officers, or business managers employed by any county, city, or local district or municipal corporation of this state, are appointed by the State Treasurer. LAIF is required to invest in accordance with state statute.

The City is a voluntary participant in Ventura County Investment Pool (VCIP) which is considered an external investment pool. VCIP is for local public government agencies and school districts within Ventura County and is managed by the Ventura County Treasurer-Tax Collector. VCIP's portfolio must comply with the County's Investment Policy which is governed by the Ventura County Board of Supervisors. VCIP is rated by Standard and Poor's annually; the most recent is dated March 29, 2019 and is available via the Office of Ventura County Treasurer-Tax Collector's website.

Investments with fiscal agents are investments held by the bond trustee on behalf of the City or its component units and the Enhanced Retirement Trust Pool. In the case of bond trustees, the City selects the investment under the terms of the applicable trust agreement, directs the bond trustee to acquire the investment, and the bond trustee then holds the investment on behalf of the City and/or its component units. Proceeds of bonds administered by bond trustees are also generally covered under the City Treasurer's investment policy; however, specific provisions of each issuance are usually used in managing such investments. Several of the major differences are as follows:

- Allowance of investments in guaranteed investment contracts
- Allowance of investment maturities in excess of five years

CITY OF OXNARD, CALIFORNIA  
NOTES TO THE FINANCIAL STATEMENTS (Continued)  
FOR THE YEAR ENDED JUNE 30, 2019

II. DETAILED NOTES ON ALL FUNDS (Continued)  
A. Cash and Investments (Continued)

Authorized Investments (Continued)

For the Enhanced Retirement Trust Pool, the specific investments are managed by the trustee for the pool under guidelines approved by the City as follows:

|                                |                                                                                                                                                                                                                                                             |
|--------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Risk tolerance                 | Market risk                                                                                                                                                                                                                                                 |
| Time horizon                   | Long term                                                                                                                                                                                                                                                   |
| Income of liquidity needs      | As requested                                                                                                                                                                                                                                                |
| Account of trust restrictions  | None                                                                                                                                                                                                                                                        |
| Unique needs and circumstances | None                                                                                                                                                                                                                                                        |
| Investment objective           | Balanced                                                                                                                                                                                                                                                    |
| Strategic ranges               | 0%-20% Cash<br>25%-45% Fixed income<br>50%-70% Equity                                                                                                                                                                                                       |
| Acceptable investments         | Individual stocks<br>Individual bonds<br>Trustee funds<br>External funds<br>Index-based securities including<br>Exchange-Traded Funds (ETF)                                                                                                                 |
| Fixed income guidelines        | Maturity range 2-15 years<br>Duration range 4-7 years                                                                                                                                                                                                       |
| Equity guidelines              | Investment grade - minimum credit<br>The core portion of the equity allocation<br>will consist of individual issues. Actively-<br>managed mutual funds will be utilized for<br>other market segments in accordance<br>with the trustee's tactical strategy. |

The primary goals of the balanced investment objective are growth of principal and income. It is expected that dividend and interest income will comprise a significant portion of the total return, although growth through capital appreciation is equally important.

For purposes of the Statement of Cash Flows of the proprietary fund types, cash and cash equivalents include all investments as the City operates an internal cash management pool which maintains the general characteristics of the demand deposit account.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**A. Cash and Investments (Continued)**

***Interest Rate Risk***

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Normally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates, and the greater the interest rate risk. One of the ways the City manages its exposure to interest rate risk is by purchasing a combination of shorter-term and longer term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity evenly over time as necessary to provide the cash flow and liquidity needed for operations or debt service requirements.

Information about the sensitivity of the fair value of the City's investments (including restricted investments held by bond trustees) to market interest rate fluctuation is provided by the following table that shows the distribution of the City's investments by maturity:

|                                         | INVESTMENT MATURITIES<br>(IN YEARS) |                       |                | TOTAL                 |
|-----------------------------------------|-------------------------------------|-----------------------|----------------|-----------------------|
|                                         | LESS<br>THAN 1                      | 1-5                   | MORE<br>THAN 5 |                       |
| Federal agency securities               | \$ 29,435,435                       | \$ 140,733,574        | \$ -           | \$ 170,169,009        |
| Ventura County Investment Pool          | 1,000,000                           | -                     | -              | 1,000,000             |
| California Local Agency Investment Fund | 78,733,351                          | -                     | -              | 78,733,351            |
| Negotiable CD                           | -                                   | 2,940,000             | -              | 2,940,000             |
| Held by Trustee                         |                                     |                       |                |                       |
| Money Market Fund                       | 35,543,225                          | -                     | -              | 35,543,225            |
| California Local Agency Investment Fund | 2,468,564                           | -                     | -              | 2,468,564             |
| <b>TOTAL INVESTMENTS</b>                | <u>\$ 147,180,575</u>               | <u>\$ 143,673,574</u> | <u>\$ -</u>    | 290,854,149           |
| Enhanced Retirement Trust Pool          |                                     |                       |                | 82,431,700            |
| Cash in banks and on hand               |                                     |                       |                | 24,791,027            |
| <b>TOTAL CASH AND INVESTMENTS</b>       |                                     |                       |                | <u>\$ 398,076,876</u> |

***Credit Risk***

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The City's investments that are not rated include negotiable CDs; however, these investments are covered by FDIC insurance.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**A. Cash and Investments (Continued)**

Presented below are the Standard and Poor's ratings for each investment type as of June 30, 2019:

| INVESTMENT TYPE                         | AAA                 | AA+                   | AA          | A           | TOTAL                 |
|-----------------------------------------|---------------------|-----------------------|-------------|-------------|-----------------------|
| Federal agency securities               | \$ -                | \$ 170,169,009        | \$ -        | \$ -        | \$ 170,169,009        |
| Ventura County Investment Pool          | 1,000,000           | -                     | -           | -           | 1,000,000             |
| <b>TOTALS</b>                           | <u>\$ 1,000,000</u> | <u>\$ 170,169,009</u> | <u>\$ -</u> | <u>\$ -</u> | 171,169,009           |
| <b>NOT RATED</b>                        |                     |                       |             |             |                       |
| California Local Agency Investment Fund |                     |                       |             |             | 81,201,915            |
| Money Market Fund                       |                     |                       |             |             | 35,543,225            |
| Enhanced Retirement Trust Pool          |                     |                       |             |             | 82,431,700            |
| Negotiable CD                           |                     |                       |             |             | 2,940,000             |
| <b>Total Investments</b>                |                     |                       |             |             | 373,285,849           |
| Cash in banks and on hand               |                     |                       |             |             | 24,791,027            |
| <b>TOTAL</b>                            |                     |                       |             |             | <u>\$ 398,076,876</u> |

***Concentration of Credit Risk***

Investments in the securities of any individual issuer, other than U.S. Treasury securities, mutual funds, and external investment funds that represent 5% or more of total entity-wide investments are as follows at June 30, 2019:

| ISSUER                          | TYPE OF INVESTMENTS        | AMOUNTS       |
|---------------------------------|----------------------------|---------------|
| Federal National Mortgage Assn. | Mortgage backed securities | \$ 13,437,295 |
| Federal Home Loan Bank          | Mortgage backed securities | 124,960,030   |
| Federal Farm Credit Bank        | Mortgage backed securities | 31,882,950    |

***Custodial Credit Risk***

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The California Government Code and the City's investment policy do not contain legal or policy requirements that would limit the exposure of custodial credit risk for deposits or investments, other than the provisions for deposits in the California Government Code that require that financial institutions secure deposits made by state local governmental units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure City deposits by pledging first trust deed mortgage notes having value of 150% of the secured public deposits.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**

A. **Cash and Investments (Continued)**

For investments identified herein as held by fiscal agent, the trustee selects the investment under the terms of the applicable trust agreement, acquires the investment, and holds the investment on behalf of the reporting government.

***Fair Value Measurements***

The City has the following recurring fair value measurements as of June 30, 2019:

|                                         | INVESTMENTS AT FAIR VALUE    |                             |                    |                              |
|-----------------------------------------|------------------------------|-----------------------------|--------------------|------------------------------|
|                                         | AS OF JUNE 30, 2019          |                             |                    |                              |
|                                         | LEVEL 1                      | LEVEL 2                     | LEVEL 3            | TOTAL                        |
| Investment Type                         |                              |                             |                    |                              |
| Federal agency securities               | \$ 170,169,009               | \$ -                        | \$ -               | \$ 170,169,009               |
| California Local Agency Investment Fund | -                            | 78,733,351                  | -                  | 78,733,351                   |
| Ventura County Investment Pool          | -                            | 1,000,000                   | -                  | 1,000,000                    |
| Negotiable CD                           | 2,940,000                    | -                           | -                  | 2,940,000                    |
|                                         | <u>173,109,009</u>           | <u>79,733,351</u>           | <u>-</u>           | <u>252,842,360</u>           |
| Held by Trustees/Fiscal Agent           |                              |                             |                    |                              |
| Money Market Fund                       | 35,543,225                   | -                           | -                  | 35,543,225                   |
| California Local Agency Investment Fund | -                            | 2,468,564                   | -                  | 2,468,564                    |
|                                         | <u>35,543,225</u>            | <u>2,468,564</u>            | <u>-</u>           | <u>38,011,789</u>            |
| Enhanced Retirement Trust Pool          |                              |                             |                    |                              |
| Mutual funds                            | 82,431,700                   | -                           | -                  | 82,431,700                   |
|                                         | <u>82,431,700</u>            | <u>-</u>                    | <u>-</u>           | <u>82,431,700</u>            |
| <b>TOTAL INVESTMENTS AT FAIR VALUE</b>  | <u><u>\$ 291,083,934</u></u> | <u><u>\$ 82,201,915</u></u> | <u><u>\$ -</u></u> | <u><u>\$ 373,285,849</u></u> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**  
 B. **Receivables and Payables**

Accounts receivable and other receivables as of June 30, 2019 included in the accompanying Statement of Net Position primarily consist of the following:

|                                         | GOVERNMENTAL<br>ACTIVITIES | BUSINESS-TYPE<br>ACTIVITIES |
|-----------------------------------------|----------------------------|-----------------------------|
| <b>ACCOUNTS RECEIVABLE</b>              |                            |                             |
| Utilities receivable                    | \$ 3,272                   | \$ 20,255,641               |
| Grants receivable                       | 5,659,323                  | -                           |
| Accounts receivable billed and accrued  | 5,946,363                  | 4,280,719                   |
| Other receivables                       | 1,695,643                  | 1,847,749                   |
|                                         | 13,304,601                 | 26,384,109                  |
| Allowance for uncollectible receivables | (2,406,464)                | (1,384,305)                 |
| <b>TOTALS</b>                           | <b>\$ 10,898,137</b>       | <b>\$ 24,999,804</b>        |

Accounts payable and other liabilities as of June 30, 2019 reported on the Statement of Net Position primarily consist of the following:

|                                                   | GOVERNMENTAL<br>ACTIVITIES | BUSINESS-TYPE<br>ACTIVITIES |
|---------------------------------------------------|----------------------------|-----------------------------|
| <b>ACCOUNTS PAYABLE AND<br/>OTHER LIABILITIES</b> |                            |                             |
| Accounts payable (due to vendors)                 | \$ 12,411,433              | \$ 9,767,644                |
| Other Liabilities                                 |                            |                             |
| Accrued payroll and benefits                      | 9,978,483                  | 1,332,287                   |
| Accrued interest                                  | 2,462,156                  | 1,244,573                   |
| Other payables                                    | 1,131,063                  | 980,069                     |
| <b>Total Other Liabilities</b>                    | <b>13,571,702</b>          | <b>3,556,929</b>            |
| <b>TOTALS</b>                                     | <b>\$ 25,983,135</b>       | <b>\$ 13,324,573</b>        |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**C. Interfund Receivables and Payables**

Total interfund receivables and payables at June 30, 2019, which are included in the Fund Financial Statements as due from/to other funds and advances to/from other funds, before eliminations, consist of the following:

|                                       | INTERFUND<br>RECEIVABLE | INTERFUND<br>PAYABLE | INTERFUND<br>BALANCE | ELIMINATION    | TOTAL            |
|---------------------------------------|-------------------------|----------------------|----------------------|----------------|------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>        |                         |                      |                      |                |                  |
| <b>Due To/From Other Funds</b>        |                         |                      |                      |                |                  |
| General Fund                          | \$ 5,921,153            | \$ 2,113,680         | \$ 3,807,473         | \$ (3,935,991) | \$ (128,518)     |
| Nonmajor governmental funds           | -                       | 3,119,118            | (3,119,118)          | 3,119,118      | -                |
| Internal Service Fund                 | -                       | 816,873              | (816,873)            | 816,873        | -                |
|                                       | <u>5,921,153</u>        | <u>6,049,671</u>     | <u>(128,518)</u>     | <u>-</u>       | <u>(128,518)</u> |
| <b>Advances To/From Other Funds</b>   |                         |                      |                      |                |                  |
| General Fund                          | -                       | 856,237              | (856,237)            | -              | (856,237)        |
| Nonmajor governmental funds           | -                       | 152,909              | (152,909)            | -              | (152,909)        |
| Internal Service Fund                 | 955,886                 | -                    | 955,886              | -              | 955,886          |
|                                       | <u>955,886</u>          | <u>1,009,146</u>     | <u>(53,260)</u>      | <u>-</u>       | <u>(53,260)</u>  |
| <b>Total Governmental Activities</b>  | <u>6,877,039</u>        | <u>7,058,817</u>     | <u>(181,778)</u>     | <u>-</u>       | <u>(181,778)</u> |
| <b>BUSINESS-TYPE ACTIVITIES</b>       |                         |                      |                      |                |                  |
| <b>Due To/From Other Funds</b>        |                         |                      |                      |                |                  |
| Water                                 | 1,288,163               | 59,620               | 1,228,543            | (1,100,025)    | 128,518          |
| Wastewater                            | 59,620                  | -                    | 59,620               | (59,620)       | -                |
| Environmental resource                | -                       | 1,159,645            | (1,159,645)          | 1,159,645      | -                |
|                                       | <u>1,347,783</u>        | <u>1,219,265</u>     | <u>128,518</u>       | <u>-</u>       | <u>128,518</u>   |
| <b>Advances To/From Other Funds</b>   |                         |                      |                      |                |                  |
| Water                                 | 943,866                 | -                    | 943,866              | -              | 943,866          |
| Environmental resource                | 65,280                  | -                    | 65,280               | -              | 65,280           |
| Oxnard Housing Authority              | -                       | 955,886              | (955,886)            | -              | (955,886)        |
|                                       | <u>1,009,146</u>        | <u>955,886</u>       | <u>53,260</u>        | <u>-</u>       | <u>53,260</u>    |
| <b>Total Business-type Activities</b> | <u>2,356,929</u>        | <u>2,175,151</u>     | <u>181,778</u>       | <u>-</u>       | <u>181,778</u>   |
| <b>TOTALS</b>                         | <u>\$ 9,233,968</u>     | <u>\$ 9,233,968</u>  | <u>\$ -</u>          | <u>\$ -</u>    | <u>\$ -</u>      |

The interfund balances at June 30, 2019 are loans to cover temporary cash deficits in various funds. In addition, amounts are recorded representing the net internal receivable from governmental activities to business-type activities representing charges in excess of cost of the internal service funds of \$2,440,699 in the current year.

**D. Interfund Transfers**

Interfund transfers generally fall within one of the following categories:

- Debt service payments made from a debt service fund but funded from an operating fund;
- Program support that generally reflects subsidies and allocations between funds; and

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**D. Interfund Transfers (Continued)**

- Transfers of capital assets from governmental activities to water and wastewater enterprise funds.

There were no transfers during Fiscal Year 2018-2019 that were either non-routine in nature or inconsistent with the activities of the fund making the transfer. The following transfers in and out are reflected in the Fund Financial Statements for the year ended June 30, 2019:

|                                         |                 | TRANSFERS            | TRANSFERS            | NET                |              |                    |
|-----------------------------------------|-----------------|----------------------|----------------------|--------------------|--------------|--------------------|
|                                         |                 | IN                   | OUT                  | TRANSFERS          | ELIMINATIONS | TOTAL              |
| <b>GOVERNMENTAL ACTIVITIES</b>          |                 |                      |                      |                    |              |                    |
| General Fund                            | Program support | \$ 2,969,986         | \$ 4,209,385         | \$ (1,239,399)     | \$ 212,293   | \$ (1,027,106)     |
| General Fund                            | Debt service    | -                    | 7,146,317            | (7,146,317)        | 7,146,317    | -                  |
| Developer Fees                          | Program support | -                    | 68,930               | (68,930)           | 68,930       | -                  |
| Developer Fees                          | Debt service    | -                    | 602,214              | (602,214)          | 602,214      | -                  |
| Nonmajor governmental fund:             | Program support | 350,963              | 69,738               | 281,225            | (281,225)    | -                  |
| Nonmajor governmental fund:             | Debt service    | 7,779,526            | -                    | 7,779,526          | (7,779,526)  | -                  |
| Internal Service Fund                   | Program support | -                    | 30,997               | (30,997)           | 30,997       | -                  |
| <b>Total Governmental Activities</b>    |                 | <u>11,100,475</u>    | <u>12,127,581</u>    | <u>(1,027,106)</u> | <u>-</u>     | <u>(1,027,106)</u> |
| <b>BUSINESS-TYPE ACTIVITIES</b>         |                 |                      |                      |                    |              |                    |
| Water                                   | Program support | -                    | 28,064               | (28,064)           | -            | (28,064)           |
| Wastewater                              | Program support | 12,070,281           | 12,010,861           | 59,420             | -            | 59,420             |
| Environmental Resource                  | Program support | -                    | 274,401              | (274,401)          | -            | (274,401)          |
| <b>Total Business-Type Activities</b>   |                 | <u>13,340,432</u>    | <u>12,313,326</u>    | <u>1,027,106</u>   | <u>-</u>     | <u>1,027,106</u>   |
| <b>TOTAL GOVERNMENT-WIDE STATEMENTS</b> |                 |                      |                      |                    |              |                    |
|                                         |                 | <u>\$ 24,440,907</u> | <u>\$ 24,440,907</u> | <u>\$ -</u>        | <u>\$ -</u>  | <u>\$ -</u>        |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**E. Notes Receivable**

At June 30, 2019, the City's net notes receivable consisted of the following:

|                                         | BALANCE<br>JULY 1, 2018 | PRIOR-PERIOD<br>ADJUSTMENT | ADDITIONS           | DELETIONS           | BALANCE<br>JUNE 30, 2019 |
|-----------------------------------------|-------------------------|----------------------------|---------------------|---------------------|--------------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>          |                         |                            |                     |                     |                          |
| <b>Residential Notes Receivable</b>     |                         |                            |                     |                     |                          |
| CalHOME Loans                           | \$ 3,052,618            | - \$ -                     | \$ 130,276          | \$ 91,725           | \$ 3,091,169             |
| BEGIN Loans                             | 3,241,595               | - -                        | 482,225             | 454,550             | 3,269,270                |
| CDBG Loans                              | 3,788,286               | - -                        | 277,051             | 212,114             | 3,853,223                |
| HOME Loans                              | 9,946,028               | - -                        | 426,624             | 728,955             | 9,643,697                |
| NSP Loans                               | 955,364                 | - -                        | -                   | 657,814             | 297,550                  |
| HERO Loans                              | 568,120                 | - -                        | -                   | 399,648             | 168,472                  |
| Other                                   | 2,234,766               | - -                        | 220,310             | -                   | 2,455,076                |
| Allowance for doubtful accounts         | (13,209,086)            | - -                        | -                   | (1,158,892)         | (12,050,194)             |
|                                         | <u>10,577,691</u>       | <u>-</u>                   | <u>1,536,486</u>    | <u>1,385,914</u>    | <u>10,728,263</u>        |
| <b>Developer Notes Receivable</b>       |                         |                            |                     |                     |                          |
| * Las Villas de Paseo Nuevo             | 7,000,000               | - -                        | -                   | -                   | 7,000,000                |
| CRFL Family Apartments                  | 14,277,022              | - -                        | -                   | -                   | 14,277,022               |
| Colonial House                          | 4,200,000               | - -                        | -                   | -                   | 4,200,000                |
| Paseo Santa Clara                       | 2,200,000               | - -                        | -                   | -                   | 2,200,000                |
| Paseo Del Rio                           | 2,700,000               | - -                        | -                   | -                   | 2,700,000                |
| * Terraza de Las Cortes                 | 3,300,000               | - -                        | -                   | -                   | 3,300,000                |
| * Las Cortes                            | 590,000                 | - -                        | 3,082,319           | -                   | 3,672,319                |
| Villa Madera                            | 1,600,000               | - -                        | -                   | -                   | 1,600,000                |
| Sonata at Riverpark                     | 3,000,000               | - -                        | -                   | -                   | 3,000,000                |
| Many Mansions                           | 328,694                 | - -                        | -                   | -                   | 328,694                  |
| Other                                   | 541,778                 | - -                        | -                   | 9,968               | 531,810                  |
| Allowance for doubtful accounts         | (405,402)               | - -                        | (3,082,319)         | -                   | (3,487,721)              |
|                                         | <u>39,332,092</u>       | <u>-</u>                   | <u>-</u>            | <u>9,968</u>        | <u>39,322,124</u>        |
|                                         | <u>49,909,783</u>       | <u>-</u>                   | <u>1,536,486</u>    | <u>1,395,882</u>    | <u>50,050,387</u>        |
| <b>BUSINESS-TYPE ACTIVITIES</b>         |                         |                            |                     |                     |                          |
| Wastewater Loans                        | 932,400                 | - -                        | -                   | 44,400              | 888,000                  |
| Oxnard Housing Authority                | 243,307                 | 2,050,000                  | -                   | 243,307             | 2,050,000                |
|                                         | <u>1,175,707</u>        | <u>2,050,000</u>           | <u>-</u>            | <u>287,707</u>      | <u>2,938,000</u>         |
| <b>TOTAL GOVERNMENT-WIDE STATEMENTS</b> |                         |                            |                     |                     |                          |
|                                         | <u>\$ 51,085,490</u>    | <u>\$ 2,050,000</u>        | <u>\$ 1,536,486</u> | <u>\$ 1,683,589</u> | <u>\$ 52,988,387</u>     |

\* Parties are related to the Oxnard Housing Authority

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**E. Notes Receivable (Continued)**

**GOVERNMENTAL ACTIVITIES**

**Residential Notes Receivable**

The City offers loans to qualifying low-income individuals and families who require financial assistance for home-buying, home repairs, or mobile home replacements. Residential outstanding loans at June 30, 2019 include the following programs: Home Investment Partnership Program (HOME), Community Development Block Grants (CDBG), Building Equity and Growth in Neighborhoods Program (BEGIN), Neighborhood Stabilization Program (NSP), Historic Enhancement Revitalization of Oxnard (HERO), and CalHome Program. Summarized in the table below are these programs' average outstanding loan amount, interest rate, average outstanding term, and forgiveness policy. Majority of the home loan programs are forgivable at the end of term. Any default on the agreement, such as transfer of ownership or failure of homeowner to live in the unit causes the loan to be due and payable immediately. The City secures these loans by placing a lien on the property by recording a Deed of Trust with the Ventura County Recorder's Office for the loan amount.

| <u>PROGRAM</u> | <u>AMOUNT</u> | <u>INTEREST</u> | <u>TERM</u> | <u>FORGIVABLE</u> |
|----------------|---------------|-----------------|-------------|-------------------|
| Cal HOME       | \$ 29,000     | 3.00 %          | 30          | No                |
| BEGIN          | 26,000        | 3.00            | 30          | No                |
| CDBG           | 24,000        | -               | 20          | Yes               |
| HOME           | 19,000        | -               | 12          | Yes               |
| NSP            | 41,000        | -               | 20          | Yes               |
| HERO           | 11,000        | -               | 6           | Yes               |
| Other          | 17,000        | -               | 24          | Yes               |

**Developer Notes Receivable**

The City entered into loan agreements with several developers for affordable housing and mixed-use projects. The terms of the loans include annual installments from residual receipts. The loans bear simple interest at a rate of 1%-4% per year maturing between 24-55 years from the completion of the project. The City secured these loans with a deed of trust for the loan amount.

Three of the affordable housing loans in the aggregate amount of \$10,890,000, net of allowance of \$3,082,319 as of June 30, 2019, are loans to parties related the Oxnard Housing Authority.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**  
 E. **Notes Receivable (Continued)**

**BUSINESS-TYPE ACTIVITIES**

**Septic to Sewer Project**

The City provided financial assistance to property owners affected by the California Regional Water Quality Control Board Resolution No. 99-13 of 1999, which prohibited the installation of new septic systems and called for the removal of existing septic systems in the area by 2008. The loans are interest free and payment plans are based on individual agreements.

F. **Capital Assets**

Changes in the City's capital assets for the year ended June 30, 2019 consisted of the following:

|                                                     | BALANCE<br>JULY 1, 2018 | INCREASES             | DECREASES             | TRANSFERS   | BALANCE<br>JUNE 30, 2019 |
|-----------------------------------------------------|-------------------------|-----------------------|-----------------------|-------------|--------------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>                      |                         |                       |                       |             |                          |
| Properties Held for Resale                          |                         |                       |                       |             |                          |
| Properties Held for Resale                          | \$ -                    | \$ 570,000            | \$ -                  | \$ -        | \$ 570,000               |
| <b>Total Properties Held for Resale</b>             | <u>-</u>                | <u>570,000</u>        | <u>-</u>              | <u>-</u>    | <u>570,000</u>           |
| Capital Assets, Not Being Depreciated               |                         |                       |                       |             |                          |
| Land                                                | 1,418,638,429           | 20,050                | -                     | -           | 1,418,658,479            |
| Construction in progress                            | <u>11,353,871</u>       | <u>5,446,320</u>      | <u>(6,713,350)</u>    | <u>-</u>    | <u>10,086,841</u>        |
| <b>Total Capital Assets, Not Being Depreciated</b>  | <u>1,429,992,300</u>    | <u>6,036,370</u>      | <u>(6,713,350)</u>    | <u>-</u>    | <u>1,429,315,320</u>     |
| Capital Assets, Being Depreciated                   |                         |                       |                       |             |                          |
| Artwork                                             | 87,000                  | -                     | -                     | -           | 87,000                   |
| Buildings                                           | 122,579,665             | 633,742               | -                     | -           | 123,213,407              |
| Improvements other than buildings                   | 105,724,477             | 2,266,976             | -                     | -           | 107,991,453              |
| Equipment and machinery                             | 17,251,465              | 1,797,821             | (327,723)             | -           | 18,721,563               |
| Vehicles                                            | 24,778,656              | 2,385,141             | (432,488)             | -           | 26,731,309               |
| Infrastructure                                      | <u>683,382,302</u>      | <u>3,535,525</u>      | <u>-</u>              | <u>-</u>    | <u>686,917,827</u>       |
| <b>Total Capital Assets, Being Depreciated</b>      | <u>953,803,565</u>      | <u>10,619,205</u>     | <u>(760,211)</u>      | <u>-</u>    | <u>963,662,559</u>       |
| Less: Accumulated Depreciation                      |                         |                       |                       |             |                          |
| Artwork                                             | (87,000)                | -                     | -                     | -           | (87,000)                 |
| Buildings                                           | (39,832,052)            | (2,510,560)           | -                     | -           | (42,342,612)             |
| Improvements other than buildings                   | (27,397,552)            | (2,622,635)           | -                     | -           | (30,020,187)             |
| Equipment and machinery                             | (12,908,989)            | (1,057,857)           | 257,759               | -           | (13,709,087)             |
| Vehicles                                            | (18,245,941)            | (1,204,020)           | 432,487               | -           | (19,017,474)             |
| Infrastructure                                      | <u>(204,370,684)</u>    | <u>(17,247,343)</u>   | <u>-</u>              | <u>-</u>    | <u>(221,618,027)</u>     |
| <b>Total Accumulated Depreciation</b>               | <u>(302,842,218)</u>    | <u>(24,642,415)</u>   | <u>690,246</u>        | <u>-</u>    | <u>(326,794,387)</u>     |
| <b>Total Capital Assets, Being Depreciated, Net</b> | <u>650,961,347</u>      | <u>(14,023,210)</u>   | <u>(69,965)</u>       | <u>-</u>    | <u>636,868,172</u>       |
| <b>GOVERNMENTAL ACTIVITIES CAPITAL ASSETS, NET</b>  | <u>\$ 2,080,953,647</u> | <u>\$ (7,986,840)</u> | <u>\$ (6,783,315)</u> | <u>\$ -</u> | <u>\$ 2,066,183,492</u>  |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**  
**F. Capital Assets (Continued)**

|                                                     | BALANCE<br>JULY 1, 2018 | INCREASES           | DECREASES           | TRANSFERS | BALANCE<br>JUNE 30, 2019 |
|-----------------------------------------------------|-------------------------|---------------------|---------------------|-----------|--------------------------|
| <b>BUSINESS-TYPE ACTIVITIES</b>                     |                         |                     |                     |           |                          |
| Capital Assets, Not Being Depreciated               |                         |                     |                     |           |                          |
| Land                                                | \$ 17,042,077           | \$ -                | \$ -                | \$ -      | \$ 17,042,077            |
| Construction in progress                            | 16,017,818              | 4,131,772           | (4,687,697)         | -         | 15,461,893               |
| <b>Total Capital Assets, Not Being Depreciated</b>  |                         |                     |                     |           |                          |
| <b>Depreciated</b>                                  | <u>33,059,895</u>       | <u>4,131,772</u>    | <u>(4,687,697)</u>  | <u>-</u>  | <u>32,503,970</u>        |
| Capital assets, Being Depreciated                   |                         |                     |                     |           |                          |
| Buildings                                           | 245,063,407             | 550,511             | (423,842)           | -         | 245,190,076              |
| Improvements other than buildings                   | 9,152,161               | -                   | -                   | -         | 9,152,161                |
| Equipment and machinery                             | 111,753,606             | 6,095,735           | (1,650,350)         | -         | 116,198,991              |
| Infrastructure                                      | <u>407,641,872</u>      | <u>4,016,784</u>    | <u>(38,173)</u>     | <u>-</u>  | <u>411,620,483</u>       |
| <b>Total Capital Assets, Being Depreciated</b>      | <u>773,611,046</u>      | <u>10,663,030</u>   | <u>(2,112,365)</u>  | <u>-</u>  | <u>782,161,711</u>       |
| Less: Accumulated Depreciation                      |                         |                     |                     |           |                          |
| Buildings                                           | (108,788,170)           | (5,034,319)         | 330,277             | -         | (113,492,212)            |
| Improvements other than buildings                   | (4,606,114)             | (221,278)           | -                   | -         | (4,827,392)              |
| Equipment and machinery                             | (54,802,114)            | (3,989,765)         | 1,237,550           | -         | (57,554,329)             |
| Infrastructure                                      | <u>(126,123,421)</u>    | <u>(7,802,484)</u>  | <u>33,640</u>       | <u>-</u>  | <u>(133,892,265)</u>     |
| <b>Total Accumulated Depreciation</b>               | <u>(294,319,819)</u>    | <u>(17,047,846)</u> | <u>1,601,467</u>    | <u>-</u>  | <u>(309,766,198)</u>     |
| <b>Total Capital Assets, Being Depreciated, Net</b> | <u>479,291,227</u>      | <u>(6,384,816)</u>  | <u>(510,898)</u>    | <u>-</u>  | <u>472,395,513</u>       |
| <b>BUSINESS-TYPE ACTIVITIES</b>                     |                         |                     |                     |           |                          |
| <b>CAPITAL ASSETS, NET</b>                          | <u>512,351,122</u>      | <u>(2,253,044)</u>  | <u>(5,198,595)</u>  | <u>-</u>  | <u>504,899,483</u>       |
| <b>TOTALS</b>                                       | <u>2,593,304,769</u>    | <u>(10,239,884)</u> | <u>(11,981,910)</u> | <u>-</u>  | <u>2,571,082,975</u>     |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**F. Capital Assets (Continued)**

For the year ended June 30, 2019 depreciation expense on capital assets was charged as follows:

|                                                         | <u>AMOUNT</u>               |
|---------------------------------------------------------|-----------------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>                          |                             |
| Administration and support                              | \$ 18,467,495               |
| Public safety                                           | 1,072,885                   |
| Transportation (highways and streets)                   | 417,421                     |
| Community development                                   | 1,351,494                   |
| Culture and leisure                                     | 2,219,356                   |
| Libraries                                               | 589,340                     |
| Capital assets held by the City's internal service fund | <u>524,426</u>              |
| <b>TOTAL GOVERNMENTAL ACTIVITIES</b>                    |                             |
| <b>DEPRECIATION EXPENSE</b>                             | <u><u>\$ 24,642,417</u></u> |
| <b>BUSINESS-TYPE ACTIVITIES</b>                         |                             |
| Water                                                   | \$ 7,257,467                |
| Wastewater                                              | 7,781,253                   |
| Environmental resources                                 | 1,337,860                   |
| Oxnard Housing Authority                                | <u>671,308</u>              |
| <b>TOTAL BUSINESS-TYPE ACTIVITIES</b>                   |                             |
| <b>DEPRECIATION EXPENSE</b>                             | <u><u>\$ 17,047,888</u></u> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**G. Long-term Debt**

The following is a summary of changes in long-term debt. Certain long-term debt provide financing to both governmental and business-type activities. The following table presents balances and activity for the City's fiscal year ended June 30, 2019:

|                                                 | BALANCE<br>JULY 1, 2018 | ADDITIONS   | REDUCTIONS          | BALANCE<br>JUNE 30, 2019 | DUE WITHIN<br>ONE YEAR |
|-------------------------------------------------|-------------------------|-------------|---------------------|--------------------------|------------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>                  |                         |             |                     |                          |                        |
| <b>Lease Revenue Bonds</b>                      |                         |             |                     |                          |                        |
| Lease revenue refunding bonds,<br>series 2011   | \$ 19,435,000           | \$ -        | \$ 455,000          | \$ 18,980,000            | \$ 505,000             |
| Lease revenue refunding bonds,<br>series 2014   | 13,830,000              | -           | 975,000             | 12,855,000               | 1,020,000              |
| Lease revenue refunding bonds,<br>series 2018   | 27,825,000              | -           | 1,330,000           | 26,495,000               | 1,355,000              |
| Unamortized premiums                            | 6,044,852               | -           | 206,708             | 5,838,144                | -                      |
| Unamortized discounts                           | (194,496)               | -           | (10,805)            | (183,691)                | -                      |
| <b>Certificate of Participation</b>             |                         |             |                     |                          |                        |
| Gas tax revenue certificate of<br>participation | 22,180,000              | -           | 720,000             | 21,460,000               | 745,000                |
| <b>Lease Purchase Agreements</b>                |                         |             |                     |                          |                        |
| 2012 Lease purchase                             | 3,635,806               | -           | 353,797             | 3,282,009                | 313,272                |
| 2014 Lease Purchase                             | 12,891,695              | -           | 745,000             | 12,146,695               | 780,000                |
| <b>Capital Leases- Direct Borrowings</b>        |                         |             |                     |                          |                        |
| B of A Capital Lease 2009                       |                         |             |                     |                          |                        |
| 2009 CIP lease purchase, draw #1                | 171,715                 | -           | 113,178             | 58,537                   | 58,536                 |
| 2009 CIP lease purchase, draw #10               | 296,404                 | -           | 115,070             | 181,333                  | 119,694                |
| 2009 CIP lease purchase, draw #13               | 331,549                 | -           | 331,549             | -                        | -                      |
| 2009 CIP lease purchase, draw #19               | 330,072                 | -           | 163,394             | 166,678                  | 166,678                |
| 2009 CIP lease purchase, draw #20               | 37,862                  | -           | 37,862              | -                        | -                      |
| B of A Capital Lease 2018                       | 5,000,000               | -           | 774,741             | 4,225,259                | 795,266                |
| <b>TOTAL GOVERNMENTAL ACTIVITIES</b>            | <b>\$ 111,815,458</b>   | <b>\$ -</b> | <b>\$ 6,310,494</b> | <b>\$ 105,504,965</b>    | <b>\$ 5,858,447</b>    |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**  
**G. Long-term Debt (Continued)**

|                                                    | BALANCE<br>JULY 1, 2018<br>AS RESTATED | ADDITIONS            | REDUCTIONS           | BALANCE<br>JUNE 30, 2019 | DUE WITHIN<br>ONE YEAR |
|----------------------------------------------------|----------------------------------------|----------------------|----------------------|--------------------------|------------------------|
| <b>BUSINESS-TYPE ACTIVITIES</b>                    |                                        |                      |                      |                          |                        |
| <b>Water Fund</b>                                  |                                        |                      |                      |                          |                        |
| <b>Revenue Bonds</b>                               |                                        |                      |                      |                          |                        |
| Water revenue project bonds,<br>series 2006        | 45,095,000                             | -                    | 45,095,000           | -                        | -                      |
| Water revenue project bonds,<br>series 2010A       | 6,940,000                              | -                    | 1,610,000            | 5,330,000                | \$1,695,000            |
| Water revenue project bonds,<br>series 2010B       | 83,670,000                             | -                    | -                    | 83,670,000               | -                      |
| Water revenue refunding bonds,<br>series 2012      | 6,855,000                              | -                    | 455,000              | 6,400,000                | 475,000                |
| Water revenue refunding bonds,<br>series 2014      | 29,932,419                             | -                    | 1,392,368            | 28,540,051               | 1,446,028              |
| Water revenue refunding bonds,<br>series 2018      | -                                      | 40,370,000           | -                    | 40,370,000               | 1,110,000              |
| Unamortized premiums                               | 1,104,911                              | 3,991,424            | 749,003              | 4,347,333                | -                      |
| Unamortized discounts                              | (651,823)                              | -                    | (31,929)             | (619,894)                | -                      |
| <b>TOTAL WATER FUND</b>                            | <b>\$ 172,945,508</b>                  | <b>\$ 44,361,424</b> | <b>\$ 49,269,442</b> | <b>\$ 168,037,490</b>    | <b>\$ 4,726,028</b>    |
| <b>Wastewater Fund</b>                             |                                        |                      |                      |                          |                        |
| <b>Revenue Bonds</b>                               |                                        |                      |                      |                          |                        |
| Wastewater revenue bonds,<br>series 2004B          | 14,675,000                             | -                    | 14,675,000           | -                        | -                      |
| Wastewater revenue bonds,<br>series 2006           | 9,385,000                              | -                    | 9,385,000            | -                        | -                      |
| Wastewater revenue refunding<br>bonds, series 2013 | 6,460,073                              | -                    | 3,183,905            | 3,276,168                | 3,276,168              |
| Wastewater revenue refunding<br>bonds, series 2014 | 71,985,000                             | -                    | -                    | 71,985,000               | -                      |
| Wastewater revenue refunding<br>bonds, series 2018 | -                                      | 24,550,000           | 1,250,000            | 23,300,000               | 1,360,000              |
| Unamortized premiums                               | 7,687,005                              | 2,240,584            | 558,051              | 9,369,538                | -                      |
| <b>Capital Leases- Direct Borrowings</b>           |                                        |                      |                      |                          |                        |
| 2009 CIP lease purchase, draw #18                  | 73,702                                 | -                    | 48,772               | 24,930                   | 24,930                 |
| <b>TOTAL WASTEWATER FUND</b>                       | <b>\$ 110,265,780</b>                  | <b>\$ 26,790,584</b> | <b>\$ 29,100,728</b> | <b>\$ 107,955,636</b>    | <b>\$ 4,661,098</b>    |
| <b>Environmental Resources Fund</b>                |                                        |                      |                      |                          |                        |
| <b>Capital Lease- Direct Borrowings</b>            |                                        |                      |                      |                          |                        |
| B of A Capital Lease 2018                          | \$ 5,000,000                           | \$ -                 | \$ 434,555           | \$ 4,565,445             | \$ 447,938             |
| <b>TOTAL ENVIRONMENTAL<br/>RESOURCES FUND</b>      | <b>\$ 5,000,000</b>                    | <b>\$ -</b>          | <b>\$ 434,555</b>    | <b>\$ 4,565,445</b>      | <b>\$ 447,938</b>      |
| <b>Oxnard Housing Authority Fund</b>               |                                        |                      |                      |                          |                        |
| <b>Direct Borrowings</b>                           |                                        |                      |                      |                          |                        |
| Note payable                                       | \$ 269,710                             | \$ -                 | \$ -                 | \$ 269,710               | \$ 269,710             |
| 2004 Capital Fund Revenue Bonds                    | 2,290,000                              | -                    | 335,000              | 1,955,000                | 355,000                |
| <b>TOTAL OXNARD HOUSING<br/>AUTHORITY FUND</b>     | <b>\$ 2,559,710</b>                    | <b>\$ -</b>          | <b>\$ 335,000</b>    | <b>\$ 2,224,710</b>      | <b>\$ 624,710</b>      |
| <b>TOTAL BUSINESS-TYPE<br/>ACTIVITIES</b>          | <b>\$ 290,770,998</b>                  | <b>\$ 71,152,008</b> | <b>\$ 79,139,725</b> | <b>\$ 282,783,281</b>    | <b>\$ 10,459,774</b>   |
| <b>TOTALS</b>                                      | <b>\$ 402,586,456</b>                  | <b>\$ 71,152,008</b> | <b>\$ 85,450,218</b> | <b>\$ 388,288,246</b>    | <b>\$ 16,318,221</b>   |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**  
G. **Long-term Debt (Continued)**

**Description of Long-term Debt**

**Bonds and Certificate of Participation**

**Governmental Activities**

***Lease Revenue Refunding Bonds, Series 2011***

Lease Revenue Refunding Bonds, Series 2011 were issued on June 9, 2011 in the amount of \$21,580,000. These bonds carry a net interest cost of 5.47% and mature on June 1, 2036. The proceeds of the bonds were used to pay the principal of and interest on the Bond Anticipation Notes, Series 2010. The outstanding balance as of June 30, 2019 is \$18,980,000. The lease payments on these bonds constitute obligations of the City's General Fund. Such obligation exists through the maturity date of the bonds at June 1, 2036.

***Lease Revenue Project and Refunding Bonds, Series 2014***

Lease Revenue Refunding Bonds, Series 2014 were issued on November 4, 2014 in the amount of \$21,225,000. These are fifteen-year bonds maturing in various amounts through June 1, 2029, with a net interest cost of 3.403%. The bonds were issued to refund the outstanding Lease Revenue Refunding Bonds, Series 2003A, finance the acquisition, construction, and improvement of certain streets and roadways within certain residential neighborhoods with the City, and pay the costs incurred in connection with the issuance of the bonds. The refunding resulted in an economic gain (difference between the present value of the old bonds and the present value of the new bonds) of \$4,962 and debt service savings of \$11,715. The total balance outstanding as of June 30, 2019 is \$12,855,000. The lease payments on these bonds constitute obligations of the City's General Fund. Such obligation exists through the maturity date of the bonds at June 1, 2029.

***Lease Revenue Refunding Bonds, Series 2018***

Lease Revenue Refunding Bonds, Series 2018 were issued on April 20, 2018 in the amount of \$28,810,000. These bonds carry a net interest cost of 3.51% and mature on June 1, 2036. The proceeds on the bonds were used to pay for the principal and interest on the Variable Rate Demand Lease Revenue Bonds, Series 2003B and 2006. This refunding resulted in an economic gain of \$965,987 and an estimated cash flow savings of \$1,160,111. The outstanding balance as of June 30, 2019 is \$26,495,000. The lease payments on these bonds constitute obligations of the City's General Fund. Such obligations exist through the maturity date of the bonds at June 1, 2036.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**

G. **Long-term Debt (Continued)**

***Gas Tax Revenue Certificates of Participation (2007 Street Improvement Program)***

Gas Tax Revenue Certificates of Participation were issued on December 18, 2007 in the amount of \$27,675,000. Proceeds from the sale of the certificates are to be used to reconstruct various streets throughout the City. The certificates are secured solely by gas tax revenues received from the State of California. Outstanding coupons on the certificates range from 4.0% to 4.75% with a final maturity of September 1, 2037. The outstanding balance as of June 30, 2019 is \$21,460,000. The Installment Payments that secure these certificates constitute obligations of the City's gas tax special revenue fund. Such obligation exists through the maturity date of the certificates at September 1, 2037.

**Business-Type Activities**

***Water Revenue Project Bonds, Series 2006***

The City has pledged all net water system revenues and all amounts on deposit in the Revenue Fund for the payment of Water Revenue Project Bonds, Series 2006 and the outstanding Parity Obligations. Parity Obligations as described on these bonds at the time of issuance were 2004 Installment Payments (refunded using proceeds of Water Revenue Refunding Bonds Series 2014) and 2001 Installment Payments (refunded using proceeds of Water Revenue Refunding Bonds Series 2012). These bonds were issued on April 20, 2006 in the amount of \$54,600,000. These bonds carried a net interest cost of 4.805% and were scheduled to mature on June 1, 2036. The proceeds from the sale of the bonds were used to pay for the costs of reconstruction, repair or replacement to the water system, including SCADA system improvement, industrial lateral reconnection, aquifer storage and recovery wells, Blending Station No. 3 expansion project, downtown cast iron replacement, hydraulic deficiencies, and the GREAT Program. These bonds were refunded in November 2018 using a portion of the proceeds from the sale of the Water Revenue Refunding Bonds, Series 2018.

***Water Revenue Project Bonds, Series 2010A***

The City has pledged all net water revenues and all amounts on deposit in the Revenue Fund for the payment of the 2010 Installment Payments and the outstanding Parity Obligations. Parity Obligations as described on these bonds are 2006 Installment Payments and 2004 Installment Payments (refunded using proceeds of Water Revenue Refunding Bonds Series 2014). These bonds were issued on February 11, 2010 in the amount of \$16,455,000. These bonds carry a net interest cost of 3.3729% and mature on June 1, 2022.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**

G. **Long-term Debt (Continued)**

***Water Revenue Project Bonds, Series 2010A (Continued)***

The proceeds from the sale of the bonds were used to finance a portion of the cost of certain capital improvements related to the GREAT program. The balance outstanding as of June 30, 2019 is \$5,330,000. The Installment Payments on these bonds are secured by a first priority lien on the net system revenues (as defined in the trust indenture) of the City's water fund. Such obligation exists through the maturity date of the bonds at June 1, 2022.

***Water Revenue Project Bonds, Series 2010B***

The City has pledged all net water revenues and all amounts on deposit in the Revenue Fund for the payment of the 2010 Installment Payments and the outstanding Parity Obligations. Parity Obligations as described on these bonds are 2006 Installment Payments and 2004 Installment Payments (refunded using proceeds of Water Revenue Refunding Bonds Series 2014). These bonds were issued on February 11, 2010 in the amount of \$83,670,000. These bonds, issued as Federally Taxable Build America Bonds under the American Recovery and Reinvestment Act of 2008, carry a net interest cost of 4.5287% and mature on June 1, 2040. The City receives an interest subsidy directly from the United States Treasury equal to 35% of each interest payment. Since 2013, approximately 6.2% - 8.7% of the expected subsidy has been sequestered by the U.S. Treasury, effectively reducing the interest subsidy to 32.5%. The proceeds from the sale of the bonds were used to finance a portion of the cost of certain capital improvements related to the GREAT program. The balance outstanding as of June 30, 2019 is \$83,670,000. The Installment Payments on these bonds are secured by a first priority lien on the net system revenues (as defined in the trust indenture) of the City's water fund. Such obligation exists through the maturity date of the bonds at June 1, 2040.

***Water Revenue Refunding Bonds, Series 2012***

The City has pledged all net water revenues and all amounts on deposit in the Revenue Fund for the payment of the 2012 Installment Payments and the outstanding Parity Obligations. Parity Obligations as described on these bonds are 2010 Installment Payments, 2006 Installment Payments, and 2004 Installment Payments (refunded using proceeds of Water Revenue Refunding Bonds Series 2014). These bonds were issued on April 4, 2012 in the amount of \$9,345,000. These bonds carry a net interest cost of 3.6196% and mature on June 1, 2022. A portion of the proceeds were used to advance refund all the outstanding principal amount of \$9,725,000 of the Water Revenue Refunding Bonds Series 2001. This refunding resulted in an economic gain of \$1,093,681 and a cash flow savings of \$1,446,323. The balance outstanding as of June 30, 2019 is \$6,400,000. The Installment Payments on these bonds are secured by a first priority lien on the net system revenues (as defined in the trust indenture) of the City's water fund. Such obligation exists through the maturity date of the bonds at June 1, 2022.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**

G. **Long-term Debt (Continued)**

***Water Revenue Refunding Bonds, Series 2014***

The City has pledged all net water revenues and all amounts on deposit in the Revenue Fund for the payment of the 2014 Installment Payments and the outstanding Parity Obligations. Parity Obligations as described on these bonds are 2012 Installment Payments, 2010 Installment Payments, and 2006 Installment Payments. The Installment Payments on these bonds are secured by a first priority lien on the net system revenues of the City's water Fund. These bonds were issued on June 3, 2014 in the amount of \$35,025,340. These bonds carry a net interest cost of 3.8% and mature on June 1, 2034. A portion of the proceeds were used to advance refund all the outstanding principal amount of \$37,840,000 of the Water Revenue Project Bonds, Series 2004. This refunding resulted in an economic gain of \$3,308,313 and a cash flow savings of \$3,808,815. The balance outstanding as of June 30, 2019 is \$28,540,051.

***Water Revenue Refunding Bonds, Series 2018***

The City has pledged all net water revenues and all amounts on deposit in the Revenue Fund for the payment of the 2018 Installment Payments and the outstanding Parity Obligations. Parity Obligations as described on these bonds are Series 2010A, 2010B, 2012 and 2014. The Installment Payments on these bonds are secured by a first priority lien on the net system revenues of the City's water fund. These bonds were issued on November 14, 2018 in the amount of \$40,370,000. These bonds carry a net interest cost of 3.9% and mature on June 1, 2036. A portion of the proceeds were used to advance refund all the outstanding principal amount of \$45,095,000 of the Water Revenue Project Bonds, Series 2006. This refunding resulted in an economic gain of \$4,833,224 and an estimated cash flow savings of \$6,558,001. The balance outstanding as of June 30, 2019 is \$40,370,000.

***Wastewater Revenue Bonds, Series 2004B***

Variable Rate Demand Wastewater Revenue Bonds, Series 2004B were issued on November 1, 2004 in the amount of \$23,975,000 and were scheduled to mature on June 1, 2034. The bond's variable rate coupons tracked the Securities Industry Financial Markets Association (SIFMA) Municipal Swap Index. The bond proceeds were used to finance the cost of certain capital improvements to the City's wastewater system (Headworks and Septic System Conversion Projects). The City entered into an interest rate exchange agreement with respect to the bonds with Royal Bank of Canada. The swap agreement was scheduled to terminate by its term on June 1, 2034. On August 26, 2008, the bonds were remarketed with the issuance of an irrevocable, direct-pay letter of credit by Union Bank of California, N.A. On July 17, 2013, Union Bank renewed the letter of credit through August 26, 2016.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**

G. **Long-term Debt (Continued)**

***Wastewater Revenue Bonds, Series 2004B (Continued)***

MUFG Union Bank subsequently granted extensions of the letter of credit through January 31, 2018. On January 25, 2018, the letter of credit was remarketed and replaced with an irrevocable direct-pay letter of credit by Wells Fargo through January 25, 2021. These bonds were refunded in November 2018 using a portion of the proceeds from the sale of the Wastewater Revenue Refunding Bonds, Series 2018. Both the letter of credit and the interest rate exchange agreement were terminated as part of the refunding.

***Wastewater Revenue Bonds, Series 2006***

Wastewater Revenue Bonds, Series 2006 were issued on April 27, 2006 in the amount of \$12,575,000. These bonds carried a net interest cost of 4.788% and were scheduled to mature on June 1, 2036. The proceeds from the sale of the bonds were used to finance the cost of certain capital improvements to the City's wastewater system (Headworks Project) to address master-planned increases in sewer capacity needs in the north and northwest portions of the City, and to correct existing wastewater system deficiencies. These bonds were refunded in November 2018 using a portion of the proceeds from the sale of the Wastewater Revenue Refunding Bonds, Series 2018.

***Wastewater Revenue Refunding Bonds, Series 2013***

The City has pledged all net system revenues to the payment of the Wastewater Revenue Refunding Bonds, Series 2013. Bonds were issued on October 30, 2013 in the amount of \$21,384,064 to refund \$21,205,000 in outstanding wastewater bonds issued on March 1, 2003. These bonds carry a net interest cost of 2.78% and mature on June 1, 2020. This refunding resulted in an economic gain of \$1,935,850 and a cash flow savings of \$2,115,161. The balance outstanding as of June 30, 2019 is \$3,276,168. The Installment Payments on these bonds are secured by a first priority lien on the net system revenues (as defined in the trust indenture) of the City's wastewater fund. Such obligation exists through the maturity date of the bonds at June 1, 2020.

***Wastewater Revenue Refunding Bonds, Series 2014***

Wastewater Revenue Refunding Bonds, Series 2014 were issued on November 18, 2014 in the amount of \$71,985,000 to refund the Wastewater Revenue Refunding Bonds, Series 2004 issued on June 22, 2004 with outstanding balance of \$80,000,000. These bonds carry a net interest cost of 4.211% and mature on June 1, 2034. The balance outstanding as of June 30, 2019 is \$71,985,000.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**

G. **Long-term Debt (Continued)**

***Wastewater Revenue Refunding Bonds, Series 2014 (Continued)***

The City has pledged all net wastewater revenues and all amounts on deposit in the Revenue Fund for the payment of the 2014 Installment Payments and the outstanding Parity Obligations.

Parity Obligations as described on these bonds are 2013 Installment Payments, 2006 Installment Payments, and 2004 Installment Payments. The Installment Payments on these bonds are secured by a first priority lien on the net system revenues (as defined in the trust indenture) of the City's wastewater fund. Such obligation exists through the maturity date of the bonds at June 1, 2034.

***Wastewater Revenue Refunding Bonds, Series 2018***

The City has pledged all net wastewater revenues and all amounts on deposit in the Revenue Fund for the payment of the 2018 Installment Payments and outstanding Parity Obligations. Parity Obligations as described on these bonds are Series 2013 and 2014. The Installment Payments on these bonds are secured by a first priority lien on the net system revenues of the City's wastewater fund. These bonds were issued on November 14, 2018 in the amount of \$24,550,000. These bonds carry a net interest cost of 3.6% and mature on June 1, 2034. A portion of the proceeds were used to advance refund all the outstanding principal amount of \$14,675,000 of the Wastewater Revenue Project Bonds, Series 2004B and \$9,385,000 of the Wastewater Revenue Project Bonds, Series 2006 and finance the termination payment with respect to an interest rate swap relating to the 2004 Bonds. This refunding resulted in an economic gain of \$1,812,042 and a cash flow savings of \$2,282,549. The balance outstanding as of June 30, 2019 is \$23,300,000.

***Housing Authority 2004 Capital Fund Revenue Bonds***

The Oxnard Housing Authority issued Affordable Housing Agency Certificates of Participation, Series 2004 (Oxnard's Santa Clara Projects) on April 26, 2004 in the amount of \$10,370,000, evidencing a proportionate ownership interest in debt service payments to be made with respect to certain Capital Fund Revenue Bonds, Series 2004, issued by the Oxnard and Santa Clara Housing Authorities in the amounts of \$5,820,000 and \$4,550,000, respectively. Each certificate represents a proportionate ownership interest of the holder in the right to receive debt service payments made with respect to the bonds. The obligation of the housing authorities under their respective bond indentures are independent and neither is obligated for the payment of principal or interest on the bonds of the other housing authority.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**

G. **Long-term Debt (Continued)**

***Housing Authority 2004 Capital Fund Revenue Bonds (Continued)***

The bonds were issued to finance certain capital projects of the Housing Authority, with interest ranging from 2.00% to 4.95%, maturing on April 1, 2024. The outstanding balance as of June 30, 2019 is \$1,955,000.

***Arbitrage***

The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of tax exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of all tax exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service (IRS) at least every five years. During the current year, the City performed calculations of excess investment earnings on various bonds and financings. Liabilities were calculated for the issues and rebate payments were made as appropriate. No arbitrage liability existed at June 30, 2019.

***Credit Rating***

As of June 30, 2019, The City's issuer credit rating was "A" while maintaining ratings of "A-", "A" and "A-" for General (Lease Revenue), Water and Wastewater Funds, respectively.

***Debt with Pledged Revenue***

The City has pledged all net water system revenues and all amounts on deposit in the Revenue Fund for the payment of the bond Installment Payments and the outstanding Parity Obligations. The water net system revenues will not be used for any other purpose while any of the Installment Payments remain unpaid provided, however, that out of the net water system revenues, there may be apportioned such sums for purposes as permitted by the Installment Purchase Agreements.

Principal and interest paid for the current year and net water revenue were \$16,911,681 and \$24,860,648, respectively. The debt service coverage ratio of 147% is in compliance with the ratio required by bond covenants. Those covenants require coverage equal to at least 100% of debt payments plus unrestricted reserves equal to the difference between 125% of principal and interest payments and net water revenues.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**

G. **Long-term Debt (Continued)**

***Debt with Pledged Revenue (Continued)***

If the debt coverage ratio is below 100% of principal and interest payments the trustee can declare the bonds in default and pursue remedies provided for in the Installment Purchase Agreement.

The City has pledged all net wastewater system revenues and all amounts on deposit in the Revenue Fund for the payment of the bond Installment Payments and the outstanding Parity Obligations. The wastewater net system revenues will not be used for any other purpose while any of the Installment Payments remain unpaid provided, however, that out of the net wastewater system revenues, there may be apportioned such sums for purposes as permitted by the Installment Purchase Agreements.

Principal and interest paid for the current year and net wastewater revenue were \$9,796,461 and \$25,791,122, respectively. The debt service coverage ratio of 263% is in compliance with the ratio required by bond covenants. Those covenants require coverage equal to at least 100% of debt payments plus unrestricted reserves equal to the difference between 125% of principal and interest payments and net wastewater revenues. If the debt coverage ratio is below 100% of principal and interest payments the trustee can declare the bonds in default and pursue remedies provided for in the Installment Purchase Agreement.

The U.S. Department of Housing and Urban Development has approved the issuance of the Oxnard Housing Authority bonds and the certificates and has authorized the Authority to pledge and assign its Capital Fund Program monies to the payment of the bonds and, therefore, the certificates. During the year, \$818,733 of Capital Fund Grant revenue was earned, of which, \$335,000 was applied to the repayment of the bonds.

**Lease Purchase Agreements**

***2012 Lease Purchase Agreement***

On August 1, 2012, the City entered into a Lease Purchase Agreement with Capital One Public Funding, LLC in the amount of \$5,570,838, for the purpose of refinancing the 1999 Certificate of Participation, with interest rate of 3.54% and final maturity date on June 1, 2028. The refunding resulted in an overall cash flow savings of \$658,975 and economic gain of \$566,623, percentage savings of 9.3%. The outstanding balance as of June 30, 2019 is \$3,282,009. These lease payments constitute obligations of the City's General Fund. Such obligation exists through the maturity date of the lease at June 1, 2028.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**  
G. **Long-term Debt (Continued)**

***2014 Lease Purchase Agreement***

On January 1, 2014, the City entered into a Lease Agreement with Oxnard Fire Station, LLC for the lease of the Oxnard Fire Station #8 in the amount of \$13,813,065. Total lease payments beginning June 1, 2016 through December 31, 2031 amount to \$20,359,994, including interest of \$6,063,301. These lease payments constitute obligations of the City's General Fund. Such obligation exists through the maturity date of the lease at December 1, 2031. The outstanding balance as of June 30, 2019 is \$12,146,695.

The base rental is equal to the principal and interest payable with respect to the Revenue Bonds (Oxnard Fire Station Project) 2014 Series A and Revenue Bonds (Oxnard Fire Station Project) 2014 Series B (Taxable) issued by the California Municipal Finance Authority (Authority) in the amount of \$15,160,000 and \$220,000 respectively. The Authority loaned the proceeds of the bonds to Oxnard Fire Station, LLC to finance the construction of the Oxnard Fire Station #8.

**Direct Borrowings - Governmental Activities**

**Capital Lease Obligations**

***B of A Capital Lease 2009***

On September 1, 2009, the City entered into a Master Equipment Lease Purchase Line of Credit Agreement with Bank of America in an amount not to exceed \$10 million for the purpose of acquiring vehicles and other capital assets. Total machinery and equipment acquired under this lease was \$9,075,849. As of June 30, 2019, the total outstanding balance on this line of credit was \$406,548. Lease payments constitute obligations of the City's General Fund. Such obligation exists through the maturity date of the lease at October 1, 2020.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**  
G. **Long-term Debt (Continued)**

***B of A Capital Lease 2018***

On March 30, 2018, the City entered into an Equipment Lease/Purchase Agreement with Banc America Capital Corporation in an amount not to exceed \$5 million for the purpose of acquiring ERP software system, public safety communication equipment and vehicles, fire apparatus and vehicles, and other capital assets. As of June 30, 2019, the total outstanding balance on this line of credit was \$4,225,259. The lease payments constitute obligations of the City's General Fund. Such obligation exists through the maturity date of the lease, \$2 million due on March 30, 2023 and \$3 million due on March 30, 2025.

**Direct Borrowings - Business-Type Activities**

**Capital Lease Obligations**

***B of A Capital Lease 2009***

On September 1, 2009, the City entered into a Master Equipment Lease Purchase Line of Credit Agreement with Bank of America in an amount not to exceed \$10 million for the purpose of acquiring vehicles and other capital assets. Total machinery and equipment acquired under this lease was \$1,066,683. As of June 30, 2019, the total outstanding balance on this line of credit was \$24,930. The lease payments on these bonds constitute obligations of the City's Enterprise Funds. Such obligation exists through the maturity date of the lease at October 1, 2020.

***B of A Capital Lease 2018***

On March 30, 2018, the City entered into an Equipment Lease/Purchase Agreement with Banc America Capital Corporation in an amount not to exceed \$5 million for the purpose of acquiring refuse trucks, and vehicles. As of June 30, 2019, the total outstanding balance on this line of credit was \$4,565,445. The lease payments constitute obligations of the City's Environmental Resource Fund. Such obligation exists through the maturity date of the lease on March 30, 2025.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**  
G. **Long-term Debt (Continued)**

***Housing Authority Community Development Commission Note Payable***

The Authority entered into a note agreement dated July 21, 2009, secured by a deed of trust, in the amount of \$350,000 payable to the City of Oxnard Community Development Commission ("CDC") to finance the development of affordable housing units on Cuesta del Mar in the Southwinds Redevelopment Project Area in the City of Oxnard. The principal balance on the note bears interest at the rate of interest paid in the Local Agency Investment Fund (LAIF) plus 1% per annum. Payments are to be made annually, commencing on January 30, of the year following the issuance of the first Certificate of Occupancy for the project, and each January 30 thereafter. As of June 30, 2014, the project was considered permanently stalled and would not be completed. The loan is to be payable in one lump sum payment due sixty (60) days after the anniversary of the failure to complete project determination. There is an option to extend the repayment date for a period not to exceed two years as approved by the CDC's Director. The outstanding balance at June 30, 2019 is \$269,710.

Capital Lease Obligations are collateralized by equipment purchased and unspent proceeds held in escrow. In the event of default, the lender has the right to seize the collateral and/or call the debt.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**  
 G. **Long-term Debt (Continued)**

**Debt Service**

The annual debt service requirements are shown below for all long-term debt:

| <b>GOVERNMENTAL<br/>ACTIVITIES (1)</b> | <b>BONDS, COP,<br/>&amp; CAPITAL LEASES</b> |                     | <b>DIRECT BORROWINGS</b> |                   | <b>TOTAL</b>         |
|----------------------------------------|---------------------------------------------|---------------------|--------------------------|-------------------|----------------------|
|                                        | <b>PRINCIPAL</b>                            | <b>INTEREST</b>     | <b>PRINCIPAL</b>         | <b>INTEREST</b>   |                      |
| <b>FISCAL YEAR</b>                     |                                             |                     |                          |                   |                      |
| 2020                                   | \$ 4,718,272                                | \$ 4,634,084        | \$ 1,140,175             | \$ 116,589.20     | \$ 10,609,120        |
| 2021                                   | 4,947,974                                   | 4,412,695           | 877,973                  | 86,869            | 10,325,511           |
| 2022                                   | 5,172,247                                   | 4,183,429           | 837,961                  | 64,016            | 10,257,654           |
| 2023                                   | 5,406,135                                   | 3,947,441           | 860,162                  | 41,815            | 10,255,553           |
| 2024                                   | 5,659,565                                   | 3,701,096           | 451,610                  | 21,761            | 9,834,031            |
| 2025 - 2029                            | 30,322,816                                  | 13,582,267          | 463,925                  | 9,446             | 44,378,453           |
| 2030 - 2034                            | 25,226,695                                  | 8,311,005           | -                        | -                 | 33,537,700           |
| 2035 - 2039                            | 13,765,000                                  | 1,318,356           | -                        | -                 | 15,083,356           |
| <b>TOTALS</b>                          | <b>\$ 95,218,704</b>                        | <b>\$44,090,372</b> | <b>\$ 4,631,806</b>      | <b>\$ 340,496</b> | <b>\$144,281,379</b> |

| <b>BUSINESS-TYPE<br/>ACTIVITIES (2)</b> | <b>BONDS, COP,<br/>&amp; CAPITAL LEASES</b> |                      | <b>DIRECT BORROWINGS</b> |                   | <b>TOTAL</b>         |
|-----------------------------------------|---------------------------------------------|----------------------|--------------------------|-------------------|----------------------|
|                                         | <b>PRINCIPAL</b>                            | <b>INTEREST</b>      | <b>PRINCIPAL</b>         | <b>INTEREST</b>   |                      |
| <b>FISCAL YEAR</b>                      |                                             |                      |                          |                   |                      |
| 2020                                    | \$9,717,196                                 | \$ 14,238,043        | \$ 742,578               | \$ 136,506        | \$24,834,323         |
| 2021                                    | 10,098,227                                  | 13,855,437           | 461,733                  | 122,342           | 24,537,739           |
| 2022                                    | 10,588,850                                  | 13,360,824           | 475,953                  | 108,122           | 24,533,749           |
| 2023                                    | 11,102,836                                  | 12,846,693           | 490,610                  | 93,465            | 24,533,604           |
| 2024                                    | 11,620,064                                  | 12,286,341           | 505,719                  | 78,356            | 24,490,480           |
| 2025 - 2029                             | 64,303,720                                  | 52,205,767           | 2,183,492                | 152,808           | 118,845,786          |
| 2030 - 2034                             | 81,125,326                                  | 34,149,910           | -                        | -                 | 115,275,236          |
| 2035 - 2039                             | 53,845,000                                  | 15,501,155           | -                        | -                 | 69,346,155           |
| 2040-2046                               | 12,425,000                                  | 869,750              | -                        | -                 | 13,294,750           |
| <b>TOTALS</b>                           | <b>\$ 264,826,219</b>                       | <b>\$169,313,920</b> | <b>\$ 4,860,085</b>      | <b>\$ 691,599</b> | <b>\$439,691,822</b> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**  
**G. Long-term Debt (Continued)**

**Debt Service (Continued)**

| FISCAL YEAR   | LEASE REVENUE<br>REFUNDING BONDS<br>SERIES 2011 (1) |                      |                      | LEASE REVENUE<br>REFUNDING BONDS<br>SERIES 2014 (1) |                     |                      |
|---------------|-----------------------------------------------------|----------------------|----------------------|-----------------------------------------------------|---------------------|----------------------|
|               | PRINCIPAL                                           | INTEREST             | TOTAL                | PRINCIPAL                                           | INTEREST            | TOTAL                |
|               |                                                     |                      |                      |                                                     |                     |                      |
| 2020          | \$ 505,000                                          | \$ 1,017,733         | \$ 1,522,733         | \$ 1,020,000                                        | \$ 642,750          | \$ 1,662,750         |
| 2021          | 560,000                                             | 992,483              | 1,552,483            | 1,075,000                                           | 591,750             | 1,666,750            |
| 2022          | 620,000                                             | 964,483              | 1,584,483            | 1,125,000                                           | 538,000             | 1,663,000            |
| 2023          | 675,000                                             | 938,133              | 1,613,133            | 1,185,000                                           | 481,750             | 1,666,750            |
| 2024          | 740,000                                             | 907,758              | 1,647,758            | 1,240,000                                           | 422,500             | 1,662,500            |
| 2025 - 2029   | 4,825,000                                           | 3,922,238            | 8,747,238            | 7,210,000                                           | 1,116,500           | 8,326,500            |
| 2030 - 2034   | 7,250,000                                           | 2,396,100            | 9,646,100            | -                                                   | -                   | -                    |
| 2035 - 2039   | 3,805,000                                           | 332,350              | 4,137,350            | -                                                   | -                   | -                    |
| <b>TOTALS</b> | <b>\$ 18,980,000</b>                                | <b>\$ 11,471,275</b> | <b>\$ 30,451,275</b> | <b>\$ 12,855,000</b>                                | <b>\$ 3,793,250</b> | <b>\$ 16,648,250</b> |

| FISCAL YEAR   | LEASE REVENUE<br>REFUNDING BONDS<br>SERIES 2018 (1) |                      |                      | 2018 B OF A<br>CAPITAL LEASE (1) |                   |                     |
|---------------|-----------------------------------------------------|----------------------|----------------------|----------------------------------|-------------------|---------------------|
|               | PRINCIPAL                                           | INTEREST             | TOTAL                | PRINCIPAL                        | INTEREST          | TOTAL               |
|               |                                                     |                      |                      |                                  |                   |                     |
| 2020          | \$ 1,355,000                                        | \$ 1,324,750         | \$ 2,679,750         | \$ 795,266                       | \$ 106,712        | \$ 901,977          |
| 2021          | 1,390,000                                           | 1,257,000            | 2,647,000            | 816,334                          | 85,643            | 901,977             |
| 2022          | 1,430,000                                           | 1,187,500            | 2,617,500            | 837,961                          | 64,016            | 901,977             |
| 2023          | 1,465,000                                           | 1,116,000            | 2,581,000            | 860,162                          | 41,815            | 901,977             |
| 2024          | 1,515,000                                           | 1,042,750            | 2,557,750            | 451,610                          | 21,761            | 473,371             |
| 2025 - 2029   | 6,460,000                                           | 3,394,500            | 9,854,500            | 463,925                          | 9,446             | 473,371             |
| 2030 - 2034   | 9,065,000                                           | 2,336,000            | 11,401,000           | -                                | -                 | -                   |
| 2035 - 2039   | 3,815,000                                           | 385,250              | 4,200,250            | -                                | -                 | -                   |
| <b>TOTALS</b> | <b>\$ 26,495,000</b>                                | <b>\$ 12,043,750</b> | <b>\$ 38,538,750</b> | <b>\$ 4,225,258</b>              | <b>\$ 329,392</b> | <b>\$ 4,554,651</b> |

| FISCAL YEAR   | GAS TAX REVENUE<br>CERTIFICATE OF<br>PARTICIPATION<br>ISSUED 2007 (1) |                      |                      | 2009 MASTER<br>EQUIPMENT LEASE<br>PURCHASE (1) |                  |                   |
|---------------|-----------------------------------------------------------------------|----------------------|----------------------|------------------------------------------------|------------------|-------------------|
|               | PRINCIPAL                                                             | INTEREST             | TOTAL                | PRINCIPAL                                      | INTEREST         | TOTAL             |
|               |                                                                       |                      |                      |                                                |                  |                   |
| 2020          | \$ 745,000                                                            | \$ 962,800           | \$ 1,707,800         | \$ 344,909                                     | \$ 9,878         | \$ 354,787        |
| 2021          | 775,000                                                               | 932,400              | 1,707,400            | 61,639                                         | 1,226            | 62,865            |
| 2022          | 810,000                                                               | 899,395              | 1,709,395            | -                                              | -                | -                 |
| 2023          | 845,000                                                               | 864,145              | 1,709,145            | -                                              | -                | -                 |
| 2024          | 880,000                                                               | 827,480              | 1,707,480            | -                                              | -                | -                 |
| 2025 - 2029   | 5,005,000                                                             | 3,502,974            | 8,507,974            | -                                              | -                | -                 |
| 2030 - 2034   | 6,255,000                                                             | 2,216,250            | 8,471,250            | -                                              | -                | -                 |
| 2035 - 2039   | 6,145,000                                                             | 600,756              | 6,745,756            | -                                              | -                | -                 |
| <b>TOTALS</b> | <b>\$ 21,460,000</b>                                                  | <b>\$ 10,806,200</b> | <b>\$ 32,266,200</b> | <b>\$ 406,548</b>                              | <b>\$ 11,104</b> | <b>\$ 417,652</b> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**  
**G. Long-term Debt (Continued)**

**Debt Service (Continued)**

| FISCAL YEAR   | 2012 LEASE<br>PURCHASE (1) |                   |                     | 2014 LEASE<br>PURCHASE (1) |                     |                      |
|---------------|----------------------------|-------------------|---------------------|----------------------------|---------------------|----------------------|
|               | PRINCIPAL                  | INTEREST          | TOTAL               | PRINCIPAL                  | INTEREST            | TOTAL                |
| 2020          | \$ 313,272                 | \$116,183         | \$ 429,455          | \$ 780,000                 | \$ 569,869          | \$ 1,349,869         |
| 2021          | 327,974                    | 105,093           | 433,067             | 820,000                    | 533,969             | 1,353,969            |
| 2022          | 337,247                    | 93,483            | 430,730             | 850,000                    | 500,569             | 1,350,569            |
| 2023          | 351,135                    | 81,544            | 432,679             | 885,000                    | 465,869             | 1,350,869            |
| 2024          | 364,565                    | 69,114            | 433,679             | 920,000                    | 431,494             | 1,351,494            |
| 2025 - 2029   | 1,587,816                  | 142,902           | 1,730,718           | 5,235,000                  | 1,503,153           | 6,738,153            |
| 2030 - 2034   | -                          | -                 | -                   | 2,656,695                  | 1,362,655           | 4,019,350            |
| <b>TOTALS</b> | <b>\$ 3,282,009</b>        | <b>\$ 608,321</b> | <b>\$ 3,890,330</b> | <b>\$ 12,146,695</b>       | <b>\$ 5,367,577</b> | <b>\$ 17,514,272</b> |

| FISCAL YEAR   | WATER REVENUE<br>PROJECT BONDS<br>SERIES 2010A (2) |                   |                     | WATER REVENUE<br>PROJECT BONDS<br>SERIES 2010B (2) |                      |                       |
|---------------|----------------------------------------------------|-------------------|---------------------|----------------------------------------------------|----------------------|-----------------------|
|               | PRINCIPAL                                          | INTEREST          | TOTAL               | PRINCIPAL                                          | INTEREST*            | TOTAL                 |
| 2020          | \$1,695,000                                        | \$ 277,675        | \$ 1,972,675        | \$ -                                               | \$ 5,786,173         | \$ 5,786,173          |
| 2021          | 1,770,000                                          | 199,925           | 1,969,925           | -                                                  | 5,786,173            | 5,786,173             |
| 2022          | 1,865,000                                          | 102,575           | 1,967,575           | -                                                  | 5,786,173            | 5,786,173             |
| 2023          | -                                                  | -                 | -                   | 1,970,000                                          | 5,786,173            | 7,756,173             |
| 2024          | -                                                  | -                 | -                   | 2,060,000                                          | 5,651,838            | 7,711,838             |
| 2025 - 2029   | -                                                  | -                 | -                   | 11,735,000                                         | 26,025,628           | 37,760,628            |
| 2030 - 2034   | -                                                  | -                 | -                   | 14,575,000                                         | 21,656,897           | 36,231,897            |
| 2035 - 2039   | -                                                  | -                 | -                   | 40,905,000                                         | 14,671,830           | 55,576,830            |
| 2040 - 2044   | -                                                  | -                 | -                   | 12,425,000                                         | 869,750              | 13,294,750            |
| <b>TOTALS</b> | <b>\$ 5,330,000</b>                                | <b>\$ 580,175</b> | <b>\$ 5,910,175</b> | <b>\$ 83,670,000</b>                               | <b>\$ 92,020,635</b> | <b>\$ 175,690,635</b> |

| FISCAL YEAR   | WATER REVENUE<br>PROJECT BONDS<br>SERIES 2012 (2) |                     |                     | WATER REVENUE<br>REFUNDING BONDS<br>SERIES 2014 (2) |                     |                      |
|---------------|---------------------------------------------------|---------------------|---------------------|-----------------------------------------------------|---------------------|----------------------|
|               | PRINCIPAL                                         | INTEREST            | TOTAL               | PRINCIPAL                                           | INTEREST            | TOTAL                |
| 2020          | \$ 475,000                                        | \$ 256,619          | \$ 731,619          | \$ 1,446,028                                        | \$ 1,084,522        | \$ 2,530,550         |
| 2021          | 495,000                                           | 237,619             | 732,619             | 1,503,227                                           | 1,029,573           | 2,532,800            |
| 2022          | 515,000                                           | 212,869             | 727,869             | 1,558,850                                           | 972,450             | 2,531,300            |
| 2023          | 540,000                                           | 192,269             | 732,269             | 1,617,836                                           | 913,214             | 2,531,050            |
| 2024          | 550,000                                           | 176,069             | 726,069             | 1,680,064                                           | 851,736             | 2,531,800            |
| 2025 - 2029   | 3,125,000                                         | 535,794             | 3,660,794           | 9,403,720                                           | 3,251,782           | 12,655,502           |
| 2030 - 2034   | 700,000                                           | 28,875              | 728,875             | 11,330,326                                          | 1,323,676           | 12,654,002           |
| <b>TOTALS</b> | <b>\$ 6,400,000</b>                               | <b>\$ 1,640,113</b> | <b>\$ 8,040,113</b> | <b>\$ 28,540,051</b>                                | <b>\$ 9,426,953</b> | <b>\$ 37,967,004</b> |

\*Interest is presented on a gross basis, excluding Build America Bonds subsidy from the US Treasury.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**  
 G. **Long-term Debt (Continued)**

**Debt Service (Continued)**

| FISCAL YEAR   | WATER REVENUE<br>REFUNDING BONDS<br>SERIES 2018 (2) |                      |                      | WASTEWATER REVENUE<br>REFUNDING BONDS<br>SERIES 2013 (2) |                  |                     |
|---------------|-----------------------------------------------------|----------------------|----------------------|----------------------------------------------------------|------------------|---------------------|
|               | PRINCIPAL                                           | INTEREST             | TOTAL                | PRINCIPAL                                                | INTEREST         | TOTAL               |
|               |                                                     |                      |                      |                                                          |                  |                     |
| 2020          | \$ 1,110,000                                        | \$ 1,943,913         | \$ 3,053,913         | \$ 3,276,168                                             | \$ 91,077        | \$ 3,367,245        |
| 2021          | 1,165,000                                           | 1,888,413            | 3,053,413            | -                                                        | -                | -                   |
| 2022          | 1,225,000                                           | 1,830,163            | 3,055,163            | -                                                        | -                | -                   |
| 2023          | 1,280,000                                           | 1,768,913            | 3,048,913            | -                                                        | -                | -                   |
| 2024          | 1,350,000                                           | 1,704,913            | 3,054,913            | -                                                        | -                | -                   |
| 2025 - 2029   | 7,830,000                                           | 7,441,563            | 15,271,563           | -                                                        | -                | -                   |
| 2030 - 2034   | 13,470,000                                          | 5,028,813            | 18,498,813           | -                                                        | -                | -                   |
| 2035 - 2039   | <u>12,940,000</u>                                   | <u>829,325</u>       | <u>13,769,325</u>    | -                                                        | -                | -                   |
| <b>TOTALS</b> | <u>\$ 40,370,000</u>                                | <u>\$ 22,436,013</u> | <u>\$ 62,806,013</u> | <u>\$ 3,276,168</u>                                      | <u>\$ 91,077</u> | <u>\$ 3,367,245</u> |

| FISCAL YEAR   | WASTEWATER REVENUE<br>REFUNDING BONDS<br>SERIES 2014 (2) |                      |                       | WASTEWATER REVENUE<br>REFUNDING BONDS<br>SERIES 2018 (2) |                     |                      |
|---------------|----------------------------------------------------------|----------------------|-----------------------|----------------------------------------------------------|---------------------|----------------------|
|               | PRINCIPAL                                                | INTEREST             | TOTAL                 | PRINCIPAL                                                | INTEREST            | TOTAL                |
|               |                                                          |                      |                       |                                                          |                     |                      |
| 2020          | \$ -                                                     | \$ 3,599,250         | \$ 3,599,250          | \$ 1,360,000                                             | \$ 1,105,000        | \$ 2,465,000         |
| 2021          | 3,675,000                                                | 3,599,250            | 7,274,250             | 1,120,000                                                | 1,037,000           | 2,157,000            |
| 2022          | 3,855,000                                                | 3,415,500            | 7,270,500             | 1,180,000                                                | 981,000             | 2,161,000            |
| 2023          | 4,050,000                                                | 3,222,750            | 7,272,750             | 1,235,000                                                | 922,000             | 2,157,000            |
| 2024          | 4,250,000                                                | 3,020,250            | 7,270,250             | 1,300,000                                                | 860,250             | 2,160,250            |
| 2025 - 2029   | 24,670,000                                               | 11,691,500           | 36,361,500            | 7,540,000                                                | 3,259,500           | 10,799,500           |
| 2030 - 2034   | <u>31,485,000</u>                                        | <u>4,875,750</u>     | <u>36,360,750</u>     | <u>9,565,000</u>                                         | <u>1,235,900</u>    | <u>10,800,900</u>    |
| <b>TOTALS</b> | <u>\$ 71,985,000</u>                                     | <u>\$ 33,424,250</u> | <u>\$ 105,409,250</u> | <u>\$ 23,300,000</u>                                     | <u>\$ 9,400,650</u> | <u>\$ 32,700,650</u> |

| FISCAL YEAR   | 2004 CAPITAL FUND<br>REVENUE BONDS<br>HOUSING AUTHORITY (2) |                   |                     |
|---------------|-------------------------------------------------------------|-------------------|---------------------|
|               | PRINCIPAL                                                   | INTEREST          | TOTAL               |
|               |                                                             |                   |                     |
| 2020          | \$ 355,000                                                  | \$ 93,815         | \$ 448,815          |
| 2021          | 370,000                                                     | 77,485            | 447,485             |
| 2022          | 390,000                                                     | 60,095            | 450,095             |
| 2023          | 410,000                                                     | 41,375            | 451,375             |
| 2024          | <u>430,000</u>                                              | <u>21,285</u>     | <u>451,285</u>      |
| <b>TOTALS</b> | <u>\$ 1,955,000</u>                                         | <u>\$ 294,055</u> | <u>\$ 2,249,055</u> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**  
 G. **Long-term Debt (Continued)**

**Debt Service (Continued)**

| CITY OF OXNARD<br>COMMUNITY DEVELOPMENT<br>COMMISSION NOTE PAYABLE (2) |                   |             |                   |  |  |  |
|------------------------------------------------------------------------|-------------------|-------------|-------------------|--|--|--|
| FISCAL YEAR                                                            | PRINCIPAL         | INTEREST    | TOTAL             |  |  |  |
| 2020                                                                   | \$ 269,710        | \$ -        | \$ 269,710        |  |  |  |
| <b>TOTALS</b>                                                          | <b>\$ 269,710</b> | <b>\$ -</b> | <b>\$ 269,710</b> |  |  |  |

| 2009 MASTER<br>EQUIPMENT LEASE<br>PURCHASE (2) |                  |               |                  | B OF A<br>CAPITAL LEASE<br>2018 (2) |                   |                     |
|------------------------------------------------|------------------|---------------|------------------|-------------------------------------|-------------------|---------------------|
| FISCAL YEAR                                    | PRINCIPAL        | INTEREST      | TOTAL            | PRINCIPAL                           | INTEREST          | TOTAL               |
| 2020                                           | \$ 24,930        | \$ 369        | \$ 25,299        | \$ 447,938                          | \$ 136,137        | \$ 584,075          |
| 2021                                           | -                | -             | -                | 461,733                             | 122,342           | 584,075             |
| 2022                                           | -                | -             | -                | 475,953                             | 108,122           | 584,075             |
| 2023                                           | -                | -             | -                | 490,610                             | 93,465            | 584,075             |
| 2024                                           | -                | -             | -                | 505,719                             | 78,356            | 584,075             |
| 2025 - 2029                                    | -                | -             | -                | 2,183,492                           | 152,808           | 2,336,300           |
| <b>TOTALS</b>                                  | <b>\$ 24,930</b> | <b>\$ 369</b> | <b>\$ 25,299</b> | <b>\$ 4,565,445</b>                 | <b>\$ 691,230</b> | <b>\$ 5,256,674</b> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

II. **DETAILED NOTES ON ALL FUNDS (Continued)**  
 G. **Long-term Debt (Continued)**

**Special Assessment Bonds**

There are various 1915 Act Improvement Districts and Mello-Roos Community Facilities Districts within the City, which have issued special assessment or special tax debt. The debt is secured by liens of special assessments or special taxes on the properties in the districts and is paid by the property owners. The City is not liable under any circumstance for the repayment of the debt, but is only acting as agent for the property owners in collecting the assessments and special taxes, forwarding the collections to fiscal agents to pay the bondholders, and initiating foreclosure proceedings when appropriate.

Accordingly, such special assessment debt is not reflected in the accompanying basic financial statements. Special assessment debt outstanding at June 30, 2019 is as follows:

|                                                                                                                        | <u>AMOUNT</u>               |
|------------------------------------------------------------------------------------------------------------------------|-----------------------------|
| <b>Rice Avenue/Highway 101 Interchange Assessment District</b>                                                         |                             |
| Local Obligation Revenue Bonds (2012 Special District Bond<br>Refinancing to refund 1915 Act Limited Obligation Bonds) | \$ 9,160,000                |
| <b>City of Oxnard Community Facilities District 1 (Westport)</b>                                                       |                             |
| Local Obligation Revenue Bonds (2012 Special District Bond<br>Refinancing to refund CFD No. 2000-3 Bonds)              | 7,455,000                   |
| <b>Oxnard Boulevard Interchange Community Facilities District 2000-3</b>                                               |                             |
| Local Obligation Revenue Bonds (2012 Special District Bond<br>Refinancing to refund CFD No. 1 Bonds)                   | 5,635,000                   |
| <b>Oxnard Boulevard/Highway 101 Interchange Assessment District 2000-1</b>                                             |                             |
| 1915 Act Improvement Limited Obligation Bonds                                                                          | 1,620,000                   |
| <b>Community Facilities District No. 3</b>                                                                             |                             |
| Special Tax Refunding Bond 2013 (Seabridge Mandalay Bay)                                                               | <u>24,900,000</u>           |
| <b>TOTAL</b>                                                                                                           | <u><u>\$ 48,770,000</u></u> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**H. Compensated Absences**

The accrual for compensated absences was reported as follows as of June 30, 2019:

|                                 | BALANCE<br>JULY 1, 2018 | ADDITIONS            | PAYMENTS             | BALANCE<br>JUNE 30, 2019 | DUE WITHIN<br>ONE YEAR |
|---------------------------------|-------------------------|----------------------|----------------------|--------------------------|------------------------|
| <b>GOVERNMENTAL ACTIVITIES</b>  |                         |                      |                      |                          |                        |
| General Fund                    | \$ 15,249,023           | \$ 9,280,902         | \$ 9,250,262         | \$ 15,279,663            | \$ 10,050,917          |
| Internal Service Fund           | <u>950,510</u>          | <u>740,667</u>       | <u>744,389</u>       | <u>946,788</u>           | <u>645,500</u>         |
|                                 | <u>16,199,533</u>       | <u>10,021,569</u>    | <u>9,994,651</u>     | <u>16,226,451</u>        | <u>10,696,417</u>      |
| <b>BUSINESS-TYPE ACTIVITIES</b> |                         |                      |                      |                          |                        |
| Water                           | 499,122                 | 394,451              | 424,292              | 469,281                  | 382,500                |
| Wastewater                      | 488,130                 | 570,535              | 525,725              | 532,940                  | 455,000                |
| Environmental resources         | 956,510                 | 903,386              | 784,156              | 1,075,740                | 687,500                |
| Oxnard Housing Authority        | <u>466,968</u>          | <u>301,374</u>       | <u>264,788</u>       | <u>503,554</u>           | <u>36,500</u>          |
|                                 | <u>2,410,730</u>        | <u>2,169,746</u>     | <u>1,998,961</u>     | <u>2,581,515</u>         | <u>1,561,500</u>       |
| <b>TOTALS</b>                   | <u>\$ 18,610,263</u>    | <u>\$ 12,191,315</u> | <u>\$ 11,993,612</u> | <u>\$ 18,807,966</u>     | <u>\$ 12,257,917</u>   |

Accrued compensated absences includes an adjustment of \$550,917 for California Labor Code Section 4850 benefits for public employees in a specified class.

**I. Fund Balances**

The following funds/subfunds had deficit fund balances as of June 30, 2019:

|                                  | AMOUNT     |
|----------------------------------|------------|
| LMD #31-Rancho De La Rosa        | \$ 30,191  |
| Fund 172                         | 422,756    |
| Fund 177                         | 11,012     |
| Water Resource Grant             | 58,373     |
| Fund 185                         | 198,408    |
| Transportation Grant             | 27,948     |
| Gang Violence Suppression Grant  | 287,120    |
| Homeland Security Grant          | 9,216      |
| 21st Century CLCP-ASES Program   | 19,097     |
| CDBG Entitlement                 | 5,498      |
| Public Liability/Property Damage | 4,249,598  |
| Workers' Compensation            | 16,683,380 |
| Information Services             | 398,338    |
| Facilities Maintenance           | 2,208,953  |
| Equipment Maintenance            | 5,773,405  |

Deficits in grant funds represent expenditures pending reimbursement by grantors or final closeout of grants. Deficits in risk management funds (Public Liability and Workers' Compensation) resulted from implementing more conservative actuarial assumptions regarding claims liabilities. The other internal service fund deficits are adjusted annually as part of regular budget reviews.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**II. DETAILED NOTES ON ALL FUNDS (Continued)**

**I. Fund Balances (Continued)**

In prior years, the unassigned fund balance for the General Fund group included the amount outstanding of a loan approved by City Council in 2015 from the basic General Fund (101) to the Measure "O" (Half-Cent Sales Tax) Fund (104). Beginning this year, the amount of the loan outstanding is shown, instead, as Committed to Measure "O" eligible services on the balance sheet for Governmental Funds.

**J. Prior-Period Adjustments**

Effective July 1, 2019, the City made restatements to the fund balances as follows:

|                                                   | NONMAJOR<br>FUND     | OXNARD<br>HOUSING AUTHORITY |
|---------------------------------------------------|----------------------|-----------------------------|
| <b><u>Fund Balance</u></b>                        |                      |                             |
| <b><u>Unadjusted Fund Balance</u></b>             | \$ 57,219,638        | \$ 15,416,001               |
| <b><u>Correction of Errors</u></b>                |                      |                             |
| To record grant receivable adjustment             | 17,548               |                             |
| To record note receivable and related interest    | -                    | 2,509,684                   |
| <b><u>Adjusted Fund Balance, July 1, 2018</u></b> | <u>\$ 57,237,186</u> | <u>\$ 17,925,685</u>        |

The net effect of the prior-period adjustments to change in net position for the year ended June 30, 2018 was not determined. The effect to net position for the year ended June 30, 2019 was \$17,548 for governmental activities and \$2,509,684 for business-type activities.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS**

The City provides pension benefits to its employees through four defined benefit plans: CalPERS Miscellaneous Plan, CalPERS Police Plan, CalPERS Fire, and PARS Plan. Pension expense for all plans totaled \$41,891,105 for the year ended June 30, 2019. Total pension liabilities, fiduciary net position and net pension liabilities for all plans as of June 30, 2019 are as follows:

|                                  | Total Pension<br>Liability | Plan Fiduciary<br>Net Position | Net Pension<br>Liability/(Asset) |
|----------------------------------|----------------------------|--------------------------------|----------------------------------|
| Miscellaneous Plan               | \$ 474,302,487             | \$ 354,325,114                 | \$ 119,977,373                   |
| Safety – Police                  | 379,107,460                | 281,039,679                    | 98,067,781                       |
| Safety – Fire                    | 159,582,794                | 108,401,880                    | 51,180,914                       |
| PARS Retirement Enhancement Plan | 93,832,628                 | 77,306,831                     | 16,525,797                       |
| <b>TOTALS</b>                    | <u>\$ 1,106,825,369</u>    | <u>\$ 821,073,504</u>          | <u>\$ 285,751,865</u>            |

**1. California Public Employees' Retirement System**

**A. Retirement Plan Description**

The City contributes to the California Public Employees' Retirement System (CalPERS), an agent multiple-employer public employee defined benefit plan, which acts as a common investment and administrative agent for participating public entities within the State of California. The City participates in agent multiple-employer plans for its Miscellaneous 2% at 55 and 2% at 62 and Police 3% at 50 and 2.7% at 57, and in the cost-sharing plan for its Fire 3% at 50 and 2.7% at 57. Benefit provisions and all other requirements are established by State statutes within the Public Employees' Retirement Law. City of Oxnard selects optimal benefit provisions and adopts those benefits through local ordinance. Copies of CalPERS' annual financial report may be obtained from the CalPERS Executive Office, 400 "P" Street, Sacramento, CA 95814 or from the CalPERS website <http://www.calpers.ca.gov>. During the year ended June 30, 2013, the California's Public Employees' Pension Reform Act (PEPRA) went into effect. PEPRA requires new benefits and member contributions for new members as defined by PEPRA that are hired after January 1, 2013. Employees who were CalPERS members before January 1, 2013 are considered "Classic Members."

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**B. Benefits Provided**

CalPERS provides service retirement and disability benefits, annual cost-of-living adjustments and death benefits to plan members, who must be public employees and beneficiaries. Benefits are based on years of credited service, equal to one year of full time employment.

Classic members or PEPRA Safety members with five years of total service are eligible to retire at age 50 with statutorily reduced benefits. PEPRA Miscellaneous members become eligible for retirement at age 52 with at least five years of service. The service retirement benefit is a monthly allowance taking into account the benefit factor, years of service, and final compensation. The benefit factor depends on the benefit formula specified in the employer's contract. The years of service is the amount credited by CalPERS to a member while he or she is employed in this group. The final compensation is the monthly average of the member's highest 12 consecutive months' full-time equivalent monthly pay.

All members are eligible for nonduty disability benefits after 5 years of service. The death benefit is one of the following: the Basic Death Benefit, the 1957 Survivor Benefit, or the Optional Settlement 2W Death Benefit. The standard death benefit for Safety members is the Special Death Benefit. The cost of living adjustments for each plan are applied as specified by the Public Employees' Retirement Law.

**C. Contributions**

Section 20814(c) of the California Public Employees' Retirement Law requires that the employer contribution rates for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the rate. The total plan contributions are determined through the CalPERS' annual actuarial valuation process. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. The employer is required to contribute the difference between the actuarially-determined rate and the contribution rate of employees.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**C. Contributions (Continued)**

Participants in the Miscellaneous and Safety plans are required to contribute a percentage of their annual covered salary. The City pays a portion of the contributions required of City employees on their behalf in accordance with respective memoranda of understanding (MOUs). The City is required to contribute the actuarially-determined remaining amounts necessary to fund the benefits for its members.

For the year ended June 30, 2019, the City's total contributions for the Miscellaneous and Safety Plans were \$30,242,219. The City's contributions recognized as part of the pension expense for the year ended June 30, 2019 was \$26,227,251 for the Miscellaneous and Safety Plans.

The Plan's provisions and benefits in effect at June 30, 2019 are summarized as follows:

|                                                                      | <b>Miscellaneous</b> |                    |
|----------------------------------------------------------------------|----------------------|--------------------|
|                                                                      | Prior to             | On or After        |
| Hire date                                                            | January 1, 2013      | January 1, 2013    |
| Benefit formula                                                      | 2.0% at 55           | 2.0% at 62         |
| Benefit vesting schedule                                             | 5 years of service   | 5 years of service |
| Benefit payments                                                     | monthly for life     | monthly for life   |
| Retirement age                                                       | 50 - 67+             | 52 - 67+           |
| Monthly benefits, as a percentage of eligible compensation           | 1.43% to 2.42%       | 1.00% to 2.50%     |
| Required employee contribution rates                                 | 7.00%                | 6.00%              |
| Required employer contribution rates plus unfunded accrued liability | 8.039%               | 8.039%             |
|                                                                      | \$ 7,344,982         | \$ -               |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**C. Contributions (Continued)**

|                                                                            | <b>Safety – Police</b>  |                    |
|----------------------------------------------------------------------------|-------------------------|--------------------|
|                                                                            | Prior to                | On or After        |
|                                                                            | January 1, 2013         | January 1, 2013    |
| Hire date                                                                  |                         |                    |
| Benefit formula                                                            | 3.0% at 50              | 2.7% at 57         |
| Benefit vesting schedule                                                   | 5 years of service      | 5 years of service |
| Benefit payments                                                           | monthly for life        | monthly for life   |
| Retirement age                                                             | 50 - 55+                | 50 - 57+           |
| Monthly benefits as a percentage<br>of eligible compensation               | 3.00%                   | 2.00% to 2.70%     |
| Required employee<br>contribution rates                                    | 9.00%                   | 13.75%             |
| Required employer<br>contribution rates plus<br>unfunded accrued liability | 24.483%<br>\$ 6,837,182 | 24.483%<br>\$ -    |

|                                                                            | <b>Safety – Fire</b>    |                     |
|----------------------------------------------------------------------------|-------------------------|---------------------|
|                                                                            | Prior to                | On or After         |
|                                                                            | January 1, 2013         | January 1, 2013     |
| Hire date                                                                  |                         |                     |
| Benefit formula                                                            | 3.0% at 50              | 2.7% at 57          |
| Benefit vesting schedule                                                   | 5 years of service      | 5 years of service  |
| Benefit payments                                                           | Monthly for life        | Monthly for life    |
| Retirement age                                                             | 50 - 55+                | 50 - 57+            |
| Monthly benefits as a percentage<br>of eligible compensation               | 3.00%                   | 2.00% to 2.70%      |
| Required employee<br>contribution rates                                    | 9.00%                   | 12.25%              |
| Required employer<br>contribution rates plus<br>unfunded accrued liability | 22.346%<br>\$ 3,249,700 | 12.965%<br>\$ 5,014 |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**C. Contributions (Continued)**

At June 30, 2018 (measurement date), the following employees were covered by the benefit terms of the Plan:

| Plan Members              | Number of Members  |                      |                    |
|---------------------------|--------------------|----------------------|--------------------|
|                           | Miscellaneous Plan | Safety Plan - Police | Safety Plan - Fire |
| Active                    | 962                | 226                  | 113                |
| Transferred               | 603                | 35                   | 31                 |
| Terminated                | 1,291              | 37                   | 11                 |
| Retired and beneficiaries | 1,036              | 275                  | 133                |
| <b>TOTALS</b>             | <b>3,892</b>       | <b>573</b>           | <b>288</b>         |

**D. Actuarial Methods and Assumptions Used to Determine Total Pension Liability**

The June 30, 2018 total pension liabilities were based on the following actuarial methods and assumptions:

|                                   |                                                                                                                          |
|-----------------------------------|--------------------------------------------------------------------------------------------------------------------------|
| Actuarial Cost Method             | Entry Age Normal                                                                                                         |
| Asset Valuation Method            | Market Value                                                                                                             |
| Actuarial Assumptions             |                                                                                                                          |
| Discount Rate                     | 7.15%                                                                                                                    |
| Inflation                         | 2.50%                                                                                                                    |
| Salary Increases                  | Varies by Entry Age and Service                                                                                          |
| Payroll Growth                    | 3.00%                                                                                                                    |
| Investment Rate of Return         | 7.5% Net of Pension Plan Investment and administrative expenses; includes inflation                                      |
| Mortality Rate Table <sup>1</sup> | Derived using CalPERS Membership Data for all funds                                                                      |
| Post Retirement Benefit Increase  | Contract COLA up to 2.75% until Purchasing Power Protection Allowance Floor on Purchasing Power applies 2.75% thereafter |

<sup>1</sup> The mortality table was developed based on CalPERS specific data. The table includes 20 years of mortality improvements using Society of Actuaries Scale BB.

All other actuarial assumptions used in the June 30, 2017 valuation were based on the results of an actuarial experience study for the period from 1997 to 2011, including updates to salary increase, mortality, and retirement rates. The Experience Study report can be obtained at CalPERS' website under Forms and Publications.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**E. Discount Rate**

The discount rate used to measure the total pension liability was 7.15%. To determine whether the municipal bond rate should be used in the calculation of a discount rate for each plan, CalPERS stress tested plans that would most likely result in a discount rate that would be different from the actuarially-assumed discount rate. Based on the testing, none of the tested plans run out of assets. Therefore, the current 7.15% discount rate is adequate and the use of the municipal bond rate calculation is not necessary. The long-term expected discount rate of 7.15% is applied to all plans in the Public Employees Retirement Fund. The stress test results are presented in a detailed report called "GASB Crossover Testing Report" that can be obtained at CalPERS' website under the GASB 68 section.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

In determining the long-term expected rate of return, CalPERS took into account both short-term and long-term market return expectations as well as the expected pension fund cash flows. Such cash flows were developed assuming that both members and employers will make their required contributions on time and as scheduled in all future years. Using historical returns of all the funds' asset classes, expected compound (geometric) returns were calculated over the short-term (first 10 years) and the long-term (11-60 years) using a building-block approach. Using the expected nominal returns for both short-term and long-term, the present value of benefits was calculated for each fund. The expected rate of return was set by calculating the single equivalent expected return that arrived at the same present value of benefits for cash flows as the one calculated using both short-term and long-term returns. The expected rate of return was then set equivalent to the single equivalent rate calculated above and rounded down to the nearest one quarter of one percent.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**E. Discount Rate (Continued)**

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

| <u>Asset Class</u>            | <u>New Strategic<br/>Allocation</u> | <u>Rate of Return<sup>(1)</sup><br/>Years 1 - 10</u> | <u>Rate of Return<sup>(2)</sup><br/>Years 11+</u> |
|-------------------------------|-------------------------------------|------------------------------------------------------|---------------------------------------------------|
| Global Equity                 | 47.00%                              | 4.90%                                                | 5.38%                                             |
| Global Fixed Income           | 19.00%                              | 0.80%                                                | 2.27%                                             |
| Inflation Sensitive           | 6.00%                               | 0.60%                                                | 1.39%                                             |
| Private Equity                | 12.00%                              | 6.60%                                                | 6.63%                                             |
| Real Estate                   | 11.00%                              | 2.80%                                                | 5.21%                                             |
| Infrastructure and Forestland | 3.00%                               | 3.90%                                                | 5.36%                                             |
| Liquidity                     | 2.00%                               | -0.40%                                               | -0.90%                                            |

<sup>(1)</sup> An expected inflation of 2.5% used for this period

<sup>(2)</sup> An expected inflation of 3.0% used for this period

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**F. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions**

The City's net pension liability is measured as the total pension liability less the pension plan's fiduciary net position. The net pension liability of each of the Plans is measured as of June 30, 2018, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017, rolled forward to June 30, 2018, using standard update procedures. The following tables show the plan fiduciary net position and the net pension liabilities for the Miscellaneous and Safety-Police Plans and the respective changes in net pension liabilities recognized over the measurement period.

| <b>Miscellaneous Plan</b>                                    | <b>Total Pension Liability</b> | <b>Plan Fiduciary Net Position</b> | <b>Net Pension Liability/(Asset)</b> |
|--------------------------------------------------------------|--------------------------------|------------------------------------|--------------------------------------|
| Balance at June 30, 2017 (Valuation Date)                    | <u>\$ 459,922,595</u>          | <u>\$ 336,976,981</u>              | <u>\$ 122,945,614</u>                |
| Changes Recognized for the Measurement Period                |                                |                                    |                                      |
| Service cost                                                 | 8,114,517                      | -                                  | 8,114,517                            |
| Interest on the total pension liability                      | 32,139,899                     | -                                  | 32,139,899                           |
| Changes of assumptions                                       | (1,207,957)                    | -                                  | (1,207,957)                          |
| Differences between expected and actual experience           | (1,859,096)                    | -                                  | (1,859,096)                          |
| Net Plan to plan resource movement                           | -                              | (823)                              | 823                                  |
| Employer contributions                                       | -                              | 9,799,970                          | (9,799,970)                          |
| Employee contributions (paid by employer)                    | -                              | 3,693,461                          | (3,693,461)                          |
| Net investment income                                        | -                              | 28,185,278                         | (28,185,278)                         |
| Benefit payments, included refunds of employee contributions | (22,807,471)                   | (22,807,471)                       | -                                    |
| Administrative expense                                       | -                              | (525,103)                          | 525,103                              |
| Other miscellaneous income/(expenses)                        | -                              | (997,179)                          | 997,179                              |
| Net changes                                                  | <u>14,379,892</u>              | <u>17,348,133</u>                  | <u>(2,968,241)</u>                   |
| <b>Balance at June 30, 2018 (Measurement Date)</b>           | <u><b>\$ 474,302,487</b></u>   | <u><b>\$ 354,325,114</b></u>       | <u><b>\$ 119,977,373</b></u>         |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**F. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)**

| <b>Safety – Police Plan</b>                                  | Total Pension                | Plan Fiduciary               | Net Pension                 |
|--------------------------------------------------------------|------------------------------|------------------------------|-----------------------------|
|                                                              | Liability                    | Net Position                 | Liability/(Asset)           |
| Balance at June 30, 2017 (Valuation Date)                    | <u>\$ 367,718,233</u>        | <u>\$ 262,051,305</u>        | <u>\$ 105,666,928</u>       |
| Changes Recognized for the Measurement Period                |                              |                              |                             |
| Service cost                                                 | 8,907,068                    | -                            | 8,907,068                   |
| Interest on the total pension liability                      | 25,547,337                   | -                            | 25,547,337                  |
| Changes of assumptions                                       | (2,084,250)                  | -                            | (2,084,250)                 |
| Differences between expected and actual experience           | (4,583,299)                  | -                            | (4,583,299)                 |
| Net Plan to Plan Resource Movement                           | -                            | (652)                        | 652                         |
| Employer contributions                                       | -                            | 11,821,073                   | (11,821,073)                |
| Employee contributions (paid by employer)                    | -                            | 2,612,259                    | (2,612,259)                 |
| Net investment income                                        | -                            | 22,137,131                   | (22,137,131)                |
| Benefit payments, included refunds of employee contributions | (16,397,629)                 | (16,397,629)                 | -                           |
| Administrative expense                                       | -                            | (408,348)                    | 408,348                     |
| Other miscellaneous income/(expenses)                        | -                            | (775,460)                    | 775,460                     |
| Net changes                                                  | <u>11,389,227</u>            | <u>18,988,374</u>            | <u>(7,599,147)</u>          |
| <b>Balance at June 30, 2018 (Measurement Date)</b>           | <u><b>\$ 379,107,460</b></u> | <u><b>\$ 281,039,679</b></u> | <u><b>\$ 98,067,781</b></u> |

The following shows the Safety – Fire Plan's proportionate share of the risk pool collective net pension liability over the measurement period.

| <b>Safety – Fire Plan</b>                          | Total Pension                | Plan Fiduciary               | Net Pension                 | Proportionate          |
|----------------------------------------------------|------------------------------|------------------------------|-----------------------------|------------------------|
|                                                    | Liability                    | Net Position                 | Liability/(Asset)           | Share of the           |
| Balance at June 30, 2017 (Valuation Date)          | <u>\$ 155,101,344</u>        | <u>\$ 104,216,639</u>        | <u>\$ 50,884,705</u>        | 0.51309%               |
| Net changes during 2017-2018                       | <u>4,481,450</u>             | <u>4,185,241</u>             | <u>296,209</u>              | 0.01804%               |
| <b>Balance at June 30, 2018 (Measurement Date)</b> | <u><b>\$ 159,582,794</b></u> | <u><b>\$ 108,401,880</b></u> | <u><b>\$ 51,180,914</b></u> | <u><b>0.53113%</b></u> |

The City's proportionate share of the collective net pension liability was determined by CalPERS based on the following allocation methodology:

The schedules of employer allocation by rate plan include three ratios:

- (1) *Actuarial Accrued Liability* - Determined based on the Actuarial Accrued Liability from the most recent Actuarial Valuation Report as of June 30, 2017 used for funding purposes.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

- 1. California Public Employees' Retirement System (Continued)**
- F. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)**

The schedules of employer allocation by rate plan include three ratios (continued):

- (2) Market Value of Assets - Determined based on the sum of the Market Value of Assets (MVA) from the most recent Actuarial Valuation as June 30, 2017 used for funding purposes plus supplemental payments made by employers during the current measurement period to reduce their unfunded actuarial accrued liabilities.
- (3) Contributions - Determined based on the legally- or statutorily-required employer contributions for the fiscal year ended June 30, 2018, including reported contribution adjustments and suspended payroll information. Legally or statutorily required employer contributions were determined by multiplying the employer's contribution rate by the annual benefit compensation (payroll) for the fiscal year and excluding payments for benefit improvements known as Golden Handshakes, which CalPERS considers to be separately financed employer-specific liabilities.

The total pension liability was allocated based on the rate plan's share of the Actuarial Accrued Liability. The fiduciary net position was allocated based on the rate plan's share of the Market Value of Assets. The net pension liability was derived by subtracting the fiduciary net position from the total pension liability. Deferred outflows of resources, deferred inflows of resources, and pension expense were allocated based on the rate plan's share of contributions.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**F. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)**

For the year ended June 30, 2019, the City recognized pension expense of \$19,571,622, \$14,012,079 and \$9,008,626 for the Miscellaneous, Safety – Police, and Safety – Fire Plans, respectively. At June 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|                                                                                                         | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|---------------------------------------------------------------------------------------------------------|-----------------------------------|----------------------------------|
| Pension contributions subsequent to the measurement date:                                               |                                   |                                  |
| Miscellaneous Plan                                                                                      | \$ 11,476,608                     | \$ -                             |
| Safety – Police                                                                                         | 13,095,997                        | -                                |
| Safety – Fire                                                                                           | 5,669,614                         | -                                |
| Net difference between projected and actual earnings on pension plan investments:                       |                                   |                                  |
| Miscellaneous Plan                                                                                      | 1,099,620                         | -                                |
| Safety – Police                                                                                         | 859,024                           | -                                |
| Safety – Fire                                                                                           | 346,519                           | -                                |
| Changes of assumptions                                                                                  |                                   |                                  |
| Miscellaneous Plan                                                                                      | 6,861,040                         | 791,420                          |
| Safety – Police                                                                                         | 12,836,237                        | 2,809,169                        |
| Safety – Fire                                                                                           | 5,021,740                         | 677,523                          |
| Differences between expected and actual experiences                                                     |                                   |                                  |
| Miscellaneous Plan                                                                                      | -                                 | 3,065,401                        |
| Safety – Police                                                                                         | 422,697                           | 9,077,112                        |
| Safety – Fire                                                                                           | 1,099,705                         | 4,172                            |
| Change in proportion                                                                                    |                                   |                                  |
| Safety – Fire                                                                                           | 55,468                            | 805,321                          |
| Difference between the employer's contributions and the employer's proportionate share of contributions |                                   |                                  |
| Safety – Fire                                                                                           | 867,957                           | -                                |
| <b>TOTALS</b>                                                                                           | <b>\$ 59,712,226</b>              | <b>\$ 17,230,118</b>             |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**F. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)**

The deferred outflows of resources related to contributions subsequent to the measurement date of \$30,242,219 will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred outflows or deferred inflows of resources related to pensions will be recognized as pension expense as follows:

| <b>Miscellaneous</b>                 |                                    |
|--------------------------------------|------------------------------------|
| Measurement Period<br>Ending June 30 | Deferred Outflows/<br>(Inflows) of |
| 2019                                 | \$ 8,339,826                       |
| 2020                                 | 83,160                             |
| 2021                                 | (3,413,448)                        |
| 2022                                 | (905,699)                          |
| 2023                                 | -                                  |
| <b>TOTAL</b>                         | <b>\$ 4,103,839</b>                |

| <b>Police</b>                        |                                    |
|--------------------------------------|------------------------------------|
| Measurement Period<br>Ending June 30 | Deferred Outflows/<br>(Inflows) of |
| 2019                                 | \$ 3,565,605                       |
| 2020                                 | 1,808,727                          |
| 2021                                 | (1,828,490)                        |
| 2022                                 | (1,314,165)                        |
| 2023                                 | -                                  |
| <b>TOTAL</b>                         | <b>\$ 2,231,677</b>                |

| <b>Fire</b>                          |                                    |
|--------------------------------------|------------------------------------|
| Measurement Period<br>Ending June 30 | Deferred Outflows/<br>(Inflows) of |
| 2019                                 | \$ 4,859,424                       |
| 2020                                 | 2,856,127                          |
| 2021                                 | (1,456,673)                        |
| 2022                                 | (354,505)                          |
| 2023                                 | -                                  |
| <b>TOTAL</b>                         | <b>\$ 5,904,373</b>                |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**1. California Public Employees' Retirement System (Continued)**

**G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the Plan as of the measurement date, calculated using the discount rate of 7.15%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (6.15%) or 1 percentage-point higher (8.15%) than the current rate:

|                                             | Discount<br>Rate - 1%<br>(6.15%) | Current<br>Discount Rate<br>(7.15%) | Discount<br>Rate + 1%<br>(8.15%) |
|---------------------------------------------|----------------------------------|-------------------------------------|----------------------------------|
| <b><u>Net Pension Liability (Asset)</u></b> |                                  |                                     |                                  |
| Miscellaneous Plan                          | \$ 183,908,492                   | \$ 119,977,373                      | \$ 67,340,075                    |
| Safety – Police                             | 153,069,494                      | 98,067,781                          | 53,328,371                       |
| Safety – Fire                               | <u>73,180,425</u>                | <u>51,180,914</u>                   | <u>33,156,254</u>                |
| <b>TOTALS</b>                               | <b><u>\$ 410,158,411</u></b>     | <b><u>\$ 269,226,068</u></b>        | <b><u>\$ 153,824,700</u></b>     |

**2. Public Agency Retirement System Retirement Enhancement Plan**

**A. Plan Description**

The City established a Public Agency Retirement System Retirement Enhancement Plan (PARS), single-employer plan, effective January 1, 2003 for selected groups of miscellaneous employees (non-safety), Service Employees International Union (SEIU), International Union of Operating Engineers (IUOE), Management, and one of the two groups of Confidential employees. PARS is a defined benefit 401 (a) tax-qualified multiple agency trust. It meets the requirements of a pension trust under California Government code. The plan provides supplemental retirement benefits in addition to PERS. Phase II Systems is the PARS Trust Administrator. PARS issues a separate comprehensive annual financial report. Copies of PARS annual financial report may be obtained from the PARS Executive Office, 3961 MacArthur Boulevard, Suite 200, Newport Beach, CA 92660.

During fiscal year 2018-19, the City submitted its notice to terminate the agreement with Phase II Systems, the PARS Trust Administrator effective June 30, 2019. As a result, the plan assets were liquidated and transferred to Matrix Trust Company as Successor Trustee; and the plan will be administered by Mass Mutual effective July 1, 2019.

**B. Benefits Provided**

For employees meeting the eligibility requirements, the plan provides a benefit equal to the "3% at 60" plan factor (formula is a static 3% at age 60 and older), less the PERS "2% at 55" plan factors for all years of City service plus any military service purchased through PERS (prior to July 1, 2003) while an employee of the City of Oxnard.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**2. Public Agency Retirement System Retirement Enhancement Plan (Continued)**

**B. Benefits Provided (Continued)**

Eligibility for an immediate benefit is defined as reaching age 50, completing five years of Oxnard service, and retiring concurrently from both the City and PERS after leaving City employment. In addition, a deferred benefit would be available to participants who complete five years of service. The City has full discretionary authority to control, amend, modify, or terminate this plan at any time.

At June 30, 2018, the following employees were covered by the benefit:

| Description                                    | Number of<br>Members |
|------------------------------------------------|----------------------|
| Active members                                 | 320                  |
| Inactives entitled to benefit payments         | 165                  |
| Inactives currently receiving benefit payments | 425                  |
| <b>TOTAL</b>                                   | <b>910</b>           |

**C. Contributions**

Employees and the City contribute a total of 8% of eligible employees' gross wages. Current employee and City contributions by employee groups are as follows:

|                             | City<br>Contributions | Employee<br>Contributions |
|-----------------------------|-----------------------|---------------------------|
| IUOE                        | 2.70%                 | 5.30%                     |
| SEIU                        | 3.50%                 | 4.50%                     |
| Management and confidential | 3.00%                 | 5.00%                     |
| Confidential - hourly       | 2.50%                 | 5.50%                     |

In addition, the City is required to contribute the remaining amounts necessary to fund the benefit to its members using the actuarial basis recommended by PARS actuarial consultants. The actuarially determined contribution for the fiscal year ended June 30, 2019 was 17.2% of eligible employee gross wages. The City contributed \$4,271,191 to PARS for the year ended June 30, 2019. The contributions recognized as part of the pension expense for the plan was \$4,392,047.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**2. Public Agency Retirement System Retirement Enhancement Plan (Continued)**

**D. Actuarial Methods and Assumptions Used to Determine Total Pension Liability**

The June 30, 2018 total pension liabilities were based on the following actuarial methods and assumptions:

|                                                |                                                                           |
|------------------------------------------------|---------------------------------------------------------------------------|
| Actuarial Cost Method                          | Entry Age Normal in accordance with requirement of GASB 68                |
| Actuarial Assumptions                          |                                                                           |
| Discount Rate                                  | 6.25%                                                                     |
| Mortality, Retirement, Disability, Termination | CalPERS 1997-2015 Experience Study                                        |
| Investment Rate of Return                      | 6.25%                                                                     |
| General Inflation                              | 2.75% annually                                                            |
| Mortality Improvement                          | Post-retirement mortality projected fully generational with Scale MP-2017 |
| Salary Increases                               | Aggregate - 3% annually; Merit - CalPERS 1997-2015 Experience Study       |

**E. Discount Rate**

The discount rate used to measure the total pension liability for the Plan was 6.25%. The pension trust is projected to have sufficient assets to pay benefits per the Plan's current contribution policy.

The long-term expected rate of return on pension plan investments was based on an assumed long-term asset allocation of 60% equities, 35% fixed, and 5% cash.

**F. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions**

The City's net pension liability is measured as the total pension liability less the pension plan's fiduciary net position. The net pension liability of the PARS Plan is measured as of June 30, 2018, and the total pension liability for the Plan used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2017.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**2. Public Agency Retirement System Retirement Enhancement Plan (Continued)**

**F. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)**

The following table shows the net pension liabilities for the Plan and the respective changes in net pension liabilities recognized over the measurement period.

|                                                                 | Total Pension<br>Liability  | Plan Fiduciary<br>Net Position | Net Pension<br>Liability/(Asset) |
|-----------------------------------------------------------------|-----------------------------|--------------------------------|----------------------------------|
| Balance at June 30, 2017 (Valuation Date)                       | <u>\$ 90,818,000</u>        | <u>\$ 69,622,000</u>           | <u>\$ 21,196,000</u>             |
| Changes Recognized for the<br>Measurement Period                |                             |                                |                                  |
| Service cost                                                    | 1,696,694                   | -                              | 1,696,694                        |
| Interest on the total pension liability                         | 5,646,888                   | -                              | 5,646,888                        |
| Changes of assumptions                                          | -                           | -                              | -                                |
| Differences between expected and actual<br>experience           | -                           | -                              | -                                |
| Employer contributions                                          | -                           | 4,392,047                      | (4,392,047)                      |
| Employee contributions (paid by employer)                       | -                           | 2,076,972                      | (2,076,972)                      |
| Net investment income                                           | -                           | 5,618,833                      | (5,618,833)                      |
| Benefit payments, included refunds of<br>employee contributions | (4,328,954)                 | (4,328,954)                    | -                                |
| Administrative expenses                                         | -                           | (74,067)                       | 74,067                           |
| Net changes                                                     | <u>3,014,628</u>            | <u>7,684,831</u>               | <u>(4,670,203)</u>               |
| <b>Balance at June 30, 2018 (Measurement Date)</b>              | <u><b>\$ 93,832,628</b></u> | <u><b>\$ 77,306,831</b></u>    | <u><b>\$ 16,525,797</b></u>      |

For the year ended June 30, 2019, the City recognized pension benefit of \$701,222, for the PARS Plan. At June 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|                                                                                        | Deferred Outflows<br>of Resources | Deferred Inflows<br>of Resources |
|----------------------------------------------------------------------------------------|-----------------------------------|----------------------------------|
| Pension contributions subsequent<br>to the measurement date                            | \$ 4,271,191                      | \$ -                             |
| Net difference between projected<br>and actual earnings on pension<br>plan investments | -                                 | 1,621,308                        |
| Changes in assumptions                                                                 | 1,527,000                         | -                                |
| Differences between expected and<br>actual experiences                                 | -                                 | 4,046,000                        |
| <b>TOTALS</b>                                                                          | <u><b>\$ 5,798,191</b></u>        | <u><b>\$ 5,667,308</b></u>       |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**2. Public Agency Retirement System Retirement Enhancement Plan (Continued)**

**F. Pension Liabilities, Pension Expenses, and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)**

The deferred outflows of resources related to contributions subsequent to the measurement date of \$4,271,191 will be recognized as a reduction of the net pension liability in the year ending June 30, 2020. Other amounts reported as deferred inflows of resources related to pensions will be recognized as pension expense as follows:

| Measurement Period<br>Ending June 30 | Deferred Outflows/<br>(Inflows) of Resources |
|--------------------------------------|----------------------------------------------|
| 2020                                 | \$ (901,577)                                 |
| 2021                                 | (1,459,577)                                  |
| 2022                                 | (1,538,577)                                  |
| 2023                                 | (240,577)                                    |
| <b>TOTAL</b>                         | <b><u><u>\$(4,140,308)</u></u></b>           |

**G. Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the Plan as of the measurement date, calculated using the discount rate of 6.25%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1 percentage-point lower (5.25%) or 1 percentage-point higher (7.25%) than the current rate:

|                       | Discount Rate - 1%<br>(5.25%) | Current<br>Discount Rate<br>(6.25%) | Discount Rate + 1%<br>(7.25%) |
|-----------------------|-------------------------------|-------------------------------------|-------------------------------|
| Net Pension Liability | <u>\$ 28,556,369</u>          | <u>\$ 16,525,797</u>                | <u>\$ 6,581,667</u>           |

**Early Retirement Incentive Plan**

The City adopted through Resolution Number 13,893 a supplemental retirement plan to 48 eligible employees. This plan is administered by Phase II Systems, PARS Trust Administrator. The level of benefit is 7% of the employee's final base pay, payable through the employee's lifetime, with an option of payment for five (5) to ten (10) years, at the employee's election. The Plan is closed to new participants. The City's payable to the plan at June 30, 2019 is \$148,010, payable through 2020.

CITY OF OXNARD, CALIFORNIA  
NOTES TO THE FINANCIAL STATEMENTS (Continued)  
FOR THE YEAR ENDED JUNE 30, 2019

III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)

**Deferred Compensation Plan**

The City sponsors a deferred compensation plan that qualifies under Section 457(b) of the Internal Revenue Code (IRC). The Plan accepts payroll-deducted contributions for participant-directed investing. Contributions are limited to an annual maximum amount as established under the IRC. Employee salary reduction contributions are tax deferred and are immediately 100% vested. The assets of the Plan are held in trust for the exclusive benefit of plan participants and their beneficiaries. Plan assets are not the property of the City or subject to the claims of the City's general creditors.

**3. Postemployment Benefits Other than Pensions (OPEB)**

**A. Plan Description**

The City has established the City of Oxnard Retiree Health Insurance Plan, a single-employer defined benefit health care plan administered through CalPERS.

Employees who retire from the City and receive a CalPERS pension are eligible for post-employment medical benefits. Retirees can enroll in any of the available CalPERS medical plans. This benefit continues for the life of the retiree and surviving spouse. Benefit provisions for CalPERS are established by the Public Employees Medical and Hospital Care Act (PEMHCA).

**B. Benefits Provided**

The City contributes the minimum amount allowed under Government Code Section 22825 of the Public Employees Medical and Hospital Care Act. The City's required monthly contributions for calendar years 2019 and 2018 were \$136 and \$133, respectively. The statutory contribution will be indexed by the Medical CPI each year. The required contribution is based on pay-as-you-go financing requirements. Retirees must contribute any premium amounts in excess of the City contribution.

**C. Employees Covered by Benefit Terms**

At June 30, 2017, the following employees were covered by the benefit terms:

|                                                                          |              |
|--------------------------------------------------------------------------|--------------|
| Inactive employees or beneficiaries currently receiving benefit payments | 362          |
| Inactive employees                                                       | 517          |
| Active plan members                                                      | <u>1,008</u> |
|                                                                          | <u>1,887</u> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**D. Total OPEB Liability**

The City's total OPEB liability of \$35,746,244 was measured as of June 30, 2018, and was determined by an actuarial valuation as of June 30, 2017.

Actuarial assumptions and other inputs. The total OPEB liability in the June 30, 2017 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

|                             |                                                              |
|-----------------------------|--------------------------------------------------------------|
| Inflation                   | 3.00 percent                                                 |
| Salary increases            | 3.00 percent, average, including inflation                   |
| Healthcare cost trend rates | 6.00 percent for 2017, 5.00 percent for 2018 and later years |

The discount rate was based on the Municipal Bond 20-Year High Grade Rate Index of 3.62%.

Pre-retirement mortality rates were based on the RP-2014 Employee Mortality Table for Males or Females, as appropriate, without projection. Post-retirement mortality rates were based on the RP-2014 Health Annuitant Mortality Table for Males or Females, as appropriate, without projection.

The actuarial assumptions used in the July 1, 2018 valuation were based on a review of plan experience during the period July 1, 2015 to June 30, 2017.

**E. Changes in the Total OPEB Liability**

|                                                    | <b>Total OPEB<br/>Liability</b> |
|----------------------------------------------------|---------------------------------|
| <b>Balance at 6/30/2017</b>                        | <b>\$ 36,120,738</b>            |
| <b>Changes for the year:</b>                       |                                 |
| Service Cost                                       | 1,967,866                       |
| Interest                                           | 1,116,107                       |
| Changes of benefit terms                           | -                               |
| Differences between expected and actual experience | -                               |
| Changes in assumptions or other inputs             | (2,392,006)                     |
| Benefit payments                                   | (931,942)                       |
| <b>Net changes</b>                                 | <b>(239,975)</b>                |
| <b>Balance at 6/30/2018</b>                        | <b><u>\$ 35,880,763</u></b>     |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**E. Changes in the Total OPEB Liability (Continued)**

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.62 percent) or 1 percentage point higher (4.62 percent) than the current discount rate (3.62 percent):

|                      | <b>1% Decrease<br/>(2.62%)</b> | <b>Discount Rate<br/>(3.62%)</b> | <b>1% Increase<br/>(4.162%)</b> |
|----------------------|--------------------------------|----------------------------------|---------------------------------|
| Total OPEB liability | \$ 40,887,872                  | \$ 35,880,763                    | \$ 31,513,940                   |

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (5.0 percent decreasing to 4.0 percent) or 1 percentage point higher (7.0 percent decreasing to 6.0 percent) than the current healthcare cost trend rates (6.0 percent decreasing to 5.0 percent):

|                      | <b>1% Decrease<br/>(5.0% decreasing<br/>to 4.0%)</b> | <b>Trend Rate<br/>(6.0% decreasing<br/>to 5.0%)</b> | <b>1% Increase<br/>(7.0% decreasing<br/>to 6.0%)</b> |
|----------------------|------------------------------------------------------|-----------------------------------------------------|------------------------------------------------------|
| Total OPEB liability | \$ 30,594,421                                        | \$ 35,880,763                                       | \$ 42,236,967                                        |

**F. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended June 30, 2019, the City recognized an OPEB expense of \$2,835,217. At June 30, 2019, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

|                                                       | <b>Deferred<br/>Outflows of<br/>Resources</b> | <b>Deferred<br/>Inflows of<br/>Resources</b> |
|-------------------------------------------------------|-----------------------------------------------|----------------------------------------------|
| OPEB contributions subsequent to the measurement date | \$ 1,010,052                                  | \$ -                                         |
| Differences between expected and actual experience    | -                                             | -                                            |
| Changes of assumptions or other inputs                | -                                             | 2,100,298                                    |
| Total                                                 | <u>\$ 1,010,052</u>                           | <u>\$ 2,100,298</u>                          |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**III. DEFINED BENEFIT PENSION PLANS AND OTHER POST-EMPLOYMENT BENEFITS (Continued)**

**F. OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB (Continued)**

The deferred outflows of resources related to OPEB contributions subsequent to the measurement date of \$1,010,052 will be recognized as a reduction of the total OPEB liability in the year ending June 30, 2020.

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

| <u>Year ended June 30</u> | <u>Deferred Inflows<br/>of Resources</u> |
|---------------------------|------------------------------------------|
| 2020                      | \$ (291,708)                             |
| 2021                      | (291,708)                                |
| 2022                      | (291,708)                                |
| 2023                      | (291,708)                                |
| 2024                      | (291,708)                                |
| Thereafter                | (641,758)                                |
|                           | <u>\$ (2,100,298)</u>                    |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**IV. RISK MANAGEMENT**

The City provides general liability and workers' compensation insurance under self-insurance programs with an annual limit per occurrence of \$1 million for each program. Excess insurance in the layer of \$1 million to \$25 million is purchased for general liability and \$200 million per year for workers' compensation. The City contracts with outside service agencies to assist in the administration of the self-insurance programs. Estimated liabilities related to outstanding workers' compensation and public liability claims, including estimates for incurred but not reported claims, are based upon actuarial studies and are recorded in internal service funds.

In August 1988, the City adopted a resolution to execute a Joint Powers Agreement (JPA) creating the Big Independent Cities Excess Pool Joint Powers Authority (BICEP), a risk management pool. Through BICEP, five cities share the cost of insuring catastrophic general liability losses incurred by the members for claims between \$1 million and \$25 million, thereby eliminating the need for individual excess commercial insurance policies. The purpose of this JPA is to jointly fund the purchase of reinsurance and the provision of necessary administrative services. Such administrative services may include, but shall not be limited to, risk management consulting, loss prevention and control, centralized loss reporting, actuarial consulting, claims adjustment, and legal defense service. BICEP is governed by a five-member board of directors representing each member city. Each member is appointed and serves at the pleasure of the member city council.

The agreement with BICEP may be terminated with advanced notice provided that no bonds or other obligations of BICEP are outstanding. Upon termination of this agreement, all assets of BICEP shall (after payment of all unpaid costs, expenses, and charges incurred under the agreement) be distributed among the parties in accordance with the respective contributions of each participating city.

All funds of the City participate in general liability and workers' compensation insurance programs and make payments to internal service funds on the basis of loss experience and exposure. The total unpaid claims and claims adjustment expense liability (long-term obligations) of \$31,712,303 recorded at June 30, 2019, is based on results of actuarial studies and includes an estimate for claims incurred but not reported at the balance sheet date. Claims liabilities are calculated considering the effects of inflation, recent claims settlement trends including frequency and amount of payouts, and other economic and societal factors. General liability and workers' compensation liabilities are carried at present value using a discount rate of 1.0%.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**IV. RISK MANAGEMENT (Continued)**

In addition, the City is in compliance with the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred as of the date of the financial statements and the amount of the loss can be reasonably estimated.

**A. General Liability**

The City is self-insured for general liability claims up to \$1,000,000. The City is covered through Big Independent Cities Excess Pool (BICEP) for claims between \$1,000,000 and \$25,000,000. Self-insured general liability claims are administered through a third-party administrator, with the City Attorney's approval required for settlements over \$15,000. Litigated claims are settled directly through the City Attorney's Office.

The City's contribution to BICEP for general liability coverage in Fiscal Year 2018-2019 was \$1,554,604. During the past five-year period, the average claims filed each year for general liability amounted to 207 claims totaling \$1,434,528 per year (an average of \$6,923 per claim). In addition, there have been no insurance settlements that have exceeded the City's insurance coverage for each of the past three years. Information concerning the BICEP pooled liability insurance program can be obtained at 1750 Creekside Oaks Drive, Suite 200, Sacramento, CA 95833, (800) 541-4591.

The total unpaid claims and claims adjustment expense liability (long-term obligations) recorded at June 30, 2019 was \$6,947,159. The following schedule presents the changes in self-insurance claims liabilities for the past two years:

|                                                                            | PUBLIC LIABILITY AND<br>PROPERTY DAMAGE |                     |
|----------------------------------------------------------------------------|-----------------------------------------|---------------------|
|                                                                            | FY 2018-2019                            | FY 2017-2018        |
| <b>Unpaid claims and claims adjustment expenses - July 1</b>               | <u>\$ 5,500,000</u>                     | <u>\$ 3,648,503</u> |
| Incurring Claims and Claims Adjustment Expenses                            |                                         |                     |
| Increase (decrease) in provision for insured events                        | 465,812                                 | (32,901)            |
| Increase (decrease) in actuarially incurred but not reported claims (IBNR) | <u>981,347</u>                          | <u>1,884,398</u>    |
| <b>Total Incurred Claims and Claims Adjustment Expenses</b>                | <u>1,447,159</u>                        | <u>1,851,497</u>    |
| Unpaid claims and claims adjustment expenses - June 30                     | <u>\$ 6,947,159</u>                     | <u>\$ 5,500,000</u> |
| <b>CLAIMS AND JUDGMENTS DUE WITHIN ONE YEAR</b>                            | <u>\$ 2,824,388</u>                     | <u>\$ 2,358,576</u> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**IV. RISK MANAGEMENT (Continued)**

**B. Workers' Compensation**

The City is self-insured for workers' compensation claims up to \$1,000,000. For claims over \$1,000,000, the City has purchased excess workers' compensation insurance through BICEP. The claims are processed by a third-party administrator similar to general liability claims.

The City's contribution for workers' compensation liability coverage in fiscal year 2018-2019 was \$312,023.

Within the City's self-insured program for workers' compensation, there has been an average of 278 claims filed per year for the past five years, with an average of approximately \$5,777,189 per year in total reported losses (an average of \$20,796 per claim). In addition, there have been no insurance settlements that have exceeded the City's insurance coverage for each of the past three years.

The total unpaid claims and claims adjustment expense liability (long-term obligations) recorded at June 30, 2019 was \$24,765,144.

The following schedule presents the changes in self-insurance claims liabilities for the past two years:

|                                                                            | WORKERS'<br>COMPENSATION |                      |
|----------------------------------------------------------------------------|--------------------------|----------------------|
|                                                                            | FY 2018-2019             | FY 2017-2018         |
| <b>Unpaid claims and claims adjustment expenses - July 1</b>               | <u>\$ 22,507,825</u>     | <u>\$ 14,408,275</u> |
| Incurred Claims and Claims Adjustment Expenses                             |                          |                      |
| Increase (decrease) in provision for insured events                        | 311,319                  | 2,807,595            |
| Increase (decrease) in actuarially incurred but not reported claims (IBNR) | <u>1,946,000</u>         | <u>5,291,955</u>     |
| <b>Total Incurred Claims and Claims Adjustment Expenses</b>                | <u>2,257,319</u>         | <u>8,099,550</u>     |
| Unpaid claims and claims adjustment expenses - June 30                     | <u>\$ 24,765,144</u>     | <u>\$ 22,507,825</u> |
| <b>CLAIMS AND JUDGMENTS DUE WITHIN ONE YEAR</b>                            | <u>\$ 8,900,144</u>      | <u>\$ 8,588,825</u>  |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**V. OTHER INFORMATION**

**A. Commitments and Contingencies**

As of June 30, 2019, the City had significant construction commitments as follows:

|                         | <u>AMOUNT</u>                |
|-------------------------|------------------------------|
| Governmental Activities | \$ 119,841,051               |
| Water Fund              | 23,616,437                   |
| Wastewater Fund         | 12,217,741                   |
| Information Systems     | <u>890,708</u>               |
| <b>TOTAL</b>            | <b><u>\$ 156,565,937</u></b> |

As of June 30, 2019, the following are outstanding significant governmental and proprietary fund encumbrances that are not reflected in the committed or assigned fund balances of governmental funds or restricted fund balances of proprietary funds.

|                                 | <u>AMOUNT</u>              |
|---------------------------------|----------------------------|
| <b>GOVERNMENTAL FUNDS</b>       |                            |
| General Fund*                   | \$ 918,697                 |
| Developer Fees                  | 486,567                    |
| Other nonmajor funds            | <u>1,282,281</u>           |
| <b>TOTAL GOVERNMENTAL FUNDS</b> | <b><u>\$ 2,687,545</u></b> |
| <b>PROPRIETARY FUNDS</b>        |                            |
| Water funds                     | \$ 723,560                 |
| Wastewater funds                | <u>4,307,625</u>           |
| <b>TOTAL PROPRIETARY FUNDS</b>  | <b><u>\$ 5,031,185</u></b> |

\*Includes \$210,991 of Measure "O" encumbrances.

There are various lawsuits and claims pending against the City. Management believes that all contingencies requiring accrual or disclosure are reflected in these financial statements.

The City has received significant financial assistance from numerous federal governmental agencies in the form of grants and entitlements. The disbursement of funds received under these programs generally require compliance with terms and conditions specified in the grant agreements and are subject to audit by grantor agencies. Any disallowed claims resulting from such audits could become a liability of the City. However, in the opinion of management, liabilities resulting from disallowed claims, if any, will not have a material effect on the City's financial position at June 30, 2019.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**V. OTHER INFORMATION (Continued)**

**B. Risk and Uncertainties**

**Measure M Litigation**

The Ventura County Superior Court ruled against the City in a suit City of Oxnard v. Aaron Starr. The City's suit claimed that voter initiative M that rolled back Wastewater utility rates adopted in 2016, sponsored by Mr. Starr, was illegal because it would force the City to violate legal and contractual obligations. The City has appealed that judgment. The appeal is in the briefing stage and a decision from the Court of Appeal is not expected until the summer or fall of 2020. If the judgment is upheld the City may be liable for refund of the difference between the 2016 and pre-2016 rates collected pursuant to a stay issued by the court for the period following the date the initiative took effect through the date the 2017 rates took effect.

Amounts collected above the rates in effect before the challenged new rates were adopted in 2016 and until new rates were adopted in 2017 are estimated at \$5.9 million. A separate class action lawsuit was filed that would determine the amount of the refund and the method of repayment. Other costs, including legal fees, would increase costs associated with the Court's adverse ruling by an undetermined amount. The City believes that, even if the appellate court affirms the trial court's adverse decision, it will not have a material impact on the City's ability to maintain its wastewater operations.

**Infrastructure Use Fee Litigation**

The City is currently a party in a suit filed with the Ventura County Superior Court, Aaron Starr v. City of Oxnard. Mr. Starr filed suit against the City to challenge the legality of the City's collection of infrastructure use fees (IUF) paid by the City's utility funds (water, wastewater and solid waste enterprise funds) to the City's General Fund and Street Maintenance Fund. Plaintiff alleges the City's IUF is not based on actual costs associated with utility operations. He seeks an order directing the City to cease its IUF transfers and to refund IUF revenues transferred to the General Fund and Street Maintenance Fund in the last three years back to the utility enterprise funds to the extent those transfers exceeded actual costs attributable to utilities. He does not seek a refund to utility ratepayers. The City intends to vigorously oppose plaintiff's claims however the outcome of this litigation is uncertain. A ruling in favor of Mr. Starr could potentially compel the City to transfer approximately \$21 million to the City's Wastewater, Water and Environmental Resources Funds from the City's Street Maintenance Fund and General Fund. No trial date has been set.

**Retirement System Contributions in Arrears**

In August, 2018 the City received bills totaling \$237,000 from the California Public Employees Retirement System (PERS) for retirement system contributions not paid by the City on behalf of four employees during the prior 20 years.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**V. OTHER INFORMATION (Continued)**

**B. Risk and Uncertainties (Continued)**

**Retirement System Contributions in Arrears (Continued)**

Additional part time or temporary employees worked enough hours to qualify for membership in the PERS system but were also not enrolled by the City in the system as required by law. As a result, the City became liable for retroactive payment of both the employer and employee contributions for those employees, as well.

The additional liability for the remaining affected employees totals \$2 million. The entire \$2.2 million was recorded as an expense during fiscal year 2018-19 in the General Fund, because that is the fund out of which the employees were originally paid.

**Community Facilities District Elections**

Three initiative measures affecting service charges in Community Facilities Districts (CFD) 3 and 4 for "Seabridge at Mandalay Bay" development were adopted by majorities of electors in the November 6, 2018 election. Measure F reduced the level of special taxes levied in CFD-4 by approximately by 28.2%, Measure I reduced payments for Harbor Patrol services paid by CFD-4 by 80%, and Measure H capped payment of City costs for bond administration and district management for CFD-3 to \$5,000 a year through the life of the CFD.

The long term impact of implementing these measures on property values providing the security of Seabridge CFD-3 bonds totaling \$25,605,000 at June 30, 2018 is unknown and cannot be estimated at this time. None of the measures could reduce the special tax levied to make bond payments.

In management's opinion, the passage of these measures may materially affect the financial condition of the Seabridge CFDs but will not have a material effect on the City of Oxnard.

**C. Subsequent Events**

On October 31, 2019, the S&P Global Ratings revised the outlook to positive from stable and affirmed its A issuer credit rating on City of Oxnard and its A- long-term rating and underlying rating on appropriation debt for which the city is obligor. The City of Oxnard Financing Authority is in the process of issuing Lease Revenue Bonds, Series 2019A (The Federally Taxable) in the amount of \$27,615,000. These bonds mature in various amounts through June 1, 2041, with a net interest cost of 3.56%. These bonds will be used to refund the City's 2011 Lease Revenue Bonds and to raise new money to fund a portion of the City's new Enterprise Resource Planning (ERP) System. The bonds will be insured by Build America Mutual ("AA" rated) and carry an underlying rating of "A-." The refinancing is anticipated to generate over \$1.7 million in present value savings. The City will capitalize these savings to raise \$6.9 million to fund a portion of the new ERP system. Debt service on the new bonds will be approximately the same as the 2011 bond debt service through FY 2035/36. Annual debt service will be approximately \$2.1 million for FY 2036-37 through FY 2040-41.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**V. OTHER INFORMATION (Continued)**

**D. Notes to the Financial Statements - Successor Agency**

**a. Reporting Entity**

On January 10, 2012, the City Council elected to become the Successor Agency for the former redevelopment agency in accordance with AB 1X 26 as part of City resolution number 14,135, to oversee the winding down of the agency's affairs and liquidation of the agency's assets effective February 1, 2012. AB 1484 essentially transferred authority over the Successor Agency to the Oversight Board, also established pursuant to AB 1X 26 and the California Department of Finance. As specified in California Senate Bill 107 and beginning on July 1, 2018, all Oversight Boards in the County were consolidated into one Oversight Board, the Ventura County Consolidated Oversight Board. The 7-member Oversight Board is comprised of representatives of the local agencies from Ventura County cities, special districts, and K-14 educational agencies. The County Oversight Board members have a fiduciary responsibility to holders of enforceable obligations, as well as to the local agencies that would benefit from property tax distributions from the former redevelopment project areas.

Oversight boards direct the staff and approve the actions of the Successor Agency.

**b. Cash and Investments**

Cash and investments with fiscal agents of the Successor Agency are comprised of the following at June 30, 2019:

|                                           | FAIR<br>VALUE               |
|-------------------------------------------|-----------------------------|
| Deposits and investments                  | \$ 9,435,973                |
| Restricted investments with fiscal agents | <u>3,029,216</u>            |
| <b>TOTAL</b>                              | <b><u>\$ 12,465,189</u></b> |

Detailed notes on cash and cash investments can be found on the City's notes to the financial statements.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**V. OTHER INFORMATION (Continued)**

**D. Notes to the Financial Statements - Successor Agency (Continued)**

**c. Notes Receivable**

Notes receivable consists of the following:

|                             | BALANCE<br>JULY 1, 2018 | ADDITIONS          | DELETIONS        | BALANCE<br>JULY 1, 2019 |
|-----------------------------|-------------------------|--------------------|------------------|-------------------------|
| Heritage Square             | \$ 66,982               | \$ -               | \$ -             | \$ 66,982               |
| Baldwin Company             | 17,873                  | -                  | -                | 17,873                  |
| Strand Cinemas              | 688,949                 |                    | 45,786           | 643,163                 |
| Oxnard Theater Group        | 6,983,375               | 1,205,600          | -                | 8,188,975               |
| Allowance for uncollectible | <u>(6,983,375)</u>      | <u>(1,205,600)</u> | <u>-</u>         | <u>(8,188,975)</u>      |
| <b>TOTALS</b>               | <b>\$ 773,804</b>       | <b>\$ -</b>        | <b>\$ 45,786</b> | <b>\$ 728,018</b>       |

**d. Capital Assets**

Changes in the Successor Agency's capital assets for the year ended June 30, 2019 are as follows:

|                                                     | BALANCE<br>JULY 1, 2018    | INCREASES                 | DECREASES       | BALANCE<br>JUNE 30, 2019   |
|-----------------------------------------------------|----------------------------|---------------------------|-----------------|----------------------------|
| <b>FIDUCIARY ACTIVITIES</b>                         |                            |                           |                 |                            |
| Capital Assets, being depreciated                   |                            |                           |                 |                            |
| Buildings                                           | \$ 905,636                 | \$ -                      | \$ -            | \$ 905,636                 |
| Improvements other than buildings                   | 17,368,821                 | -                         | -               | 17,368,821                 |
| Equipment and machinery                             | 34,013                     | -                         | -               | 34,013                     |
| Infrastructure                                      | <u>33,107,189</u>          | <u>-</u>                  | <u>-</u>        | <u>33,107,189</u>          |
| <b>Total Capital Assets, Being Depreciated</b>      | <b><u>51,415,659</u></b>   | <b><u>-</u></b>           | <b><u>-</u></b> | <b><u>51,415,659</u></b>   |
| Less: Accumulated Depreciation                      |                            |                           |                 |                            |
| Buildings                                           | (523,719)                  | (17,481)                  | -               | (541,200)                  |
| Improvements other than buildings                   | (3,779,893)                | (440,811)                 | -               | (4,220,704)                |
| Equipment and machinery                             | (34,013)                   | -                         | -               | (34,013)                   |
| Infrastructure                                      | <u>(11,905,615)</u>        | <u>(854,315)</u>          | <u>-</u>        | <u>(12,759,930)</u>        |
| <b>Total Accumulated Depreciation</b>               | <b><u>(16,243,240)</u></b> | <b><u>(1,312,607)</u></b> | <b><u>-</u></b> | <b><u>(17,555,847)</u></b> |
| <b>Total Capital Assets, being depreciated, net</b> | <b><u>35,172,419</u></b>   | <b><u>(1,312,607)</u></b> | <b><u>-</u></b> | <b><u>33,859,812</u></b>   |
| <b>TOTALS</b>                                       | <b>\$ 35,172,419</b>       | <b>\$ (1,312,607)</b>     | <b>\$ -</b>     | <b>\$ 33,859,812</b>       |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**V. OTHER INFORMATION (Continued)**

**D. Notes to the Financial Statements - Successor Agency (Continued)**

**e. Long-Term Debt**

The following is a summary of changes in the Successor Agency's long-term debt for the year ended June 30, 2019:

|                                                     | BALANCE<br>JULY 1, 2018 | ADDITIONS   | REDUCTIONS         | BALANCE<br>JUNE 30, 2019 | DUE WITHIN<br>ONE YEAR |
|-----------------------------------------------------|-------------------------|-------------|--------------------|--------------------------|------------------------|
| Tax allocation refunding<br>bonds Series 2004A      | \$ 9,010,000            | \$ -        | \$ 945,000         | \$ 8,065,000             | \$ 990,000             |
| Tax allocation bond<br>financing<br>Series 2006     | 15,505,000              | -           | 580,000            | 14,925,000               | 600,000                |
| HERO project tax<br>allocation bonds<br>Series 2008 | 9,985,000               | -           | 240,000            | 9,745,000                | 255,000                |
| Less: Unamortized<br>discounts                      | -                       | -           | -                  | -                        | -                      |
| <b>TOTAL LONG-TERM<br/>INDEBTEDNESS</b>             | <u>\$34,500,000</u>     | <u>\$ -</u> | <u>\$1,765,000</u> | <u>\$32,735,000</u>      | <u>\$1,845,000</u>     |

**Description of Long-term Debt**

***Tax Allocation Refunding Bonds, Series 2004A***

Tax Allocation Refunding Bonds, Series 2004A were issued on May 4, 2004 in the amount of \$19,185,000. These are twenty-two-year bonds with a net interest cost of 4.58%. The bonds were issued to refinance the Tax Allocation Refunding Bonds, Series 1994A and to finance additional redevelopment activities within the Central City Revitalization and Downtown Project Area. The balance outstanding as of June 30, 2019 is \$8,065,000

***2006 Tax Allocation Bond Financings***

Local Obligation Revenue Bonds (2006 Tax Allocation Bond Financings) in the amount of \$20,530,000 were issued on December 1, 2006 to purchase the following obligations being issued simultaneously for 1) the Oxnard Community Development Commission Ormond Beach Project Area Tax Allocation Bonds, Series 2006 in the amount of \$5,750,000; 2) the Oxnard Community Development Commission Southwinds Project Area Tax Allocation Bonds, Series 2006 in the amount of \$3,290,000; and 3) the Oxnard Community Development Commission Historic Enhancement and Revitalization of Oxnard (HERO) Project Area Tax Allocation Bonds, Series 2006 in the amount of \$11,490,000. The bonds were issued to finance redevelopment activities (street improvement projects) in the Ormond Beach Project Area, Southwinds Project Area and the HERO Redevelopment Project Areas. These bonds carry a net interest cost of 4.424%, maturing on September 1, 2036. The outstanding balance as of June 30, 2019 is \$14,925,000.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

V. OTHER INFORMATION (Continued)

D. Notes to the Financial Statements - Successor Agency (Continued)

e. Long-Term Debt (Continued)

**Description of Long-term Debt (Continued)**

***Tax Allocation Bonds, Series 2008***

Tax Allocation Bonds, Series 2008 were issued on July 1, 2008 in the amount of \$11,790,000 for the Oxnard Community Development Commission Historic Enhancement and Revitalization of Oxnard (HERO) Project Area. Proceeds from the sale of bonds are to be used to finance a 500-space parking structure to service a mixed-use retail/commercial development located within the River Park Specific Plan Area. These bonds carry a net interest cost of 4.849%, with a final maturity of September 1, 2038. The outstanding balance as of June 30, 2019 is \$9,745,000.

f. Arbitrage

The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of tax exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of all tax exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service (IRS) at least every five years. During the current year, the City performed calculations of excess investment earnings on various bonds and financings. Liabilities were calculated for the issues and rebate payments were made as appropriate. No arbitrage liability existed at June 30, 2019.

The Successor Agency is in compliance with all significant covenants related to its debt issues. The annual debt service requirements for the Successor Agency's long-term obligations are as follows:

| FISCAL<br>YEAR | TAX ALLOCATION<br>REFUNDING BONDS |                           |                            |
|----------------|-----------------------------------|---------------------------|----------------------------|
|                | 2004A                             |                           |                            |
|                | PRINCIPAL                         | INTEREST                  | TOTAL                      |
| 2020           | 990,000                           | 367,498                   | 1,357,498                  |
| 2021           | 875,000                           | 324,445                   | 1,199,445                  |
| 2022           | 915,000                           | 282,283                   | 1,197,283                  |
| 2023           | 960,000                           | 237,320                   | 1,197,320                  |
| 2024           | 1,005,000                         | 189,213                   | 1,194,213                  |
| 2025 - 2027    | <u>3,320,000</u>                  | <u>251,708</u>            | <u>3,571,708</u>           |
| <b>TOTALS</b>  | <u><b>\$8,065,000</b></u>         | <u><b>\$1,652,467</b></u> | <u><b>\$ 9,717,467</b></u> |

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
 FOR THE YEAR ENDED JUNE 30, 2019

**V. OTHER INFORMATION (Continued)**

**D. Notes to the Financial Statements - Successor Agency (Continued)**

**f. Arbitrage (Continued)**

| FISCAL<br>YEAR | TAX ALLOCATION<br>BONDS<br>SERIES 2006 |                            |                             |
|----------------|----------------------------------------|----------------------------|-----------------------------|
|                | PRINCIPAL                              | INTEREST                   | TOTAL                       |
|                |                                        |                            |                             |
| 2020           | \$ 600,000                             | \$ 616,866                 | \$ 1,216,866                |
| 2021           | 620,000                                | 592,841                    | 1,212,841                   |
| 2022           | 645,000                                | 567,541                    | 1,212,541                   |
| 2023           | 670,000                                | 541,241                    | 1,211,241                   |
| 2024           | 700,000                                | 513,491                    | 1,213,491                   |
| 2025 - 2029    | 3,945,000                              | 2,095,974                  | 6,040,974                   |
| 2030 - 2034    | 4,865,000                              | 1,164,119                  | 6,029,119                   |
| 2035 - 2039    | <u>2,880,000</u>                       | <u>168,438</u>             | <u>3,048,438</u>            |
| <b>TOTALS</b>  | <b><u>\$ 14,925,000</u></b>            | <b><u>\$ 6,260,512</u></b> | <b><u>\$ 21,185,512</u></b> |

| FISCAL<br>YEAR | HERO PROJECT TAX<br>ALLOCATION BONDS<br>SERIES 2008 |                            |                             |
|----------------|-----------------------------------------------------|----------------------------|-----------------------------|
|                | PRINCIPAL                                           | INTEREST                   | TOTAL                       |
|                |                                                     |                            |                             |
| 2020           | \$ 255,000                                          | \$ 451,338                 | \$ 706,338                  |
| 2021           | 270,000                                             | 440,838                    | 710,838                     |
| 2022           | 275,000                                             | 429,663                    | 704,663                     |
| 2023           | 290,000                                             | 417,653                    | 707,653                     |
| 2024           | 295,000                                             | 404,928                    | 699,928                     |
| 2025-2029      | 1,715,000                                           | 1,805,624                  | 3,520,624                   |
| 2030-2034      | 2,165,000                                           | 1,344,625                  | 3,509,625                   |
| 2035-2039      | <u>4,480,000</u>                                    | <u>764,513</u>             | <u>5,244,513</u>            |
| <b>TOTALS</b>  | <b><u>\$ 9,745,000</u></b>                          | <b><u>\$ 6,059,180</u></b> | <b><u>\$ 15,804,180</u></b> |

**g. Commitments and Contingencies**

The Successor Agency is a defendant in various claims and legal actions arising in the normal course of operations. In the opinion of the Successor Agency Attorney and Oversight Board, the ultimate liability from such actions and claims will not have a material adverse effect on the Successor Agency's financial position or operations.

The Successor Agency entered into an agreement with a developer that includes a guarantee to cover its lease expense up to \$111,300 a month when the developer's revenues are not sufficient to cover its lease expense for a period of 25 years.

The CDC Successor Agency has a reimbursement agreement with a developer to reimburse public improvements and affordable housing costs up to a maximum of \$14.25 million. As of June 30, 2019, the remaining balance on the commitment is approximately \$30.4 million.

CITY OF OXNARD, CALIFORNIA  
**NOTES TO THE FINANCIAL STATEMENTS (Continued)**  
FOR THE YEAR ENDED JUNE 30, 2019

**V. OTHER INFORMATION (Continued)**

**E. Notes to the Financial Statements - Retirement Enhancement Defined Benefit  
Retirement Trust Fund**

The City joined the Public Agency Retirement System Retirement Enhancement Plan (PARS) effective January 1, 2003 for selected employee groups (see Note III for additional information on PARS). Investments for the benefit of eligible employees are in a segregated account and invested under the guidelines authorized by the City.

# **REQUIRED SUPPLEMENTARY INFORMATION**

CITY OF OXNARD, CALIFORNIA  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**CALPERS MISCELLANEOUS PLAN - AGENT MULTIPLE-EMPLOYER DEFINED**  
**BENEFIT PLAN**  
AS OF JUNE 30 FOR THE LAST TEN FISCAL YEARS (1)

|                                                                        | 2019                  | 2018                  | 2017                  | 2016                 | 2015                 |
|------------------------------------------------------------------------|-----------------------|-----------------------|-----------------------|----------------------|----------------------|
| MEASUREMENT DATE                                                       | June 30, 2018         | June 30, 2017         | June 30, 2016         | June 30, 2015        | June 30, 2014        |
| Total Pension Liability                                                |                       |                       |                       |                      |                      |
| Service cost                                                           | \$ 8,114,517          | \$ 7,747,249          | \$ 7,242,480          | \$ 7,317,452         | \$ 7,507,381         |
| Interest                                                               | 32,139,899            | 31,142,639            | 30,496,717            | 29,025,141           | 27,937,746           |
| Changes in assumptions                                                 | (1,207,957)           | 26,464,012            | -                     | (7,345,091)          | -                    |
| Difference between expected and actual experience                      | (1,859,096)           | (7,125,579)           | 1,414,899             | (4,271,504)          | -                    |
| Benefit payments, including refunds of member contributions:           | (22,807,471)          | (21,310,118)          | (19,526,906)          | (17,440,515)         | (16,205,985)         |
| Net change in total pension liability                                  | 14,379,892            | 36,918,203            | 19,627,190            | 7,285,483            | 19,239,142           |
| Total pension liability, beginning of year                             | 459,922,595           | 423,004,392           | 403,377,202           | 396,091,719          | 376,852,577          |
| Total pension liability, end of year                                   | 474,302,487           | 459,922,595           | 423,004,392           | 403,377,202          | 396,091,719          |
| Plan Fiduciary Net Position                                            |                       |                       |                       |                      |                      |
| Contributions - employee                                               | 3,693,461             | 3,542,435             | 3,490,315             | 3,701,640            | 3,730,681            |
| Contributions - employer                                               | 9,799,970             | 8,433,832             | 7,657,753             | 7,237,123            | 6,858,454            |
| Net investment income                                                  | 28,185,278            | 34,461,764            | 1,772,032             | 7,288,474            | 47,653,092           |
| Benefit payments, including refunds of member contributions            | (22,807,471)          | (21,310,118)          | (19,526,906)          | (17,440,515)         | (16,205,985)         |
| Plan to plan resource movement                                         | (823)                 | (37,118)              | -                     | 216,371              | -                    |
| Administrative expenses                                                | (525,103)             | (461,160)             | (194,504)             | (445,021)            | -                    |
| Other miscellaneous income/(expenses) (1)                              | (997,179)             | -                     | -                     | -                    | -                    |
| Net change in plan fiduciary net position                              | 17,348,133            | 24,629,635            | (6,801,310)           | 558,072              | 42,036,242           |
| Total plan fiduciary net position, beginning of year (2)               | 336,976,981           | 312,347,346           | 319,148,656           | 318,590,584          | 276,554,342          |
| Total plan fiduciary net position, end of year                         | 354,325,114           | 336,976,981           | 312,347,346           | 319,148,656          | 318,590,584          |
| Net pension liability - ending                                         | <u>\$ 119,977,373</u> | <u>\$ 122,945,614</u> | <u>\$ 110,657,046</u> | <u>\$ 84,228,546</u> | <u>\$ 77,501,135</u> |
| Plan fiduciary net position as a percentage of total pension liability | 74.70%                | 73.27%                | 73.84%                | 79.12%               | 80.43%               |
| Covered payroll                                                        | \$ 51,315,482         | \$ 49,376,987         | \$ 52,250,772         | \$ 51,974,236        | \$ 50,863,015        |
| Net pension liability as a percentage of covered payroll               | 233.80%               | 248.99%               | 211.78%               | 162.06%              | 152.37%              |

(1) During Fiscal Year 2017-18, as a result of Governmental Accounting Standards Board Statement (GASB) No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other Than Pensions (GASB 75), CalPERS reported its proportionate share of activity related to postemployment benefits for participation in the State of California's agent OPEB plan. Accordingly, CalPERS recorded a one-time expense as a result of the adoption of GASB 75.

Additionally, CalPERS employees participate in various State of California agent pension plans and during Fiscal Year 2017-18, CalPERS recorded a correction to previously reported financial statements to properly reflect its proportionate share of activity related to pensions in accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68).

(2) Includes any beginning of year adjustment.

**Notes to Schedule:**

**Benefit Changes:** The figures above do not include any liability impact that may have resulted from plan changes, which occurred after June 30, 2017. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a Golden Handshakes).

**Changes of Assumptions:** In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions 2017. There were no changes in the discount rate. In 2017, the discount rate was reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflected an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

CITY OF OXNARD, CALIFORNIA  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**CALPERS SAFETY PLAN (POLICE) - AGENT MULTIPLE-EMPLOYER DEFINED**  
**BENEFIT PLAN**  
AS OF JUNE 30 FOR THE LAST TEN FISCAL YEARS (1)

|                                                                        | 2019          | 2018           | 2017          | 2016          | 2015          |
|------------------------------------------------------------------------|---------------|----------------|---------------|---------------|---------------|
| MEASUREMENT DATE                                                       | June 30, 2018 | June 30, 2017  | June 30, 2016 | June 30, 2015 | June 30, 2014 |
| Total Pension Liability                                                |               |                |               |               |               |
| Service cost                                                           | \$ 8,907,068  | \$ 9,267,287   | \$ 8,500,329  | \$ 8,136,777  | \$ 8,379,851  |
| Interest                                                               | 25,547,337    | 24,738,857     | 24,033,111    | 22,863,767    | 21,472,209    |
| Changes in assumptions                                                 | (2,084,250)   | 22,004,979     | -             | (5,993,052)   | -             |
| Difference between expected and actual experience                      | (4,583,299)   | (8,176,814)    | (1,859,473)   | 2,113,477     | -             |
| Benefit payments, including refunds of member contributions:           | (16,397,629)  | (15,304,527)   | (14,506,274)  | (13,568,341)  | (12,980,263)  |
| Net change in total pension liability                                  | 11,389,227    | 32,529,782     | 16,167,693    | 13,552,628    | 16,871,797    |
| Total pension liability, beginning of year                             | 367,718,233   | 335,188,451    | 319,020,758   | 305,468,130   | 288,596,333   |
| Total pension liability, end of year                                   | 379,107,460   | 367,718,233    | 335,188,451   | 319,020,758   | 305,468,130   |
| Plan Fiduciary Net Position                                            |               |                |               |               |               |
| Contributions - employee                                               | 2,612,259     | 2,604,837      | 2,556,415     | 2,531,718     | 2,505,819     |
| Contributions - employer                                               | 11,821,073    | 10,886,085     | 10,491,299    | 9,907,130     | 8,947,610     |
| Net investment income (2)                                              | 22,137,131    | 26,271,673     | 1,190,876     | 5,184,911     | 34,904,812    |
| Benefit payments, including refunds of member contributions            | (16,397,629)  | (15,304,527)   | (14,506,274)  | (13,568,341)  | (12,980,263)  |
| Net Plan to Plan Resource Movement                                     | (652)         | 37,118         | -             | -             | -             |
| Administrative expenses                                                | (408,348)     | (351,254)      | (145,244)     | (268,265)     | -             |
| Other miscellaneous income/(expenses) (1)                              | (775,460)     | -              | -             | -             | -             |
| Net change in plan fiduciary net position                              | 18,988,374    | 24,143,932     | (412,928)     | 3,787,153     | 33,377,978    |
| Total plan fiduciary net position, beginning of year                   | 262,051,305   | 237,907,373    | 238,320,301   | 234,533,148   | 201,155,170   |
| Total plan fiduciary net position, end of year                         | 281,039,679   | 262,051,305    | 237,907,373   | 238,320,301   | 234,533,148   |
| Net pension liability - ending                                         | \$ 98,067,781 | \$ 105,666,928 | \$ 97,281,078 | \$ 80,700,457 | \$ 70,934,982 |
| Plan fiduciary net position as a percentage of total pension liability | 74.13%        | 71.26%         | 70.98%        | 74.70%        | 76.78%        |
| Covered payroll                                                        | \$ 25,330,075 | \$ 25,914,507  | \$ 26,539,474 | \$ 25,228,753 | \$ 24,705,477 |
| Net pension liability as a percentage of covered payroll               | 387.15%       | 407.74%        | 366.55%       | 319.87%       | 287.12%       |

(1) During Fiscal Year 2017-18, as a result of Governmental Accounting Standards Board Statement (GASB) No. 75, Accounting and Financial Reporting for Postemployment Benefit Plans Other Than Pensions (GASB 75), CalPERS reported its proportionate share of activity related to postemployment benefits for participation in the State of California's agent OPEB plan. Accordingly, CalPERS recorded a one-time expense as a result of the adoption of GASB 75.

Additionally, CalPERS employees participate in various State of California agent pension plans and during Fiscal Year 2017-18, CalPERS recorded a correction to previously reported financial statements to properly reflect its proportionate share of activity related to pensions in accordance with GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68).

(2) Includes any beginning of year adjustment.

**Notes to Schedule:**

Benefit Changes: The figures above do not include any liability impact that may have resulted from plan changes, which occurred after June 30, 2017. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a Golden Handshakes).

Changes of Assumptions: In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions 2017. There were no changes in the discount rate. In 2017, the discount rate was reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflected an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

**CITY OF OXNARD, CALIFORNIA**  
**SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY**  
**AND RELATED RATIOS**  
**CALPERS SAFETY PLAN (FIRE) - COST SHARING PLAN**  
**AS OF JUNE 30 FOR THE LAST TEN FISCAL YEARS (1)**

|                                                                                                           | 2019          | 2018          | 2017          | 2016          | 2015          |
|-----------------------------------------------------------------------------------------------------------|---------------|---------------|---------------|---------------|---------------|
| MEASUREMENT DATE                                                                                          | June 30, 2018 | June 30, 2017 | June 30, 2016 | June 30, 2015 | June 30, 2014 |
| City's proportion of the collective net pension liability                                                 | 0.53113%      | 0.51309%      | 0.52499%      | 0.54962%      | 0.53857%      |
| City's proportionate share of the collective net pension liability                                        | \$ 51,180,914 | \$ 50,884,705 | \$ 45,427,479 | \$ 37,725,705 | \$ 33,512,523 |
| City's covered payroll (2)                                                                                | \$ 11,824,780 | \$ 10,987,654 | \$ 9,030,122  | \$ 9,283,898  | \$ 9,105,774  |
| City's proportionate share of the collective net pension liability as a percentage of its covered payroll | 432.83%       | 463.11%       | 503.07%       | 406.36%       | 368.04%       |
| Plan fiduciary net position as a percentage of the plan's total pension liability                         | 75.26%        | 73.31%        | 74.06%        | 78.40%        | 79.82%        |

(1) GASB Statement No. 68, which requires ten years of history for this schedule, was implemented during fiscal year ended June 30, 2015. Additional years will be added as they become available in the future.

(2) For the year ending on the measurement date.

**Notes to Schedule:**

**Benefit Changes:** The figures above do not include any liability impact that may have resulted from plan changes, which occurred after June 30, 2017. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a Golden Handshakes).

**Changes of Assumptions:** In 2018, demographic assumptions and inflation rate were changed in accordance to the CalPERS Experience Study and Review of Actuarial Assumptions 2017. There were no changes in the discount rate. In 2017, the discount rate was reduced from 7.65 percent to 7.15 percent. In 2016, there were no changes. In 2015, amounts reported reflected an adjustment of the discount rate from 7.5 percent (net of administrative expense) to 7.65 percent (without a reduction for pension plan administrative expense.) In 2014, amounts reported were based on the 7.5 percent discount rate.

CITY OF OXNARD, CALIFORNIA  
**SCHEDULE OF PLAN CONTRIBUTIONS - CALPERS**  
 FOR THE FISCAL YEARS ENDED JUNE 30 (1)

|                                                                      | 2019          | 2018          | 2017          | 2016          | 2015          | 2014          |
|----------------------------------------------------------------------|---------------|---------------|---------------|---------------|---------------|---------------|
| <b>MISCELLANEOUS</b>                                                 |               |               |               |               |               |               |
| Actuarially determined contribution (2)                              | \$ 11,556,136 | \$ 9,799,970  | \$ 8,433,832  | \$ 7,657,753  | \$ 7,237,123  | \$ 6,858,454  |
| Contributions in relation to the actuarially determined contribution | (11,556,136)  | (9,799,970)   | (8,433,832)   | (7,657,753)   | (7,237,123)   | (6,858,454)   |
| Contribution deficiency                                              | \$ -          | \$ -          | \$ -          | \$ -          | \$ -          | \$ -          |
| Covered payroll (3)                                                  | \$ 52,384,045 | \$ 51,315,482 | \$ 49,376,987 | \$ 52,250,772 | \$ 51,974,236 | \$ 50,863,015 |
| Contributions as a percentage of employee payroll                    | 22.06%        | 19.10%        | 17.08%        | 14.66%        | 13.92%        | 13.48%        |
| <b>SAFETY-POLICE</b>                                                 |               |               |               |               |               |               |
| Actuarially determined contribution                                  | \$ 13,568,219 | \$ 11,821,073 | \$ 10,886,085 | \$ 10,491,299 | \$ 9,907,130  | \$ 8,947,610  |
| Contributions in relation to the actuarially determined contribution | (13,568,219)  | (11,821,073)  | (10,886,085)  | (10,491,299)  | (9,907,130)   | (8,947,610)   |
| Contribution deficiency                                              | \$ -          | \$ -          | \$ -          | \$ -          | \$ -          | \$ -          |
| Covered payroll (2)                                                  | \$ 27,492,701 | \$ 25,330,075 | \$ 25,914,507 | \$ 26,539,474 | \$ 25,228,753 | \$ 24,705,477 |
| Contributions as a percentage of employee payroll                    | 49.35%        | 46.67%        | 42.01%        | 39.53%        | 39.27%        | 36.22%        |
| <b>SAFETY-FIRE</b>                                                   |               |               |               |               |               |               |
| Actuarially determined contribution                                  | \$ 5,669,614  | \$ 4,922,875  | \$ 4,565,809  | \$ 4,204,589  | \$ 4,004,186  | \$ 4,004,186  |
| Contributions in relation to the actuarially determined contribution | (5,669,614)   | (4,922,875)   | (4,565,809)   | (4,204,589)   | (4,004,186)   | (4,004,186)   |
| Contribution deficiency                                              | \$ -          | \$ -          | \$ -          | \$ -          | \$ -          | \$ -          |
| Covered payroll (2)                                                  | \$ 12,168,197 | \$ 11,824,780 | \$ 10,987,654 | \$ 9,030,122  | \$ 9,283,898  | \$ 9,105,774  |
| Contributions as a percentage of employee payroll                    | 46.59%        | 41.63%        | 41.55%        | 46.56%        | 43.13%        | 43.97%        |

- (1) As prescribed in GASB 68, paragraph 46, the information presented in the Schedule of Plan Contributions should also be presented as of the employer's most recent fiscal year-end. The employer is responsible for determining this information as prescribed by the standard as this data is not available to CalPERS.
- (2) Employers are assumed to make contributions equal to the actuarially determined contributions. However, some employers may choose to make additional contributions towards their unfunded liability. Employer contributions for such plans exceed the actuarially determined contributions.
- (3) Includes one year's payroll growth using 2.75 percent payroll assumption for fiscal year ended June 30, 2018; 3.00 percent payroll assumption for fiscal years ended June 30, 2014-17.

**CITY OF OXNARD, CALIFORNIA**  
**SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND RELATED RATIOS**  
**PARS PLAN - SINGLE-EMPLOYER DEFINED BENEFIT PLAN**  
**AS OF JUNE 30 FOR THE LAST TEN FISCAL YEARS (1)**

| MEASUREMENT DATE                                                       | 2019<br>June 30, 2018 | 2018<br>June 30, 2017 | 2017<br>June 30, 2016 | 2016<br>June 30, 2015 | 2015<br>June 30, 2014 |
|------------------------------------------------------------------------|-----------------------|-----------------------|-----------------------|-----------------------|-----------------------|
| <b>Total Pension Liability</b>                                         |                       |                       |                       |                       |                       |
| Service cost                                                           | \$ 1,696,694          | \$ 1,881,000          | \$ 2,007,000          | \$ 2,043,000          | \$ 2,220,000          |
| Interest                                                               | 5,646,888             | 5,961,000             | 5,715,000             | 5,545,000             | 5,238,000             |
| Changes in assumptions                                                 | -                     | 1,051,000             | -                     | 5,436,000             |                       |
| Difference between actual and expected experience                      | -                     | (6,118,000)           | -                     | (3,736,000)           |                       |
| Benefit payments, including refunds of member contributions:           | (4,328,954)           | (3,569,000)           | (4,068,000)           | (2,866,000)           | (2,599,000)           |
| Net change in total pension liability                                  | 3,014,628             | (794,000)             | 3,654,000             | 6,422,000             | 4,859,000             |
| Total pension liability, beginning of year                             | 90,818,000            | 91,612,000            | 87,958,000            | 81,536,000            | 76,677,000            |
| Total pension liability, end of year                                   | 93,832,628            | 90,818,000            | 91,612,000            | 87,958,000            | 81,536,000            |
| <b>Plan Fiduciary Net Position</b>                                     |                       |                       |                       |                       |                       |
| Contributions - employee                                               | 4,392,047             | 2,343,000             | 2,513,000             | 2,922,000             | 2,731,000             |
| Contributions - employer                                               | 2,076,972             | 4,172,000             | 6,586,000             | 1,043,000             | 985,000               |
| Net investment income                                                  | 5,618,833             | 7,609,000             | 543,000               | 2,133,000             | 6,805,000             |
| Benefit payments, including refunds of member contributions            | (4,328,954)           | (3,569,000)           | (4,068,000)           | (2,866,000)           | (2,599,000)           |
| Administrative expenses                                                | (73,693)              | (72,000)              | (80,000)              | (68,000)              | (65,000)              |
| Net change in plan fiduciary net position                              | 7,685,205             | 10,483,000            | 5,404,000             | 3,164,000             | 7,857,000             |
| Total plan fiduciary net position, beginning of year                   | 69,622,000            | 59,139,000            | 53,735,000            | 50,571,000            | 42,714,000            |
| Total plan fiduciary net position, end of year                         | 77,307,205            | 69,622,000            | 59,139,000            | 53,735,000            | 50,571,000            |
| Net pension liability - ending                                         | <u>\$ 16,525,423</u>  | <u>\$ 21,196,000</u>  | <u>\$ 32,473,000</u>  | <u>\$ 34,223,000</u>  | <u>\$ 30,965,000</u>  |
| Plan fiduciary net position as a percentage of total pension liability | 82.39%                | 76.66%                | 64.55%                | 61.09%                | 62.02%                |
| Covered payroll                                                        | \$ 26,737,000         | \$ 28,874,000         | \$ 31,089,909         | \$ 36,519,391         | \$ 31,157,782         |
| Net pension liability as a percentage of covered payroll               | 61.81%                | 73.41%                | 104.45%               | 93.71%                | 99.38%                |

(1) GASB Statement No. 68, which requires ten years of history for this schedule, was implemented during fiscal year ended June 30, 2015. Additional years will be added as they become available in the future.

**Notes to Schedule:**

Benefit Changes: The figures above do not include any liability impact that may have resulted from plan changes, which occurred after June 30, 2017. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit (a.k.a Golden Handshakes).

CITY OF OXNARD, CALIFORNIA  
**SCHEDULE OF PLAN CONTRIBUTIONS - PARS**  
 AS OF JUNE 30 FOR THE LAST TEN FISCAL YEARS (1)

|                                                                         | <u>2019</u>        | <u>2018</u>      | <u>2017</u>      | <u>2016</u>      | <u>2015</u>         |
|-------------------------------------------------------------------------|--------------------|------------------|------------------|------------------|---------------------|
| Actuarially determined contribution                                     | \$ 4,203,000       | \$ 4,406,000     | \$ 4,376,000     | \$ 3,589,787     | \$ 4,184,000        |
| Contributions in relation to the<br>actuarially-determined contribution | <u>4,271,191</u>   | <u>4,392,047</u> | <u>4,314,000</u> | <u>3,589,787</u> | <u>1,043,000</u>    |
| Contribution deficiency/(excess)                                        | <u>\$ (68,191)</u> | <u>\$ 13,953</u> | <u>\$ 62,000</u> | <u>\$ -</u>      | <u>\$ 3,141,000</u> |
| Covered payroll                                                         | \$ 24,892,511      | \$ 26,737,000    | \$ 28,874,000    | \$ 31,089,909    | \$ 36,519,391       |
| Contributions as a percentage of employee payroll                       | 17.16%             | 16.43%           | 14.94%           | 11.55%           | 11.46%              |

(1) GASB Statement No. 68, which requires ten years of history for this schedule, was implemented during fiscal year ended June 30, 2015. Additional years will be added as they become available in the future.

**Notes to Schedule:**

Benefit Changes: The figures above do not include any liability impact that may have resulted from plan changes, which occurred after June 30, 2013. This applies for voluntary benefit changes as well as any offers of Two Years Additional Service Credit.

**CITY OF OXNARD, CALIFORNIA**  
**SCHEDULE OF CHANGES IN THE CITY'S**  
**TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**AS OF JUNE 30 FOR THE LAST TEN FISCAL YEARS (1)**

|                                                                        | 2019          | 2018          |
|------------------------------------------------------------------------|---------------|---------------|
| Total OPEB liability                                                   |               |               |
| Service Cost                                                           | \$ 1,967,866  | \$ 1,779,949  |
| Interest                                                               | 1,116,107     | 1,055,268     |
| Changes in benefit terms                                               | -             | -             |
| Differences between expected and actual experience                     | -             | -             |
| Changes in assumptions                                                 | (2,392,006)   | -             |
| Benefit payments                                                       | (931,942)     | (851,701)     |
| Net change in total OPEB liability                                     | (239,975)     | 1,983,516     |
| Total OPEB liability, beginning of year                                | 36,120,738    | 34,137,222    |
| Total OPEB liability, end of year                                      | 35,880,763    | 36,120,738    |
| Plan Fiduciary Net Position                                            |               |               |
| Contributions - employer                                               | 931,942       | -             |
| Net investment income                                                  | -             | -             |
| Benefit payments, including implicit subsidy                           | (931,942)     | -             |
| Trustee fees                                                           | -             | -             |
| Administrative expenses                                                | -             | -             |
| Net change in plan fiduciary net position                              | -             | -             |
| Total plan fiduciary net position, beginning of year                   | -             | -             |
| Total plan fiduciary net position, end of year                         | -             | -             |
| Net OPEB liability, beginning of year                                  | 36,120,738    | 34,137,222    |
| Net OPEB liability, end of year                                        | \$ 35,880,763 | \$ 36,120,738 |
| Plan fiduciary net position as a percentage of total pension liability | 0.00%         | 0.00%         |
| Covered payroll                                                        | \$ 85,907,755 | \$ 83,423,271 |
| Net OPEB liability as a percentage of covered payroll                  | 41.77%        | 43.30%        |

- (1) GASB Statement No. 75, which requires ten years of history for this schedule, was implemented during fiscal year ended June 30, 2018. Additional years will be added as they become available in the future.

**Notes to Schedule:**

Changes in benefit terms: none

Changes of assumptions: Based on a review of plan experience during the period July 1, 2015 to June 30, 2017, actuarial assumptions increased the discount rate to 3.62%.

**CITY OF OXNARD, CALIFORNIA**  
**GENERAL FUND GROUP**  
**BUDGETARY COMPARISON SCHEDULE**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                             | ORIGINAL<br>BUDGET | FINAL<br>BUDGET    | ACTUAL<br>AMOUNTS  | VARIANCE WITH<br>FINAL BUDGET |
|---------------------------------------------|--------------------|--------------------|--------------------|-------------------------------|
| <b>REVENUES</b>                             |                    |                    |                    |                               |
| Taxes                                       |                    |                    |                    |                               |
| Property                                    | \$ 56,520,114      | \$ 56,520,114      | \$ 56,463,689      | \$ (56,425)                   |
| Sales                                       | 45,616,279         | 45,616,279         | 48,518,650         | 2,902,371                     |
| Transient occupancy                         | 5,489,550          | 5,489,550          | 5,557,470          | 67,920                        |
| Business license (net of refund)            | 5,642,218          | 5,642,218          | 6,167,475          | 525,257                       |
| Franchise                                   | 2,958,847          | 2,958,847          | 3,503,323          | 544,476                       |
| Other taxes                                 | 781,411            | 781,411            | 692,685            | (88,726)                      |
| Licenses and permits                        | 3,631,231          | 3,631,231          | 3,007,750          | (623,481)                     |
| Intergovernmental                           | 1,801,543          | 1,801,543          | 2,259,907          | 458,364                       |
| Charges for services                        | 22,772,958         | 22,793,741         | 20,895,034         | (1,898,707)                   |
| Fines and forfeitures                       | 2,317,735          | 2,662,801          | 2,368,800          | (294,001)                     |
| Investment earnings                         | 1,071,398          | 1,071,398          | 1,847,513          | 776,115                       |
| Special assessments                         | 552,352            | 552,352            | 528,790            | (23,562)                      |
| Miscellaneous                               | 4,908,798          | 5,508,634          | 7,664,832          | 2,156,198                     |
| <b>Total Revenues</b>                       | <u>154,064,434</u> | <u>155,030,119</u> | <u>159,475,918</u> | <u>4,445,799</u>              |
| <b>EXPENDITURES</b>                         |                    |                    |                    |                               |
| General Government                          |                    |                    |                    |                               |
| Legislative                                 |                    |                    |                    |                               |
| City Council                                | 460,129            | 460,129            | 452,176            | 7,953                         |
| City Treasurer                              | 1,074,464          | 1,074,464          | 987,989            | 86,475                        |
| City Clerk                                  | 575,990            | 576,040            | 551,810            | 24,230                        |
| Administrative and Support Services         |                    |                    |                    |                               |
| City Manager                                | 1,934,632          | 1,885,070          | 1,823,068          | 62,002                        |
| City Attorney                               | 1,699,067          | 1,712,399          | 1,634,576          | 77,823                        |
| Financial services                          | 4,758,585          | 5,682,245          | 5,267,473          | 414,772                       |
| Human resources                             | 2,191,026          | 2,191,026          | 2,037,859          | 153,167                       |
| Nondepartmental                             | 3,889,651          | 3,888,949          | 4,496,220          | (607,271)                     |
| Public Safety                               |                    |                    |                    |                               |
| Police                                      | 60,536,489         | 61,022,463         | 61,991,315         | (968,852)                     |
| Fire                                        | 22,273,103         | 22,502,977         | 24,537,863         | (2,034,886)                   |
| Transportation systems                      | 5,821,346          | 6,929,702          | 5,519,634          | 1,410,068                     |
| Community Development                       |                    |                    |                    |                               |
| Development services                        | 9,526,483          | 10,677,028         | 9,398,730          | 1,278,298                     |
| Economic development and tourism service    | 1,585,036          | 1,565,036          | 1,125,634          | 439,402                       |
| Housing services                            | 810,762            | 712,742            | 705,440            | 7,302                         |
| Community service                           | 127,485            | 128,607            | 155,535            | (26,928)                      |
| Culture and Leisure                         |                    |                    |                    |                               |
| Recreation services                         | 10,482,280         | 10,785,064         | 10,673,078         | 111,986                       |
| Park and public grounds                     | 9,143,236          | 9,260,066          | 9,295,606          | (35,540)                      |
| Library services                            | 3,512,543          | 3,511,999          | 3,196,990          | 315,009                       |
| Capital outlay                              | 1,640,801          | 8,897,980          | 5,417,773          | 3,480,207                     |
| Principal                                   | 832,547            | 873,517            | 745,000            | 128,517                       |
| Interest and fiscal charges                 | 520,447            | 574,539            | 574,539            | -                             |
| <b>Total Expenditures</b>                   | <u>143,396,102</u> | <u>154,912,042</u> | <u>150,588,308</u> | <u>4,323,734</u>              |
| <b>EXCESS OF REVENUES OVER EXPENDITURES</b> | <u>10,668,332</u>  | <u>118,077</u>     | <u>8,887,610</u>   | <u>8,769,533</u>              |

**GENERAL FUND GROUP (Continued)**  
**BUDGETARY COMPARISON SCHEDULE**

|                                           | ORIGINAL<br>BUDGET   | FINAL<br>BUDGET      | ACTUAL<br>AMOUNTS    | VARIANCE WITH<br>FINAL BUDGET |
|-------------------------------------------|----------------------|----------------------|----------------------|-------------------------------|
| <b>OTHER FINANCING SOURCES (USES)</b>     |                      |                      |                      |                               |
| Transfers in                              | 1,851,385            | 1,851,385            | 4,240,137            | (19,930)                      |
| Transfers out                             | <u>(7,260,499)</u>   | <u>(7,384,469)</u>   | <u>(11,355,702)</u>  | <u>(3,971,233)</u>            |
| <b>Net Other Financing Sources (Uses)</b> | <u>(5,409,114)</u>   | <u>(5,533,084)</u>   | <u>(7,115,565)</u>   | <u>(3,991,163)</u>            |
| <b>NET CHANGE IN FUND BALANCES</b>        | 5,259,218            | (5,415,007)          | 1,772,045            | 4,778,370                     |
| <b>FUND BALANCES, JULY 1</b>              | 40,462,433           | 40,462,433           | 40,462,433           | 4,778,370                     |
| <b>FUND BALANCES, JUNE 30</b>             | <u>\$ 45,721,651</u> | <u>\$ 35,047,426</u> | <u>\$ 42,234,478</u> | <u>\$ 9,556,740</u>           |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

The City does not prepare a budget for the Affordable Housing Fund.

**CITY OF OXNARD, CALIFORNIA**  
**DEVELOPMENT FEES SPECIAL REVENUE FUND**  
**BUDGETARY COMPARISON SCHEDULE**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                                     | ORIGINAL<br>BUDGET   | FINAL<br>BUDGETED<br>AMOUNTS | ACTUAL<br>AMOUNTS    | VARIANCE WITH<br>FINAL BUDGET |
|-----------------------------------------------------|----------------------|------------------------------|----------------------|-------------------------------|
| <b>REVENUES</b>                                     |                      |                              |                      |                               |
| Licenses and permits                                | \$ 984,891           | \$ 984,891                   | \$ 1,050,222         | \$ 65,331                     |
| Intergovernmental                                   | 1,634                | 1,634                        | 4,344                | 2,710                         |
| Growth and development fees                         | 5,204,372            | 5,204,372                    | 6,310,510            | 1,106,138                     |
| Fines and forfeitures                               | -                    | -                            | 31,500               | 31,500                        |
| Interest                                            | 244,937              | 244,937                      | 1,443,562            | 1,198,625                     |
| Miscellaneous                                       | 372,395              | 372,395                      | 2,814,244            | 2,441,849                     |
| <b>Total Revenues</b>                               | <u>6,808,229</u>     | <u>6,808,229</u>             | <u>11,654,382</u>    | <u>4,846,153</u>              |
| <b>EXPENDITURES</b>                                 |                      |                              |                      |                               |
| General government                                  | 97,241               | 617,241                      | 301,349              | 315,892                       |
| Public safety                                       | 868,956              | 874,590                      | 809,614              | 64,976                        |
| Transportation systems                              | 8,535                | 38,535                       | 13,121               | 25,414                        |
| Community development                               | 132,859              | 347,859                      | 422,535              | (74,676)                      |
| Culture and leisure                                 | 10,431               | 10,431                       | 30,712               | (20,281)                      |
| Capital outlay                                      | <u>290,154</u>       | <u>7,528,008</u>             | <u>682,880</u>       | <u>6,845,128</u>              |
| <b>Total Expenditures</b>                           | <u>1,408,176</u>     | <u>9,416,664</u>             | <u>2,260,211</u>     | <u>7,156,453</u>              |
| <b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b> | <u>5,400,053</u>     | <u>(2,608,435)</u>           | <u>9,394,171</u>     | <u>12,002,606</u>             |
| <b>OTHER FINANCING SOURCES (USES)</b>               |                      |                              |                      |                               |
| Transfers in                                        | -                    | -                            | -                    | -                             |
| Transfers out                                       | <u>(602,422)</u>     | <u>(671,352)</u>             | <u>(671,144)</u>     | <u>208</u>                    |
| <b>Net Other Financing Sources (Uses)</b>           | <u>(602,422)</u>     | <u>(671,352)</u>             | <u>(671,144)</u>     | <u>208</u>                    |
| <b>NET CHANGE IN FUND BALANCES</b>                  | 4,797,631            | (3,279,787)                  | 8,723,027            | 12,002,814                    |
| <b>FUND BALANCES, JULY 1</b>                        | <u>32,245,800</u>    | <u>32,245,800</u>            | <u>32,245,800</u>    | <u>-</u>                      |
| <b>FUND BALANCES, JUNE 30</b>                       | <u>\$ 37,043,431</u> | <u>\$ 28,966,013</u>         | <u>\$ 40,968,827</u> | <u>\$ 12,002,814</u>          |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

# **SUPPLEMENTARY INFORMATION**

# **GENERAL FUND GROUP**

CITY OF OXNARD, CALIFORNIA  
**COMBINING BALANCE SHEET**  
GENERAL FUND GROUP  
JUNE 30, 2019

|                                                            | GENERAL FUND         |                           |                          |                              |
|------------------------------------------------------------|----------------------|---------------------------|--------------------------|------------------------------|
|                                                            | 101 - General Fund   | 104 - Half Cent Sales Tax | 105 - Street Maintenance | 641 - Performing Arts Center |
| <b>ASSETS</b>                                              |                      |                           |                          |                              |
| Cash and investments                                       | \$ 15,261,171        | \$ 11,065,783             | \$ 12,873,450            | \$ 98,055                    |
| Accounts and other receivables                             | 2,113,950            | 11,765                    | -                        | (309)                        |
| Due from other funds                                       | 4,350,294            | 1,570,859                 | -                        | -                            |
| Due from other government                                  | 7,659,954            | 2,519,663                 | -                        | -                            |
| Due from Successor Agency                                  | 297,915              | -                         | -                        | -                            |
| Advances to/(from) other funds                             | (8,590,102)          | 8,590,102                 | -                        | -                            |
| Other assets                                               | (60)                 | -                         | -                        | -                            |
| <b>Total Assets</b>                                        | <u>\$ 21,093,122</u> | <u>\$ 23,758,172</u>      | <u>\$ 12,873,450</u>     | <u>\$ 97,746</u>             |
| <b>LIABILITIES AND DEFERRED INFLOWS OF RESOURCES</b>       |                      |                           |                          |                              |
| <b>LIABILITIES</b>                                         |                      |                           |                          |                              |
| Accounts payable                                           | \$ 2,685,640         | \$ 798,177                | \$ 2,298,347             | \$ 124,124                   |
| Other liabilities                                          | 6,522,761            | 399,761                   | 172,185                  | (26,485)                     |
| Due to other funds                                         | 1,570,860            | -                         | -                        | -                            |
| Advances from other funds                                  | -                    | -                         | -                        | -                            |
| Unearned revenues                                          | 59,148               | -                         | -                        | -                            |
| <b>Total Liabilities</b>                                   | <u>10,838,409</u>    | <u>1,197,938</u>          | <u>2,470,532</u>         | <u>97,639</u>                |
| <b>DEFERRED INFLOW OF RESOURCES</b>                        |                      |                           |                          |                              |
| Deferred inflow on revenues                                | 6,950                | -                         | -                        | -                            |
| <b>Total Liabilities and Deferred Inflows of Resources</b> | <u>10,845,359</u>    | <u>1,197,938</u>          | <u>2,470,532</u>         | <u>97,639</u>                |
| <b>FUND BALANCES</b>                                       |                      |                           |                          |                              |
| <b>Restricted for:</b>                                     |                      |                           |                          |                              |
| Streets and traffic improvements/maintenance               | -                    | -                         | 10,402,918               | -                            |
| Culture and leisure                                        | -                    | -                         | -                        | -                            |
| <b>Committed to:</b>                                       |                      |                           |                          |                              |
| Measure "O" eligible services                              | -                    | 22,560,234                | -                        | -                            |
| <b>Assigned to:</b>                                        |                      |                           |                          |                              |
| Other purposes                                             | 13,312               | -                         | -                        | -                            |
| <b>Unassigned</b>                                          | <u>10,234,451</u>    | <u>-</u>                  | <u>-</u>                 | <u>107</u>                   |
| <b>Total Fund Balances</b>                                 | <u>10,247,763</u>    | <u>22,560,234</u>         | <u>10,402,918</u>        | <u>107</u>                   |
| <b>TOTAL LIABILITIES AND FUND BALANCES</b>                 | <u>\$ 21,093,122</u> | <u>\$ 23,758,172</u>      | <u>\$ 12,873,450</u>     | <u>\$ 97,746</u>             |

\* Other funds include: General Fund Carryover (102), Oxnard Police Department (OPD) Training (103), Stormwater Management (114), Payroll Clearing Trust (542), Carnegie Clearing Trust (551), City Corps Trust (555) and Contributions Trust (571).

**GENERAL FUND**

| 651 - Golf<br>Course | Other*              | Total                |
|----------------------|---------------------|----------------------|
| \$ 1,428,365         | \$ 1,549,884        | \$ 42,276,708        |
| 168,411              | 947,804             | 3,241,621            |
| -                    | -                   | 5,921,153            |
| -                    | 460,563             | 10,640,180           |
| -                    | -                   | 297,915              |
| -                    | -                   | -                    |
| -                    | 377,105             | 377,045              |
| <u>\$ 1,596,776</u>  | <u>\$ 3,335,356</u> | <u>\$ 62,754,622</u> |

**ASSETS**

Cash and investments  
Accounts and other receivables  
Due from other funds  
Due from other government  
Due from Successor Agency  
Notes receivable  
Other assets

**Total Assets**

**LIABILITIES AND DEFERRED INFLOWS OF RESOURCES**

**LIABILITIES**

|                  |                  |                   |
|------------------|------------------|-------------------|
| \$ 82,978        | \$ 90,927        | \$ 6,080,193      |
| 4,523            | 4,249,527        | 11,322,272        |
| 128,517          | 414,303          | 2,113,680         |
| 856,237          | -                | 856,237           |
| -                | 81,664           | 140,812           |
| <u>1,072,255</u> | <u>4,836,421</u> | <u>20,513,194</u> |

**Total Liabilities**

**DEFERRED INFLOW OF RESOURCES**

Deferred inflow on revenues

|                  |                  |                   |
|------------------|------------------|-------------------|
| -                | -                | 6,950             |
| <u>1,072,255</u> | <u>4,836,421</u> | <u>20,520,144</u> |

**Total Liabilities and Deferred Inflows of Resources**

**FUND BALANCES**

**Restricted for:**

Streets and traffic improvements/maintenance  
Culture and leisure

**Committed to:**

Measure "O" eligible services

**Assigned to:**

Other purposes

**Unassigned**

|                     |                     |                      |
|---------------------|---------------------|----------------------|
| -                   | -                   | 10,402,918           |
| -                   | 125,065             | 125,065              |
| -                   | -                   | 22,560,234           |
| -                   | 269,519             | 282,831              |
| 524,521             | (1,895,649)         | 8,863,430            |
| <u>524,521</u>      | <u>(1,501,065)</u>  | <u>42,234,478</u>    |
| <u>\$ 1,596,776</u> | <u>\$ 3,335,356</u> | <u>\$ 62,754,622</u> |

**Total Fund Balances**

**TOTAL LIABILITIES AND FUND BALANCES**

CITY OF OXNARD  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES**  
GENERAL FUND GROUP  
FOR THE YEAR ENDED JUNE 30, 2019

|                                                     | GENERAL FUND         |                           |                          |                              |
|-----------------------------------------------------|----------------------|---------------------------|--------------------------|------------------------------|
|                                                     | 101 - General Fund   | 104 - Half Cent Sales Tax | 105 - Street Maintenance | 641 - Performing Arts Center |
| <b>REVENUES</b>                                     |                      |                           |                          |                              |
| Taxes                                               | \$ 105,715,561       | \$ 15,187,731             | \$ -                     | \$ -                         |
| Licenses and permits                                | 3,007,750            | -                         | -                        | -                            |
| Intergovernmental                                   | 2,229,915            | -                         | -                        | -                            |
| Charges for services                                | 15,852,984           | -                         | 4,086,552                | 781,447                      |
| Fines and forfeitures                               | 2,368,800            | -                         | -                        | -                            |
| Interest on investments                             | 1,204,874            | 438,579                   | 121,575                  | 1,636                        |
| Special assessments                                 | 68,227               | -                         | -                        | -                            |
| Miscellaneous                                       | 5,772,344            | 49,550                    | -                        | 127,309                      |
| <b>Total Revenues</b>                               | <u>136,220,455</u>   | <u>15,675,860</u>         | <u>4,208,127</u>         | <u>910,392</u>               |
| <b>EXPENDITURES</b>                                 |                      |                           |                          |                              |
| <b>Current</b>                                      |                      |                           |                          |                              |
| General government                                  | 15,347,462           | 1,289,762                 | -                        | -                            |
| Public safety                                       | 79,640,951           | 6,806,396                 | -                        | -                            |
| Transportation                                      | 4,295,915            | 483,059                   | 740,660                  | -                            |
| Community development                               | 9,239,379            | 556,364                   | -                        | -                            |
| Culture and leisure                                 | 15,050,168           | 1,492,208                 | -                        | 2,129,420                    |
| Library services                                    | 3,162,245            | 34,745                    | -                        | -                            |
| <b>Capital Outlay</b>                               | 101,759              | 1,632,544                 | 3,623,086                | 51,016                       |
| <b>Debt Service</b>                                 |                      |                           |                          |                              |
| Principal                                           | -                    | 745,000                   | -                        | -                            |
| Interest and fiscal charges                         | 350,582              | 223,957                   | -                        | -                            |
| <b>Total Expenditures</b>                           | <u>127,188,461</u>   | <u>13,264,035</u>         | <u>4,363,746</u>         | <u>2,180,436</u>             |
| <b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b> | 9,031,994            | 2,411,825                 | (155,619)                | (1,270,044)                  |
| <b>OTHER FINANCING SOURCES (USES)</b>               |                      |                           |                          |                              |
| Proceeds from bonds                                 | -                    | -                         | -                        | -                            |
| Transfers in                                        | 1,831,455            | -                         | -                        | 1,270,151                    |
| Transfers out                                       | (7,155,781)          | (4,199,921)               | -                        | -                            |
| <b>Total Other Financing Sources (Uses)</b>         | (5,324,326)          | (4,199,921)               | -                        | 1,270,151                    |
| <b>NET CHANGE IN FUND BALANCES</b>                  | 3,707,668            | (1,788,096)               | (155,619)                | 107                          |
| <b>FUND BALANCES, JULY 1</b>                        | <u>6,540,095</u>     | <u>24,348,330</u>         | <u>10,558,537</u>        | <u>-</u>                     |
| <b>FUND BALANCES, JUNE 30</b>                       | <u>\$ 10,247,763</u> | <u>\$ 22,560,234</u>      | <u>\$ 10,402,918</u>     | <u>\$ 107</u>                |

\* Other funds include: General Fund Carryover (102), Oxnard Police Department (OPD) Training (103), Stormwater Management (114), Payroll Clearing Trust (542), Carnegie Clearing Trust (551), City Corps Trust (555) and Contributions

| GENERAL FUND      |                |                |                                             |
|-------------------|----------------|----------------|---------------------------------------------|
| 651 - Golf Course | Other*         | Total          |                                             |
|                   |                |                | <b>REVENUES</b>                             |
| \$ -              | -              | \$ 120,903,292 | Taxes                                       |
| -                 | -              | 3,007,750      | Licenses and permits                        |
| -                 | 29,992         | 2,259,907      | Intergovernmental                           |
| 174,051           | -              | 20,895,034     | Charges for services                        |
| -                 | -              | 2,368,800      | Fines and forfeitures                       |
| 42,312            | 38,537         | 1,847,513      | Interest on investments                     |
| -                 | 460,563        | 528,790        | Special assessments                         |
| 1,155,714         | 559,915        | 7,664,832      | Miscellaneous                               |
| 1,372,077         | 1,089,007      | 159,475,918    | <b>Total Revenues</b>                       |
|                   |                |                | <b>EXPENDITURES</b>                         |
|                   |                |                | <b>Current</b>                              |
| -                 | 613,947        | 17,251,171     | General government                          |
| -                 | 81,831         | 86,529,178     | Public safety                               |
| -                 | -              | 5,519,634      | Transportation                              |
| -                 | 1,589,596      | 11,385,339     | Community development                       |
| 779,234           | 517,654        | 19,968,684     | Culture and leisure                         |
| -                 | -              | 3,196,990      | Library services                            |
| -                 | 9,368          | 5,417,773      | <b>Capital Outlay</b>                       |
| -                 | -              | -              | <b>Debt Service</b>                         |
| -                 | -              | 745,000        | Principal                                   |
| -                 | -              | 574,539        | Interest and fiscal charges                 |
| 779,234           | 2,812,396      | 150,588,308    | <b>Total Expenditures</b>                   |
|                   |                |                | <b>EXCESS OF REVENUES OVER (UNDER)</b>      |
| 592,843           | (1,723,389)    | 8,887,610      | <b>EXPENDITURES</b>                         |
|                   |                |                | <b>OTHER FINANCING SOURCES (USES)</b>       |
| -                 | -              | -              | Proceeds from bonds                         |
| -                 | 1,138,531      | 4,240,137      | Transfers in                                |
| -                 | -              | (11,355,702)   | Transfers out                               |
| -                 | 1,138,531      | (7,115,565)    | <b>Total Other Financing Sources (Uses)</b> |
| 592,843           | (584,858)      | 1,772,045      | <b>NET CHANGE IN FUND BALANCES</b>          |
| (68,322)          | (916,207)      | 40,462,433     | <b>FUND BALANCES, JULY 1</b>                |
| \$ 524,521        | \$ (1,501,065) | \$ 42,234,478  | <b>FUND BALANCES, JUNE 30</b>               |

**CITY OF OXNARD, CALIFORNIA  
GENERAL FUND - 101 - GENERAL FUND  
BUDGETARY COMPARISON SCHEDULE  
FOR THE YEAR ENDED JUNE 30, 2019**

|                                             | ORIGINAL<br>BUDGET | FINAL<br>BUDGET    | ACTUAL<br>AMOUNTS  | VARIANCE WITH<br>FINAL BUDGET |
|---------------------------------------------|--------------------|--------------------|--------------------|-------------------------------|
| <b>REVENUES</b>                             |                    |                    |                    |                               |
| Taxes                                       |                    |                    |                    |                               |
| Property                                    | \$ 56,520,114      | \$ 56,520,114      | \$ 56,463,689      | \$ (56,425)                   |
| Sales                                       | 31,000,279         | 31,000,279         | 33,330,919         | 2,330,640                     |
| Transient occupancy                         | 5,489,550          | 5,489,550          | 5,557,470          | 67,920                        |
| Business license (net of refund)            | 5,642,218          | 5,642,218          | 6,167,475          | 525,257                       |
| Franchise                                   | 2,958,847          | 2,958,847          | 3,503,323          | 544,476                       |
| Other taxes                                 | 781,411            | 781,411            | 692,685            | (88,726)                      |
| Licenses and permits                        | 3,631,231          | 3,631,231          | 3,007,750          | (623,481)                     |
| Intergovernmental                           | 1,786,543          | 1,786,543          | 2,229,915          | 443,372                       |
| Charges for services                        | 17,609,109         | 17,609,109         | 15,852,984         | (1,756,125)                   |
| Fines and forfeitures                       | 2,317,735          | 2,662,801          | 2,368,800          | (294,001)                     |
| Investment earnings                         | 848,398            | 848,398            | 1,204,874          | 356,476                       |
| Special assessments                         | 80,100             | 80,100             | 68,227             | (11,873)                      |
| Miscellaneous                               | 3,674,798          | 4,242,548          | 5,772,344          | 1,529,796                     |
| <b>Total Revenues</b>                       | <u>132,340,333</u> | <u>133,253,149</u> | <u>136,220,455</u> | <u>2,967,306</u>              |
| <b>EXPENDITURES</b>                         |                    |                    |                    |                               |
| General Government                          |                    |                    |                    |                               |
| Legislative                                 |                    |                    |                    |                               |
| City Council                                | 460,129            | 460,129            | 452,176            | 7,953                         |
| City Treasurer                              | 1,074,464          | 1,074,464          | 987,989            | 86,475                        |
| City Clerk                                  | 575,990            | 576,040            | 551,810            | 24,230                        |
| Administrative and Support Services         |                    |                    |                    |                               |
| City Manager                                | 460,129            | 460,129            | 1,744,754          | (1,284,625)                   |
| City Attorney                               | 1,699,067          | 1,712,399          | 1,634,576          | 77,823                        |
| Financial services                          | 4,758,585          | 5,376,200          | 5,064,353          | 311,847                       |
| Human resources                             | 2,191,026          | 2,191,026          | 2,037,859          | 153,167                       |
| Nondepartmental                             | 2,850,983          | 2,790,704          | 2,873,945          | (83,241)                      |
| Public Safety                               |                    |                    |                    |                               |
| Police                                      | 57,650,471         | 58,176,355         | 59,162,253         | (985,898)                     |
| Fire                                        | 18,587,053         | 18,580,860         | 20,478,698         | (1,897,838)                   |
| Transportation systems                      | 5,199,664          | 5,237,164          | 4,295,915          | 941,249                       |
| Community Development                       |                    |                    |                    |                               |
| Development services                        | 7,432,954          | 8,699,507          | 7,649,201          | 1,050,306                     |
| Economic development and tourism service    | 1,485,036          | 1,465,036          | 1,125,634          | 339,402                       |
| Housing services                            | 310,762            | 316,311            | 309,009            | 7,302                         |
| Community service                           | 127,485            | 128,607            | 155,535            | (26,928)                      |
| Culture and Leisure                         |                    |                    |                    |                               |
| Recreation services                         | 7,038,142          | 6,994,462          | 6,625,473          | 368,989                       |
| Park and public grounds                     | 8,381,225          | 8,376,725          | 8,424,695          | (47,970)                      |
| Library services                            | 3,476,726          | 3,476,726          | 3,162,245          | 314,481                       |
| Capital outlay                              | 25,000             | 126,759            | 101,759            | 25,000                        |
| Principal                                   | 1,525,106          | 1,525,106          | -                  | 1,525,106                     |
| Interest and fiscal charges                 | 350,582            | 350,582            | 350,582            | -                             |
| <b>Total Expenditures</b>                   | <u>125,660,579</u> | <u>128,095,291</u> | <u>127,188,461</u> | <u>906,830</u>                |
| <b>EXCESS OF REVENUES OVER EXPENDITURES</b> | <u>6,679,754</u>   | <u>5,157,858</u>   | <u>9,031,994</u>   | <u>3,874,136</u>              |

**GENERAL FUND - 101 - GENERAL FUND (Continued)**  
**BUDGETARY COMPARISON SCHEDULE**

|                                           | ORIGINAL<br>BUDGET  | FINAL<br>BUDGET     | ACTUAL<br>AMOUNTS    | VARIANCE WITH<br>FINAL BUDGET |
|-------------------------------------------|---------------------|---------------------|----------------------|-------------------------------|
| <b>OTHER FINANCING SOURCES (USES)</b>     |                     |                     |                      |                               |
| Transfers in                              | \$ 1,851,385        | \$ 1,851,385        | \$ 1,831,455         | \$ (19,930)                   |
| Transfers out                             | <u>(7,260,499)</u>  | <u>(7,384,469)</u>  | <u>(7,155,781)</u>   | <u>228,688</u>                |
| <b>Net Other Financing Sources (Uses)</b> | <u>(5,409,114)</u>  | <u>(5,533,084)</u>  | <u>(5,324,326)</u>   | <u>208,758</u>                |
| <b>NET CHANGE IN FUND BALANCES</b>        | 1,270,640           | (375,226)           | 3,707,668            | 4,082,894                     |
| <b>FUND BALANCES, JULY 1</b>              | 6,540,095           | 6,540,095           | 6,540,095            | 4,082,894                     |
| <b>FUND BALANCES, JUNE 30</b>             | <u>\$ 7,810,735</u> | <u>\$ 6,164,869</u> | <u>\$ 10,247,763</u> | <u>\$ 8,165,788</u>           |

**CITY OF OXNARD, CALIFORNIA**  
**GENERAL FUND - 104 - HALF CENT SALES TAX**  
**BUDGETARY COMPARISON SCHEDULE**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                             | ORIGINAL<br>BUDGET   | FINAL<br>BUDGET      | ACTUAL<br>AMOUNTS    | VARIANCE WITH<br>FINAL BUDGET |
|---------------------------------------------|----------------------|----------------------|----------------------|-------------------------------|
| <b>REVENUES</b>                             |                      |                      |                      |                               |
| Taxes                                       |                      |                      |                      |                               |
| Sales                                       | \$ 14,616,000        | \$ 14,616,000        | \$ 15,187,731        | \$ 571,731                    |
| Investment earnings                         | 101,000              | 101,000              | 438,579              | 337,579                       |
| Miscellaneous                               | -                    | -                    | 49,550               | 49,550                        |
| <b>Total Revenues</b>                       | <u>14,717,000</u>    | <u>14,717,000</u>    | <u>15,675,860</u>    | <u>958,860</u>                |
| <b>EXPENDITURES</b>                         |                      |                      |                      |                               |
| General Government                          |                      |                      |                      |                               |
| Administrative and Support Services         |                      |                      |                      |                               |
| City Manager                                | 203,863              | 81,108               | 78,314               | 2,794                         |
| Financial services                          | -                    | 306,045              | 203,120              | 102,925                       |
| Nondepartmental                             | 1,038,668            | 1,098,245            | 1,008,328            | 89,917                        |
| Public Safety                               |                      |                      |                      |                               |
| Police                                      | 2,783,875            | 2,743,965            | 2,747,231            | (3,266)                       |
| Fire                                        | 3,686,050            | 3,922,117            | 4,059,165            | (137,048)                     |
| Transportation systems                      | 400,000              | 483,058              | 483,059              | (1)                           |
| Community Development                       |                      |                      |                      |                               |
| Development services                        | 405,137              | 214,376              | 159,933              | 54,443                        |
| Economic development and tourism service    | 100,000              | 100,000              | -                    | 100,000                       |
| Housing services                            | 500,000              | 396,431              | 396,431              | -                             |
| Culture and Leisure                         |                      |                      |                      |                               |
| Recreation services                         | 592,237              | 703,897              | 621,297              | 82,600                        |
| Park and public grounds                     | 762,011              | 883,341              | 870,911              | 12,430                        |
| Library services                            | 35,817               | 35,273               | 34,745               | 528                           |
| Capital outlay                              | 1,562,362            | 3,378,645            | 1,632,544            | 1,746,101                     |
| Principal                                   | (692,559)            | (780,106)            | 745,000              | (1,525,106)                   |
| Interest and fiscal charges                 | 169,865              | 223,957              | 223,957              | -                             |
| <b>Total Expenditures</b>                   | <u>11,547,326</u>    | <u>13,790,352</u>    | <u>13,264,035</u>    | <u>526,317</u>                |
| <b>EXCESS OF REVENUES OVER EXPENDITURES</b> | <u>3,169,674</u>     | <u>926,648</u>       | <u>2,411,825</u>     | <u>1,485,177</u>              |
| <b>OTHER FINANCING SOURCES (USES)</b>       |                      |                      |                      |                               |
| Transfers in                                | \$ -                 | \$ -                 | \$ -                 | \$ -                          |
| Transfers out                               | (4,571,731)          | (4,428,651)          | (4,199,921)          | 228,730                       |
| <b>Net Other Financing Sources (Uses)</b>   | <u>(4,571,731)</u>   | <u>(4,428,651)</u>   | <u>(4,199,921)</u>   | <u>228,730</u>                |
| <b>NET CHANGE IN FUND BALANCES</b>          | (1,402,057)          | (3,502,003)          | (1,788,096)          | 1,713,907                     |
| <b>FUND BALANCES, JULY 1</b>                | 24,348,330           | 24,348,330           | 24,348,330           | 1,713,907                     |
| <b>FUND BALANCES, JUNE 30</b>               | <u>\$ 22,946,273</u> | <u>\$ 20,846,327</u> | <u>\$ 22,560,234</u> | <u>\$ 3,427,814</u>           |

# **NON-MAJOR GOVERNMENTAL FUNDS**

## **Nonmajor Governmental Funds**

Special revenue funds are used to account for the proceeds of specific revenue sources (other than capital outlay and debt service funds that are legally restricted to expenditures for particular purposes).

**HUD and CDBG Grants Fund** - This fund is used to account for federal entitlement that is used to provide housing loans to low/moderate income families and community development block grants to develop viable urban communities.

**State and Federal Grants Fund** - This fund is used to account for state and federal grants.

**Public Safety Retirement Fund** - This fund is used to account for voter-approved property tax for public safety uniformed employees' retirement.

**Debt Service Fund** - This fund accounts for the accumulation of resources and payments of principal and interest of the City's general long-term debt.

**Capital Outlay Fund** - This fund accounts for financing and construction of general government capital projects.

**State Gas Tax Fund** - This fund is used to account for the allocated share of Gas Tax Revenue. Spending of gas tax is legally restricted to be used for maintenance and improvement of public streets.

**Traffic Safety Fund** - This fund is used to account for shared revenues received from fines and forfeitures under the State of California Vehicle Code. Fund is restricted to be expended only for improvement and maintenance of traffic control equipment/devices.

**Transportation Development Fund** - This fund is used to account for Transportation Development Act revenues and to be used for street maintenance and road improvements, and construction of pedestrian and bike facilities.

**Maintenance Assessment Districts** - This fund is used to account for assessment revenues and expenditures related to waterways and landscape maintenance of various district areas in the City.

CITY OF OXNARD, CALIFORNIA  
**COMBINING BALANCE SHEET**  
NONMAJOR GOVERNMENTAL FUNDS  
JUNE 30, 2019

|                                                 | HUD<br>AND CDBG<br>GRANTS<br>FUND | STATE AND<br>FEDERAL<br>GRANTS<br>FUND | PUBLIC<br>SAFETY<br>RETIREMENT | DEBT<br>SERVICE<br>FUND | CAPITAL<br>OUTLAY<br>FUND | STATE<br>GAS<br>TAX |
|-------------------------------------------------|-----------------------------------|----------------------------------------|--------------------------------|-------------------------|---------------------------|---------------------|
| <b>ASSETS</b>                                   |                                   |                                        |                                |                         |                           |                     |
| Cash and cash equivalents                       | \$ 35,678                         | \$ 1,555,467                           | \$ 1,807,818                   | \$ 16,523               | \$ 14,218,593             | \$1,651,724         |
| Investments with fiscal agents                  | -                                 | -                                      | -                              | 3,089                   | 17,238,530                | 1,737,904           |
| Accounts and other receivables                  | 660,844                           | 4,999,712                              | -                              | -                       | 109,117                   | 327,853             |
| Notes receivable                                | 2,942,848                         | 6,360,439                              | -                              | -                       | -                         | -                   |
| Due from other government                       | -                                 | -                                      | 357,828                        | -                       | -                         | 355,014             |
| Due from Successor Agency                       | -                                 | -                                      | -                              | -                       | 22,910                    | -                   |
| <b>Total Assets</b>                             | <u>\$ 3,639,370</u>               | <u>\$ 12,915,618</u>                   | <u>\$ 2,165,646</u>            | <u>\$ 19,612</u>        | <u>\$ 31,589,150</u>      | <u>\$4,072,495</u>  |
| <b>LIABILITIES</b>                              |                                   |                                        |                                |                         |                           |                     |
| Accounts payable                                | \$ 104,434                        | \$ 2,902,979                           | \$ -                           | \$ -                    | \$ 317,952                | \$ 342,316          |
| Other liabilities                               | 47,184                            | 230,753                                | 255,181                        | -                       | 72,114                    | 158,112             |
| Due to other funds                              | 379,809                           | 1,624,029                              | -                              | -                       | 847,461                   | -                   |
| Unearned revenues                               | 168,096                           | 1,361,966                              | -                              | -                       | -                         | -                   |
| <b>Total Liabilities</b>                        | <u>699,523</u>                    | <u>6,119,727</u>                       | <u>255,181</u>                 | <u>-</u>                | <u>1,237,527</u>          | <u>500,428</u>      |
| <b>DEFERRED INFLOW OF RESOURCES</b>             |                                   |                                        |                                |                         |                           |                     |
| Deferred inflow on loans                        | 2,942,848                         | 6,360,439                              | -                              | -                       | -                         | -                   |
| <b>Total Deferred Inflow on Loans</b>           | <u>2,942,848</u>                  | <u>6,360,439</u>                       | <u>-</u>                       | <u>-</u>                | <u>-</u>                  | <u>-</u>            |
| <b>FUND BALANCES</b>                            |                                   |                                        |                                |                         |                           |                     |
| Restricted for:                                 |                                   |                                        |                                |                         |                           |                     |
| Debt Service                                    | -                                 | -                                      | -                              | 19,612                  | 179,870                   | 1,737,904           |
| Transportation systems                          | -                                 | -                                      | -                              | -                       | -                         | -                   |
| Maintenance districts                           | -                                 | -                                      | -                              | -                       | -                         | -                   |
| Street and traffic improvements/<br>maintenance | -                                 | -                                      | -                              | -                       | 16,377,142                | 1,834,163           |
| Housing                                         | (3,001)                           | -                                      | -                              | -                       | -                         | -                   |
| Culture and leisure                             | -                                 | -                                      | -                              | -                       | -                         | -                   |
| Public safety                                   | -                                 | -                                      | 1,910,465                      | -                       | -                         | -                   |
| Grants                                          | -                                 | 435,452                                | -                              | -                       | -                         | -                   |
| Assigned to:                                    |                                   |                                        |                                |                         |                           |                     |
| Grants                                          | -                                 | -                                      | -                              | -                       | -                         | -                   |
| Capital projects                                | -                                 | -                                      | -                              | -                       | 13,794,611                | -                   |
| Unassigned                                      | -                                 | -                                      | -                              | -                       | -                         | -                   |
| <b>Total Fund Balances</b>                      | <u>(3,001)</u>                    | <u>435,452</u>                         | <u>1,910,465</u>               | <u>19,612</u>           | <u>30,351,623</u>         | <u>3,572,067</u>    |
| <b>TOTAL LIABILITIES AND<br/>FUND BALANCES</b>  | <u>\$ 3,639,370</u>               | <u>\$ 12,915,618</u>                   | <u>\$ 2,165,646</u>            | <u>\$ 19,612</u>        | <u>\$ 31,589,150</u>      | <u>\$4,072,495</u>  |

| TRAFFIC<br>SAFETY | TRANSPORTATION<br>DEVELOPMENT<br>FUND | MAINTENANCE<br>ASSESSMENT<br>DISTRICTS FUND | TOTAL NONMAJOR<br>GOVERNMENTAL<br>FUNDS |                                                 |
|-------------------|---------------------------------------|---------------------------------------------|-----------------------------------------|-------------------------------------------------|
| \$ 609,405        | \$ 4,666,009                          | \$ 16,918,983                               | \$ 41,480,200                           | <b>ASSETS</b>                                   |
| -                 | -                                     | -                                           | 18,979,523                              | Cash and cash equivalents                       |
| 638               | 22,060                                | 17,692                                      | 6,137,916                               | Investments with fiscal agents                  |
| -                 | -                                     | -                                           | 9,303,287                               | Accounts and other receivables                  |
| 56,705            | -                                     | 101,595                                     | 871,142                                 | Notes receivable                                |
| -                 | -                                     | -                                           | 22,910                                  | Due from other government                       |
| \$ 666,748        | \$ 4,688,069                          | \$ 17,038,270                               | \$ 76,794,978                           | Due from Successor Agency                       |
|                   |                                       |                                             |                                         | <b>Total Assets</b>                             |
|                   |                                       |                                             |                                         | <b>LIABILITIES</b>                              |
| \$ -              | \$ 522,514                            | \$ 403,775                                  | \$ 4,593,970                            | Accounts payable                                |
| 11,014            | 41,775                                | 50,740                                      | 866,873                                 | Other liabilities                               |
| -                 | -                                     | 420,728                                     | 3,272,027                               | Due to other funds                              |
| -                 | 2,196,657                             | -                                           | 3,726,719                               | Unearned revenues                               |
| 11,014            | 2,760,946                             | 875,243                                     | 12,459,589                              | <b>Total Liabilities</b>                        |
|                   |                                       |                                             |                                         | <b>DEFERRED INFLOW OF RESOURCES</b>             |
| -                 | -                                     | -                                           | 9,303,287                               | Deferred inflow on loans                        |
| -                 | -                                     | -                                           | 9,303,287                               | <b>Total Deferred Inflow on Loans</b>           |
|                   |                                       |                                             |                                         | <b>FUND BALANCES</b>                            |
|                   |                                       |                                             |                                         | Restricted for:                                 |
| -                 | -                                     | -                                           | 1,937,386                               | Debt Service                                    |
|                   | 1,927,123                             | -                                           | 1,927,123                               | Transportation systems                          |
| -                 | -                                     | 16,163,027                                  | 16,163,027                              | Maintenance districts                           |
| -                 | -                                     | -                                           | 18,211,305                              | Street and traffic improvements/<br>maintenance |
| -                 | -                                     | -                                           | (3,001)                                 | Housing                                         |
| -                 | -                                     | -                                           | -                                       | Culture and leisure                             |
| 655,734           | -                                     | -                                           | 2,566,199                               | Public safety                                   |
| -                 | -                                     | -                                           | 435,452                                 | Grants                                          |
|                   |                                       |                                             |                                         | Assigned to:                                    |
| -                 | -                                     | -                                           | -                                       | Grants                                          |
| -                 | -                                     | -                                           | 13,794,611                              | Capital projects                                |
| -                 | -                                     | -                                           | -                                       | Unassigned                                      |
| 655,734           | 1,927,123                             | 16,163,027                                  | 55,032,102                              | <b>Total Fund Balances</b>                      |
| \$ 666,748        | \$ 4,688,069                          | \$ 17,038,270                               | \$ 76,794,978                           | <b>TOTAL LIABILITIES AND<br/>FUND BALANCES</b>  |

CITY OF OXNARD, CALIFORNIA  
**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN  
FUND BALANCES**  
NONMAJOR GOVERNMENTAL FUNDS  
FOR THE YEAR ENDED JUNE 30, 2019

|                                                         | HUD<br>AND CDBG<br>GRANTS<br>FUND | STATE AND<br>FEDERAL<br>GRANTS<br>FUND | PUBLIC<br>SAFETY<br>RETIREMENT | DEBT<br>SERVICE<br>FUND | CAPITAL<br>OUTLAY<br>FUND | STATE<br>GAS<br>TAX |
|---------------------------------------------------------|-----------------------------------|----------------------------------------|--------------------------------|-------------------------|---------------------------|---------------------|
| <b>REVENUES</b>                                         |                                   |                                        |                                |                         |                           |                     |
| Taxes                                                   | \$ -                              | \$ -                                   | \$ 13,763,857                  | \$ -                    | \$ 383,929                | \$ -                |
| Intergovernmental                                       | 2,333,763                         | 11,393,163                             | -                              | -                       | -                         | 7,787,353           |
| Charges for services                                    | -                                 | -                                      | -                              | -                       | -                         | 12,414              |
| Fines and forfeitures                                   | -                                 | 293,105                                | -                              | -                       | -                         | -                   |
| Interest                                                | -                                 | 35,054                                 | 12,629                         | 15,210                  | 911,766                   | 74,366              |
| Special assessments                                     | -                                 | -                                      | -                              | -                       | -                         | -                   |
| Miscellaneous                                           | -                                 | 251,385                                | -                              | -                       | 407                       | 707                 |
| <b>Total Revenues</b>                                   | <u>2,333,763</u>                  | <u>11,972,707</u>                      | <u>13,776,486</u>              | <u>15,210</u>           | <u>1,296,102</u>          | <u>7,874,840</u>    |
| <b>EXPENDITURES</b>                                     |                                   |                                        |                                |                         |                           |                     |
| Current                                                 |                                   |                                        |                                |                         |                           |                     |
| General government                                      | -                                 | 11,504                                 | -                              | -                       | -                         | 2,500               |
| Public safety                                           | 20,202                            | 1,637,197                              | 13,171,078                     | -                       | 61,880                    | -                   |
| Transportation systems                                  | -                                 | 50                                     | -                              | -                       | 808                       | 4,250,008           |
| Community development                                   | 1,551,966                         | 3,644,182                              | -                              | -                       | 257,754                   | -                   |
| Culture and leisure                                     | 113,877                           | 3,472,039                              | -                              | -                       | -                         | 5,208               |
| Capital outlay                                          | 657,235                           | 4,062,002                              | -                              | -                       | 3,623,443                 | 1,279,986           |
| Debt Service                                            |                                   |                                        |                                |                         |                           |                     |
| Principal                                               | -                                 | -                                      | -                              | 4,656,274               | -                         | 720,000             |
| Interest and fiscal charges                             | -                                 | -                                      | -                              | 3,391,010               | -                         | 992,100             |
| <b>Total Expenditures</b>                               | <u>2,343,280</u>                  | <u>12,826,974</u>                      | <u>13,171,078</u>              | <u>8,047,284</u>        | <u>3,943,885</u>          | <u>7,249,802</u>    |
| <b>EXCESS OF REVENUES OVER<br/>(UNDER) EXPENDITURES</b> | <u>(9,517)</u>                    | <u>(854,267)</u>                       | <u>605,408</u>                 | <u>(8,032,074)</u>      | <u>(2,647,783)</u>        | <u>625,038</u>      |
| <b>OTHER FINANCING SOURCES (USES)</b>                   |                                   |                                        |                                |                         |                           |                     |
| Transfers in                                            | -                                 | -                                      | -                              | 7,779,526               | -                         | -                   |
| Transfers out                                           | -                                 | -                                      | -                              | -                       | -                         | -                   |
| <b>Net Other Financing Sources (Uses)</b>               | <u>-</u>                          | <u>-</u>                               | <u>-</u>                       | <u>7,779,526</u>        | <u>-</u>                  | <u>-</u>            |
| <b>NET CHANGE IN FUND BALANCES</b>                      | (9,517)                           | (854,267)                              | 605,408                        | (252,548)               | (2,647,783)               | 625,038             |
| <b>FUND BALANCES, JULY 1</b>                            | 5,110                             | 1,273,577                              | 1,305,057                      | 272,160                 | 32,999,406                | 2,947,029           |
| <b>PRIOR-PERIOD ADJUSTMENT</b>                          | 1,406                             | 16,142                                 | -                              | -                       | -                         | -                   |
| <b>FUND BALANCES, JULY 1, AS RESTATED</b>               | <u>6,516</u>                      | <u>1,289,719</u>                       | <u>1,305,057</u>               | <u>272,160</u>          | <u>32,999,406</u>         | <u>2,947,029</u>    |
| <b>FUND BALANCES, JUNE 30</b>                           | <u>\$ (3,001)</u>                 | <u>\$ 435,452</u>                      | <u>\$ 1,910,465</u>            | <u>\$ 19,612</u>        | <u>\$ 30,351,623</u>      | <u>\$ 3,572,067</u> |

| TRAFFIC<br>SAFETY | TRANSPORTATION<br>DEVELOPMENT<br>FUND | MAINTENANCE<br>ASSESSMENT<br>DISTRICTS FUND | TOTAL NONMAJOR<br>GOVERNMENTAL<br>FUNDS |                                                         |
|-------------------|---------------------------------------|---------------------------------------------|-----------------------------------------|---------------------------------------------------------|
|                   |                                       |                                             |                                         | <b>REVENUES</b>                                         |
| \$ -              | \$ -                                  | \$ -                                        | \$ 14,147,786                           | Taxes                                                   |
| 273,777           | 475,446                               | -                                           | 22,263,502                              | Intergovernmental                                       |
| -                 | -                                     | 395,464                                     | 407,878                                 | Charges for services                                    |
| -                 | -                                     | -                                           | 293,105                                 | Fines and forfeitures                                   |
| 27,506            | 182,393                               | 669,192                                     | 1,928,116                               | Interest                                                |
| -                 | -                                     | 8,614,081                                   | 8,614,081                               | Special assessments                                     |
| -                 | 229,847                               | 13,410                                      | 495,756                                 | Miscellaneous                                           |
| <u>301,283</u>    | <u>887,686</u>                        | <u>9,692,147</u>                            | <u>48,150,224</u>                       | <b>Total Revenues</b>                                   |
|                   |                                       |                                             |                                         | <b>EXPENDITURES</b>                                     |
|                   |                                       |                                             |                                         | Current                                                 |
| -                 | -                                     | 140                                         | 14,144                                  | General government                                      |
| 442,279           | -                                     | 833,610                                     | 16,166,246                              | Public safety                                           |
| -                 | 789,302                               | 235,291                                     | 5,275,459                               | Transportation systems                                  |
| -                 | -                                     | 2,069,923                                   | 7,523,825                               | Community development                                   |
| -                 | -                                     | 5,908,619                                   | 9,499,743                               | Culture and leisure                                     |
| -                 | 457,766                               | 96,826                                      | 10,177,258                              | Capital outlay                                          |
| -                 | -                                     | -                                           | -                                       | Debt Service                                            |
| -                 | -                                     | -                                           | 5,376,274                               | Principal                                               |
| -                 | -                                     | -                                           | 4,383,110                               | Interest and fiscal charges                             |
| <u>442,279</u>    | <u>1,247,068</u>                      | <u>9,144,409</u>                            | <u>58,416,059</u>                       | <b>Total Expenditures</b>                               |
|                   |                                       |                                             |                                         | <b>EXCESS OF REVENUES OVER<br/>(UNDER) EXPENDITURES</b> |
| (140,996)         | (359,382)                             | 547,738                                     | (10,265,835)                            |                                                         |
|                   |                                       |                                             |                                         | <b>OTHER FINANCING SOURCES (USES)</b>                   |
| -                 | -                                     | 350,963                                     | 8,130,489                               | Transfers in                                            |
| -                 | -                                     | (69,738)                                    | (69,738)                                | Transfers out                                           |
| -                 | -                                     | 281,225                                     | 8,060,751                               | <b>Net Other Financing Sources (Uses)</b>               |
| (140,996)         | (359,382)                             | 828,963                                     | (2,205,084)                             | <b>NET CHANGE IN FUND BALANCES</b>                      |
| 1,031,799         | 2,051,436                             | 15,334,064                                  | 57,219,638                              | <b>FUND BALANCES, JULY 1</b>                            |
| (235,069)         | 235,069                               | -                                           | 17,548                                  | <b>PRIOR-PERIOD ADJUSTMENT</b>                          |
| 796,730           | 2,286,505                             | 15,334,064                                  | 57,237,186                              | <b>FUND BALANCES, JULY 1, AS RESTATEI</b>               |
| <u>\$ 655,734</u> | <u>\$ 1,927,123</u>                   | <u>\$ 16,163,027</u>                        | <u>\$ 55,032,102</u>                    | <b>FUND BALANCES, JUNE 30</b>                           |

**CITY OF OXNARD, CALIFORNIA**  
**NONMAJOR - CDBG AND HUD**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                                     | ORIGINAL<br>BUDGET  | FINAL<br>BUDGETED<br>AMOUNTS | ACTUAL<br>AMOUNTS | VARIANCE WITH<br>FINAL BUDGET |
|-----------------------------------------------------|---------------------|------------------------------|-------------------|-------------------------------|
| <b>REVENUES</b>                                     |                     |                              |                   |                               |
| Intergovernmental                                   | \$ 2,907,579        | \$ 3,006,459                 | \$ 2,333,763      | \$ (672,696)                  |
| Interest                                            | -                   | -                            | -                 | -                             |
| <b>Total Revenues</b>                               | <u>2,907,579</u>    | <u>3,006,459</u>             | <u>2,333,763</u>  | <u>(672,696)</u>              |
| <b>EXPENDITURES</b>                                 |                     |                              |                   |                               |
| Public safety                                       | -                   | 59,139                       | 20,202            | 38,937                        |
| Community development                               | 2,500,112           | 2,688,779                    | 1,551,966         | 1,136,813                     |
| Culture and leisure                                 | 153,925             | 156,577                      | 113,877           | 42,700                        |
| Capital outlay                                      | <u>1,184,898</u>    | <u>2,436,616</u>             | <u>657,235</u>    | <u>1,779,381</u>              |
| <b>Total Expenditures</b>                           | <u>3,838,935</u>    | <u>5,341,111</u>             | <u>2,343,280</u>  | <u>2,997,831</u>              |
| <b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b> | <u>(931,356)</u>    | <u>(2,334,652)</u>           | <u>(9,517)</u>    | <u>2,325,135</u>              |
| <b>OTHER FINANCING SOURCES (USES)</b>               |                     |                              |                   |                               |
| Transfers in                                        | -                   | 8,185,324                    | -                 | (8,185,324)                   |
| <b>Total Other Financing Sources (Uses)</b>         | <u>-</u>            | <u>8,185,324</u>             | <u>-</u>          | <u>(8,185,324)</u>            |
| <b>NET CHANGE IN FUND BALANCES</b>                  | (931,356)           | 5,850,672                    | (9,517)           | (5,860,189)                   |
| <b>FUND BALANCES, JULY 1</b>                        | <u>5,110</u>        | <u>5,110</u>                 | <u>5,110</u>      | <u>-</u>                      |
| <b>PRIOR-PERIOD ADJUSTMENT</b>                      |                     |                              | <u>1,406</u>      |                               |
| <b>FUND BALANCES, JUNE 30</b>                       | <u>\$ (926,246)</u> | <u>\$ 5,855,782</u>          | <u>\$ (3,001)</u> | <u>\$ (5,860,189)</u>         |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

**CITY OF OXNARD, CALIFORNIA**  
**NONMAJOR - STATE AND FEDERAL GRANTS FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                                     | ORIGINAL<br>BUDGET  | FINAL<br>BUDGETED<br>AMOUNTS | ACTUAL<br>AMOUNTS | VARIANCE WITH<br>FINAL BUDGET |
|-----------------------------------------------------|---------------------|------------------------------|-------------------|-------------------------------|
| <b>REVENUES</b>                                     |                     |                              |                   |                               |
| Intergovernmental                                   | \$ 3,747,526        | \$ 22,130,766                | \$ 11,393,163     | \$ (10,737,603)               |
| Fines and forfeitures                               | -                   | -                            | 293,105           | 293,105                       |
| Interest                                            | 21,516              | 21,516                       | 35,054            | 13,538                        |
| Miscellaneous                                       | 122,400             | 274,942                      | 251,385           | (23,557)                      |
| <b>Total Revenues</b>                               | <u>3,891,442</u>    | <u>22,427,224</u>            | <u>11,972,707</u> | <u>(10,454,517)</u>           |
| <b>EXPENDITURES</b>                                 |                     |                              |                   |                               |
| General government                                  | -                   | 16,339                       | 11,504            | 4,835                         |
| Public safety                                       | 451,344             | 3,488,349                    | 1,637,197         | 1,851,152                     |
| Transportation systems                              | -                   | 53,800                       | 50                | 53,750                        |
| Community development                               | 309,636             | 6,592,892                    | 3,644,182         | 2,948,710                     |
| Culture and leisure                                 | 3,371,392           | 4,158,392                    | 3,472,039         | 686,353                       |
| Capital outlay                                      | -                   | 15,140,271                   | 4,062,002         | 11,078,269                    |
| <b>Total Expenditures</b>                           | <u>4,132,372</u>    | <u>29,450,043</u>            | <u>12,826,974</u> | <u>16,623,069</u>             |
| <b>EXCESS OF REVENUES OVER (UNDER) EXPENDITURES</b> | <u>(240,930)</u>    | <u>(7,022,819)</u>           | <u>(854,267)</u>  | <u>6,168,552</u>              |
| <b>NET CHANGE IN FUND BALANCES</b>                  | <u>(240,930)</u>    | <u>(7,022,819)</u>           | <u>(854,267)</u>  | <u>6,168,552</u>              |
| <b>FUND BALANCES, JULY 1</b>                        | <u>1,273,577</u>    | <u>1,273,577</u>             | <u>1,273,577</u>  | <u>-</u>                      |
| <b>PRIOR-PERIOD ADJUSTMENT</b>                      |                     |                              | <u>16,142</u>     |                               |
| <b>FUND BALANCES, JUNE 30</b>                       | <u>\$ 1,032,647</u> | <u>\$ (5,749,242)</u>        | <u>\$ 435,452</u> | <u>\$ 6,168,552</u>           |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

**CITY OF OXNARD, CALIFORNIA**  
**NONMAJOR - PUBLIC SAFETY RETIREMENT**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                    | ORIGINAL<br>BUDGET  | FINAL<br>BUDGETED<br>AMOUNTS | ACTUAL<br>AMOUNTS   | VARIANCE WITH<br>FINAL BUDGET |
|------------------------------------|---------------------|------------------------------|---------------------|-------------------------------|
| <b>REVENUES</b>                    |                     |                              |                     |                               |
| Taxes                              | \$ 13,253,323       | \$ 13,253,323                | \$ 13,763,857       | \$ 510,534                    |
| Investment income                  | 6,709               | 6,709                        | 12,629              | 5,920                         |
| <b>Total Revenues</b>              | <u>13,260,032</u>   | <u>13,260,032</u>            | <u>13,776,486</u>   | <u>516,454</u>                |
| <b>EXPENDITURES</b>                |                     |                              |                     |                               |
| Public safety                      | 13,253,323          | 13,253,323                   | 13,171,078          | 82,245                        |
| <b>Total Expenditures</b>          | <u>13,253,323</u>   | <u>13,253,323</u>            | <u>13,171,078</u>   | <u>82,245</u>                 |
| <b>NET CHANGE IN FUND BALANCES</b> | 6,709               | 6,709                        | 605,408             | 598,699                       |
| <b>FUND BALANCES, JULY 1</b>       | <u>1,305,057</u>    | <u>1,305,057</u>             | <u>1,305,057</u>    | <u>-</u>                      |
| <b>FUND BALANCES, JUNE 30</b>      | <u>\$ 1,311,766</u> | <u>\$ 1,311,766</u>          | <u>\$ 1,910,465</u> | <u>\$ 598,699</u>             |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

**CITY OF OXNARD, CALIFORNIA**  
**NONMAJOR - DEBT SERVICE FUNDS**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                             | ORIGINAL<br>BUDGET | FINAL<br>BUDGETED<br>AMOUNTS | ACTUAL<br>AMOUNTS | VARIANCE WITH<br>FINAL BUDGET |
|---------------------------------------------|--------------------|------------------------------|-------------------|-------------------------------|
| <b>REVENUES</b>                             |                    |                              |                   |                               |
| Interest                                    | \$ -               | \$ -                         | \$ 15,210         | \$ 15,210                     |
| Miscellaneous                               | -                  | -                            | -                 | -                             |
| <b>Total Revenues</b>                       | -                  | -                            | 15,210            | 15,210                        |
| <b>EXPENDITURES</b>                         |                    |                              |                   |                               |
| Debt Service                                |                    |                              |                   |                               |
| Principal                                   | -                  | -                            | 4,656,274         | (4,656,274)                   |
| Interest                                    | -                  | -                            | 3,391,010         | (3,391,010)                   |
| <b>Total Expenditures</b>                   | -                  | -                            | 8,047,284         | (8,047,284)                   |
| <b>EXCESS OF REVENUES OVER (UNDER)</b>      |                    |                              |                   |                               |
| <b>EXPENDITURES</b>                         | -                  | -                            | (8,032,074)       | (8,032,074)                   |
| <b>OTHER FINANCING SOURCES (USES)</b>       |                    |                              |                   |                               |
| Transfers in                                | -                  | -                            | 7,779,526         | 7,779,526                     |
| <b>Total Other Financing Sources (Uses)</b> | -                  | -                            | 7,779,526         | 7,779,526                     |
| <b>NET CHANGE IN FUND BALANCES</b>          | -                  | -                            | (252,548)         | (252,548)                     |
| <b>FUND BALANCES, JULY 1</b>                | 272,160            | 272,160                      | 272,160           | -                             |
| <b>FUND BALANCES, JUNE 30</b>               | \$ 272,160         | \$ 272,160                   | \$ 19,612         | \$ (252,548)                  |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

**CITY OF OXNARD, CALIFORNIA**  
**NONMAJOR - CAPITAL OUTLAY FUNDS**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                                         | ORIGINAL<br>BUDGET   | FINAL<br>BUDGETED<br>AMOUNTS | ACTUAL<br>AMOUNTS    | VARIANCE WITH<br>FINAL BUDGET |
|---------------------------------------------------------|----------------------|------------------------------|----------------------|-------------------------------|
| <b>REVENUES</b>                                         |                      |                              |                      |                               |
| Taxes                                                   | \$ 503,036           | \$ 503,036                   | \$ 383,929           | \$ (119,107)                  |
| Interest                                                | 72,415               | 72,415                       | 911,766              | 839,351                       |
| Miscellaneous                                           | -                    | -                            | 407                  | 407                           |
| <b>Total Revenues</b>                                   | <u>575,451</u>       | <u>575,451</u>               | <u>1,296,102</u>     | <u>720,651</u>                |
| <b>EXPENDITURES</b>                                     |                      |                              |                      |                               |
| General government                                      | -                    | -                            | -                    | -                             |
| Public safety                                           | -                    | -                            | 61,880               | (61,880)                      |
| Transportation                                          | 808                  | 808                          | 808                  | -                             |
| Community development                                   | 256,468              | 513,814                      | 257,754              | 256,060                       |
| Capital outlay                                          | -                    | 6,982,661                    | 3,623,443            | 3,359,218                     |
| <b>Total Expenditures</b>                               | <u>257,276</u>       | <u>7,497,283</u>             | <u>3,943,885</u>     | <u>3,553,398</u>              |
| <b>EXCESS OF REVENUES OVER (UNDER)<br/>EXPENDITURES</b> | <u>318,175</u>       | <u>(6,921,832)</u>           | <u>(2,647,783)</u>   | <u>4,274,049</u>              |
| <b>NET CHANGE IN FUND BALANCES</b>                      | 318,175              | (6,921,832)                  | (2,647,783)          | 4,274,049                     |
| <b>FUND BALANCES, JULY 1</b>                            | <u>32,999,406</u>    | <u>32,999,406</u>            | <u>32,999,406</u>    | <u>-</u>                      |
| <b>FUND BALANCES, JUNE 30</b>                           | <u>\$ 33,317,581</u> | <u>\$ 26,077,574</u>         | <u>\$ 30,351,623</u> | <u>\$ 4,274,049</u>           |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

**CITY OF OXNARD, CALIFORNIA**  
**NONMAJOR - STATE GAS TAX FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                        | ORIGINAL<br>BUDGET  | FINAL<br>BUDGETED<br>AMOUNTS | ACTUAL<br>AMOUNTS   | VARIANCE WITH<br>FINAL BUDGET |
|----------------------------------------|---------------------|------------------------------|---------------------|-------------------------------|
| <b>REVENUES</b>                        |                     |                              |                     |                               |
| Intergovernmental                      | \$ 8,273,849        | \$ 8,273,849                 | \$ 7,787,353        | \$ (486,496)                  |
| Charges for services                   | 410,000             | 410,000                      | 12,414              | (397,586)                     |
| Interest                               | 21,287              | 21,287                       | 74,366              | 53,079                        |
| Miscellaneous                          | -                   | -                            | 707                 | 707                           |
| <b>Total Revenues</b>                  | <u>8,705,136</u>    | <u>8,705,136</u>             | <u>7,874,840</u>    | <u>(830,296)</u>              |
| <b>EXPENDITURES</b>                    |                     |                              |                     |                               |
| General government                     | 5,125               | 5,125                        | 2,500               | 2,625                         |
| Transportation systems                 | 4,700,645           | 4,851,148                    | 4,250,008           | 601,140                       |
| Culture and leisure                    | 5,208               | 5,208                        | 5,208               | -                             |
| Capital outlay                         | 0                   | 2,771,836                    | 1,279,986           | 1,491,850                     |
| Debt Service                           |                     |                              |                     |                               |
| Principal                              | 720,000             | 720,000                      | 720,000             | -                             |
| Interest                               | 992,100             | 992,100                      | 992,100             | -                             |
| <b>Total Expenditures</b>              | <u>6,423,078</u>    | <u>9,345,417</u>             | <u>7,249,802</u>    | <u>2,095,615</u>              |
| <b>EXCESS OF REVENUES OVER (UNDER)</b> |                     |                              |                     |                               |
| <b>EXPENDITURES</b>                    | <u>2,282,058</u>    | <u>(640,281)</u>             | <u>625,038</u>      | <u>1,265,319</u>              |
| <b>NET CHANGE IN FUND BALANCES</b>     | <u>2,282,058</u>    | <u>(640,281)</u>             | <u>625,038</u>      | <u>1,265,319</u>              |
| <b>FUND BALANCES, JULY 1</b>           | <u>2,947,029</u>    | <u>2,947,029</u>             | <u>2,947,029</u>    | <u>-</u>                      |
| <b>FUND BALANCES, JUNE 30</b>          | <u>\$ 5,229,087</u> | <u>\$ 2,306,748</u>          | <u>\$ 3,572,067</u> | <u>\$ 1,265,319</u>           |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

CITY OF OXNARD, CALIFORNIA  
**NONMAJOR - TRAFFIC SAFETY**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                                         | ORIGINAL<br>BUDGET | FINAL<br>BUDGETED<br>AMOUNTS | ACTUAL<br>AMOUNTS | VARIANCE WITH<br>FINAL BUDGET |
|---------------------------------------------------------|--------------------|------------------------------|-------------------|-------------------------------|
| <b>REVENUES</b>                                         |                    |                              |                   |                               |
| Intergovernmental                                       | \$ 295,800         | \$ 295,800                   | \$ 273,777        | \$ (22,023)                   |
| Interest                                                | 4,391              | 4,391                        | 27,506            | 23,115                        |
| <b>Total Revenues</b>                                   | <u>300,191</u>     | <u>300,191</u>               | <u>301,283</u>    | <u>1,092</u>                  |
| <b>EXPENDITURES</b>                                     |                    |                              |                   |                               |
| Public safety                                           | 454,192            | 454,192                      | 442,279           | 11,913                        |
| Capital outlay                                          | -                  | 161,233                      | -                 | 161,233                       |
| <b>Total Expenditures</b>                               | <u>454,192</u>     | <u>615,425</u>               | <u>442,279</u>    | <u>173,146</u>                |
| <b>EXCESS OF REVENUES OVER (UNDER)<br/>EXPENDITURES</b> | <u>(154,001)</u>   | <u>(315,234)</u>             | <u>(140,996)</u>  | <u>174,238</u>                |
| <b>NET CHANGE IN FUND BALANCES</b>                      | <u>(154,001)</u>   | <u>(315,234)</u>             | <u>(140,996)</u>  | <u>174,238</u>                |
| <b>FUND BALANCES, JULY 1</b>                            | <u>1,031,799</u>   | <u>1,031,799</u>             | <u>1,031,799</u>  | <u>-</u>                      |
| <b>FUND BALANCES, JUNE 30</b>                           | <u>\$ 877,798</u>  | <u>\$ 716,565</u>            | <u>\$ 890,803</u> | <u>\$ 174,238</u>             |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

**CITY OF OXNARD, CALIFORNIA**  
**NONMAJOR - TRANSPORTATION DEPARTMENT**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                        | ORIGINAL<br>BUDGET  | FINAL<br>BUDGETED<br>AMOUNTS | ACTUAL<br>AMOUNTS   | VARIANCE WITH<br>FINAL BUDGET |
|----------------------------------------|---------------------|------------------------------|---------------------|-------------------------------|
| <b>REVENUES</b>                        |                     |                              |                     |                               |
| Intergovernmental                      | \$ 540,351          | \$ 540,351                   | \$ 475,446          | \$ (64,905)                   |
| Charges for services                   | -                   | -                            | -                   | -                             |
| Interest                               | 331,247             | 331,247                      | 182,393             | (148,854)                     |
| Miscellaneous                          | 298,700             | 298,700                      | 229,847             | (68,853)                      |
| <b>Total Revenues</b>                  | <u>1,170,298</u>    | <u>1,170,298</u>             | <u>887,686</u>      | <u>(282,612)</u>              |
| <b>EXPENDITURES</b>                    |                     |                              |                     |                               |
| Transportation systems                 | 613,892             | 778,800                      | 789,302             | (10,502)                      |
| Capital outlay                         | -                   | 2,907,560                    | 457,766             | 2,449,794                     |
| <b>Total Expenditures</b>              | <u>613,892</u>      | <u>3,686,360</u>             | <u>1,247,068</u>    | <u>2,439,292</u>              |
| <b>EXCESS OF REVENUES OVER (UNDER)</b> |                     |                              |                     |                               |
| <b>EXPENDITURES</b>                    | <u>556,406</u>      | <u>(2,516,062)</u>           | <u>(359,382)</u>    | <u>2,156,680</u>              |
| <b>NET CHANGE IN FUND BALANCES</b>     | 556,406             | (2,516,062)                  | (359,382)           | 2,156,680                     |
| <b>FUND BALANCES, JULY 1</b>           | <u>2,051,436</u>    | <u>2,051,436</u>             | <u>2,051,436</u>    | <u>-</u>                      |
| <b>FUND BALANCES, JUNE 30</b>          | <u>\$ 2,607,842</u> | <u>\$ (464,626)</u>          | <u>\$ 1,692,054</u> | <u>\$ 2,156,680</u>           |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

**CITY OF OXNARD, CALIFORNIA**  
**NONMAJOR - MAINTENANCE ASSESSMENT DISTRICTS**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -**  
**BUDGET AND ACTUAL**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                                         | ORIGINAL<br>BUDGET   | FINAL<br>BUDGETED<br>AMOUNTS | ACTUAL<br>AMOUNTS    | VARIANCE WITH<br>FINAL BUDGET |
|---------------------------------------------------------|----------------------|------------------------------|----------------------|-------------------------------|
| <b>REVENUES</b>                                         |                      |                              |                      |                               |
| Charges for services                                    | \$ 972,885           | \$ 972,885                   | \$ 395,464           | \$ (577,421)                  |
| Special assessments                                     | 8,573,447            | 8,573,447                    | 8,614,081            | 40,634                        |
| Interest                                                | 93,601               | 93,601                       | 669,192              | 575,591                       |
| Miscellaneous                                           | 6,962                | 6,962                        | 13,410               | 6,448                         |
| <b>Total Revenues</b>                                   | <u>9,646,895</u>     | <u>9,646,895</u>             | <u>9,692,147</u>     | <u>45,252</u>                 |
| <b>EXPENDITURES</b>                                     |                      |                              |                      |                               |
| General government                                      | -                    | -                            | 140                  | (140)                         |
| Public safety                                           | 1,338,450            | 1,338,450                    | 833,610              | 504,840                       |
| Transportation systems                                  | 187,792              | 196,792                      | 235,291              | (38,499)                      |
| Community development                                   | 3,143,593            | 3,083,593                    | 2,069,923            | 1,013,670                     |
| Culture and leisure                                     | 7,698,858            | 7,950,690                    | 5,908,619            | 2,042,071                     |
| Capital outlay                                          | 30,000               | 268,371                      | 96,826               | 171,545                       |
| <b>Total Expenditures</b>                               | <u>12,398,693</u>    | <u>12,837,896</u>            | <u>9,144,409</u>     | <u>3,693,487</u>              |
| <b>EXCESS OF REVENUES OVER (UNDER)<br/>EXPENDITURES</b> | <u>(2,751,798)</u>   | <u>(3,191,001)</u>           | <u>547,738</u>       | <u>3,738,739</u>              |
| <b>OTHER FINANCING SOURCES (USES)</b>                   |                      |                              |                      |                               |
| Transfers in                                            | 349,379              | 418,309                      | 350,963              | (67,346)                      |
| Transfer out                                            | 97,661               | (97,661)                     | (69,738)             | 27,923                        |
| <b>Total Other Financing Sources (Uses)</b>             | <u>447,040</u>       | <u>320,648</u>               | <u>281,225</u>       | <u>(39,423)</u>               |
| <b>NET CHANGE IN FUND BALANCES</b>                      | <u>(2,304,758)</u>   | <u>(2,870,353)</u>           | <u>828,963</u>       | <u>3,699,316</u>              |
| <b>FUND BALANCES, JULY 1</b>                            | <u>15,334,064</u>    | <u>15,334,064</u>            | <u>15,334,064</u>    | <u>-</u>                      |
| <b>FUND BALANCES, JUNE 30</b>                           | <u>\$ 13,029,306</u> | <u>\$ 12,463,711</u>         | <u>\$ 16,163,027</u> | <u>\$ 3,699,316</u>           |

**Note to Budgetary Comparison Schedule:**

Budgets are prepared using a current financial resources measurement focus and the modified accrual basis of accounting consistent with generally accepted accounting principles (GAAP).

# **INTERNAL SERVICE FUNDS**

## Internal Service Funds

Internal Service Funds are established to account for goods and services provided by one City department to other City departments or related entities, generally, on a cost-recovery basis.

**Public Liability and Property Damage Fund**-This fund is used to account for the City's self-insurance program of providing public liability and property damage insurance coverage and claims adjustment services to the City's operating funds.

**Workers' Compensation Fund**-This fund is used to account for the City's self-insurance program for workers' compensation claims.

**Utility Customer Services Fund**-This fund is used to account for the costs associated with administering the operation of the Customer Services Division and to distribute these costs to the various City utilities such as water, sewer, and refuse.

**Information Services Fund**-This fund is used to account for the costs associated with the City's data/word processing and financial systems and to distribute these costs to the departments using the systems on a pro-rata basis. Included are costs for hardware and software maintenance, computer operation costs, and some centralized supplies.

**Facilities Maintenance Fund**-This fund is used to account for the operation and maintenance of City facilities, properties, and capital projects.

**Equipment Maintenance Fund**-This fund is used to account for automotive fleet maintenance and services provided to City departments.

**CITY OF OXNARD, CALIFORNIA**  
**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**JUNE 30, 2019**

|                                                                            | PUBLIC<br>LIABILITY/<br>PROPERTY<br>DAMAGE | WORKERS'<br>COMPENSATION | UTILITY<br>CUSTOMER<br>SERVICE | INFORMATION<br>SERVICES |
|----------------------------------------------------------------------------|--------------------------------------------|--------------------------|--------------------------------|-------------------------|
| <b>ASSETS</b>                                                              |                                            |                          |                                |                         |
| <b>Current Assets</b>                                                      |                                            |                          |                                |                         |
| Cash and investments                                                       | \$ 2,866,777                               | \$ 7,982,600             | \$ 611,486                     | \$ 694,335              |
| Accounts and other receivables (net of allowance<br>for doubtful accounts) | 24,128                                     | 74,866                   | 625                            | 677                     |
| Other assets                                                               | -                                          | -                        | 32,900                         | 125,212                 |
| <b>Total Current Assets</b>                                                | <u>2,890,905</u>                           | <u>8,057,466</u>         | <u>645,011</u>                 | <u>820,224</u>          |
| <b>Noncurrent Assets</b>                                                   |                                            |                          |                                |                         |
| Advances to other funds                                                    | -                                          | 955,886                  | -                              | -                       |
| <b>Total Noncurrent Assets</b>                                             | <u>-</u>                                   | <u>955,886</u>           | <u>-</u>                       | <u>-</u>                |
| <b>CAPITAL ASSETS</b>                                                      |                                            |                          |                                |                         |
| Buildings                                                                  |                                            |                          |                                |                         |
| Machinery, equipment, and vehicles                                         | 17,234                                     | -                        | -                              | 3,398,670               |
| Vehicles                                                                   | 45,387                                     | -                        | -                              | -                       |
| Construction in progress                                                   | -                                          | -                        | -                              | 151,731                 |
| <b>Total Capital Assets</b>                                                | <u>62,621</u>                              | <u>-</u>                 | <u>-</u>                       | <u>3,550,401</u>        |
| Less: Accumulated depreciation                                             | <u>59,121</u>                              | <u>-</u>                 | <u>-</u>                       | <u>2,405,479</u>        |
| <b>Net Total Capital Assets (net of accumulated depreciation)</b>          | <u>3,500</u>                               | <u>-</u>                 | <u>-</u>                       | <u>1,144,922</u>        |
| <b>Total Assets</b>                                                        | <u>2,894,405</u>                           | <u>9,013,352</u>         | <u>645,011</u>                 | <u>1,965,146</u>        |
| <b>DEFERRED OUTFLOW OF RESOURCES</b>                                       |                                            |                          |                                |                         |
| Deferred outflow on pension plans                                          | 27,571                                     | 183,950                  | 169,563                        | 550,137                 |
| Deferred outflow on other post-employment benefit plans (OPEB)             | -                                          | 2,949                    | 2,212                          | 22,118                  |
| <b>Total Deferred Outflow of Resources</b>                                 | <u>27,571</u>                              | <u>186,899</u>           | <u>171,775</u>                 | <u>572,255</u>          |
| <b>LIABILITIES</b>                                                         |                                            |                          |                                |                         |
| <b>Current Liabilities</b>                                                 |                                            |                          |                                |                         |
| Accounts payable                                                           | 74,841                                     | 136,358                  | 33,352                         | 309,382                 |
| Other liabilities                                                          | 7,270                                      | 45,943                   | 46,314                         | 131,641                 |
| Due to other funds                                                         | -                                          | -                        | -                              | -                       |
| Compensated absences payable - current                                     | -                                          | 19,000                   | 19,000                         | 180,000                 |
| Self-insurance claims - due within one year                                | <u>2,824,388</u>                           | <u>8,900,144</u>         | <u>-</u>                       | <u>-</u>                |
| <b>Total Current Liabilities</b>                                           | <u>2,906,499</u>                           | <u>9,101,445</u>         | <u>98,666</u>                  | <u>621,023</u>          |
| <b>Noncurrent Liabilities</b>                                              |                                            |                          |                                |                         |
| Compensated absences payable                                               | -                                          | 4,307                    | 20,522                         | 122,408                 |
| Other post-employment benefits payable                                     | -                                          | 103,259                  | 62,830                         | 803,672                 |
| Net pension liabilities                                                    | 126,604                                    | 740,609                  | 964,767                        | 2,826,441               |
| Self-insurance claims                                                      | <u>4,122,771</u>                           | <u>15,865,000</u>        | <u>-</u>                       | <u>-</u>                |
| <b>Total Noncurrent Liabilities</b>                                        | <u>4,249,375</u>                           | <u>16,713,175</u>        | <u>1,048,119</u>               | <u>3,752,521</u>        |
| <b>Total Liabilities</b>                                                   | <u>7,155,874</u>                           | <u>25,814,620</u>        | <u>1,146,785</u>               | <u>4,373,544</u>        |
| <b>DEFERRED INFLOW OF RESOURCES</b>                                        |                                            |                          |                                |                         |
| Deferred inflow on pension plans                                           | 15,700                                     | 62,879                   | 63,740                         | 326,818                 |
| Deferred inflow on other post-employment benefit plans (OPEB)              | -                                          | 6,132                    | 4,599                          | 45,992                  |
| <b>Total Deferred Inflow of Resources</b>                                  | <u>15,700</u>                              | <u>69,011</u>            | <u>68,339</u>                  | <u>372,810</u>          |
| <b>NET POSITION</b>                                                        |                                            |                          |                                |                         |
| Net investment in capital assets                                           | 3,500                                      | -                        | -                              | 1,144,922               |
| Assigned for fleet equipment replacement                                   | -                                          | -                        | -                              | -                       |
| Unrestricted                                                               | <u>(4,253,098)</u>                         | <u>(16,683,380)</u>      | <u>(398,338)</u>               | <u>(3,353,875)</u>      |
| <b>TOTAL NET POSITION</b>                                                  | <u>\$ (4,249,598)</u>                      | <u>\$ (16,683,380)</u>   | <u>\$ (398,338)</u>            | <u>\$ (2,208,953)</u>   |

| <u>FACILITIES<br/>MAINTENANCE</u> | <u>EQUIPMENT<br/>MAINTENANCE</u> | <u>TOTAL</u>    |                                                                            |
|-----------------------------------|----------------------------------|-----------------|----------------------------------------------------------------------------|
| \$ 391,663                        | \$ 109,140                       | \$ 13,566,001   | <b>ASSETS</b>                                                              |
|                                   |                                  |                 | <b>Current Assets</b>                                                      |
|                                   |                                  |                 | Cash and investments                                                       |
|                                   |                                  |                 | Accounts and other receivables (net of allowance<br>for doubtful accounts) |
| 3,411                             | 27,779                           | 131,486         | Other assets                                                               |
| -                                 | -                                | 158,112         | <b>Total Current Assets</b>                                                |
| 395,074                           | 1,046,919                        | 13,855,599      | <b>Noncurrent Assets</b>                                                   |
| -                                 | -                                | 955,886         | Advances to other funds                                                    |
| -                                 | -                                | 955,886         | <b>Total Noncurrent Assets</b>                                             |
|                                   |                                  |                 | <b>CAPITAL ASSETS</b>                                                      |
| 196,868                           | 250,542                          | 447,410         | Buildings                                                                  |
| 24,271                            | 2,067,643                        | 5,507,818       | Machinery, equipment, and vehicles                                         |
| 483,297                           | 3,850,102                        | 4,378,786       | Vehicles                                                                   |
| -                                 | -                                | 151,731         | Construction in progress                                                   |
| 704,436                           | 6,168,287                        | 10,485,745      | <b>Total Capital Assets</b>                                                |
| 506,707                           | 4,515,483                        | 7,486,790       | Less: Accumulated depreciation                                             |
| 197,729                           | 1,652,804                        | 2,998,955       | <b>Net Total Capital Assets (net of accumulated depreciation)</b>          |
| 592,803                           | 2,699,723                        | 17,810,440      | <b>Total Assets</b>                                                        |
|                                   |                                  |                 | <b>DEFERRED OUTFLOW OF RESOURCES</b>                                       |
| 801,214                           | 1,200,661                        | 2,933,096       | Deferred outflow on pension plans                                          |
| 25,804                            | 25,804                           | 78,887          | Deferred outflow on other post-employment benefit plans (OPEB)             |
| 827,018                           | 1,226,465                        | 3,011,983       | <b>Total Deferred Outflow of Resources</b>                                 |
|                                   |                                  |                 | <b>LIABILITIES</b>                                                         |
|                                   |                                  |                 | <b>Current Liabilities</b>                                                 |
| 71,963                            | 693,269                          | 1,319,165       | Accounts payable                                                           |
| 98,624                            | 146,086                          | 475,878         | Other liabilities                                                          |
| -                                 | 816,873                          | 816,873         | Due to other funds                                                         |
| 165,000                           | 262,500                          | 645,500         | Compensated absences payable - current                                     |
| -                                 | -                                | 11,724,532      | Self-insurance claims - due within one year                                |
| 335,587                           | 1,918,728                        | 14,981,948      | <b>Total Current Liabilities</b>                                           |
|                                   |                                  |                 | <b>Noncurrent Liabilities</b>                                              |
| 90,799                            | 63,251                           | 301,287         | Compensated absences payable                                               |
| 888,903                           | 869,417                          | 2,728,081       | Other post-employment benefits payable                                     |
| 4,136,330                         | 6,289,713                        | 15,084,464      | Net pension liabilities                                                    |
| -                                 | -                                | 19,987,771      | Self-insurance claims                                                      |
| 5,116,032                         | 7,222,381                        | 38,101,603      | <b>Total Noncurrent Liabilities</b>                                        |
| 5,451,619                         | 9,141,109                        | 53,083,551      | <b>Total Liabilities</b>                                                   |
|                                   |                                  |                 | <b>DEFERRED INFLOW OF RESOURCES</b>                                        |
| 598,324                           | 504,827                          | 1,572,288       | Deferred inflow on pension plans                                           |
| 53,657                            | 53,657                           | 164,037         | Deferred inflow on other post-employment benefit plans (OPEB)              |
| 651,981                           | 558,484                          | 1,736,325       | <b>Total Deferred Inflow of Resources</b>                                  |
|                                   |                                  |                 | <b>NET POSITION</b>                                                        |
| 197,729                           | 1,652,804                        | 2,998,955       | Net investment in capital assets                                           |
| -                                 | 1,020,221                        | 1,020,221       | Assigned for fleet equipment replacement                                   |
| (4,881,508)                       | (8,446,430)                      | (38,016,629)    | Unrestricted                                                               |
| \$ (4,683,779)                    | \$ (5,773,405)                   | \$ (33,997,453) | <b>TOTAL NET POSITION</b>                                                  |

**CITY OF OXNARD. CALIFORNIA**  
**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN**  
**NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                                             | PUBLIC<br>LIABILITY/<br>PROPERTY<br>DAMAGE | WORKERS'<br>COMPENSATION | UTILITY<br>CUSTOMER<br>SERVICE | INFORMATION<br>SERVICES |
|-------------------------------------------------------------|--------------------------------------------|--------------------------|--------------------------------|-------------------------|
| <b>OPERATING REVENUES</b>                                   |                                            |                          |                                |                         |
| Charges for services                                        | \$ 4,586,528                               | \$ 5,912,663             | \$ 1,842,340                   | \$ 4,738,356            |
| Miscellaneous                                               | 56,815                                     | -                        | -                              | 10,400                  |
| <b>Total Operating Income</b>                               | <u>4,643,343</u>                           | <u>5,912,663</u>         | <u>1,842,340</u>               | <u>4,748,756</u>        |
| <b>OPERATING EXPENSES</b>                                   |                                            |                          |                                |                         |
| Salaries and wages                                          | 1,588,740                                  | 2,684,857                | 1,002,337                      | 3,115,742               |
| Contractual services                                        | 520,782                                    | 743,826                  | 102,777                        | 578,961                 |
| Operating supplies                                          | -                                          | -                        | -                              | 53,262                  |
| Utilities                                                   | -                                          | 3,502                    | 5,479                          | 792,648                 |
| Depreciation                                                | 1,000                                      | -                        | -                              | 219,018                 |
| General and administrative                                  | 1,702,753                                  | 543,612                  | 443,462                        | 467,150                 |
| Repairs and maintenance                                     | -                                          | 30,033                   | 29,137                         | -                       |
| Claims expense                                              | 958,958                                    | 4,819,566                | -                              | -                       |
| <b>Total Operating Expenses</b>                             | <u>4,772,233</u>                           | <u>8,825,396</u>         | <u>1,583,192</u>               | <u>5,226,781</u>        |
| <b>OPERATING INCOME (LOSS)</b>                              | <u>(128,890)</u>                           | <u>(2,912,733)</u>       | <u>259,148</u>                 | <u>(478,025)</u>        |
| <b>NONOPERATING REVENUES (EXPENSES)</b>                     |                                            |                          |                                |                         |
| Interest income                                             | 81,342                                     | 310,630                  | 18,955                         | 34,886                  |
| <b>Total Nonoperating Revenues (Expenses)</b>               | <u>81,342</u>                              | <u>310,630</u>           | <u>18,955</u>                  | <u>34,886</u>           |
| <b>INCOME (LOSS) BEFORE CONTRIBUTIONS<br/>AND TRANSFERS</b> | <u>(47,548)</u>                            | <u>(2,602,103)</u>       | <u>278,103</u>                 | <u>(443,139)</u>        |
| <b>TRANSFERS OUT</b>                                        | <u>-</u>                                   | <u>-</u>                 | <u>(30,997)</u>                | <u>-</u>                |
| <b>CHANGES IN NET POSITION</b>                              | <u>(47,548)</u>                            | <u>(2,602,103)</u>       | <u>247,106</u>                 | <u>(443,139)</u>        |
| <b>NET POSITION - JULY 1</b>                                | <u>(4,202,050)</u>                         | <u>(14,081,277)</u>      | <u>(645,444)</u>               | <u>(1,765,814)</u>      |
| <b>NET POSITION - JUNE 30</b>                               | <u>\$ (4,249,598)</u>                      | <u>\$ (16,683,380)</u>   | <u>\$ (398,338)</u>            | <u>\$ (2,208,953)</u>   |

| <u>FACILITIES</u><br><u>MAINTENANCE</u> | <u>EQUIPMENT</u><br><u>MAINTENANCE</u> | <u>TOTAL</u>           |
|-----------------------------------------|----------------------------------------|------------------------|
| \$ 3,973,091                            | \$ 8,174,517                           | \$ 29,227,495          |
| <u>37,705</u>                           | <u>96,561</u>                          | <u>201,481</u>         |
| <u>4,010,796</u>                        | <u>8,271,078</u>                       | <u>29,428,976</u>      |
| 2,517,636                               | 3,669,544                              | 14,578,856             |
| 113,821                                 | 168,840                                | 2,229,007              |
| 248,469                                 | 4,613,369                              | 4,915,100              |
| 526,309                                 | 31,668                                 | 1,359,606              |
| 9,398                                   | 295,011                                | 524,427                |
| 411,929                                 | 649,079                                | 4,217,985              |
| 64,703                                  | 936,129                                | 1,060,002              |
| -                                       | -                                      | <u>5,778,524</u>       |
| <u>3,892,265</u>                        | <u>10,363,640</u>                      | <u>34,663,507</u>      |
| <u>118,531</u>                          | <u>(2,092,562)</u>                     | <u>(5,234,531)</u>     |
| <u>11,313</u>                           | <u>20,776</u>                          | <u>477,902</u>         |
| <u>11,313</u>                           | <u>20,776</u>                          | <u>477,902</u>         |
| <u>129,844</u>                          | <u>(2,071,786)</u>                     | <u>(4,756,629)</u>     |
| -                                       | -                                      | <u>(30,997)</u>        |
| 129,844                                 | (2,071,786)                            | (4,787,626)            |
| (4,813,623)                             | (3,701,619)                            | (29,209,827)           |
| <u>\$ (4,683,779)</u>                   | <u>\$ (5,773,405)</u>                  | <u>\$ (33,997,453)</u> |

#### **OPERATING REVENUES**

Charges for services

Miscellaneous

#### **Total Operating Income**

#### **OPERATING EXPENSES**

Salaries and wages

Contractual services

Operating supplies

Utilities

Depreciation

General and administrative

Repairs and maintenance

Claims expense

#### **Total Operating Expenses**

#### **OPERATING INCOME (LOSS)**

#### **NONOPERATING REVENUES (EXPENSES)**

Interest income

#### **Total Nonoperating Revenues (Expenses)**

#### **INCOME (LOSS) BEFORE CONTRIBUTIONS**

#### **AND TRANSFERS**

#### **TRANSFERS OUT**

#### **CHANGES IN NET POSITION**

#### **NET POSITION - JULY 1**

#### **NET POSITION - JUNE 30**

**CITY OF OXNARD, CALIFORNIA**  
**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                                                                                         | PUBLIC<br>LIABILITY/<br>PROPERTY<br>DAMAGE | WORKERS'<br>COMPENSATION | UTILITY<br>CUSTOMER<br>SERVICE | INFORMATION<br>SERVICES |
|---------------------------------------------------------------------------------------------------------|--------------------------------------------|--------------------------|--------------------------------|-------------------------|
| <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                                                             |                                            |                          |                                |                         |
| Receipts from customers                                                                                 | \$ 4,619,215                               | \$ 5,904,270             | \$ 1,841,715                   | \$ 4,748,079            |
| Payments to suppliers                                                                                   | (2,258,343)                                | (1,360,821)              | (580,787)                      | (1,887,101)             |
| Payments to employees                                                                                   | (1,547,046)                                | (2,601,275)              | (948,896)                      | (2,984,911)             |
| Cash paid to claimants                                                                                  | 488,201                                    | (2,562,247)              | -                              | -                       |
| <b>Net Cash Provided By (Used In) Operating Activities</b>                                              | <u>1,302,027</u>                           | <u>(620,073)</u>         | <u>312,032</u>                 | <u>(123,933)</u>        |
| <b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>                                                  |                                            |                          |                                |                         |
| Collection/(issuance) of advances                                                                       | -                                          | (1,233)                  | -                              | -                       |
| Transfers out                                                                                           | -                                          | -                        | (30,997)                       | -                       |
| <b>Net Cash Provided By (Used In) Capital Financing Activities</b>                                      | <u>-</u>                                   | <u>(1,233)</u>           | <u>(30,997)</u>                | <u>-</u>                |
| <b>CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES</b>                                                     |                                            |                          |                                |                         |
| Purchases of capital assets                                                                             | -                                          | -                        | -                              | (345,588)               |
| <b>Net Cash Provided By (Used In) Capital Financing Activities</b>                                      | <u>-</u>                                   | <u>-</u>                 | <u>-</u>                       | <u>(345,588)</u>        |
| <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                                                             |                                            |                          |                                |                         |
| Interest on investments                                                                                 | 81,342                                     | 310,630                  | 18,955                         | 34,886                  |
| <b>Net Cash Provided By (Used In) Investing Activities</b>                                              | <u>81,342</u>                              | <u>310,630</u>           | <u>18,955</u>                  | <u>34,886</u>           |
| <b>NET INCREASE (DECREASE) IN CASH AND INVESTMENTS</b>                                                  | 1,383,369                                  | (310,676)                | 299,990                        | (434,635)               |
| <b>CASH AND INVESTMENTS - JULY 1</b>                                                                    | <u>1,483,408</u>                           | <u>8,293,276</u>         | <u>311,496</u>                 | <u>1,128,970</u>        |
| <b>CASH AND INVESTMENTS - JUNE 30</b>                                                                   | <u>\$ 2,866,777</u>                        | <u>\$ 7,982,600</u>      | <u>\$ 611,486</u>              | <u>\$ 694,335</u>       |
| <b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES</b> |                                            |                          |                                |                         |
| Operating income (loss)                                                                                 | \$ (128,890)                               | \$ (2,912,733)           | \$ 259,148                     | \$ (478,025)            |
| Adjustments to Reconcile Operating Income (Loss) to Net Cash                                            |                                            |                          |                                |                         |
| Provided by (Used In) Operating Activities                                                              |                                            |                          |                                |                         |
| Depreciation and amortization                                                                           | 1,000                                      | -                        | -                              | 219,018                 |
| Changes in Operating Assets and Liabilities                                                             |                                            |                          |                                |                         |
| (Increase) decrease in accounts receivable and due from other funds and governments                     | (24,128)                                   | (8,393)                  | (625)                          | (677)                   |
| (Increase) decrease in other assets                                                                     | -                                          | -                        | -                              | (125,212)               |
| Increase (decrease) in accounts payable and other liabilities                                           | (31,178)                                   | (34,436)                 | 27,654                         | 139,239                 |
| Increase (decrease) in compensated absences                                                             | -                                          | 2,827                    | (9,992)                        | 3,849                   |
| Increase (decrease) in other post-employment benefits payable                                           | -                                          | (865)                    | 2,370                          | (12,520)                |
| Increase (decrease) in net pension liabilities                                                          | 38,064                                     | 76,208                   | 33,477                         | 130,395                 |
| Increase (decrease) in self-insurance liability                                                         | 1,447,159                                  | 2,257,319                | -                              | -                       |
| <b>Net Cash Provided By (Used In) Operating Activities</b>                                              | <u>\$ 1,302,027</u>                        | <u>\$ (620,073)</u>      | <u>\$ 312,032</u>              | <u>\$ (123,933)</u>     |

The accompanying notes are an integral part of the financial statements.

| <u>FACILITIES<br/>MAINTENANCE</u> | <u>EQUIPMENT<br/>MAINTENANCE</u> | <u>TOTAL</u>         |                                                                                                             |
|-----------------------------------|----------------------------------|----------------------|-------------------------------------------------------------------------------------------------------------|
| \$ 4,008,100                      | \$ 8,243,299                     | \$ 29,364,678        | <b>CASH FLOWS FROM OPERATING ACTIVITIES</b>                                                                 |
| (1,339,528)                       | (6,196,758)                      | (13,623,338)         | Receipts from customers                                                                                     |
| (2,408,947)                       | (3,460,786)                      | (13,951,861)         | Payments to suppliers                                                                                       |
| -                                 | -                                | (2,074,046)          | Payments to employees                                                                                       |
| 259,625                           | (1,414,245)                      | (284,567)            | Cash paid to claimants                                                                                      |
|                                   |                                  |                      | <b>Net Cash Provided By (Used In) Operating Activities</b>                                                  |
|                                   |                                  |                      | <b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>                                                      |
| (4,887)                           | 816,873                          | 810,753              | Collection/(issuance) of advances                                                                           |
| -                                 | -                                | (30,997)             | Transfers out                                                                                               |
| (4,887)                           | 816,873                          | 779,756              | <b>Net Cash Provided By (Used In) Capital Financing Activities</b>                                          |
|                                   |                                  |                      | <b>CASH FLOWS FROM CAPITAL FINANCING ACTIVITIES</b>                                                         |
| -                                 | -                                | (345,588)            | Purchases of capital assets                                                                                 |
| -                                 | -                                | (345,588)            | <b>Net Cash Provided By (Used In) Capital Financing Activities</b>                                          |
|                                   |                                  |                      | <b>CASH FLOWS FROM INVESTING ACTIVITIES</b>                                                                 |
| 11,313                            | 20,776                           | 477,902              | Interest on investments                                                                                     |
| 11,313                            | 20,776                           | 477,902              | <b>Net Cash Provided By (Used In) Investing Activities</b>                                                  |
|                                   |                                  |                      | <b>NET INCREASE (DECREASE) IN CASH AND<br/>INVESTMENTS</b>                                                  |
| 266,051                           | (576,596)                        | 627,503              | <b>CASH AND INVESTMENTS - JULY 1</b>                                                                        |
| 125,612                           | 1,595,736                        | 12,938,498           | <b>CASH AND INVESTMENTS - JUNE 30</b>                                                                       |
| <u>\$ 391,663</u>                 | <u>\$ 1,019,140</u>              | <u>\$ 13,566,001</u> |                                                                                                             |
|                                   |                                  |                      | <b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH<br/>PROVIDED BY (USED IN) OPERATING ACTIVITIES</b> |
| \$ 118,531                        | \$ (2,092,562)                   | \$ (5,234,531)       | Operating income (loss)                                                                                     |
|                                   |                                  |                      | Adjustments to Reconcile Operating Income (Loss) to Net Cash                                                |
|                                   |                                  |                      | Provided by (Used In) Operating Activities                                                                  |
| 9,398                             | 295,011                          | 524,427              | Depreciation and amortization                                                                               |
|                                   |                                  |                      | Changes in Operating Assets and Liabilities                                                                 |
| (2,696)                           | (27,779)                         | (64,298)             | (Increase) decrease in accounts receivable and due from other funds<br>and governments                      |
| -                                 | -                                | (125,212)            | (Increase) decrease in other assets                                                                         |
| 44,260                            | 234,012                          | 379,551              | Increase (decrease) in accounts payable and other liabilities                                               |
| (11,186)                          | 10,779                           | (3,723)              | Increase (decrease) in compensated absences                                                                 |
| (4,545)                           | (521)                            | (16,081)             | Increase (decrease) in other post-employment benefits payable                                               |
| 105,863                           | 166,815                          | 550,822              | Increase (decrease) in net pension liabilities                                                              |
| -                                 | -                                | 3,704,478            | Increase (decrease) in self-insurance liability                                                             |
| <u>\$ 259,625</u>                 | <u>\$ (1,414,245)</u>            | <u>\$ (284,567)</u>  | <b>Net Cash Provided By (Used In) Operating Activities</b>                                                  |

The accompanying notes are an integral part of the financial statements.

# **FIDUCIARY FUNDS**

**CITY OF OXNARD, CALIFORNIA**  
**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES -**  
**ALL AGENCY FUNDS**  
**FOR THE YEAR ENDED JUNE 30, 2019**

|                                            | BALANCE<br>JULY 1, 2018 | ADDITIONS           | DEDUCTIONS          | BALANCE<br>JUNE 30, 2019 |
|--------------------------------------------|-------------------------|---------------------|---------------------|--------------------------|
| <b>ARTWORKS FUND</b>                       |                         |                     |                     |                          |
| <b>ASSETS</b>                              |                         |                     |                     |                          |
| Cash and cash equivalents                  | \$ 55,108               | \$ 653              | \$ -                | \$ 55,761                |
| <b>Total Assets</b>                        | <u>\$ 55,108</u>        | <u>\$ 653</u>       | <u>\$ -</u>         | <u>\$ 55,761</u>         |
| <b>LIABILITIES</b>                         |                         |                     |                     |                          |
| Trust and agency payables                  | \$ 55,108               | \$ 653              | \$ -                | \$ 55,761                |
| <b>Total Liabilities</b>                   | <u>\$ 55,108</u>        | <u>\$ 653</u>       | <u>\$ -</u>         | <u>\$ 55,761</u>         |
| <b>IMPROVEMENT DISTRICTS FUND</b>          |                         |                     |                     |                          |
| <b>ASSETS</b>                              |                         |                     |                     |                          |
| Cash and cash equivalents                  | \$ 4,106,541            | \$ 4,505,160        | \$ 4,011,660        | \$ 4,600,041             |
| Due from other governments                 | 221,061                 | (173,984)           | -                   | 47,077                   |
| Investments with fiscal agents             | 2,601,670               | 51,675              | -                   | 2,653,345                |
| <b>Total Assets</b>                        | <u>\$ 6,929,272</u>     | <u>\$ 4,382,851</u> | <u>\$ 4,011,660</u> | <u>\$ 7,300,463</u>      |
| <b>LIABILITIES</b>                         |                         |                     |                     |                          |
| Trust and agency payables                  | \$ 6,929,272            | \$ 4,382,851        | \$ 4,011,660        | \$ 7,300,463             |
| <b>Total Liabilities</b>                   | <u>\$ 6,929,272</u>     | <u>\$ 4,382,851</u> | <u>\$ 4,011,660</u> | <u>\$ 7,300,463</u>      |
| <b>OXNARD DOWNTOWN MANAGEMENT DISTRICT</b> |                         |                     |                     |                          |
| <b>ASSETS</b>                              |                         |                     |                     |                          |
| Cash and cash equivalents                  | \$ 191,032              | \$ 326,566          | \$ 304,721          | \$ 212,877               |
| Due from other governments                 | 12,841                  | 1,939               | -                   | 14,780                   |
| <b>Total Assets</b>                        | <u>\$ 203,873</u>       | <u>\$ 328,505</u>   | <u>\$ 304,721</u>   | <u>\$ 227,657</u>        |
| <b>LIABILITIES</b>                         |                         |                     |                     |                          |
| Trust and agency payables                  | \$ 203,873              | \$ 328,505          | \$ 304,721          | \$ 227,657               |
| <b>Total Liabilities</b>                   | <u>\$ 203,873</u>       | <u>\$ 328,505</u>   | <u>\$ 304,721</u>   | <u>\$ 227,657</u>        |
| <b>RIVERPARK JPA</b>                       |                         |                     |                     |                          |
| <b>ASSETS</b>                              |                         |                     |                     |                          |
| Cash and cash equivalents                  | \$ 1,061,195            | \$ 44,382           | \$ 2,250            | \$ 1,103,327             |
| <b>Total Assets</b>                        | <u>\$ 1,061,195</u>     | <u>\$ 44,382</u>    | <u>\$ 2,250</u>     | <u>\$ 1,103,327</u>      |
| <b>LIABILITIES</b>                         |                         |                     |                     |                          |
| Trust and agency payables                  | \$ 1,061,195            | \$ 44,382           | \$ 2,250            | \$ 1,103,327             |
| <b>Total Liabilities</b>                   | <u>\$ 1,061,195</u>     | <u>\$ 44,382</u>    | <u>\$ 2,250</u>     | <u>\$ 1,103,327</u>      |
| <b>TOTAL - ALL AGENCY FUNDS</b>            |                         |                     |                     |                          |
| <b>ASSETS</b>                              |                         |                     |                     |                          |
| Cash and cash equivalents                  | \$ 5,413,876            | \$ 4,876,761        | \$ 4,318,631        | \$ 5,972,006             |
| Due from other governments                 | 233,902                 | (172,045)           | -                   | 61,857                   |
| Investments with fiscal agents             | 2,601,670               | 51,675              | -                   | 2,653,345                |
| <b>Total Assets</b>                        | <u>\$ 8,249,448</u>     | <u>\$ 4,756,391</u> | <u>\$ 4,318,631</u> | <u>\$ 8,687,208</u>      |
| <b>LIABILITIES</b>                         |                         |                     |                     |                          |
| Trust and agency payables                  | \$ 8,249,448            | \$ 4,756,391        | \$ 4,318,631        | \$ 8,687,208             |
| <b>Total Liabilities</b>                   | <u>\$ 8,249,448</u>     | <u>\$ 4,756,391</u> | <u>\$ 4,318,631</u> | <u>\$ 8,687,208</u>      |

The accompanying notes are an integral part of the financial statements.

# STATISTICAL SECTION



## **Statistical Section (Unaudited)**

### **Financial Trends**

*These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.*

|              |                                              |
|--------------|----------------------------------------------|
| Schedule I   | Net Position by Component                    |
| Schedule II  | Changes in Net Position                      |
| Schedule III | Fund Balances of Governmental Funds          |
| Schedule IV  | Changes in Fund Balances of Government Funds |
| Schedule V   | Government Activities Tax Revenue by Source  |

### **Revenue Capacity**

*These schedules contain information to help the reader assess the City's most significant local revenue source, the property tax.*

|               |                                                        |
|---------------|--------------------------------------------------------|
| Schedule VI   | Assessed Value and Estimated Value of Taxable Property |
| Schedule VII  | Direct and Overlapping Property Tax Rates              |
| Schedule VIII | Principal Property Taxpayers                           |
| Schedule IX   | Property Tax Levies and Collections                    |

### **Debt Capacity**

*These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.*

|               |                                                   |
|---------------|---------------------------------------------------|
| Schedule X    | Ratios of Outstanding Debt by Type                |
| Schedule XI   | Direct and Overlapping Government Activities Debt |
| Schedule XII  | Legal Debt Margin Information                     |
| Schedule XIII | Pledged Revenue Coverage                          |

### **Demographic and Economic Information**

*These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.*

|              |                                     |
|--------------|-------------------------------------|
| Schedule XIV | Demographic and Economic Statistics |
| Schedule XV  | Principal Employers                 |

### **Operating Information**

*These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.*

|                |                                                            |
|----------------|------------------------------------------------------------|
| Schedule XVI   | Full-time Equivalent City Government Employees by Function |
| Schedule XVII  | Operating Indicators by Function                           |
| Schedule XVIII | Capital Assets by Function                                 |

# City of Oxnard, California

## SCHEDULE I Net Position by Component Last Ten Fiscal Years (accrual basis of accounting)

|                                           | Fiscal Year            |                        |                        |                        |                        |
|-------------------------------------------|------------------------|------------------------|------------------------|------------------------|------------------------|
|                                           | 2010                   | 2011                   | 2012                   | 2013                   | 2014                   |
| Governmental activities                   |                        |                        |                        |                        |                        |
| Net investment in capital asset           | \$1,377,784,811        | \$1,411,737,702        | \$1,386,189,664        | \$1,407,060,810        | \$1,400,890,107        |
| Restricted                                | 25,080,711             | 72,142,274             | 18,707,789             | 28,720,391             | 45,801,395             |
| Unrestricted                              | 97,095,180             | 41,934,961             | 58,748,720             | 22,539,194             | 8,226,160              |
| Total governmental activities net assets  | <u>\$1,499,960,702</u> | <u>\$1,525,814,937</u> | <u>\$1,463,646,173</u> | <u>\$1,458,320,395</u> | <u>\$1,454,917,662</u> |
| Business-type activities                  |                        |                        |                        |                        |                        |
| Net investment in capital asset           | \$250,720,062          | \$265,617,506          | \$264,692,784          | \$285,475,430          | \$287,649,591          |
| Restricted                                | 17,706,319             | 18,417,110             | 17,602,552             | 16,577,898             | 17,096,075             |
| Unrestricted                              | 38,725,334             | 43,239,167             | 50,315,899             | 34,418,934             | 44,328,734             |
| Total business-type activities net assets | <u>\$307,151,715</u>   | <u>\$327,273,783</u>   | <u>\$332,611,235</u>   | <u>\$336,472,262</u>   | <u>\$349,074,400</u>   |
| Primary government                        |                        |                        |                        |                        |                        |
| Net investment in capital asset           | \$1,628,504,873        | \$1,677,355,208        | \$1,650,882,448        | \$1,692,536,240        | \$1,688,539,698        |
| Restricted                                | 42,787,030             | 90,559,384             | 36,310,341             | 45,298,289             | 62,897,470             |
| Unrestricted                              | 135,820,514            | 85,174,128             | 109,064,619            | 56,958,128             | 52,554,894             |
| Total primary government net assets       | <u>\$1,807,112,417</u> | <u>\$1,853,088,720</u> | <u>\$1,796,257,408</u> | <u>\$1,794,792,657</u> | <u>\$1,803,992,062</u> |

Source: Finance Department, City of Oxnard

# City of Oxnard, California

## SCHEDULE I (Continued)

### Net Position by Component

#### Last Ten Fiscal Years

(accrual basis of accounting)

| Fiscal Year            |                        |                        |                        |                        |                                           |
|------------------------|------------------------|------------------------|------------------------|------------------------|-------------------------------------------|
| 2015                   | 2016                   | 2017                   | 2018                   | 2019                   |                                           |
|                        |                        |                        |                        |                        | Governmental activities                   |
| \$1,455,133,818        | \$ 1,422,282,798       | \$ 2,001,415,357       | \$ 1,994,002,850       | \$ -                   | Net investment in capital asset           |
| 112,198,502            | 112,286,017            | 130,642,696            | 134,054,312            | 92,492,258             | Restricted                                |
| (220,258,407)          | (197,252,502.00)       | (185,857,985.00)       | (234,226,319.00)       | (203,632,014.00)       | Unrestricted                              |
| <u>\$1,347,073,913</u> | <u>\$1,337,316,313</u> | <u>\$1,946,200,068</u> | <u>\$1,893,830,843</u> | <u>(\$111,139,756)</u> | Total governmental activities net assets  |
|                        |                        |                        |                        |                        | Business-type activities                  |
| \$225,738,617          | \$ 223,977,717         | \$228,709,541          | \$224,139,834          | -                      | Net investment in capital asset           |
| 15,400,679             | 38,064,498             | 41,732,645             | 48,789,711             | 35,676,847             | Restricted                                |
| 28,909,066             | 3,139,325              | 7,938,770              | 20,863,126             | 43,176,882             | Unrestricted                              |
| <u>\$270,048,362</u>   | <u>\$265,181,540</u>   | <u>\$278,380,956</u>   | <u>\$293,792,671</u>   | <u>\$78,853,729</u>    | Total business-type activities net assets |
|                        |                        |                        |                        |                        | Primary government                        |
| \$1,680,872,435        | \$1,646,260,515        | \$2,230,124,898        | \$2,218,142,684        | \$0                    | Net investment in capital asset           |
| 127,599,181            | 150,350,515            | 172,375,341            | 182,844,023            | 128,169,105            | Restricted                                |
| (191,349,341)          | (194,113,177)          | (177,919,215)          | (213,363,193)          | (160,455,132)          | Unrestricted                              |
| <u>\$1,617,122,275</u> | <u>\$1,602,497,853</u> | <u>\$2,224,581,024</u> | <u>\$2,187,623,514</u> | <u>(\$32,286,027)</u>  | Total primary government net assets       |

## City of Oxnard, California

### SCHEDULE II Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

|                                                | Fiscal Year   |               |               |               |               |
|------------------------------------------------|---------------|---------------|---------------|---------------|---------------|
|                                                | 2010          | 2011          | 2012          | 2013          | 2014          |
| <b>Expenses</b>                                |               |               |               |               |               |
| <b>Governmental activities:</b>                |               |               |               |               |               |
| General government                             | \$18,695,220  | \$20,845,702  | \$18,680,585  | \$18,129,124  | \$17,851,478  |
| Public safety                                  | 92,554,917    | 92,702,882    | 98,603,456    | 103,079,427   | 105,886,922   |
| Transportation                                 | 10,321,184    | 10,521,098    | 11,030,990    | 10,331,822    | 10,151,437    |
| Community development                          | 32,863,176    | 26,225,688    | 33,705,121    | 21,162,624    | 16,445,165    |
| Culture and leisure                            | 19,016,619    | 19,047,037    | 18,858,694    | 19,334,566    | 20,089,724    |
| Libraries                                      | 5,176,704     | 5,230,252     | 5,203,318     | 4,916,628     | 4,901,223     |
| Interest on long-term debt                     | 5,583,856     | 5,503,330     | 3,532,902     | 2,973,016     | 2,792,053     |
| Total governmental activities expenses         | 184,211,676   | 180,075,989   | 189,615,066   | 179,927,207   | 178,118,002   |
| <b>Business-type activities:</b>               |               |               |               |               |               |
| Water                                          | \$36,797,806  | \$34,062,940  | \$37,910,096  | \$44,762,850  | \$44,839,558  |
| Wastewater                                     | 24,205,554    | 23,052,505    | 29,078,392    | 34,396,819    | 34,959,148    |
| Environmental resource                         | 39,296,115    | 41,405,568    | 41,581,865    | 40,601,250    | 39,083,017    |
| Performing arts and convention center          | 1,651,658     | 1,606,129     | 1,587,496     | 1,534,353     | 1,543,601     |
| Oxnard housing authority                       | 25,259,519    | 24,911,450    | 24,398,669    | 25,397,453    | 25,617,591    |
| Municipal golf course                          | 4,507,360     | 6,104,614     | 6,048,938     | 6,150,325     | 6,399,227     |
| Total business-type activities expenses        | 131,718,012   | 131,143,206   | 140,605,456   | 152,843,050   | 152,442,142   |
| Total primary government expenses              | \$315,929,688 | \$311,219,195 | \$330,220,522 | \$332,770,257 | \$330,560,144 |
| <b>Program Revenues</b>                        |               |               |               |               |               |
| <b>Governmental activities:</b>                |               |               |               |               |               |
| Charges for services:                          |               |               |               |               |               |
| General government                             | \$10,203,810  | \$8,422,050   | \$9,471,575   | \$8,408,578   | \$8,808,647   |
| Public safety                                  | 4,202,162     | 4,246,985     | 4,426,984     | 4,460,425     | 4,878,804     |
| Transportation                                 | 5,068,843     | 2,131,535     | 2,145,431     | 3,152,660     | 3,345,515     |
| Community development                          | 6,366,499     | 7,198,058     | 12,576,655    | 4,316,880     | 7,767,004     |
| Culture and leisure                            | 5,237,167     | 5,037,380     | 5,605,866     | 4,667,879     | 4,889,702     |
| Libraries                                      | 428,872       | 399,582       | 378,004       | 427,152       | 444,458       |
| Operating grants and contributions             | 24,380,018    | 27,293,717    | 30,155,325    | 27,406,424    | 32,350,516    |
| Capital grants and contributions               | 17,106,111    | 35,331,568    | 16,598,931    | 8,313,758     | 7,486,869     |
| Total governmental activities program revenues | 72,993,482    | 90,060,875    | 81,358,771    | 61,153,756    | 69,971,515    |

# City of Oxnard, California

## SCHEDULE II (Continued)

Changes in Net Position

Last Ten Fiscal Years

(accrual basis of accounting)

| Fiscal Year   |               |               |               |               |                                                |
|---------------|---------------|---------------|---------------|---------------|------------------------------------------------|
| 2015          | 2016          | 2017          | 2018          | 2019          |                                                |
|               |               |               |               |               | <b>Expenses</b>                                |
|               |               |               |               |               | <b>Governmental activities:</b>                |
| \$12,223,337  | \$8,354,282   | \$30,057,710  | \$56,051,634  | \$ 47,292,219 | General government                             |
| 97,913,468    | 90,250,713    | 95,103,088    | 114,056,089   | 110,217,029   | Public safety                                  |
| 23,333,586    | 29,435,256    | 8,753,004     | 13,352,627    | 11,366,628    | Transportation                                 |
| 13,137,896    | 12,634,325    | 12,476,593    | 17,439,549    | 21,205,257    | Community development                          |
| 28,136,349    | 28,226,543    | 26,192,756    | 30,577,155    | 33,792,321    | Culture and leisure                            |
| 4,498,950     | 3,930,974     | 4,065,853     | 3,462,308     | 3,251,464     | Libraries                                      |
| 4,517,686     | 4,920,717     | 4,755,955     | 9,745,886     | 4,451,689     | Interest on long-term debt                     |
| 183,761,272   | 177,752,810   | 181,404,959   | 244,685,248   | 231,576,607   | Total governmental activities expenses         |
|               |               |               |               |               | <b>Business-type activities:</b>               |
| \$55,799,990  | \$56,786,402  | \$57,904,193  | \$57,617,733  | \$55,883,239  | Water                                          |
| 37,993,468    | 34,807,726    | 32,926,365    | 33,512,156    | 31,783,839    | Wastewater                                     |
| 37,802,942    | 37,644,732    | 42,534,157    | 45,633,543    | 46,314,446    | Environmental resource                         |
|               |               |               |               |               | Performing arts and convention center          |
| 23,584,181    | 23,441,364    | 26,060,498    | 27,888,924    | 27,634,063    | Oxnard housing authority                       |
|               |               |               |               |               | Municipal golf course                          |
| 155,180,581   | 152,680,224   | 159,425,213   | \$164,652,356 | \$161,615,587 | Total business-type activities expenses        |
| \$338,941,853 | \$330,433,034 | \$340,830,172 | \$409,337,604 | \$393,192,194 | Total primary government expenses              |
|               |               |               |               |               | <b>Program Revenues</b>                        |
|               |               |               |               |               | <b>Governmental activities:</b>                |
|               |               |               |               |               | Charges for services:                          |
| \$5,165,703   | \$20,541,355  | \$20,460,685  | \$13,020,442  | \$ 18,177,999 | General government                             |
| 4,904,728     | 8,015,887     | 6,528,319     | 7,913,075     | 8,637,284     | Public safety                                  |
| 2,630,954     | 5,930,798     | 3,072,659     | 1,883,525     | 2,008,345     | Transportation                                 |
| 16,542,075    | 10,212,020    | 13,353,523    | 7,583,696     | 12,898,111    | Community development                          |
| 7,932,322     | 3,845,441     | 10,530,587    | 12,279,491    | 13,649,286    | Culture and leisure                            |
| 521,672       | 451,633       | 372,517       | 168,784       | 304,522       | Libraries                                      |
| 29,420,545    | 9,526,620     | 16,948,122    | 16,938,767    | 14,689,127    | Operating grants and contributions             |
| 12,300,850    | 9,925,337     | 3,276,277     | 3,501,368     | 9,838,626     | Capital grants and contributions               |
| 79,418,849    | 68,449,091    | 74,542,689    | \$63,289,148  | \$80,203,300  | Total governmental activities program revenues |

# City of Oxnard, California

## SCHEDULE II (Continued)

Changes in Net Position  
Last Ten Fiscal Years  
(accrual basis of accounting)

|                                                         | Fiscal Year     |                |                |                 |                 |
|---------------------------------------------------------|-----------------|----------------|----------------|-----------------|-----------------|
|                                                         | 2010            | 2011           | 2012           | 2013            | 2014            |
| <b>Business-type activities:</b>                        |                 |                |                |                 |                 |
| Charges for services:                                   |                 |                |                |                 |                 |
| Water                                                   | \$38,439,653    | \$43,170,566   | \$46,769,748   | \$51,056,102    | \$52,742,289    |
| Wastewater                                              | 22,566,372      | 25,157,094     | 31,528,171     | 30,998,260      | 31,335,380      |
| Environmental resource                                  | 40,468,627      | 45,047,154     | 44,217,775     | 42,535,271      | 44,392,421      |
| Performing arts and convention center                   | 513,857         | 439,653        | 545,270        | 483,778         | 666,820         |
| Oxnard housing authority                                | 4,686,681       | 4,786,715      | 5,157,388      | 5,173,132       | 26,158,985      |
| Municipal golf course                                   | 4,278,241       | 3,905,224      | 4,063,299      | 4,157,668       | 4,471,706       |
| Operating grants and contributions                      | 20,781,204      | 20,524,235     | 18,727,259     | 18,595,158      | 53,734          |
| Capital grants and contributions                        | 192,400         | 2,308,206      | 1,002,582      | 966,935         | 671,012         |
| Total business-like activities program revenues         | 131,927,035     | 145,338,847    | 152,011,492    | 153,966,304     | 160,492,347     |
| Total primary government program revenues               | \$204,920,517   | \$235,399,722  | \$233,370,263  | \$215,120,060   | \$230,463,862   |
| Net (expense) revenue                                   |                 |                |                |                 |                 |
| Governmental activities                                 | (111,218,194)   | (90,015,114)   | (108,256,295)  | (118,773,451)   | (108,146,487)   |
| Business-like activities                                | 209,023         | 14,195,641     | 11,406,036     | 1,123,254       | 8,050,205       |
| Total primary government net expense                    | (\$111,009,171) | (\$75,819,473) | (\$96,850,259) | (\$117,650,197) | (\$100,096,282) |
| <b>General Revenues and Other Changes in Net Assets</b> |                 |                |                |                 |                 |
| <b>Governmental activities:</b>                         |                 |                |                |                 |                 |
| Taxes                                                   |                 |                |                |                 |                 |
| Property taxes                                          | \$72,817,719    | \$71,118,203   | \$63,176,888   | \$55,148,254    | \$54,783,756    |
| Sales taxes                                             | 28,103,051      | 33,396,737     | 37,453,124     | 35,156,013      | 38,330,268      |
| Transient occupancy taxes                               | 3,061,163       | 3,301,864      | 3,402,793      | 3,826,954       | 4,239,111       |
| Franchise taxes                                         | 3,439,645       | 3,495,532      | 3,435,823      | 3,842,351       | 3,775,233       |
| Deed transfer taxes                                     | 509,370         | 528,563        | 412,471        | 628,780         | 519,093         |
| Business license taxes                                  | 4,692,615       | 4,412,881      | 6,125,278      | 4,562,692       | 5,125,801       |
| Penalties on delinquent taxes                           | 136,565         | 105,158        | 126,609        | 121,064         | 157,998         |
| Investment earnings                                     | 2,769,250       | 1,934,083      | 1,354,128      | (21,216)        | 1,165,783       |
| Sale of capital assets                                  | 694,185         | 141,123        | 57,768         | 119,184         | 114,348         |
|                                                         | -               | -              | -              | -               | -               |
| Transfers                                               | (885,679)       | (2,564,795)    | (2,184,229)    | (2,166,145)     | (2,207,463)     |
| Extraordinary loss                                      | -               | -              | (65,066,037)   | -               | -               |
| Contributions from/(to) other government                | -               | -              | (14,627)       | -               | -               |
| Total governmental activities                           | 115,337,884     | 115,869,349    | 48,279,989     | 101,217,931     | 106,003,928     |
| <b>Business-type activities:</b>                        |                 |                |                |                 |                 |
| Investment earnings                                     | 1,911,510       | 3,361,632      | 3,168,662      | 2,445,183       | 2,997,078       |
| Sale of capital assets                                  | -               | -              | -              | -               | -               |
| Contributions from/(to) other government                |                 |                |                |                 |                 |
| Transfers                                               | 885,679         | 2,564,795      | 2,184,229      | 2,166,145       | 2,207,463       |
| Total business-type activities                          | 2,797,189       | 5,926,427      | 5,352,891      | 4,611,328       | 5,204,541       |
| Total primary program                                   | \$118,135,073   | \$121,795,776  | \$53,632,880   | \$105,829,259   | \$111,208,469   |
| <b>Change in Net Assets</b>                             |                 |                |                |                 |                 |
| Governmental activities                                 | 4,119,690       | 25,854,235     | (59,976,306)   | (17,555,520)    | (2,142,559)     |
| Business-type activities                                | 3,006,212       | 20,122,068     | 16,758,927     | 5,734,582       | 13,254,746      |
| Total primary government                                | \$7,125,902     | \$45,976,303   | (\$43,217,379) | (\$11,820,938)  | \$11,112,187    |

Source: Finance Department, City of Oxnard

# City of Oxnard, California

## SCHEDULE II (Continued) Changes in Net Position Last Ten Fiscal Years (accrual basis of accounting)

| Fiscal Year     |                 |                 |                 |                 |                                                         |
|-----------------|-----------------|-----------------|-----------------|-----------------|---------------------------------------------------------|
| 2015            | 2016            | 2017            | 2018            | 2019            |                                                         |
|                 |                 |                 |                 |                 | <b>Business-type activities:</b>                        |
|                 |                 |                 |                 |                 | Charges for services:                                   |
| \$48,048,380    | \$47,502,553    | \$50,364,868    | \$62,447,893    | \$59,825,449    | Water                                                   |
| 32,074,140      | 30,622,683      | 39,565,773      | 41,076,417      | 45,098,831      | Wastewater                                              |
| 43,394,227      | 41,498,072      | 48,039,047      | 48,910,217      | 47,534,591      | Environmental resource                                  |
|                 | 6,569,503       | 5,267,343       | 5,968,193       | 5,976,701       | Performing arts and convention center                   |
| 5,168,698       |                 |                 |                 |                 | Oxnard housing authority                                |
| 17,853,909      | 19,655,951      | 21,177,738      | 21,635,711      | 21,866,012      | Municipal golf course                                   |
| 919,149         | 946,347         | 963,291         | 1,349,188       | -               | Operating grants and contributions                      |
| 147,458,503     | 146,795,109     | 165,378,060     | 181,387,619     | 180,301,584     | Capital grants and contributions                        |
| \$226,877,352   | \$215,244,200   | \$239,920,749   | \$244,676,767   | \$260,504,884   | Total business-like activities program revenues         |
|                 |                 |                 |                 |                 | Total primary government program revenues               |
|                 |                 |                 |                 |                 | Net (expense) revenue                                   |
| (104,342,423)   | (109,503,819)   | (106,862,270)   | (181,396,100)   | (151,373,307)   | Governmental activities                                 |
| (7,722,078)     | (5,885,115)     | 5,952,847       | 16,735,263      | 18,685,997      | Business-like activities                                |
| (\$112,064,501) | (\$115,388,934) | (\$100,909,423) | (\$164,660,837) | (\$132,687,310) | Total primary government net expense                    |
|                 |                 |                 |                 |                 | <b>General Revenues and Other Changes in Net Assets</b> |
|                 |                 |                 |                 |                 | <b>Governmental activities:</b>                         |
|                 |                 |                 |                 |                 | Taxes                                                   |
| \$58,633,590    | \$61,571,660    | \$60,802,119    | \$67,165,834    | \$70,227,546    | Property taxes                                          |
| 40,624,737      | 43,163,411      | 44,092,707      | 43,418,876      | 48,518,650      | Sales taxes                                             |
| 4,649,292       | 5,044,231       | 5,174,427       | 5,749,572       | 5,557,470       | Transient occupancy taxes                               |
| 4,093,435       | 3,854,116       | 3,703,971       | 3,925,374       | 3,887,252       | Franchise taxes                                         |
| 758,502         | 690,805         | 729,609         | 818,322         | 692,685         | Deed transfer taxes                                     |
| 5,104,859       | 5,422,499       | 5,348,086       | 5,570,488       | 6,167,475       | Business license taxes                                  |
| 141,127         | 225,990         | 228,899         | 313,847         | 361,488         | Penalties on delinquent taxes                           |
| 807,618         | 752,064         | 1,989,004       | 1,404,527       | 5,771,878       | Investment earnings                                     |
| -               | -               | -               | -               | (69,964)        | Sale of capital assets                                  |
| -               | -               | -               | 10,657,104      | -               | Special Items                                           |
| 6,439,487       | 62,396          | 442,852         | 200,818         | 243,045         | Transfers                                               |
| -               | -               | -               | -               | -               | Extraordinary loss                                      |
| -               | -               | -               | (1,940,127)     | 789,392         | Contributions from/(to) other government                |
| 121,252,647     | 120,787,172     | 122,511,674     | 137,284,635     | 142,146,917     | Total governmental activities                           |
|                 |                 |                 |                 |                 | <b>Business-type activities:</b>                        |
| 2,735,395       | 2,482,980       | 2,440,982       | 1,839,114       | 7,612,740       | Investment earnings                                     |
| -               | -               | -               | -               | (417,291)       | Sale of capital assets                                  |
|                 |                 |                 | 1,940,127       | (221,058)       | Contributions from/(to) other government                |
| (6,439,487)     | (62,396)        | (442,852)       | (200,818)       | (243,045)       | Transfers                                               |
| (3,704,092)     | 2,420,584       | 1,998,130       | 3,578,423       | 6,731,346       | Total business-type activities                          |
| \$117,548,555   | \$123,207,756   | \$124,509,804   | \$140,863,058   | \$148,878,263   | Total primary program                                   |
|                 |                 |                 |                 |                 | <b>Change in Net Assets</b>                             |
| 16,910,224      | 11,283,353      | 28,544,712      | (44,111,465)    | (9,226,390)     | Governmental activities                                 |
| (11,426,170)    | (3,464,531)     | 8,891,341       | 20,313,686      | 25,417,343      | Business-type activities                                |
| \$5,484,054     | \$7,818,822     | \$37,436,053    | (\$23,797,779)  | \$16,190,953    | Total primary government                                |

## City of Oxnard, California

### SCHEDULE III Fund Balances of Governmental Funds Last Ten Fiscal Years (accrual basis of accounting)

|                                    | Fiscal Year          |                       |                      |                      |                      |
|------------------------------------|----------------------|-----------------------|----------------------|----------------------|----------------------|
|                                    | 2010                 | 2011                  | 2012                 | 2013                 | 2014                 |
| General Fund                       |                      |                       |                      |                      |                      |
| Reserved                           | \$ -                 | \$ -                  | \$ -                 | \$ -                 | \$ -                 |
| Unreserved                         | 29,726,794           | -                     | -                    | 4,714,203            | 4,620,492            |
| Nonspendable                       | -                    | -                     | -                    | 1,482,872            | -                    |
| Restricted                         | -                    | -                     | -                    | -                    | -                    |
| Committed                          | -                    | -                     | -                    | -                    | -                    |
| Assigned                           | -                    | 17,472,751            | 18,093,783           | 14,658,123           | 18,409,417           |
| Unassigned                         | -                    | 15,648,084            | 15,666,268           | 11,359,847           | 13,916,093           |
| Total general fund                 | <u>\$29,726,794</u>  | <u>\$ 33,120,835</u>  | <u>\$ 33,760,051</u> | <u>\$ 32,215,045</u> | <u>\$ 36,946,002</u> |
| All other governmental funds       |                      |                       |                      |                      |                      |
| Reserved                           | \$ 13,811,524        | \$ -                  | \$ -                 | \$ -                 | \$ -                 |
| Unreserved, reported in:           |                      |                       |                      |                      |                      |
| Special revenue funds              | 61,896,005           | -                     | -                    | -                    | -                    |
| Capital projects funds             | 59,395,831           | -                     | -                    | -                    | -                    |
| Nonspendable                       | -                    | 13,230,067            | -                    | 3,305,113            | -                    |
| Restricted                         | -                    | 34,500,580            | 18,707,789           | 27,237,519           | 49,083,954           |
| Assigned                           | -                    | 80,823,243            | 51,415,603           | 4,456,543            | 5,498,036            |
| Unassigned                         | -                    | (2,764,967)           | (6,386,154)          | 14,859,161           | (2,062,158)          |
| Total all other governmental funds | <u>\$135,103,360</u> | <u>\$ 125,788,923</u> | <u>\$ 63,737,238</u> | <u>\$ 49,858,336</u> | <u>\$ 52,519,832</u> |

Note: Effective fiscal year 2011, City implemented GASB54, new classification of fund balances.

Source: Finance Department, City of Oxnard

# City of Oxnard, California

## SCHEDULE III (Continued) Fund Balances of Governmental Funds Last Ten Fiscal Years (accrual basis of accounting)

| Fiscal Year          |                      |                      |                      |                      |                                    |
|----------------------|----------------------|----------------------|----------------------|----------------------|------------------------------------|
| 2015                 | 2016                 | 2017                 | 2018                 | 2019                 |                                    |
|                      |                      |                      |                      |                      | General Fund                       |
| \$ -                 | \$ -                 | \$ -                 | \$ -                 | \$ -                 | Reserved                           |
| -                    | -                    | -                    | -                    | -                    | Unreserved                         |
| -                    | -                    | -                    | -                    | -                    | Nonspendable                       |
| -                    | 550,000              | 835,296              | 10,558,537           | 10,527,983           | Restricted                         |
| -                    | -                    | -                    | 12,662,261           | 22,560,234           | Committed                          |
| 11,315,859           | 15,879,092           | 23,283,091           | -                    | -                    | Assigned                           |
| 13,459,906           | 17,858,980           | 22,150,403           | 17,241,635           | 8,863,430            | Unassigned                         |
| <u>\$ 24,775,765</u> | <u>\$ 34,288,072</u> | <u>\$ 46,268,790</u> | <u>\$ 40,462,433</u> | <u>\$ 41,951,647</u> | Total general fund                 |
|                      |                      |                      |                      |                      | All other governmental funds       |
| \$ -                 | \$ -                 | \$ -                 | \$ -                 | \$ -                 | Reserved                           |
| -                    | -                    | -                    | -                    | -                    | Unreserved, reported in:           |
| -                    | -                    | -                    | -                    | -                    | Special revenue funds              |
| -                    | -                    | -                    | -                    | -                    | Capital projects funds             |
| -                    | 104,736              | -                    | -                    | -                    | Nonspendable                       |
| 74,810,464           | 69,258,707           | 80,403,821           | 73,585,992           | 81,964,275           | Restricted                         |
| 9,639,955            | 10,007,525           | 12,774,735           | 17,563,011           | 13,794,611           | Assigned                           |
| (1,493,635)          | (290,834)            | (762,744)            | -                    | 0                    | Unassigned                         |
| <u>\$ 82,956,784</u> | <u>\$ 79,080,134</u> | <u>\$ 92,415,812</u> | <u>\$ 91,149,003</u> | <u>\$ 95,758,886</u> | Total all other governmental funds |

# City of Oxnard, California

## SCHEDULE IV Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (accrual basis of accounting)

|                                                         | Fiscal Year   |               |                |                |               |
|---------------------------------------------------------|---------------|---------------|----------------|----------------|---------------|
|                                                         | 2010          | 2011          | 2012           | 2013           | 2014          |
| <b>Revenues</b>                                         |               |               |                |                |               |
| Taxes                                                   | \$112,760,128 | \$116,358,938 | \$114,132,986  | \$103,286,108  | \$106,888,431 |
| Licenses and permits                                    | 2,267,581     | 2,002,416     | 3,662,851      | 2,702,302      | 3,628,916     |
| Intergovernmental                                       | 42,232,125    | 58,971,454    | 39,321,626     | 38,740,617     | 40,960,669    |
| Growth and development fees                             | 1,502,781     | 2,663,779     | 5,979,605      | 1,828,294      | 3,512,534     |
| Charges for services                                    | 11,007,992    | 10,668,661    | 9,967,288      | 9,175,312      | 9,617,645     |
| Fines and forfeitures                                   | 1,213,655     | 1,233,733     | 1,311,689      | 977,098        | 699,521       |
| Interest                                                | 2,769,250     | 1,934,083     | 1,105,534      | (21,216)       | 1,165,783     |
| Special assessments                                     | 9,168,150     | 9,013,480     | 8,084,122      | 7,971,903      | 8,022,913     |
| Contributions from property owners                      | -             | -             | -              | -              | -             |
| Rental income                                           | -             | -             | 148,993        | -              | -             |
| Investment income                                       | -             | -             | 248,594        | -              | -             |
| Miscellaneous                                           | 8,268,073     | 3,673,052     | 8,304,617      | 4,359,097      | 6,803,374     |
| Total revenues                                          | 191,189,735   | 206,519,596   | 192,267,905    | 169,019,515    | 181,299,786   |
| <b>Expenditures</b>                                     |               |               |                |                |               |
| General government                                      | 11,145,722    | 11,041,050    | 10,355,408     | 10,438,952     | 9,926,024     |
| Public safety                                           | 84,818,990    | 84,439,008    | 86,218,656     | 91,190,673     | 93,875,139    |
| Transportation                                          | 10,137,568    | 10,338,211    | 10,347,787     | 9,659,263      | 9,495,806     |
| Community development                                   | 32,073,825    | 24,803,125    | 22,357,237     | 20,333,591     | 15,495,566    |
| Culture and leisure                                     | 17,751,755    | 17,789,287    | 17,175,797     | 17,779,933     | 18,504,287    |
| Library services                                        | 4,632,177     | 4,682,033     | 4,553,275      | 4,334,991      | 4,241,345     |
| Capital outlay                                          | 34,739,151    | 54,785,588    | 46,868,230     | 33,897,212     | 13,983,543    |
| Debt Service:                                           |               |               |                |                |               |
| Principal                                               | 3,743,020     | 3,926,631     | 4,362,740      | 3,451,261      | 3,764,935     |
| Interest                                                | 5,230,494     | 5,151,761     | 4,061,894      | 2,941,600      | 2,776,612     |
| Total expenditures                                      | 204,272,702   | 216,956,694   | 206,301,024    | 194,027,476    | 172,063,257   |
| Excess of revenues over (under) expenditures            | (13,082,967)  | (10,437,098)  | (14,033,119)   | (25,007,961)   | 9,236,529     |
| <b>Other Financing Sources (Uses)</b>                   |               |               |                |                |               |
| Proceeds from loans payable                             | -             | -             | -              | -              | -             |
| Proceeds from financing sources                         | -             | -             | -              | -              | -             |
| Payment to escrow agent                                 | -             | -             | -              | (6,197,285)    | -             |
| Proceeds from sale of property                          | -             | -             | -              | -              | -             |
| Proceeds from sale of bonds                             | 1,395,646     | 1,295,771     | 3,680,714      | 6,802,986      | 363,387       |
| Cost of issuance                                        | -             | -             | -              | -              | -             |
| Bond discount                                           | -             | -             | -              | 48,238         | -             |
| Transfers in                                            | 10,550,390    | 11,718,345    | 6,108,518      | 5,869,128      | 5,570,120     |
| Transfers out                                           | (5,310,294)   | (8,497,414)   | (8,292,747)    | (8,035,273)    | (7,777,583)   |
| Total other financing sources (uses)                    | 6,635,742     | 4,516,702     | 1,496,485      | (1,512,206)    | (1,844,076)   |
| <b>Special items:</b>                                   |               |               |                |                |               |
| Bond proceeds from Successor Agency                     |               |               |                |                |               |
| Contributions from other funds                          | -             | -             | 76,891,362     | -              | -             |
| Contributions to other funds                            | -             | -             | (76,891,362)   | -              | -             |
| Capital contributions                                   | -             | -             | (14,627)       | -              | -             |
| Extraordinary loss                                      | -             | -             | (48,861,208)   | -              | -             |
| Total special items                                     | -             | -             | (48,875,835)   | -              | -             |
| Net change in fund balances                             | (\$6,447,225) | (\$5,920,396) | (\$61,412,469) | (\$26,520,167) | \$7,392,453   |
| Debt service as a percentage of noncapital expenditures | 5.29%         | 5.60%         | 5.28%          | 3.99%          | 4.14%         |

Source: Finance Department, City of Oxnard

# City of Oxnard, California

## SCHEDULE IV (Continued) Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (accrual basis of accounting)

| Fiscal Year   |               |               |               |                |                                                         |
|---------------|---------------|---------------|---------------|----------------|---------------------------------------------------------|
| 2015          | 2016          | 2017          | 2018          | 2019           |                                                         |
|               |               |               |               |                | <b>Revenues</b>                                         |
| \$113,864,415 | \$119,746,722 | \$119,850,919 | \$126,648,408 | \$ 135,051,078 | Taxes                                                   |
| 3,092,838     | 3,402,217     | 4,222,838     | 3,306,324     | 4,057,972      | Licenses and permits                                    |
| 41,721,395    | 21,455,873    | 20,224,399    | 20,440,135    | 24,527,753     | Intergovernmental                                       |
| 3,442,898     | 4,452,750     | 7,100,771     | 2,342,768     | 6,310,510      | Growth and development fees                             |
| 11,144,204    | 25,471,392    | 23,969,821    | 20,570,129    | 21,302,912     | Charges for services                                    |
| 765,857       | 1,413,718     | 2,537,822     | 2,438,772     | 2,693,405      | Fines and forfeitures                                   |
| 657,609       | 657,140       | 1,949,489     | 1,271,263     | 5,293,976      | Interest                                                |
| 7,993,871     | 9,613,886     | 8,367,032     | 9,018,025     | 9,142,871      | Special assessments                                     |
| -             | -             | -             | -             | -              | Contributions from property owners                      |
| -             | -             | -             | -             | -              | Rental income                                           |
| -             | -             | -             | -             | -              | Investment income                                       |
| 11,233,279    | 4,987,667     | 8,588,557     | 6,339,266     | 10,982,388     | Miscellaneous                                           |
| 193,916,366   | 191,201,365   | 196,811,648   | 192,375,090   | 219,362,865    | Total revenues                                          |
|               |               |               |               |                | <b>Expenditures</b>                                     |
| 13,384,549    | 11,368,350    | 13,360,687    | 17,769,349    | 17,566,664     | General government                                      |
| 95,777,400    | 93,676,090    | 94,676,659    | 102,770,375   | 103,505,038    | Public safety                                           |
| 9,228,976     | 7,325,513     | 8,314,157     | 12,346,380    | 10,808,214     | Transportation                                          |
| 12,680,862    | 12,268,857    | 16,462,067    | 15,832,210    | 19,402,262     | Community development                                   |
| 24,346,307    | 23,002,548    | 24,048,819    | 27,192,908    | 29,499,139     | Culture and leisure                                     |
| 4,498,950     | 3,935,250     | 3,485,181     | 3,311,739     | 3,196,990      | Library services                                        |
| 13,835,114    | 20,898,762    | 8,737,398     | 16,767,682    | 16,277,911     | Capital outlay                                          |
|               |               |               |               |                | Debt Service:                                           |
| 6,884,661     | 6,641,368     | 5,573,572     | 33,063,145    | 6,121,274      | Principal                                               |
| 4,225,920     | 4,530,126     | 4,932,901     | 9,276,932     | 4,957,649      | Interest                                                |
| 184,862,739   | 183,646,864   | 179,591,441   | 238,330,720   | 211,335,141    | Total expenditures                                      |
| 9,053,627     | 7,554,501     | 17,220,207    | (45,955,630)  | 8,027,724      | Excess of revenues over (under) expenditures            |
|               |               |               |               |                | <b>Other Financing Sources (Uses)</b>                   |
| -             | -             | -             | -             | -              | Proceeds from loans payable                             |
| -             | -             | -             | -             | -              | Proceeds from financing sources                         |
| -             | -             | -             | -             | -              | Payment to escrow agent                                 |
| -             | -             | -             | -             | -              | Proceeds from sale of property                          |
| 23,765,460    | -             | -             | 37,608,582    | -              | Proceeds from sale of bonds                             |
| (3,764,693)   | -             | -             | -             | -              | Cost of issuance                                        |
| -             | -             | -             | -             | -              | Bond discount/premium                                   |
| 14,594,844    | 10,964,565    | 9,632,647     | 13,140,181    | 12,370,626     | Transfers in                                            |
| (19,495,238)  | (11,125,968)  | (9,957,565)   | (13,639,820)  | (12,096,584)   | Transfers out                                           |
| 15,100,373    | (161,403)     | (324,918)     | 37,108,943    | 274,042        | Total other financing sources (uses)                    |
|               |               |               |               |                | <b>Special items:</b>                                   |
|               |               |               |               |                | - Bond proceeds from Successor Agency                   |
|               |               |               |               |                | - Contributions from other funds                        |
|               |               |               |               |                | - Contributions to other funds                          |
|               |               |               |               |                | - Capital contributions                                 |
|               |               |               |               |                | - Extraordinary loss                                    |
|               |               |               |               |                | Total special items                                     |
| \$24,154,000  | \$7,393,098   | \$16,895,289  | \$1,049,611   | \$8,301,766    | Net change in fund balances                             |
| 6.47%         | 6.44%         | 6.10%         | 18.20%        | 5.52%          | Debt service as a percentage of noncapital expenditures |

## City of Oxnard, California

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**SCHEDULE V**  
 Governmental Activities Tax Revenues by Source  
 Last Ten Fiscal Years  
*(modified accrual basis of accounting)*

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| <b>Fiscal<br/>Year</b> | <b>Property<br/>Tax</b> | <b>Sales<br/>Tax</b> | <b>Business<br/>License</b> | <b>Transient<br/>Occupancy Tax</b> | <b>Franchise<br/>Tax</b> | <b>Deed<br/>Transfer Tax</b> | <b>Penalties<br/>and Interest</b> | <b>Total</b> |
|------------------------|-------------------------|----------------------|-----------------------------|------------------------------------|--------------------------|------------------------------|-----------------------------------|--------------|
| 2010                   | 72,817,719              | 28,103,051           | 4,692,615                   | 3,061,163                          | 3,439,645                | 509,370                      | 136,565                           | 112,760,128  |
| 2011                   | 71,118,203              | 33,396,737           | 4,412,881                   | 3,301,864                          | 3,495,532                | 528,563                      | 105,158                           | 116,358,938  |
| 2012                   | 63,176,888              | 37,453,124           | 6,125,278                   | 3,402,793                          | 3,435,823                | 412,471                      | 126,609                           | 114,132,986  |
| 2013                   | 55,148,254              | 35,156,013           | 4,562,692                   | 3,826,954                          | 3,842,351                | 628,780                      | 121,064                           | 103,286,108  |
| 2014                   | 54,783,756              | 38,287,439           | 5,125,801                   | 4,239,111                          | 3,775,233                | 519,093                      | 157,998                           | 106,888,431  |
| 2015                   | 58,633,590              | 40,624,737           | 5,104,859                   | 4,649,292                          | 4,093,435                | 758,502                      | 142,127                           | 114,006,542  |
| 2016                   | 61,571,660              | 43,163,411           | 5,422,499                   | 5,044,231                          | 3,854,116                | 690,805                      | 225,990                           | 119,972,712  |
| 2017                   | 60,802,119              | 44,092,707           | 5,348,086                   | 5,174,427                          | 3,703,971                | 729,609                      | 228,899                           | 120,079,818  |
| 2018                   | 67,165,834              | 43,418,876           | 5,570,488                   | 5,749,572                          | 3,925,374                | 818,322                      | 313,847                           | 126,962,313  |
| 2019                   | 70,227,546              | 48,518,650           | 6,167,475                   | 5,557,470                          | 3,887,252                | 692,685                      | 361,488                           | 135,412,566  |

Source: Finance Department, City of Oxnard

## City of Oxnard, California

### SCHEDULE VI Assessed Value and Estimated Value of Taxable Property Last Ten Fiscal Years

| <b>Fiscal Year</b> | <b>Land</b>   | <b>Improvements</b> | <b>Personal Property</b> | <b>Less: Tax Exempt Real Property</b> | <b>Total Taxable Assessed Value</b> | <b>Total Direct Tax Rate</b> | <b>Estimated Actual Taxable Value</b> | <b>Assessed Value as a Percentage of Actual Value</b> |
|--------------------|---------------|---------------------|--------------------------|---------------------------------------|-------------------------------------|------------------------------|---------------------------------------|-------------------------------------------------------|
| 2010               | 6,699,090,916 | 8,441,834,476       | 648,608,797              | 654,220,264                           | 15,135,313,925                      | 1.20384%                     | 15,135,313,925                        | 100.00%                                               |
| 2011               | 6,524,818,244 | 8,540,793,743       | 618,870,116              | 654,216,502                           | 15,030,265,601                      | 1.22054%                     | 15,030,265,601                        | 100.00%                                               |
| 2012               | 6,423,814,010 | 8,584,579,684       | 596,771,651              | 673,465,559                           | 14,931,699,786                      | 1.20544%                     | 14,931,699,786                        | 100.00%                                               |
| 2013               | 6,304,938,777 | 8,677,033,769       | 617,612,672              | 422,079,822                           | 15,177,505,396                      | 1.20424%                     | 15,177,505,396                        | 100.00%                                               |
| 2014               | 6,551,413,092 | 9,120,556,468       | 638,670,637              | 694,237,291                           | 15,616,402,906                      | 1.23154%                     | 15,616,402,906                        | 100.00%                                               |
| 2015               | 7,084,272,773 | 9,694,262,028       | 631,218,103              | 708,835,243                           | 16,700,917,661                      | 1.22204%                     | 16,700,917,661                        | 100.00%                                               |
| 2016               | 7,653,508,229 | 10,068,135,286      | 652,518,246              | 753,110,464                           | 17,621,051,297                      | 1.24681%                     | 17,621,051,297                        | 100.00%                                               |
| 2017               | 8,130,791,365 | 10,403,624,296      | 664,679,543              | 784,759,788                           | 18,414,335,416                      | 1.22456%                     | 18,414,335,416                        | 100.00%                                               |
| 2018               | 8,649,933,708 | 10,789,755,377      | 656,241,587              | 840,285,136                           | 19,255,645,536                      | 1.22618%                     | 19,255,645,536                        | 100.00%                                               |
| 2019               | 9,158,364,520 | 11,207,158,483      | 695,095,800              | 896,108,612                           | 20,164,510,191                      | 1.24107%                     | 20,164,510,191                        | 100.00%                                               |

NOTE: The County does not provide the breakdown of residential and commercial assessed values to the cities. The City also no longer has the information available for the residential and commercial assessed values. The personal property amounts include assessed values for boats and aircraft.

Source: County of Ventura, Office of the Auditor-Controller  
Finance Department, City of Oxnard; HDL Coren & Cone

## City of Oxnard, California

### SCHEDULE VII Direct and Overlapping Property Tax Rates Last Ten Fiscal Years

| Fiscal Year | City Direct Rates |                 |                  | Overlapping Rates    |                     |                   | Total Direct & Overlapping Rates |
|-------------|-------------------|-----------------|------------------|----------------------|---------------------|-------------------|----------------------------------|
|             | Basic (1)         | Debt Service(2) | Total Direct (3) | School Districts (4) | Water Districts (5) | Total Overlapping |                                  |
| 2009        | 1.00000%          | 0.19334%        | 1.19334%         | 0.11160%             | 0.01720%            | 0.12880%          | 1.32214%                         |
| 2010        | 1.00000%          | 0.20384%        | 1.20384%         | 0.11470%             | 0.01720%            | 0.13190%          | 1.33574%                         |
| 2011        | 1.00000%          | 0.22054%        | 1.22054%         | 0.11990%             | 1.48000%            | 1.59990%          | 2.82044%                         |
| 2012        | 1.00000%          | 0.20544%        | 1.20544%         | 0.12200%             | 0.01480%            | 0.13680%          | 1.34224%                         |
| 2013        | 1.00000%          | 0.20424%        | 1.20424%         | 0.11980%             | 0.00350%            | 0.12330%          | 1.32754%                         |
| 2014        | 1.00000%          | 0.23154%        | 1.23154%         | 0.14140%             | 0.00350%            | 0.14490%          | 1.37644%                         |
| 2015        | 1.00000%          | 0.22204%        | 1.22204%         | 0.12060%             | 0.00350%            | 0.12410%          | 1.34614%                         |
| 2016        | 1.00000%          | 0.24681% *      | 1.24681%         | 0.12640%             | 0.00350%            | 0.12990%          | 1.37671%                         |
| 2017        | 1.00000%          | 0.22456%        | 1.22456%         | 0.13840%             | 0.00350%            | 0.14190%          | 1.36646%                         |
| 2018        | 1.00000%          | 0.22618%        | 1.22618%         | 0.29110%             | 0.00350%            | 0.29460%          | 1.52078%                         |
| 2019        | 1.00000%          | 0.24107%        | 1.24107%         | 0.33120%             | 0.35000%            | 0.68120%          | 1.92227%                         |

NOTE: (1) The passage of Proposition 13 on June 6, 1978 established a maximum countywide levy of 1% of market value or \$1.00 per \$100 of assessed value.  
 (2) Total Direct Rate is the weighted average of all individual direct rates applied by the Entity preparing the statistical section and excludes revenues derived from aircraft. Beginning in 2013/14 the Total Direct Rate no longer includes revenue generated from the former redevelopment tax rates. Challenges to recognized enforceable obligations are assumed to have been resolved during 2012/13. For report purposes, residual revenue is assumed to have been distributed to the City in the same proportion as General Fund Revenue.  
 (3) Total Direct rate as presented is the Basic Levy plus Direct Debt Service  
 (4) The school district rates are for applicable school districts  
 (5) Overlapping rate for Metropolitan Water District and Calleguas Muni Water Annex#16. Reflects actual overlapping rate. Not all overlapping rates apply to all city property owners.

\* Correction of debt service amount FY2016

Source: County of Ventura, Office of the Auditor-Controller  
 HdL, Coren & Cone

## City of Oxnard, California

### SCHEDULE VIII Principal Property Taxpayers Current Year and Nine Years Ago

| Taxpayer                           | 2019                   |      |                                            | 2010                   |      |                                            |
|------------------------------------|------------------------|------|--------------------------------------------|------------------------|------|--------------------------------------------|
|                                    | Taxable Assessed Value | Rank | Percentage of Total Taxable Assessed Value | Taxable Assessed Value | Rank | Percentage of Total Taxable Assessed Value |
| Procter & Gamble Paper Products    | 337,235,436            | 1    | 1.660%                                     | 275,366,866            | 1    | 1.802%                                     |
| Essex Arbors LP                    | 218,402,397            | 2    | 1.075%                                     |                        |      |                                            |
| Vintage California Production, LLC | 173,116,062            | 3    | 0.852%                                     |                        |      |                                            |
| SOCM I LLC                         | 118,081,445            | 4    | 0.581%                                     |                        |      |                                            |
| Serenade Apts Properties Owner LLC | 111,008,121            | 5    | 0.546%                                     |                        |      |                                            |
| HAAS Automation Inc                | 97,765,500             | 6    | 0.481%                                     |                        |      |                                            |
| Gand 1 IX Esplanade Property LP    | 84,757,114             | 7    | 0.417%                                     |                        |      |                                            |
| New-Indy Oxnard LLC                | 77,683,576             | 8    | 0.382%                                     |                        |      |                                            |
| MC Gaelic Group                    | 75,347,752             | 9    | 0.371%                                     |                        |      |                                            |
| Duesenberg Investment Company      | 75,312,108             | 10   | 0.371%                                     |                        |      |                                            |
| ESSEX Tierra Vista LP              |                        |      |                                            | 82,755,356             | 2    | 0.542%                                     |
| HAAS Automation Inc                |                        |      |                                            | 79,651,400             | 3    | 0.521%                                     |
| SI VIII LLC                        |                        |      |                                            | 77,863,336             | 4    | 0.510%                                     |
| GS Paz Mar LP                      |                        |      |                                            | 69,409,780             | 5    | 0.454%                                     |
| MEF Realty LLC                     |                        |      |                                            | 69,401,602             | 6    | 0.454%                                     |
| Fred Kavili                        |                        |      |                                            | 67,452,326             | 7    | 0.441%                                     |
| RP Apartment Ventures LLC          |                        |      |                                            | 67,028,201             | 8    | 0.439%                                     |
| Duesenberg Investment Company      |                        |      |                                            | 66,541,737             | 9    | 0.435%                                     |
| International Paper Company        |                        |      |                                            | 61,533,100             | 10   | 0.403%                                     |
| Other taxpayers                    | 18,945,070,703         |      | 93.262%                                    | 14,362,600,288         |      | 93.999%                                    |
| Totals                             | 20,313,780,214         |      | 100.00%                                    | 15,279,603,992         |      | 100.000%                                   |

Source: HdL Coren & Cone

## City of Oxnard, California

### SCHEDULE IX Property Tax Levies and Collections Last Ten Fiscal Years

| Year<br>Ended<br>June 30 | Total Tax Levy<br>for Fiscal Year (1) | Collected within the<br>Fiscal Year of the Levy |                    | Collections in<br>Subsequent<br>Years (1) | Total Collections to Date |                    |
|--------------------------|---------------------------------------|-------------------------------------------------|--------------------|-------------------------------------------|---------------------------|--------------------|
|                          |                                       | Amount (2)                                      | Percentage of Levy |                                           | Amount                    | Percentage of Levy |
| 2010                     | 75,929,128                            | 71,755,189                                      | 94.50%             | 136,565                                   | 71,891,754                | 94.68%             |
| 2011                     | 72,434,536                            | 71,118,203                                      | 98.18%             | 105,158                                   | 71,223,361                | 98.33%             |
| 2012                     | 70,330,200                            | 63,176,888                                      | 89.83%             | 9,629                                     | 63,186,517                | 89.84%             |
| 2013                     | 53,833,600                            | 52,537,321                                      | 97.59%             | 1,560                                     | 52,538,881                | 97.59%             |
| 2014                     | 55,367,000                            | 50,243,275                                      | 90.75%             | 456,769                                   | 50,700,044                | 91.57%             |
| 2015                     | 56,032,000                            | 53,289,829                                      | 95.11%             | 910,819                                   | 54,200,648                | 96.73%             |
| 2016                     | 61,480,511                            | 57,222,321                                      | 93.07%             | 350,407                                   | 57,572,728                | 93.64%             |
| 2017                     | 59,960,303                            | 50,883,749                                      | 84.86%             | 1,523,414                                 | 52,407,163                | 87.40%             |
| 2018                     | 68,931,117                            | 57,331,418                                      | * 83.17%           | 903,482                                   | 58,234,900                | 84.48%             |
| 2019                     | 70,811,106                            | 58,983,965                                      | 83.30%             | 1,290,711                                 | 60,274,676                | 85.12%             |

Source: (1) Finance Department, City of Oxnard  
(2) County of Ventura

\* Correction of collection amount from FY2016-17 to FY2017-18

## City of Oxnard, California

### SCHEDULE X Ratios of Outstanding Debt by Type Last Ten Fiscal Years

| Fiscal Year | Governmental Activities |                               |                      |                | Business-type Activities |                | Total Primary Government | (1)                           | (2)        |
|-------------|-------------------------|-------------------------------|----------------------|----------------|--------------------------|----------------|--------------------------|-------------------------------|------------|
|             | Revenue Bonds           | Certificates of Participation | Tax Allocation Bonds | Capital Leases | Revenue Bonds            | Capital Leases |                          | Percentage of Personal Income | Per Capita |
| 2010        | 38,877,717              | 33,600,000                    | 46,475,000           | 1,436,151      | 370,257,293              | 3,632,411      | 494,278,572              | 13.333%                       | 2,510      |
| 2011        | 37,359,198              | 32,820,000                    | 45,155,000           | 2,552,594      | 383,230,810              | 3,623,668      | 504,741,270              | 13.498%                       | 2,524      |
| 2012        | 35,781,802              | 32,010,000                    | -                    | 5,665,006      | 372,713,206              | 2,963,438      | 449,133,452              | 11.319%                       | 2,241      |
| 2013        | 34,146,715              | 25,335,000                    | -                    | 11,101,548     | 361,808,291              | 2,620,593      | 435,012,147              | 10.825%                       | 2,166      |
| 2014        | 32,453,939              | 24,755,000                    | -                    | 9,943,968      | 347,340,473              | 2,093,846      | 416,587,226              | 10.252%                       | 2,046      |
| 2015        | 71,026,930              | 24,064,918                    | -                    | 22,159,563     | 316,333,774              | 1,546,350      | 435,131,535              | 10.581%                       | 2,139      |
| 2016        | 66,823,533              | 23,464,945                    | -                    | 21,558,130     | 305,514,850              | 1,034,692      | 418,396,150              | 10.043%                       | 2,021      |
| 2017        | 64,280,135              | 22,839,973                    | -                    | 19,873,684     | 295,626,652              | 552,843        | 403,173,287              | 9.716%                        | 1,940      |
| 2018        | 66,940,356              | 22,180,000                    | -                    | 22,695,103     | 285,697,296              | 5,073,701      | 402,586,456              | 9.318%                        | 1,948*     |
| 2019        | 63,984,454              | 21,460,000                    | -                    | 20,060,511     | 278,192,906              | 4,590,375      | 388,288,245              | 8.434%                        | 1,850      |

NOTE: (1) Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(2) See the Schedule of Demographic and Economic Statistics for personal income and population data HDL Coren & Coen

\* Corrected to use 2018 Per Capita not 2017 per HDL Coren & Coen

Source: Finance Department, City of Oxnard  
HDL Coren & Coen

# City of Oxnard, California

## SCHEDULE XI

Direct and Overlapping Governmental Activities Debt  
As of June 30, 2019

| <u>Governmental Unit</u>                                                 | <u>Debt<br/>Outstanding</u> | <u>Estimated<br/>Percentage<br/>Applicable(1)</u> | <u>Estimated<br/>Share of<br/>Overlapping Debt</u> |
|--------------------------------------------------------------------------|-----------------------------|---------------------------------------------------|----------------------------------------------------|
| <b>City of Oxnard Overlapping Tax Debt:</b>                              |                             |                                                   |                                                    |
| Metropolitan Water District                                              | 48,050,000                  | 0.689%                                            | 331,065                                            |
| Ventura County Community College District                                | 275,097,579                 | 15.056%                                           | 41,418,691                                         |
| Oxnard Union High School District                                        | 275,357,016                 | 46.575%                                           | 128,247,530                                        |
| Oxnard School District                                                   | 262,301,666                 | 92.584%                                           | 242,849,374                                        |
| Rio School District                                                      | 70,900,000                  | 87.116%                                           | 61,765,244                                         |
| Rio School District Community Facilities District No 1                   | 63,705,000                  | 100.000%                                          | 63,705,000                                         |
| Hueneme School District                                                  | 45,436,769                  | 43.116%                                           | 19,590,517                                         |
| Ocean View School District                                               | 12,020,247                  | 40.077%                                           | 4,817,354                                          |
| City of Oxnard Community Facilities District 1                           | 7,455,000                   | 100.000%                                          | 7,455,000                                          |
| City of Oxnard Community Facilities District 3                           | 24,900,000                  | 100.000%                                          | 24,900,000                                         |
| City of Oxnard Boulevard Highway Communities Facilities District         | 5,635,000                   | 100.000%                                          | 5,635,000                                          |
| City of Oxnard - Rice Avenue/Hwy 101 Assessment District 2001-1          | 9,160,000                   | 100.000%                                          | 9,160,000                                          |
| City of Oxnard - Oxnard Blvd/Hwy 101 Assessment District 2000-1          | 1,620,000                   | 100.000%                                          | 1,620,000                                          |
| California Statewide Community Development Authority 1915 Act Bond       | 135,262                     | 100.000%                                          | 135,262                                            |
| Ventura County General Fund Obligations                                  | 324,780,000                 | 15.051%                                           | 48,882,638                                         |
| Ventura County Superintendent of Schools - Certificates of Participation | 9,220,000                   | 15.051%                                           | 1,387,702                                          |
| Oxnard Union High School District - Certificates of Participation        | 21,148,022                  | 46.575%                                           | 9,849,691                                          |
| Ocean View School District - Certificates of Participation               | 6,451,200                   | 40.077%                                           | 2,585,447                                          |
| Oxnard School District - Certificates of Participation                   | 11,174,000                  | 92.584%                                           | 10,345,336                                         |
| Rio School District - Certificates of Participation                      | 5,000,000                   | 87.116%                                           | 4,355,800                                          |
| Successor Agency - Tax Increment Debt                                    | 32,735,000                  | 100.000%                                          | 32,735,000                                         |
| Subtotal - Overlapping Debt                                              | 1,512,281,761               |                                                   | 721,771,651                                        |
| <b>City of Oxnard Direct Debt (2):</b>                                   |                             |                                                   |                                                    |
| City of Oxnard Lease Revenue Bonds                                       |                             |                                                   | 63,984,453                                         |
| City of Oxnard Gas Tax and Revenue Certificate of Participation          |                             |                                                   | 21,460,000                                         |
| City of Oxnard Lease Purchase Agreements                                 |                             |                                                   | 15,428,704                                         |
| City of Oxnard Capital Lease Obligations                                 |                             |                                                   | 4,631,808                                          |
| Subtotal - Direct Debt                                                   |                             |                                                   | 105,504,965                                        |
| <b>Total Direct and Overlapping Debt</b>                                 |                             |                                                   | <b>827,276,616</b>                                 |

### Notes:

- (1) The percentage of overlapping debt applicable to the City is estimated using assessed property values. Applicable percentages were estimated by determining the portion of the overlapping District's assessed value that is within the boundaries of the City divided by the District's total taxable assessed value.
- (2) Excludes debt for business-type activities

## City of Oxnard, California

### SCHEDULE XII Legal Debt Margin Information Last Ten Fiscal Years (in thousands)

|                                                                         | 2010             | 2011             | 2012             | 2013             | 2014             | 2015             | 2016             | 2017             | 2018             | 2019             |
|-------------------------------------------------------------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| Debt limit                                                              | 2,349,884        | 2,333,523        | 2,322,196        | 2,319,396        | 2,427,380        | 2,593,772        | 2,643,158        | 2,762,153        | 2,888,347        | 3,024,677        |
| Total net debt applicable to limit                                      | -                | -                | -                | -                | -                | -                | -                | -                | -                | -                |
| Legal debt margin                                                       | <u>2,349,884</u> | <u>2,333,523</u> | <u>2,322,196</u> | <u>2,319,396</u> | <u>2,427,380</u> | <u>2,593,772</u> | <u>2,643,158</u> | <u>2,762,153</u> | <u>2,888,347</u> | <u>3,024,677</u> |
| Total net debt applicable to the limit<br>as a percentage of debt limit | 0.00%            | 0.00%            | 0.00%            | 0.00%            | 0.00%            | 0.00%            | 0.00%            | 0.00%            | 0.00%            | 0.00%            |

#### Legal Debt Margin Calculation for Fiscal Year 2018

|                                                           |                  |
|-----------------------------------------------------------|------------------|
| Assessed value                                            | 16,259,181       |
| Add back: exempt real property                            | <u>3,905,329</u> |
| Total assessed value                                      | 20,164,510       |
| Debt limit (15% of total assessed value)                  | 3,024,677        |
| Debt applicable to limit:                                 |                  |
| General obligation bonds                                  | 363,637          |
| Less: assets in debt service funds for principal payments |                  |
| Revenue bonds - governmental activities                   | (63,984)         |
| Revenue bonds - business-type activities                  | (278,193)        |
| Tax allocation bonds-community development commission     | -                |
| Certificates of participation                             | <u>(21,460)</u>  |
| Total net debt applicable limit                           | <u>(0.00)</u>    |
| Legal debt margin                                         | 3,024,677        |

Source: County of Ventura  
Finance Department, City of Oxnard

# City of Oxnard, California

## SCHEDULE XIII Pledged Revenue Coverage Last Ten Fiscal Years

| Water Revenue Bonds |                |                          |                        |                        |            |          |
|---------------------|----------------|--------------------------|------------------------|------------------------|------------|----------|
| Fiscal Year         | Gross Revenues | Less: Operating Expenses | Net Available Revenues | Debt Service Principal | Interest   | Coverage |
| 2010                | 39,764,998     | 28,681,992               | 11,083,006             | 2,105,000              | 8,049,790  | 1.09     |
| 2011                | 46,118,265     | 29,910,426               | 16,207,839             | 2,209,809              | 11,621,908 | 1.17     |
| 2012                | 49,580,413     | 30,309,016               | 19,271,397             | 3,195,568              | 11,858,798 | 1.28     |
| 2013                | 53,306,397     | 36,096,926               | 17,209,471             | 3,479,490              | 10,524,675 | 1.23     |
| 2014                | 55,340,757     | 36,361,905               | 18,978,852             | 3,858,359              | 10,838,887 | 1.29     |
| 2015                | 50,487,289     | 39,181,785               | 11,305,504             | 4,017,916              | 10,480,270 | 0.78     |
| 2016                | 49,612,518     | 39,489,138               | 10,123,380             | 4,144,638              | 10,259,011 | 0.70     |
| 2017                | 52,568,502     | 40,588,814               | 11,979,688             | 4,290,245              | 10,139,238 | 0.83     |
| 2018                | 63,762,875     | 39,787,848               | 23,975,027             | 4,474,671              | 9,973,380  | 1.66     |
| 2019                | 59,825,449     | 46,841,663               | 12,983,786             | 3,457,368              | 9,318,847  | 1.02     |

### Environmental Resources Revenue Bonds

| Fiscal Year | Gross Revenues | Less: Operating Expenses | Net Available Revenues | Debt Service Principal | Interest  | Coverage |
|-------------|----------------|--------------------------|------------------------|------------------------|-----------|----------|
| 2010        | 40,614,642     | 37,258,502               | 3,356,140              | 2,447,346              | 885,840   | 1.01     |
| 2011        | 45,243,032     | 39,058,556               | 6,184,476              | 2,534,094              | 1,178,081 | 1.67     |
| 2012        | 44,403,042     | 38,874,986               | 5,528,056              | 2,651,878              | 929,973   | 1.54     |
| 2013        | 42,668,594     | 38,235,619               | 4,432,975              | 2,729,777              | 763,442   | 1.27     |
| 2014        | 44,670,034     | 36,624,969               | 8,045,065              | 2,681,421              | 752,146   | 2.34     |
| 2015        | 43,578,972     | 35,911,447               | 7,667,525              | 2,813,015              | 254,592   | 2.50     |
| 2016        | 41,677,411     | 36,427,580               | 5,249,831              | 1,930,153              | 250,937   | 2.41     |
| 2017*       | -              | -                        | -                      | -                      | -         | -        |
| 2018*       | -              | -                        | -                      | -                      | -         | -        |
| 2019*       | -              | -                        | -                      | -                      | -         | -        |

Note: The above operating expenses figures do not include depreciation and debt service expenses  
The City's bond obligations are secured by the pledge of the net system revenues.

\* There was no pledged revenue during this year.

Source: Finance Department, City of Oxnard

# City of Oxnard, California

## SCHEDULE XIII (Continued)

### Pledged Revenue Coverage

#### Last Ten Fiscal Years

#### Wastewater Revenue Bonds

| Gross Revenues | Less: Operating Expenses | Net Available Revenues | Debt Service Principal | Interest  | Coverage | Fiscal Year |
|----------------|--------------------------|------------------------|------------------------|-----------|----------|-------------|
| 23,165,658     | 17,588,757               | 5,576,901              | 3,255,000              | 7,284,462 | 0.53     | 2010        |
| 25,373,362     | 16,484,729               | 8,888,633              | 3,367,079              | 7,359,648 | 0.83     | 2011        |
| 31,680,309     | 18,146,959               | 13,533,350             | 3,532,784              | 7,060,378 | 1.28     | 2012        |
| 31,045,715     | 18,763,458               | 12,282,257             | 3,709,555              | 6,882,148 | 1.16     | 2013        |
| 31,496,211     | 19,228,381               | 12,267,830             | 4,316,967              | 6,738,688 | 1.11     | 2014        |
| 32,169,034     | 23,548,005               | 8,621,029              | 4,193,581              | 6,586,349 | 0.80     | 2015        |
| 30,622,683     | 21,786,745               | 8,835,938              | 4,302,474              | 4,731,254 | 0.98     | 2016        |
| 39,609,685     | 20,434,186               | 19,175,499             | 4,353,176              | 4,643,123 | 2.13     | 2017        |
| 40,284,050     | 20,836,258               | 19,447,792             | 4,481,192              | 4,963,668 | 2.06     | 2018        |
| 45,098,831     | 25,571,933               | 19,526,898             | 4,433,905              | 4,293,796 | 2.24     | 2019        |

#### Oxnard Housing Authority Revenue Bonds

| Gross Revenues | Less: Operating Expenses | Net Available Revenues | Debt Service Principal | Interest | Coverage | Fiscal Year |
|----------------|--------------------------|------------------------|------------------------|----------|----------|-------------|
| 24,847,419     | 23,750,482               | 1,096,937              | 235,000                | 212,903  | 2.45     | 2010        |
| 25,312,733     | 23,531,077               | 1,781,656              | 240,000                | 198,220  | 4.07     | 2011        |
| 23,905,239     | 23,029,780               | 875,459                | 250,000                | 189,204  | 1.99     | 2012        |
| 23,782,397     | 23,948,254               | (165,857)              | 260,000                | 180,456  | (0.38)   | 2013        |
| 26,172,885     | 24,332,827               | 1,840,058              | 270,000                | 168,169  | 4.20     | 2014        |
| 23,119,454     | 22,346,820               | 772,634                | 280,000                | 160,170  | 1.76     | 2015        |
| 23,119,454     | 22,587,321               | 532,133                | 295,000                | 149,436  | 1.20     | 2016        |
| 26,476,702     | 25,300,241               | 1,176,461              | 310,000                | 132,968  | 2.66     | 2017        |
| 27,712,683     | 27,085,179               | 627,504                | 320,000                | 130,683  | 1.39     | 2018        |
| 27,767,016     | 27,519,718               | 247,298                | 335,000                | 114,345  | 0.55     | 2019        |

## City of Oxnard, California

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### SCHEDULE XIV

Demographic and Economic Statistics  
Last Ten Fiscal Years

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| Fiscal<br>Year | (1)<br>Population | (2)<br>Personal<br>Income (in thous) | (2)<br>Per Capita<br>Income | (3)<br>Median<br>Age | (4)<br>School<br>Enrollment | (5)<br>Unemployment<br>Rate |
|----------------|-------------------|--------------------------------------|-----------------------------|----------------------|-----------------------------|-----------------------------|
| 2010           | 200,004           | 3,707,181                            | 18,829                      | 29.7                 | 39,135                      | 14.4%                       |
| 2011           | 199,722           | 3,739,475                            | 18,697                      | 30.5                 | 38,595                      | 14.2%                       |
| 2012           | 200,390           | 3,968,123                            | 19,802                      | 30.3                 | 39,231                      | 13.0%                       |
| 2013           | 200,855           | 4,018,506                            | 20,007                      | 30.1                 | 38,813                      | 10.1%                       |
| 2014           | 203,645           | 4,063,329                            | 19,953                      | 30.3                 | 39,418                      | 8.6%                        |
| 2015           | 206,148           | 4,112,210                            | 20,210                      | 30.5                 | 39,266                      | 5.8%                        |
| 2016           | 206,997           | 4,166,242                            | 20,127                      | 30.7                 | 39,425                      | 6.2%                        |
| 2017           | 207,772           | 4,149,665                            | 19,972                      | 30.8                 | 41,338                      | 5.6%                        |
| 2018           | 206,499           | 4,320,613                            | 20,923                      | 31.4                 | 39,461                      | 5.1%                        |
| 2019           | 209,879           | 4,603,746                            | 21,935                      | 31.7                 | 39,578                      | 4.8%                        |

Sources: (1) California Department of Finance, Demographic Research Unit.  
 (2) HdL Coren & Cone  
 (3) HdL Coren & Cone, US Census Bureau Community Facts  
 (4) Oxnard School Districts (Elementary) and Oxnard Union High School District , Oxnard College

## City of Oxnard, California

### SCHEDULE XV Principal Employers Current Year and Ten Years Ago

| Employer                           | 2019                |                             | 2010                |                             |
|------------------------------------|---------------------|-----------------------------|---------------------|-----------------------------|
|                                    | Number of Employees | Percent of Total Employment | Number of Employees | Percent of Total Employment |
| Oxnard Elementary School District  | 2,316               | 2.38%                       | 1,051               | 1.9800%                     |
| Spatz Laboratories                 | 1,969               | 2.02%                       | DATA NOT AVILABLE   | DATA NOT AVILABLE           |
| Haas Automation                    | 1,497               | 1.54%                       | 750                 | 1.4129%                     |
| Oxnard Union School District       | 1,461               | 1.50%                       | 600                 | 1.1303%                     |
| St. John's Regional Medical Center | 1,429               | 1.47%                       | 1,500               | 2.8259%                     |
| City of Oxnard*                    | 1,436               | 1.48%                       | 1,206               | 2.2720%                     |
| Rio School District                | 598                 | 0.61%                       | DATA NOT AVILABLE   | DATA NOT AVILABLE           |
| Waterway Plastics Inc              | 535                 | 0.55%                       | DATA NOT AVILABLE   | DATA NOT AVILABLE           |
| Oxnard College                     | 373                 | 0.38%                       | 700                 | 1.3187%                     |
| Child Development Resources        | 299                 | 0.31%                       | DATA NOT AVILABLE   | DATA NOT AVILABLE           |
| Subtotal                           | 11,913              | 12.24%                      | 5,807               | 10.94%                      |
| Rest of Oxnard                     | 85,403              | 87.76%                      | 47,274              | 89.06%                      |
| <b>Total</b>                       | <b>97,316</b>       | <b>100.00%</b>              | <b>53,081</b>       | <b>100.00%</b>              |

Source: Employment Development Dept-Labor Market Information, Company HR Divisions,  
Oxnard Chamber of Commerce, and DataUSA.io

\* City of Oxnard Finance Department

## City of Oxnard, California

### SCHEDULE XVI Operating Indicators by Function Last Ten Fiscal Years

| Function                                | 2010       | 2011       | 2012       | 2013       | 2014       |
|-----------------------------------------|------------|------------|------------|------------|------------|
| Police                                  |            |            |            |            |            |
| Physical arrests                        | 7,794      | 8,116      | 7,278      | 6,790      | 6,169      |
| Parking violations                      | 35,346     | 35,091     | 34,914     | 32,120     | 25,130     |
| Traffic violations                      | 25,288     | 25,517     | 22,294     | 15,800     | 17,775     |
| Fire                                    |            |            |            |            |            |
| Number of calls answered                | 13,417     | 13,813     | 13,381     | 14,127     | 14,770     |
| Inspections                             | 4,777      | 5,614      | 4,212      | 5,000      | 3,588      |
| Highways and streets                    |            |            |            |            |            |
| Potholes repaired                       | 12,650     | 13,000     | 14,000     | 13,000     | 13,500     |
| Sanitation                              |            |            |            |            |            |
| Total number of customers               | 37,124     | 43,991     | 44,034     | 44,312     | 44,677     |
| Refuse/recyclables collected (tons/day) | 570        | 577        | 558        | 569        | 582        |
| Recyclables collected (tons/day)        | 91         | 93         | 98         | 98         | 101        |
| Culture and recreation                  |            |            |            |            |            |
| Community center admissions             | 27,934     | 29,655     | 33,751     | 29,910     | 22,980     |
| Water                                   |            |            |            |            |            |
| Total number of customers               | 40,756     | 40,785     | 41,064     | 41,019     | 41,319     |
| Average daily consumption               | 23,246,924 | 23,293,140 | 23,094,489 | 23,578,792 | 24,041,322 |
| Wastewater                              |            |            |            |            |            |
| Total number of customers               | 38,081     | 38,158     | 38,379     | 38,712     | 38,971     |
| Average daily sewerage treatment        | 23,000,000 | 23,000,000 | 23,000,000 | 23,000,000 | 19,700,000 |

Source: Various departments, City of Oxnard

\* Began using a more accurate analysis measurement in 2019

^ Includes total admissions for both the Wilson and South Oxnard Community Centers

## City of Oxnard, California

### SCHEDULE XVI (Continued)

#### Operating Indicators by Function

Last Ten Fiscal Years

| 2015       | 2016       | 2017       | 2018       | 2019       | Function                                |
|------------|------------|------------|------------|------------|-----------------------------------------|
|            |            |            |            |            | Police                                  |
| 7,388      | 7,063      | 6,641      | 6,495      | 6,997      | Physical arrests                        |
| 26,033     | 32,288     | 32,273     | 25,663     | 36,159     | Parking violations                      |
| 18,596     | 15,845     | 16,935     | 18,745     | 17,804     | Traffic violations                      |
|            |            |            |            |            | Fire                                    |
| 15,560     | 17,678     | 17,974     | 25,005     | 28,528     | Number of calls answered                |
| 3,030      | 2,296      | 1,463      | 3,710      | 3,107      | Inspections                             |
|            |            |            |            |            | Highways and streets                    |
| 13,000     | 12,500     | 12,500     | 12,500     | 2000*      | Potholes repaired                       |
|            |            |            |            |            | Sanitation                              |
| 44,944     | 45,266     | 45,537     | 45,773     | 46,043     | Total number of customers               |
| 605        | 608        | 626        | 645        | 706        | Refuse/recyclables collected (tons/day) |
| 98         | 101        | 104        | 125        | 131        | Recyclables collected (tons/day)        |
|            |            |            |            |            | Culture and recreation                  |
| 35,857     | 28,896     | 26,343     | 26,196     | 40,760^    | Community center admissions             |
|            |            |            |            |            | Water                                   |
| 41,437     | 41,635     | 42,301     | 42,041     | 42,122     | Total number of customers               |
| 21,014,055 | 21,701,750 | 22,130,222 | 22,444,527 | 20,691,499 | Average daily consumption               |
|            |            |            |            |            | Wastewater                              |
| 39,210     | 39,374     | 39,580     | 39,735     | 39,808     | Total number of customers               |
| 19,700,000 | 19,700,000 | 18,800,000 | 19,080,000 | 19,700,000 | Average daily sewerage treatment        |

## City of Oxnard, California

### SCHEDULE XVII Capital Assets by Function Last Ten Fiscal Years

| Function                         | 2010       | 2011       | 2012       | 2013       | 2014       |
|----------------------------------|------------|------------|------------|------------|------------|
| Public safety                    |            |            |            |            |            |
| Police                           |            |            |            |            |            |
| Stations                         | 1          | 1          | 1          | 1          | 1          |
| Police vehicles                  | 171        | 264        | 275        | 268        | 268        |
| Fire                             |            |            |            |            |            |
| Stations                         | 7          | 7          | 7          | 7          | 7          |
| Hydrants                         | 5,413      | 5,413      | 5,430      | 5,500      | 5,500      |
| Sanitation                       |            |            |            |            |            |
| Collection trucks                | 52         | 52         | 51         | 51         | 51         |
| Highways and streets             |            |            |            |            |            |
| Streets (miles)                  | 400        | 400        | 400        | 400        | 400        |
| City-owned streetlights          | 674        | 674        | 674        | 974        | 974        |
| SCE-owned streetlights           | 9,943      | 9,943      | 10,005     | 10,067     | 10,192     |
| Culture and recreation           |            |            |            |            |            |
| Parks acreage                    | 550        | 550        | 550        | 550        | 550        |
| Parks                            | 58         | 58         | 58         | 58         | 58         |
| Ball diamonds                    | 30         | 37         | 37         | 37         | 37         |
| Basketball courts                | 29         | 47         | 47         | 47         | 47         |
| Craft/Activity buildings         | 8          | 10         | 10         | 10         | 10         |
| Gymnasium                        | 2          | 2          | 2          | 2          | 2          |
| Swimming pools                   | 1          | 1          | 1          | 1          | 1          |
| Tennis courts                    | 31         | 30         | 30         | 30         | 30         |
| Community centers                | 3          | 3          | 3          | 3          | 3          |
| Library                          |            |            |            |            |            |
| Number of books                  | 356,456    | 356,624    | 362,753    | 337,015    | 325,906    |
| Number of microfilms             | 8,572      | 8,634      | 8,708      | 8,726      | 8,729      |
| Number of audiotapes             | 21,345     | 22,105     | 21,676     | 20,060     | 20,423     |
| Number of videotapes             | 16,045     | 16,015     | 17,288     | 14,688     | 15,025     |
| Number of DVD                    |            |            |            |            |            |
| Number of CD-ROMS (data disk)    | 689        | 617        | 620        | 438        | 447        |
| Water                            |            |            |            |            |            |
| Water mains (miles)              | 592        | 592        | 597        | 600        | 600        |
| Maximum daily treatment capacity | 18,600,000 | 18,600,000 | 18,600,000 | 18,600,000 | 18,600,000 |
| Sewer                            |            |            |            |            |            |
| Miles of sewer lines             | 445        | 445        | 445        | 445        | 430        |

Source: Various departments, City of Oxnard

^ Total includes only city-owned fire hydrants

\* Transitioned from video tapes to DVD's

# City of Oxnard, California

## SCHEDULE XVII (Continued)

### Capital Assets by Function

#### Last Ten Fiscal Years

| 2015       | 2016       | 2017       | 2018       | 2019       | Function                         |
|------------|------------|------------|------------|------------|----------------------------------|
|            |            |            |            |            | Public safety                    |
|            |            |            |            |            | Police                           |
| 1          | 1          | 1          | 1          | 1          | Stations                         |
| 311        | 233        | 236        | 236        | 240        | Police vehicles                  |
|            |            |            |            |            | Fire                             |
| 8          | 8          | 8          | 8          | 8          | Stations                         |
| 5,500      | 5,500      | 5,551      | 5,551      | 5,676^     | Hydrants                         |
|            |            |            |            |            | Sanitation                       |
| 50         | 52         | 52         | 50         | 56         | Collection trucks                |
|            |            |            |            |            | Highways and streets             |
| 400        | 432        | 432        | 451        | 452        | Streets (miles)                  |
| 972        | 980        | 1,025      | 1,025      | 1,025      | City-owned streetlights          |
| 10,225     | 10,225     | 10,240     | 10,242     | 10,242     | SCE-owned streetlights           |
|            |            |            |            |            | Culture and recreation           |
| 555        | 561        | 561        | 561        | 539        | Parks acreage                    |
| 59         | 62         | 61         | 61         | 56         | Parks                            |
| 37         | 22         | 27         | 29         | 30         | Ball diamonds                    |
| 48         | 25         | 30         | 30         | 30         | Basketball courts                |
| 10         | 2          | 2          | 2          | 2          | Craft/Activity buildings         |
| 2          | 2          | 2          | 2          | 2          | Gymnasium                        |
| 1          | 1          | 1          | 1          | 1          | Swimming pools                   |
| 30         | 25         | 33         | 32         | 32         | Tennis courts                    |
| 3          | 2          | 3          | 3          | 3          | Community centers                |
|            |            |            |            |            | Library                          |
| 318,644    | 316,646    | 333,016    | 366,051    | 411,482    | Number of books                  |
| 8,729      | 5,885      | 8,323      | 7,822      | 8,377      | Number of microfilms             |
| 19,618     | 18,902     | 10,922     | 13,003     | 20,528     | Number of audiotapes             |
| 14,167     | 14,259     | -          | -          | -          | Number of videotapes             |
|            |            | 19,249*    | 17,947*    | 21,162*    | Number of DVD                    |
| 16         | 3,072      | -          | -          | -          | Number of CD-ROMS (data disk)    |
|            |            |            |            |            | Water                            |
| 600        | 600        | 624        | 624        | 563        | Water mains (miles)              |
| 18,600,000 | 18,600,000 | 18,600,000 | 18,600,000 | 18,600,000 | Maximum daily treatment capacity |
|            |            |            |            |            | Sewer                            |
| 430        | 430        | 430        | 430        | 430        | Miles of sewer lines             |

## City of Oxnard, California

### SCHEDULE XVIII

#### Full-Time Equivalent City Government Employees by Function Last Ten Fiscal Years

| Function                | 2010  | 2011  | 2012  | 2013  | 2014  | 2015  | 2016  | 2017  | 2018  | 2019   |
|-------------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|--------|
| General government      | 234   | 234   | 228   | 227   | 230   | 230   | 228   | 224   | 288   | 279    |
| Public Safety           |       |       |       |       |       |       |       |       |       |        |
| Police                  |       |       |       |       |       |       |       |       |       |        |
| Officers                | 237   | 237   | 236   | 252   | 249   | 252   | 243   | 252   | 268   | 258    |
| Civilians               | 151   | 151   | 151   | 155   | 159   | 157   | 151   | 110   | 114   | 117    |
| Fire                    |       |       |       |       |       |       |       |       |       |        |
| Firefighters & officers | 103   | 103   | 101   | 101   | 110   | 125   | 125   | 125   | 150   | 123    |
| Civilians               | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 3     | 4     | 8      |
| Transportation          | 50    | 50    | 49    | 49    | 44    | 43    | 25    | 16    | 27    | 39     |
| Community development   | 66    | 66    | 66    | 60    | 58    | 59    | 50    | 52    | 57    | 58     |
| Culture and recreation  | 85    | 85    | 83    | 83    | 83    | 81    | 67    | 55    | 95    | 92.5   |
| Utilities               |       |       |       |       |       |       |       |       |       |        |
| Water                   | 51    | 51    | 51    | 51    | 50    | 50    | 52    | 53    | 56    | 52     |
| Wastewater              | 72    | 72    | 70    | 76    | 79    | 80    | 81    | 81    | 74    | 73     |
| Environmental Resources | 78    | 78    | 79    | 79    | 80    | 118   | 113   | 118   | 175   | 172    |
| Housing                 | 81    | 81    | 83    | 82    | 82    | 81    | 80    | 81    | 70    | 71     |
| Total                   | 1,211 | 1,211 | 1,200 | 1,217 | 1,226 | 1,278 | 1,218 | 1,171 | 1,378 | 1342.5 |

Source: Finance Department, City of Oxnard

November 18, 2019

To the Honorable City Council  
City of Oxnard, California

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Oxnard, California (City), for the year ended June 30, 2019. Professional standards require that we provide you with the information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards* as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated May 6, 2019. Professional standards also require that we communicate to you the following information related to our audit.



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**Significant Audit Matters**

**Qualitative Aspects of Accounting Practices**

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the City are described in Note 1 to the financial statements. As described in Note I.C. to the financial statements, the City adopted the following pronouncements effective for the year ended June 30, 2019:

- Governmental Accounting Standards Board (GASB) Statement No. 83, *Certain Asset Retirement Obligations*
- GASB No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements*
- GASB No. 89, *Accounting for Interest Cost Incurred before the end of a Construction Period*

We noted no transactions entered into by the City during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the City's financial statements were:

- Management's estimate of amounts collectible from accounts and notes receivable is based on historical loss levels of utilities and other accounts receivable and an analysis of the collectability of individual notes receivable;
- Management's estimate of the deferred outflows and inflows and other post-employment benefits payable. Amounts recorded are based on actuarial reports;
- Management's estimate of deferred outflows and inflows of resources and net pension liabilities. Amounts recorded are based on actuarial reports;
- Management's estimate of self-insurance claims payable. Amounts recorded are based on actuarial reports; and
- Management's estimate of capital assets valuation, depreciable lives, and associated depreciation.

We evaluated the key factors and assumptions used to develop the estimates in determining that they are reasonable in relation to the financial statements as a whole.

Certain financial statement disclosures are particularly sensitive because of their significance to financial statement users. The most sensitive disclosures affecting the financial statements were:

- The disclosure of the nature, policies, and risks related to cash and investments discussed in Note II.A.;
- The disclosure of bonds payable, capital leases, debt with pledged revenue, and special assessment bonds in Note II.G.;
- The disclosure of defined benefit pension plans and other post-employment benefits in Note III.; and
- The disclosure of risks and uncertainties in Note V.B.

The disclosures in the financial statements are neutral, consistent, and clear.

### **Difficulties Encountered in Performing the Audit**

We encountered no significant difficulties in dealing with management in performing and completing our audit.

### **Corrected and Uncorrected Misstatements**

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. An understatement of cash and investments and an overstatement in utility receivables in the amount of approximately \$338,000 government-wide was not corrected by management. Management has determined that the effect is immaterial, both individually and in the aggregate, to the financial statements taken as a whole.

In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

AUC

### **Disagreements with Management**

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

### **Management Representations**

We have requested certain representations from management that are included in the management representation letter dated November 18, 2019.

### **Management Consultation with Other Independent Accountants**

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the City's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

### **Other Audit Findings or Issues**

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to our retention as auditors for the City. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

*Government Auditing Standards* require a report on internal control over financial reporting and on compliance and other matters. This report will include a status report on the City's corrective action plan and will be published with the Single Audit report in March 2020.

### **Other Matters**

We applied certain limited procedures to management's discussion and analysis, the schedules of changes in net pension liability and related ratios, schedule of proportionate share of the net pension liability and related ratios, schedules of plan contributions, schedule of changes in total other post-employment liability and related ratios, and the budgetary comparison schedule for the General Fund, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the combining and individual nonmajor fund financial statements and Measure O, which accompany the financial statements but are not RSI. With respect to this supplementary information accompanying the financial statements, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

We were not engaged to report on the information presented in the introductory section and statistical section, which accompanies the financial statements but is not RSI. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

To the Honorable City Council  
City of Oxnard, California

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**Restriction on Use**

This information is intended solely for the use of the City Council and management of the City of Oxnard, California and is not intended to be and should not be used by anyone other than these specified parties.

Very truly yours,

*Eddie and Payne HP*



January 23, 2020  
Measure O Revenues and Expenditures  
For Fiscal Year Ended June 30, 2019



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Fund 104 – Half Cent Sales Tax Fund

Budgetary Comparison Schedule For FYE 6/30/19. . . . . 2



## Background

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- E+P was engaged to performed agreed-upon procedures for FYE June 30, 2018 and 1<sup>st</sup> 6 months of FYE June 30, 2019
- We presented our report in August and October 2019
- There were no reportable findings
- Information regarding Measure O revenues and expenditures for FYE June 30, 2019 is included as a supplement to the Comprehensive Annual Financial Report for FYE June 30, 2019



# Fund 104 – Half Cent Sales Tax Fund Budgetary Comparison Schedule (Condensed \$000s) For FYE 6/30/19

|                                    | <u>Final Budget</u> | <u>Actual Amounts</u> | <u>Variance with Final Budget</u> |
|------------------------------------|---------------------|-----------------------|-----------------------------------|
| Revenues:                          |                     |                       |                                   |
| Half Cent Sales Tax                | \$ 14,616           | \$ 15,188             | \$ 572                            |
| Interest Income                    | 101                 | 439                   | 338                               |
| Miscellaneous Income               | -                   | 50                    | 50                                |
| Transfer in from Fund 101          | 1,525               | 1,525                 | -                                 |
| Total Revenues                     | <u>\$ 16,242</u>    | <u>\$ 17,202</u>      | <u>\$ 960</u>                     |
| Expenditures by Program:           |                     |                       |                                   |
| General Government                 | \$ 1,485            | \$ 1,290              | \$ 195                            |
| Public Safety                      | 6,666               | 6,806                 | (140)                             |
| Traffic & Road Improvements        | 483                 | 483                   | -                                 |
| Community Development              | 711                 | 556                   | 155                               |
| Culture & Leisure                  | 1,587               | 1,492                 | 95                                |
| Library Services                   | 35                  | 35                    | -                                 |
| Other Community Improvements       | 2,822               | 2,602                 | 220                               |
| Transfers out to Debt Service Fund | 2,914               | 2,589                 | 325                               |
| Transfers out to Fund 101          | 1,515               | 1,611                 | (96)                              |
| Total Expenditures                 | <u>\$ 18,218</u>    | <u>\$ 17,464</u>      | <u>\$ 754</u>                     |
| Net Annual Activity                | <u>\$ (1,976)</u>   | <u>\$ (262)</u>       | <u>\$ 1,714</u>                   |
| Beginning Committed Fund Balance   |                     | <u>12,662</u>         |                                   |
| Ending Committed Fund Balance      |                     | <u>\$ 12,400</u>      |                                   |

# THANK YOU



Eden C. Casareno

[ecasareno@eadiepaynellp.com](mailto:ecasareno@eadiepaynellp.com)

909.809.7662



**MEASURE O CITIZEN OVERSIGHT COMMITTEE  
AGENDA REPORT  
ITEM NO. F-2**

**DATE:** January 23, 2020

**TO:** Measure O Citizen Oversight Committee

**FROM:** Shiri Klima, Deputy City Manager, (805) 385-7487, shiri.klima@oxnard.org

**SUBJECT:** 2020 Measure O Citizen Oversight Committee Meeting Calendar

**RECOMMENDATION**

That the Measure O Citizen Oversight Committee approve the 2020 Measure O Citizen Oversight Committee meeting calendar for the following dates:

- January 23, 2020
- April 23, 2020
- July 23, 2020
- October 22, 2020



**MEASURE O CITIZEN OVERSIGHT COMMITTEE  
AGENDA REPORT  
ITEM NO. F-3**

**DATE:** January 23, 2020

**TO:** Measure O Citizen Oversight Committee

**FROM:** Shiri Klima, Deputy City Manager, (805) 385-7487, shiri.klima@oxnard.org

**SUBJECT:** Report regarding Initiative Titled “Early Termination of Measure O Sales Tax If Specific Pavement Standards for City Streets and Alleys Are Not Met; Extension of Measure O Sales Tax For Additional Five Year Periods If Specific Pavement Standards Are Met”

**RECOMMENDATION**

That the Measure O Citizen Oversight Committee receive and file the Election Code Section 9212 report prepared by Russ Branson of Russ Branson Consulting regarding the three citizen initiatives.

**DISCUSSION**

On December 17, 2019, the City Clerk certified as sufficient the petitions for the four citizen initiatives. These initiatives are titled:

1. “Expansion of Duties of Elected City Treasurer By Appointing the City Treasurer as Director of Finance and Giving the City Treasurer Additional Duties Pursuant to that New Role: Authority Over City’s Finance Department; Selection and Oversight of Internal Auditor; Establishment, Preparation and Submittal of Monthly Financial Reports; Establishment, Preparation and Submittal of Monthly Performance Measurements for City Departments; and Preparation and Submittal of Annual City Budget”;
2. “Early Termination of Measure O Sales Tax If Specific Pavement Standards for City Streets and Alleys Are Not Met; Extension of Measure O Sales Tax For Additional Five Year Periods If Specific Pavement Standards Are Met”;
3. “New Requirements Regarding the Way in Which City Council Meetings, Council Committees and Other City Legislative Bodies Are Run”; and
4. “Expedited Processing of Certain City-Issued Development Permits If Projects Meet Specific Requirements and Project Applications Are Filed By Specified Professionals Who Have Received Required Training Pursuant to the New Program; Program Includes Audits of Approved Permits and Appeals of Certain Denied Permits and Adverse Certification Actions of the Specified Professionals to Newly Created Appeals Board and to the City Council.”

Pursuant to the Elections Code, if an initiative petition is signed by a sufficient percentage of City voters, the City Council has the option to take one of the following three actions for each of the initiatives: adopt the ordinance, without alteration; submit the ordinance, without alteration, to the voters; or c) order a report, pursuant to Elections Code Section 9212 (“9212 Report”). After the 9212 Report is presented to the Council, it must either adopt the ordinance or order an election. At that December 17th meeting, the City Council

ordered 9212 Reports for each of the four initiatives listed above.

The 9212 Report the City Council may order is to address impacts or effects of the initiative on the City, including fiscal impacts and any other matters the City Council requests to be in the report. The 9212 Reports were presented to the City Council at a special meeting on January 15, 2020. The first three of these initiatives were merged into one report prepared by Russ Branson of Russ Branson Consulting; since the second initiative directly relates to Measure O, that report is included with this agenda item. The final initiative was covered in a separate report prepared by Community Development Director Jeff Lambert; since that initiative is less relevant to Measure O, it is not included with this agenda item, but you may access it online at the City's website by looking up item E-2 on that agenda. You can also view the entire meeting, including all presentations, public comments, and Council members' comments, on the City's website.

Also attached is Mr. Branson's presentation, which covered the first three listed initiatives. At the Measure O Citizen Oversight Committee meeting, the presentation will focus on the second listed initiative regarding Measure O.

## **ATTACHMENTS**

1. 9212 Report titled "City of Oxnard Initiative Review" prepared by Russ Branson of Russ Branson Consulting
2. Presentation regarding 9212 Report titled "City of Oxnard Initiative Review" prepared by Russ Branson of Russ Branson Consulting



# City of Oxnard Initiative Review

Independent Analysis

Date: 1/8/2020

For 1/15/2020 Special Council Meeting

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## BACKGROUND

In the spring of 2019, the City Clerk received a “Notice of Intent to Circulate Petition” for five City initiatives. The completed petitions were delivered to the City Clerk’s office on October 28, 2019 and were forwarded to Ventura County elections officials for signature review. The County Elections Office performed a random sample for verification of signatures, and finalized their count on December 10, 2019. The City Clerk prepared Certificates of Sufficiency for four of the five initiatives. On December 17, 2019, the Oxnard City Council took up the option to either adopt the ordinances proposed by the four initiatives or to submit these ordinance changes to the voters. Instead of taking final action at the meeting, the City Council decided to submit all four initiatives for a report on their impacts to the City, as authorized by Elections Code Section 9212 (see **Appendix B**). The initiatives include (as titled by the City Attorney):

- **“New Requirements Regarding the Way in Which City Council Meetings, Council Committees and Other City Legislative Bodies Are Run”**
- **“Early Termination of Measure O Sales Tax If Specific Pavement Standards for City Streets and Alleys Are Not Met; Extension of Measure O Sales Tax For Additional Five-Year Periods If Specific Pavement Standards Are Met”**
- **“Expansion of Duties of Elected City Treasurer** By Appointing the City Treasurer as Director of Finance and Giving the City Treasurer Additional Duties Pursuant to that New Role: Authority Over City’s Finance Department; Selection and Oversight of Internal Auditor; Establishment, Preparation and Submittal of Monthly Financial Reports; Establishment, Preparation and Submittal of Monthly Performance Measurements for City Departments; and Preparation and Submittal of Annual City Budget”
- **“Expedited Processing of Certain City-Issued Development Permits** If Projects Meet Specific Requirements and Project Applications Are Filed By Specified Professionals Who Have Received Required Training Pursuant to the New Program; Program Includes Audits of Approved Permits and Appeals of Certain Denied Permits and Adverse Certification Actions of the Specified Professionals to Newly Created Appeals Board and to the City Council”

A fifth initiative entitled “Term Limits for the Mayor and Councilmembers” did not meet the sampling requirements for the number of valid signatures and is still undergoing signature review by the County. The verification process will be completed by January 28, 2020.

This report addresses the impacts and effect of these initiatives on the City—specifically, fiscal, governance, and organizational impacts of the initiatives,<sup>1</sup> but **only covers the first three**

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<sup>1</sup> *The last two categories of impacts were requested by the Council in discussion authorizing the report, as is allowed under EC 9212, 9(a)(8) “Any other matters the legislative body requests to be in the report.”*

**initiatives listed above.** Analysis of the fourth initiative is being performed separately, and not included in this report.

EC 9212 requires that this report be presented to the legislative body within “30 days after the elections official certifies to the legislative body the sufficiency of the petition.”

## PURPOSE OF THE REPORT

The purpose of this report is to address the Council’s request for a review of impacts on three of the four initiatives. For ease of reference, the longer titles provided by the City Attorney are shortened to the following titles throughout this document:

1. Expansion of Duties of Elected City Treasurer—**“Treasurer Expansion Initiative”**
2. New Requirements Regarding the Way in Legislative Bodies are Run—**“Meeting Requirements Initiative”**
3. Early Termination of Measure O Sales Tax—**“Measure O Termination Initiative”**

When used, these shortened titles encompass the longer titles provided at the beginning of this chapter.

The review process was conducted independently and reflects the analysis of the reviewers. City staff was consulted and interviewed to both understand the City’s current operations and to ensure that the report had no factual errors as it describes the City’s current processes. Analysis and conclusions reached on each initiative is the sole opinion of the reviewers. No effort is made to pass judgement on any of the initiatives—good or bad—or to in any way sway future voters to choose a direction to vote on these initiatives. The review is meant to provide an unbiased analysis of the potential, and likely, impact of these initiatives if passed by the voters.

What is not considered in this report is the potential fiscal or staff impact of legal challenges to the initiatives. There is a good deal of vague language in the initiatives that may be challenged in court, as the Council will have not ability to clarify through revising these portions of the Oxnard City Code for initiatives that are passed by voters.

## REVIEWERS

The review was conducted as a joint effort between Russ Branson, founder of Russ Branson Consulting, and Patty Francisco of MRG. **Mr. Branson** served as an Assistant City Manager/Administrative Services Director/Finance Director for the City of Roseville for nearly 14 years. Mr. Branson has also spent over 16 years consulting with local governments on fiscal, budget, and organizational issues throughout the State of California.

**Ms. Francisco** has 30 years of public sector human resources experience including 20 years as Director/Chief of Human Resources. She worked at the Metropolitan Water District of

Southern California (MWD), the Community Redevelopment Agency for the City of Los Angeles, and at Metrolink.

# TREASURER EXPANSION INITIATIVE

"Expansion of Duties of Elected City Treasurer By Appointing the City Treasurer as Director of Finance and Giving the City Treasurer Additional Duties Pursuant to that New Role: Authority Over City's Finance Department; Selection and Oversight of Internal Auditor; Establishment, Preparation and Submittal of Monthly Financial Reports; Establishment, Preparation and Submittal of Monthly Performance Measurements for City Departments; and Preparation and Submittal of Annual City Budget"

The purpose of this initiative, as stated in its text, is to:

1. "Declare the elected City Treasurer as the City's Chief Financial Officer and ensure a sufficient number of qualified professionals are in the finance department to carry out required duties"
2. Have the Treasurer design and implement "a system of internal controls and overseeing an internal auditor to discourage malfeasance and criminal conduct"
3. "Entrust the city treasurer with designing and implementing a robust program of transparency, including monthly financial reports and the online posting of documentation supporting city expenditures"
4. Charge the Treasurer "with establishing relevant metrics and regularly reporting on the performance of each city department to better ensure that the public is receiving quality, economical and timely services"
5. "To create clear lines of authority between elected officials and hired city staff, and require that the elected city treasurer publicly report on the level of support and cooperation provided by city staff in assisting the elected city treasurer with fulfilling required duties"

## OVERVIEW OF INITIATIVE

The "Treasurer Expansion Initiative" initiative will impose a major change in the City's overall financial governance, will add significant cost to the City's financial oversight function, **but** will be unlikely to provide any additional transparency or accountability on the City's finances. Additionally, this initiative eliminates existing lines of oversight of City departments and will likely result in power struggles that will impair effective governance.

One of the most troubling aspects of this initiative is the merger of a single elected position (Treasurer) with an administrative position (Finance Director/Chief Financial Officer (CFO)) and portions of the City Manager's and City Council oversight. Furthermore, the only requirement for the position with this initiative is a registered voter at least 18 years old. This would not only make this the most powerful position in the City, but there would be no previous experience or qualifications required.

As it now functions, the seven-member City Council hires and oversees the City Manager who hires and oversees the CFO. The Council sets citywide policy and service levels, reviewing and adopting the annual budget, and directing the City Manager to provide proof of the proper functioning of City's finances (e.g., hiring an independent financial auditor, internal auditor, and the whistleblower program).

Policies or direction to the City Manager by the Council require:

- Minimum of four affirmative votes
- Dissenting members discuss their dissent in a public meeting
- Public input is invited

Oversight of the City is provided in the following manner:

- If the City Manager decides not to follow Council policies or to engage in illegal or unethical behavior, the Council can terminate the City Manager with four affirmative votes
- Department Heads serve at the pleasure of the City Manager and can be terminated for any reason, but especially an unwillingness or inability to carry out the duties of their department—including proper management and leadership
- The City's annual financial report and internal auditor's report provide the Council with feedback from independent professionals
- The Whistleblower program provides staff with the opportunity to report suspected wrongdoing without a fear of reprisal

If this initiative is passed by the voters, this system of checks and balances will be replaced by all fiscal and budget oversight, as well as the setting of departmental performance metrics and direct hiring of the City's internal auditor and Whistleblower program, in the hands of a single elected position. Under this system, the Treasurer will have no responsibility to discuss or disclose operational policies, will not be subject to discipline for unethical behavior, poor management that damages the City, or engaging in actions that undermine City Council policies and City Manager's administrative oversight responsibilities.

### Initiative Preamble

The initiative begins with a preamble that asserts findings that are misleading. This set-up to the changes in the Oxnard City Code in the initiative do not match the reality of what is being proposed.

The "Findings and Declarations" from the initiative state that:

*"No one elected official is explicitly accountable to voters for overseeing the city's finances, including a system of internal controls required to safeguard assets, ensure financial statement reliability, promote operational efficiency, and encourage compliance with applicable laws and city council directives."*

This preamble begins the initiative with several assertions that are false and implies that the initiative changes will address these issues. This misstates the oversight function provided by City Council providing the primary governance oversight. The issues on an assertion-by-assertion basis are:

- “No one elected official is explicitly accountable to voters for overseeing the city’s finances...”
  - There are six Council members and the Mayor who are charged with overseeing City finances
  - Council does this through a Council-Manager form of government that delegates day-to-day operations of the City’s administrative oversight to the City Manager
  - The City Manager can be changed with a majority vote from the Council at any time the Council decides to take such action
  - On the other hand, the elected Treasurer cannot be replaced except by the voters—even then only every four years or by recall; therefore, oversight of the City finances actually become less subject to oversight if these administrative duties are shifted to the elected Treasurer position
- “...including a system of internal controls required to safeguard assets, ensure financial statement reliability...”
  - The system of internal controls in place currently are similar to the requirements of internal controls without this initiative. The reporting required by the initiative is difficult to do with the existing accounting system and will require additional staff that the City cannot afford. Preparing these reports will be easier with the implementation of the new Tyler Technologies financial system.
  - The City performs an annual external independent audit of its financial statements to ensure reliability
  - The City hires an outside internal auditor to provide continuous oversight of City financial accountability
- “...promote operational efficiency...”
  - In the initiative, this is accomplished by giving the elected Treasurer the responsibility to set performance metrics for every department in the City (including police, fire, public works, parks, etc.)
  - This will be neither efficient nor effective. An elected City Treasurer is unlikely to have any working knowledge of departments—even Finance and Treasury. There may be no buy-in by departments, the City Manager, or City Council to these metrics and the Treasurer will have no direct oversight of any department except Finance and Treasury
- “...and encourage compliance with applicable laws and city council directives.”
  - The City Manager, department heads, and staff are required to follow all applicable laws and City Council directives. Failure to do so can result in termination or significant discipline

- It is unclear what “encourage compliance” means or how this would be carried out, especially if there is a difference of opinion on what is “applicable” and what the “city council” has directed

## IMPACT ON GOVERNANCE.

If passed, the Treasurer Expansion Initiative will result in a major reorganization of the City’s governance and City Council oversight of finances. These impacts include:

- **Creating a schism in governance between elected City Council and elected Treasurer.** While the City Council retains approval power over the City budget, this initiative shifts the responsibility for developing and presenting the yearly budget from the City Manager—who reports directly to the City Council and is charged with carrying out Council policies—to the new Treasurer/Finance Director/CFO who only has accountability to the voters every four years. There is no accountability to the Council, effectively creating dual oversight of City finances and operations. This is recipe for conflict and ineffective governance.

While the Council has the authority to pass a budget, if the presented budget is not adopted by Council, it will go into effect on July 1<sup>st</sup> of the budget year and remain in place until Council changes it by vote of the Council<sup>2</sup>

- **Shifting responsibility of developing and presenting the annual budget to Council** from the City Manager to the City Treasurer
- Designating the City Treasurer as the City’s Finance Director, effectively making this appointed, at-will position **an elected position with no direct oversight**
- **Adding the power to designate performance measures for all departments** to the City Treasurer. Currently, defining performance measures is the responsibility of the City Manager as the City’s supervisor of all appointed department heads. Generally, performance measures are developed by each department and reviewed and approved by the City Manager in the preparation of the budget. This provision of the Treasurer Expansion Initiative creates a muddling of responsibility between the elected Treasurer and the City Council which appoints the City Manager to oversee City operations.

### Requirements of the elected position

A key aspect of the impact of the Treasurer Expansion Initiative is to transfer most of the fiscal and departmental oversight from the appointed City Manager to an elected City Treasurer. Additionally, the elected Treasurer will be designated as the Finance Director/CFO and will oversee the Finance Department.

<sup>2</sup> Sec. 2-179 (D) “...If the budget is not adopted on or before the beginning of such fiscal year, the proposed budget shall become effective without action by the city council.” And (E) “The city council may revise at any time an adopted budget...”

The City Manager and Finance Director positions have significant minimum requirements in order to be considered for employment: years of experience in similar positions, education, and suitability to lead a City or department (*see [Appendices](#) for CFO job description*).

An elected position in the State of California has one primary requirement:

## REGISTERED TO VOTE IN CITY OF OXNARD

Age 18 & US Citizen

Not currently in state or federal prison or on parole for a felony

Not currently found mentally incompetent

## New Duties of the City Treasurer

| Initiative Code Section                                                                                          | Action                                                                                                                                                                                        | Impact                                                                                                                                                                                                                                                                                                          |
|------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, B. Sec. 2-168 (A) DUTIES OF THE TREASURER<br><br>Section 4, D. Sec. 2-176 (F) DUTIES OF THE TREASURER | <u>“The city treasurer shall be the director of finance...”</u><br><br><del>“The city manager may assign to the director of finance additional powers and duties not set forth herein.”</del> | <ul style="list-style-type: none"> <li>▪ Council loses policy oversight of budget development</li> <li>▪ Consolidates electoral and administrative oversight into a single elected official</li> <li>▪ Eliminates City Manager’s oversight of finance function</li> </ul>                                       |
| Section 4, C. Sec. 2-175 (C) DUTIES OF THE TREASURER                                                             | <del>“There shall be a finance department, headed by a director of finance</del> <u>the city treasurer</u> who shall supervise such employees as are necessary...”                            | <ul style="list-style-type: none"> <li>▪ Moves oversight of critical City department to a <b>single elected official</b> without professional qualifications</li> <li>▪ Unclear how this impacts normal hiring, firing, discipline of employees—which come under the purview of the City Manager now</li> </ul> |
| Section 4, B. Sec. 2-168 (C) DUTIES OF THE TREASURER                                                             | <u>“The City Manager and City Attorney shall in good faith cooperate with and be responsive to requests for information or administrative services made by the city treasurer....”</u>        | <ul style="list-style-type: none"> <li>▪ Anticipates resistance in reallocation of governance responsibilities</li> <li>▪ Does not define “good faith” or “responsiveness” nor does this section require “good faith” from the Treasurer</li> </ul>                                                             |

## New Duties of the City Treasurer

| Initiative Code Section                                         | Action                                                                                                                                                                                                             | Impact                                                                                                                                                                                                                                         |
|-----------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, B. Sec. 2-168 (B)<br>DUTIES OF THE TREASURER         | <u>“The city treasurer’s reports to the city council shall also convey the extent to which the city manager and the city attorney have supported or hindered the city treasurer’s fulfillment of those duties”</u> | <ul style="list-style-type: none"> <li>▪ This creates potential conflict between the Treasurer, Council, City Attorney and City Manager based solely on the Treasurer’s perception of support by the City Manager and City Attorney</li> </ul> |
| Section 4, D. Sec. 2-176<br>FINANCIAL AND ACCOUNTING DUTIES (D) | “The powers and duties of the director of finance include centralizing fiscal and accounting duties; controlling inventory; financial reporting; and <del>assisting in</del> budgeting.                            | <ul style="list-style-type: none"> <li>▪ Reflects the shift of complete oversight of the budget preparation from the City Manager to the Treasurer</li> </ul>                                                                                  |

## ORGANIZATIONAL IMPACT

The impact on the City's organization will be significant if the Treasurer Expansion Initiative is passed by voters. The organizational charts on the following pages reflect:

- The current organizational structure
- The oversight changes that will occur if the Treasurer Expansion Initiative is approved
- Organization-wide impacts of the functional oversight changes

The initiative will remove oversight of the Finance Department, performance monitoring, and budget development from overall Council control. While this appears to be a minor shift in the overall organizational structure (second organizational chart), the Finance Department controls spending, purchasing, and payments for all City departments. Additionally, the budget development responsibility and the setting performance metrics for all City departments, represents a significant shift in power from the current Council-Manager form a government (third organizational chart). The Treasurer can recommend a budget that has no relationship to Council priorities, requiring the Council to effectively re-do the budget to direct spending based on their priorities. Even if Council does this, there may be issues with paying bills based on Council priorities.

In addition to this organizational restructuring, there is a shift away from oversight provided by professional administrative staff (who can be redirected, disciplined, or removed at any time) to an elected position:

- **Shifting oversight of finance function** from the City Manager to the elected City Treasurer
- **Shifting oversight** of all treasury, finance, and budget preparation to an elected official **with no required experience or knowledge in public finance or management**

As noted above, the elected Treasurer position has no education or experience requirements to be elected. The Finance Director position, however, has a long list of requirements that need to be met in order to be appointed to this position. Based on the CFO job description, the following is the minimum required of this position to even be interviewed:

- Bachelor's degree in finance, accounting, economics, public or business administration or a closely related field
- Minimum of eight years of progressively responsible experience in financial management and analysis, budget development, accounting, treasury, and debt and liability management
- Three to five years in management or supervisory capacity
- Competent in managing, planning, organizing, directing and controlling a large financial/accounting organizational unit

**City Treasurer Duties and Compensation.** Currently, Sec. 2-165 of the Oxnard City Code designates the city treasurer classification "as a department director" and as "the administrative head of the city treasurer's office." The existing Code Sec. 2-168. Duties of the City Treasurer, designates two levels of duties: 1) the statutory duties as "assigned to the city

treasurer of a general law city by the law of the State and confirmed by resolution,” and 2) “such administrative duties as assigned by the city manager.”

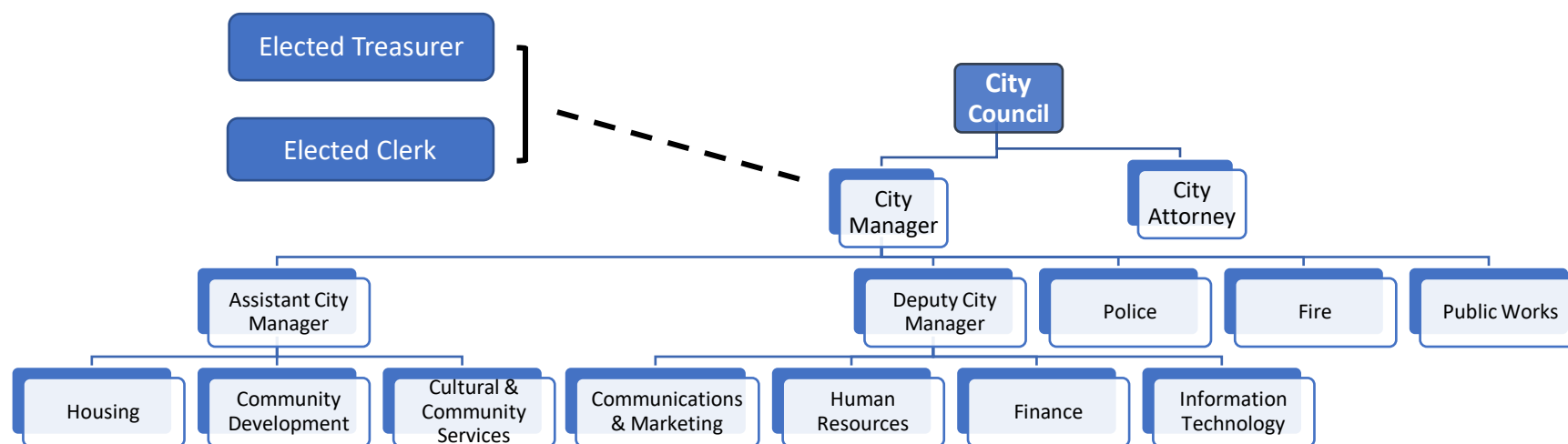
The City Treasurer is assigned the duties of overseeing the City’s utility billing and business tax licensing by the City Manager. The Treasurer is compensated for these duties an annual salary of between \$109,672 and \$150,799 per year. Additionally, the Treasurer receives a statutory pay of \$5,400 per year for elected Treasurer duties. If the City Manager re-assigns the Treasurer’s administrative duties, the Treasurer should only receive the statutory pay.

### **Organization Charts**

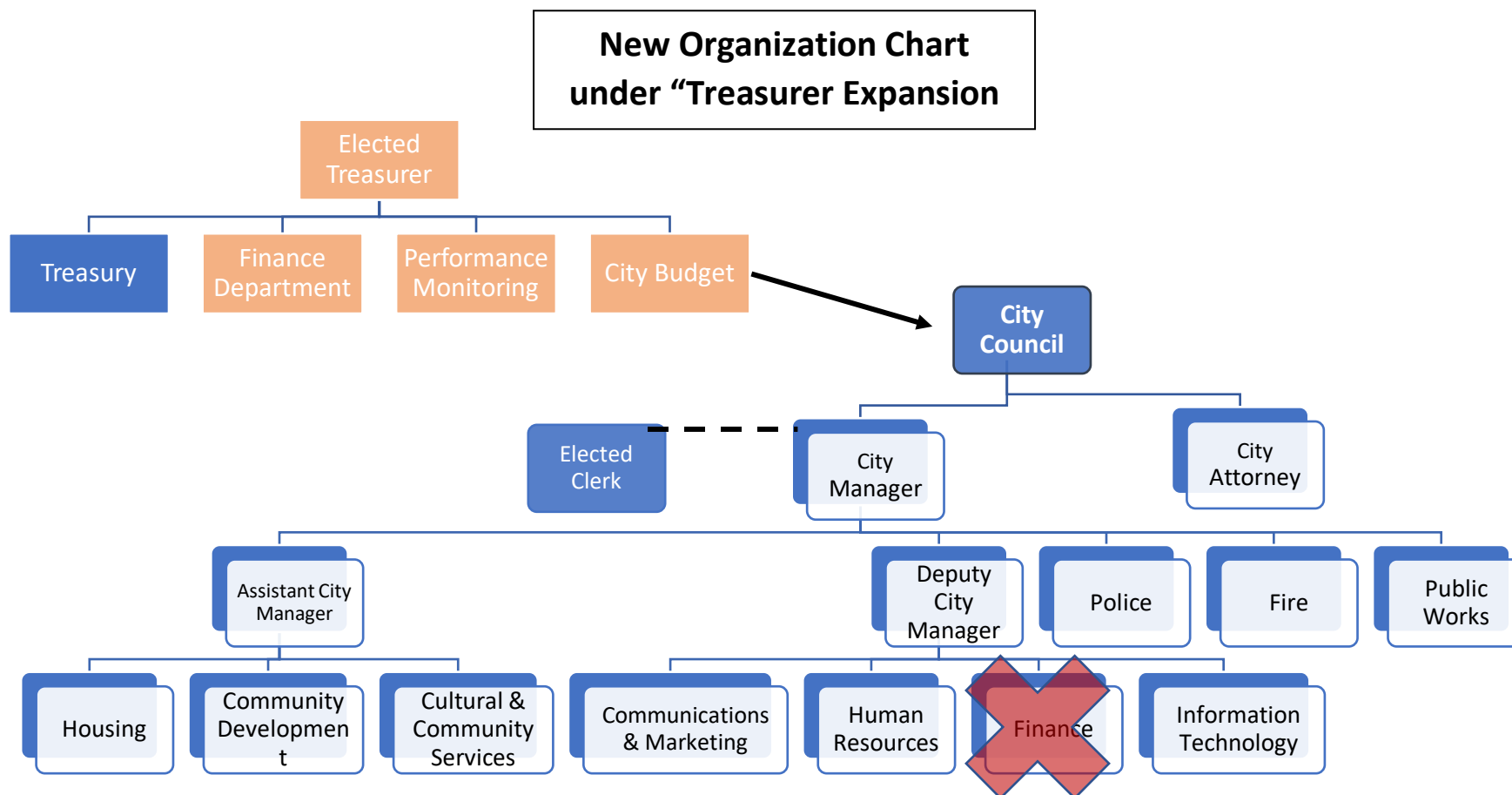
The impact of the of the proposed initiative changes related to oversight and reporting structures is provided on the following three organizational charts:

1. Shows the current organization chart provided in the City’s FY20 adopted budget
2. Shows how the organization chart will change if the Treasurer Expansion Initiative is adopted by the voters
3. Shows the citywide impact of the organizational changes that do not jump out in the previous chart

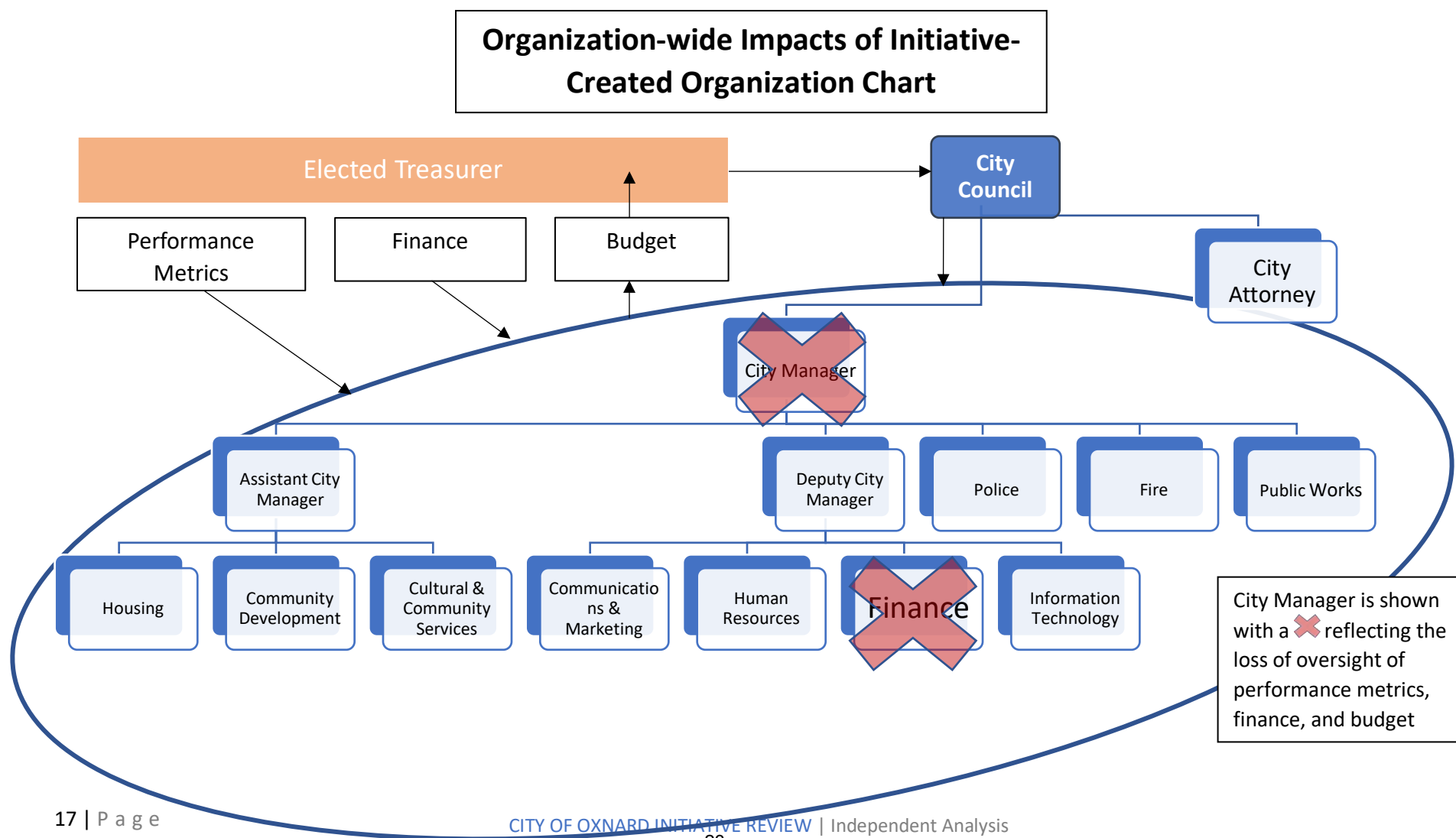
## Current Organization Chart



This initiative will drastically alter the current City organization structure, creating a change from a Council-Manager form of government to a new hybrid government—something akin to a “strong Treasurer” form of government that does not exist in the State of California. As shown below, this new organization will transfer power over all finance, budget, and performance monitoring functions to the elected Treasurer.



The initiative will shift a great deal of administrative oversight and power from the City Council and City Manager to the Treasurer. The graphic below is meant to demonstrate the breadth of this shift. Under the initiative, the development of the budget—which sets the spending for every department (including staffing levels)—will be shifted from the City Manager to Treasurer. Additionally, the implementation of the adopted budget and control of spending and purchasing is also transferred from the City Manager’s oversight to the single position of the elected treasurer.



## ORGANIZATIONAL INITIATIVE LANGUAGE

The following matrices provide the specific Oxnard City Code sections, language, and impact analysis of the primary language changes proposed in this initiative. Code section changes that are repetitive or immaterial are not included. A current section, that is unchanged, is included as it has a changed impact if the initiative is approved. Sections have been grouped together for discussion purposes.

### CHANGES IN BUDGET OVERSIGHT

| Initiative<br>Code Section               | Action                                                                                                                                                                                                                                                                                                               | Impact                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
|------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, I. Sec. 2-179,<br>BUDGET, (A) | Before the beginning of each fiscal year for which the city council has not adopted a budget, the <del>city manager</del> <u>director of finance</u> shall submit to the city council a proposed operations and capital budget for the following fiscal year or for more than one of the following fiscal years....” | <ul style="list-style-type: none"> <li>▪ Shifts responsibility for preparing and presenting the budget from the City Manager to the Treasurer</li> <li>▪ Council cannot enforce budget development to incorporate Council policies</li> <li>▪ Conflicts in policy would be resolved by Council changing budget, possibly line-by-line</li> <li>▪ Council will then rely on the Treasurer to enforce the Council’s adopted budget</li> <li>▪ If Council does not accept Treasurer’s budget, it takes effect July 1 until changed by Council</li> </ul> |
| Section 4, I. Sec. 2-179.<br>BUDGET, (F) | “ <u>Notwithstanding Section 9217 of the Election Code, the city council may amend this section without submission to the voters, so long as the amendment furthers the purposes and intent of this Act.</u> ”                                                                                                       | <ul style="list-style-type: none"> <li>▪ If passed by the voters, the provisions of these Oxnard City Code changes can only be changed by the voters</li> </ul>                                                                                                                                                                                                                                                                                                                                                                                       |

## SHIFT OF DEPARTMENTAL PERFORMANCE MEASUREMENTS

| Initiative Code Section                                        | Action                                                                                                                                                                                                                                                                                                                         | Impact                                                                                                                                                                                                                                                                                   |
|----------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, G. Sec. 2-176.3<br>PERFORMANCE<br>MEASUREMENTS, (A) | <u>“For each department the director of finance shall establish performance measurements pertaining to the department’s core functions, with no fewer than one performance measurement based on cost, one based on quality and one based on timeliness. The city council may establish additional measures by resolution.”</u> | <ul style="list-style-type: none"> <li>▪ This is currently in purview of City Manager</li> <li>▪ Performance measures must be set in consultation with departments</li> <li>▪ Politicizes performance measure setting by putting it in the hands of a single elected position</li> </ul> |
| Section 4, G. Sec. 2-176.3<br>PERFORMANCE<br>MEASUREMENTS, (B) | <u>“The director of finance shall cause the city’s current and historical performance measurements to be published on a centralized location on the city’s website in the form of dynamic interactive online dashboards.”</u>                                                                                                  | <ul style="list-style-type: none"> <li>▪ This is planned to occur in any event once the City’s financial software is replaced with a Tyler Technologies systems</li> </ul>                                                                                                               |
| Section 4, G. Sec. 2-176.3<br>PERFORMANCE<br>MEASUREMENTS, (C) | <u>“Regularly, at least once each month, the director of finance shall submit to the city clerk a written report on the results of performance measurements, a copy of which shall be filed with the city council.”</u>                                                                                                        | <ul style="list-style-type: none"> <li>▪ Will create additional workload that cannot be carried out by current staff. Will need more staff or consultants</li> <li>▪ For most departments, performance cannot be measured effectively on a monthly basis</li> </ul>                      |

**What is not changed by the Treasurer Expansion Initiative.** This initiative provides several provisions aimed at fiscal responsibility; however, most of the changes listed under Oxnard City Code sections entitled “Internal Controls” and “Financial Transparency” are either:

1. Already the job of the Finance Director
2. Not able to be completed with the current accounting software system (currently being replaced by a Tyler Technologies system that will allow for posting of most required reports)
3. Already in place (internal auditor and whistleblower program, monthly expense reporting)

The designation of the elected Treasurer as the Finance Director/CFO, and the requirements listed in the proposed additional Oxnard City Code sections, will have no real impact on the City’s financial transparency or improving internal controls. The primary shift in this initiative is for these duties to be overseen by an elected position—who can only be replaced in a new election regardless of day-to-day performance of duties—rather than an appointed position—which is subject to replacement at any time based on performance of duties.

**Consequences arising from new “Internal Controls” language.** While there is little new in the “Internal Controls” sections of the initiative, there are several negative consequences from the shift of responsibility to the elected Treasurer, including:

- **Assertion of the “plenary authority” of the Treasurer over internal controls** (Section 4, Sec. 2-176.1 (A)). “Plenary Authority” is defined as “wide-ranging, broadly construed, and often limitless for all practical purposes.” (Legal Information Institute). The City Council cannot “undermine” this authority, hence, underscoring the independence from oversight of this single, critical position
- **Selection and oversight of the internal auditor are transferred from the City Council to the Treasurer** (Section 4, Sec. 2-176.1 (B)). Because the primary oversight of an internal auditor is often in relationship to financial practices, this change reduces financial oversight and makes the Treasurer position more susceptible to corrupt practices. Current practice is to have internal auditor contract approved by Council, with requires four affirmative votes. Furthermore, reports come back to Council for review, not to the departments being audited
- **“Requires” the Treasurer to report findings of malfeasance.** This is a responsibility of all management employees in the City. Since malfeasance often applies to fiscal issues, this provision, along with selection and oversight of the internal auditor, limits the oversight of finances of the City by the City Council—a truly independent legislative body.

## INTERNAL CONTROLS

| Initiative Code Section                               | Action                                                                                                                                                                                                                                                                    | Impact                                                                                                                                                                                                                                                                                                                   |
|-------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, E. Sec. 2-175<br>CREATION                  | <u>"At least one employee of the finance department must possess a valid certificate....authorizing that person to practice as, a certified public accountant"</u>                                                                                                        | <ul style="list-style-type: none"> <li>▪ The Finance Department currently has an employee who is a certified public accountant (CPA)</li> <li>▪ Reduces flexibility in hiring future employees—there is no requirement for a finance department to have a CPA on staff</li> </ul>                                        |
| Section 4, E. Sec. 2-176.1.<br>INTERNAL CONTROLS, (A) | <u>"The director of finance shall design, implement and oversee a system of internal controls to safeguard assets, ensure financial statement reliability, promote operational efficiency, and encourage compliance with applicable laws and city council directives"</u> | <ul style="list-style-type: none"> <li>▪ No impact</li> <li>▪ This is the current function and responsibility of the Finance Director</li> <li>▪ Design and implementation of internal controls would not require any professional qualifications or experience</li> </ul>                                               |
| Section 4, E. Sec. 2-176.1.<br>INTERNAL CONTROLS, (A) | <u>"The city council may establish controls by resolution provided they do not undermine the plenary authority of the director of finance"</u>                                                                                                                            | <ul style="list-style-type: none"> <li>▪ Establishes that the Director of Finance has PLENARY AUTHORITY</li> <li>▪ Underscores the independence and power given to the Treasurer in this initiative</li> </ul>                                                                                                           |
| Section 4, E. Sec. 2-176.1.<br>INTERNAL CONTROLS, (B) | <u>"The director of finance shall select and oversee an internal auditor who shall not be an employee of the City."</u>                                                                                                                                                   | <ul style="list-style-type: none"> <li>▪ Current contract w/Price Paige for internal audits whistleblower program</li> <li>▪ Places the selection and oversight of the internal auditor at the sole discretion of the Treasurer/Finance Director.</li> <li>▪ Makes this function subject to corrupt practices</li> </ul> |

PLENARY AUTHORITY is "Power that is wide-ranging, broadly construed, and often limitless for all practical purposes." – Legal Information Institute definition

## Internal Controls

| Initiative Code Section                            | Action                                                                                                                                                                                    | Impact                                                                                                                                                                                                                                                                                                                                                                                                                                              |
|----------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, E. Sec. 2-176.1. INTERNAL CONTROLS, (C) | <u>“In consultation with the City attorney, the director of finance shall report findings of malfeasance and criminal conduct to the city council and/or law enforcement officials. “</u> | <ul style="list-style-type: none"> <li>▪ This is a current responsibility of all staff in the City, especially department heads and the City Attorney</li> <li>▪ More likely to have malfeasance and criminal conduct in the Treasury and Finance Departments. With the internal auditor selected and overseen by the Treasurer, it is less likely that malfeasance and criminal conduct will be identified or reported by the Treasurer</li> </ul> |

## TRANSPARENCY

| Initiative Code Section                                      | Action                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | Impact                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
|--------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, F. Sec. 2-176.2<br>FINANCIAL TRANSPARENCY,<br>(A) | <u>“The director of finance [City Treasurer] shall oversee the design and implementation of a financial transparency program that includes, but shall not be limited to, enabling public online review of city expenditures, including supporting invoices, purchase orders, submitted bids, and solicitations for bids and quotes.”</u>                                                                                                                                                                                                                                                | <ul style="list-style-type: none"> <li>▪ The City’s financial system does not have the capacity to allow putting this level of financial detail online. Instead the City would need to add staff to scan thousands of documents to upload to City’s website</li> <li>▪ The new Tyler Technologies financial system will allow this level of transparency when fully implemented—2022</li> <li>▪ Disclosing “submitted bids” may create issues with vendors and could lead to less competition for City business</li> </ul> |
| Section 4, Sec. 2-176.2<br>FINANCIAL TRANSPARENCY,<br>(B)    | <u>“Each month the director of finance shall submit to the city clerk a financial report and shall file a copy with the city council. The financial report shall include at least the following components:</u> <ol style="list-style-type: none"> <li>1) <u>Itemized statements of monthly and year-to-date revenues and expenses....</u></li> <li>2) <u>Itemized statements showing estimate changes in fund balances...</u></li> <li>3) <u>Itemized schedules...cash receipts and disbursements...</u></li> <li>4) <u>Additional schedules by city council resolution</u></li> </ol> | <ul style="list-style-type: none"> <li>▪ Most of this reporting can, and will, be done once the City’s financial accounting system is replaced by a Tyler Technologies financial system</li> <li>▪ To do this level of reporting at this time will require additional staff time</li> </ul>                                                                                                                                                                                                                                |

## New Paradigm

The “Treasurer Expansion” initiative will, if approved, create a new paradigm for managing finances in a California city. Based on a review of cities with elected treasurers—and population over 25,000—in Ventura, Los Angeles, San Bernardino, Riverside, and Kern counties, no City had a treasurer who oversaw more than the treasury functions as a part of their elected position.

While it is common to merge the finance and treasury functions in cities with appointed positions, an example of an elected treasurer with broad finance oversight was not found. Even the State of California, which has an elected treasurer, has a Finance Director appointed by the Governor. It does not appear that this form of governance has been considered anywhere else.

### Select Cities with Elected Treasurer

| City             | Population | Charter/General Law | Special Duties? |
|------------------|------------|---------------------|-----------------|
| Fontana          | 209,895    | General             | No              |
| Oxnard*          | 209,877    | General             | No              |
| Glendale         | 201,668    | General             | No              |
| Ontario          | 175,841    | General             | No              |
| Rancho Cucamonga | 175,251    | General             | No              |
| Inglewood        | 116,648    | Charter             | No              |
| El Monte         | 113,885    | General             | No              |
| El Monte         | 113,885    | General             | No              |
| Rialto           | 107,330    | General             | No              |
| Burbank          | 105,110    | Charter             | No              |
| Burbank          | 105,110    | Charter             | No              |
| Santa Maria      | 104,404    | Charter             | No              |
| Compton          | 101,226    | Charter             | No              |
| Carson           | 93,993     | General             | No              |
| Hawthorne        | 88,003     | General             | No              |
| Baldwin Park     | 74,738     | General             | No              |
| Redlands         | 68,368     | General             | No              |
| Gardena          | 60,785     | General             | No              |
| Cathedral City   | 54,261     | Charter             | No              |
| Azusa            | 49,485     | General             | No              |
| Covina           | 49,291     | General             | No              |
| San Jacinto      | 47,656     | General             | No              |
| Coachella        | 45,407     | General             | No              |
| Beaumont         | 45,118     | General             | No              |
| Beverly Hills    | 34,763     | General             | No              |
| Santa Paula      | 30,752     | General             | No              |
| Wasco            | 26,471     | General             | No              |

*Note: The Oxnard Treasurer has duties assigned by the City Manager that are not a part of the Treasurer's statutory duties*

## FISCAL IMPACTS

The fiscal impacts of the Treasurer Expansion Initiative depend in large part on how the City responds to this major shift in governance and organizational structure. On an order-of-magnitude basis, this initiative is projected to **cost the City approximately \$689,500 per year**. Potential fiscal impacts are expected to fall in the following areas:

- Designation of elected Treasurer as Finance Director.** If the elected Treasurer is designated as the Finance Director/Chief Financial Officer (CFO), this will likely result in an increase in compensation. Currently the Treasurer is paid up to \$212,830 per year, including benefits, as a department head. The CFO position pays a maximum of \$336,992 per year with benefits, **a jump in compensation of \$124,162 for the elected Treasurer**. At the same time, this designation will likely require the elimination of the current CFO position, resulting in a compensation reduction of up \$336,992.

| Designate Treasurer as Finance Director/CFO |                    |                   |                    |
|---------------------------------------------|--------------------|-------------------|--------------------|
| Position                                    | Change in Salary   | Benefits (@35%)   | Total Compensation |
| Treasurer                                   | + \$91,972         | \$32,190          | \$124,162          |
| Finance Director/CFO                        | (\$249,624)        | (\$87,368)        | (\$336,992)        |
| <b>Net Cost/(Savings to City)</b>           | <b>(\$157,652)</b> | <b>(\$55,178)</b> | <b>(\$212,830)</b> |

- Implementation of setting performance measures by the Treasurer.** Granting the power for the elected Treasurer to set performance measures for all departments and requiring monthly reports on these measures will create an additional level of administrative workload in the Finance Department and in each City department. While departmental workload may need to be absorbed by current staff, the level of work by Finance staff will require at least one additional position.

| Performance Measure Cost |                    |                  |                 |                    |
|--------------------------|--------------------|------------------|-----------------|--------------------|
| Position                 | Salary Range       | Salary Mid-Point | Benefits (@35%) | Total Compensation |
| Financial Analyst III    | \$67,446-\$112,559 | \$90,022         | \$31,508        | \$121,530          |
| <b>Total</b>             |                    | <b>\$90,022</b>  | <b>\$31,508</b> | <b>\$121,530</b>   |

- Implementation of financial management and reporting requirements.** While most of the required financial management reporting is not new, the ability of the City to produce this level of reporting is limited by software constraints, but also by staffing constraints. In order to meet the reporting requirements in the initiative, it is expected that two staff members would need to be added to provide this data on a monthly

basis. These positions can be revisited once the City's new accounting software system is operational.

| Financial Management Cost |                      |                  |                 |                    |
|---------------------------|----------------------|------------------|-----------------|--------------------|
| Position                  | Salary Range         | Salary Mid-Point | Benefits (@35%) | Total Compensation |
| Financial Manager         | \$86,715-\$150,039   | \$118,377        | \$41,432        | \$159,809          |
| Financial Analyst II      | \$61,998 - \$103,881 | \$82,939         | \$29,029        | \$111,968          |
| <b>Total</b>              |                      | <b>\$201,276</b> | <b>\$70,371</b> | <b>\$271,777</b>   |

- **Response by Council to shift of governance and organizational oversight.** Shifting the CFO and budget development responsibilities over to a single elected official will likely cause the City Council to create staff positions to counter-balance the loss of administrative oversight. The reasoning behind this is as follows:
  1. The City Manager, who reports to the Council, is currently charged with developing and presenting the annual budget to the Council
  2. The budget sets the funding priorities and authority to spend in every department in the City
  3. Under current rules, if the budget presented to the Council is not adopted by July of each year, the presented budget goes into effect until changed by Council
  4. A difference in policy position between the elected Treasurer and the seven-member Council could result in a budget produced by the Treasurer that is out of synch with Council priorities. If this happens, the City Manager may need staff to produce a budget within Council priorities that can be adopted by Council

While this is a somewhat cynical view of what may happen if this initiative passes, it is well within the range of realistic outcomes; therefore, it is important to estimate the fiscal impact to the City if this occurs. It is assumed that three high-level finance positions will need to be added as a new Administrative Services office or department.

| Council Response to Shift in Organization and Governance |                       |                  |                  |                    |
|----------------------------------------------------------|-----------------------|------------------|------------------|--------------------|
| Position                                                 | Salary Range          | Salary Mid-Point | Benefits (@35%)  | Total Compensation |
| Admin. Services Manager                                  | \$104,709 - \$177,108 | \$142,363        | \$49,827         | \$192,190          |
| Budget Manager                                           | \$86,715 - \$150,039  | \$118,377        | \$41,431         | \$159,808          |
| Financial Analyst                                        | \$56,395 - \$94,918   | \$75,656         | \$26,480         | \$102,316          |
| <b>Total</b>                                             |                       | <b>\$336,396</b> | <b>\$117,738</b> | <b>\$454,134</b>   |

The total fiscal impact to the City of the Treasurer Expansion Initiative is dependent on: 1) the need for staff to implement the reporting requirements (financial and performance), and 2) response by Council in the shift of powers away from Council oversight (finance and budget) to the elected Treasurer. The total cost of these impacts is summarized below.

| Impact                                           | Estimated Cost/(Savings) |
|--------------------------------------------------|--------------------------|
| Designate Treasurer as Finance Director/CFO      | (\$212,830)              |
| Performance Measure Cost                         | \$121,530                |
| Financial Management Cost                        | \$271,777                |
| Council Response to Shift in Powers to Treasurer | \$454,134                |
| <b>Total Estimated Fiscal Impact</b>             | <b>\$634,611</b>         |

These fiscal impacts do not account for impacts related to a Treasurer/Finance Director who may not be competent or experienced, and who cannot be removed—except every four years or by recall—even if resulting in loss of competent staff and need to hire consultants or staff operating under the City Manager to address financial issues that may be created by this elected position.

## SUMMARY OF NON-FINANCIAL IMPACTS

**Finding #1—The primary impact of this initiative is to shift oversight and power from the City Council and City Manager to the single elected position of Treasurer/Finance Director/CFO.**

This shift will have the effect of relying on a single person, with recourse for removal once every four years by an electorate which may not understand the breadth of power that is being conferred on this person or the impacts of how that power is being used

**Finding #2 – The internal controls and financial responsibility portions of this Initiative do not offer any real improvement to the City’s fiscal transparency or safety.** They cannot currently be implemented due to: 1) software limitations that are in the process of being addressed, or 2) without increasing staffing in the Finance Department. The current transparency measures—comprehensive annual financial report, contract with an internal auditor, whistleblower program, midyear and annual budget reports, and monthly expenditure reports online—have improved in recent years

## SUMMARY OF IMPACTS FROM THE TREASURER EXPANSION INITIATIVE

## Governance



- ☐ Splits governance oversight between City Council and Treasurer
- ☐ Places the Treasurer as the most powerful position in the City
- ☐ Supplants City Manager's duties in carrying out Council policy in the areas of:
  - Budget development
  - Oversight of departmental performance
- ☐ Establishes Treasurer's Plenary Authority over internal controls

## Organization



- ☐ Changes requirements for Finance Director from seasoned professional to—minimum age of 18, registered to vote, and able to get elected
- ☐ Merges electoral and administrative duties in finance and budget
- ☐ Changes direct line of oversight of City's financial health from Council members to a Treasurer
- ☐ Supplants City Manager's duty to prepare budget and oversee departmental performance
- ☐ Eliminates professional qualifications from choice of Finance Director or to perform key City Manager duties

## Fiscal



- ☐ Treasurer mandated Statutory compensation--5,400/yr.--and administrative pay--up to \$212,830--increased to up to \$336,992/ year
- ☐ Elimination of current Finance Director savings of \$336,992/year
- ☐ Addition of 6 positions t`o maintain monthly reporting of fiscal and performance measures, estimated at \$847,441/yr.
- ☐ **Net annual cost of \$634,611 plus** costs related to potential inefficiencies across the organization or related to inexperienced or unfit person leading a key department for the City without immediate recourse for change

# MEETING REQUIREMENTS INITIATIVE

## “New Requirements Regarding the Way in Which City Council Meetings, Council Committees and Other City Legislative Bodies Are Run”

This initiative has several elements that will impact the City across areas of governance, organization, and fiscal. The initiative has several elements, summarized below:

1. **Governance:** Meetings of all legislative bodies shall be governed by *Robert’s Rules of Order*. Training will be provided by a certified trainer
2. **Meeting Times:** Meetings of legislative bodies shall commence no earlier than 5:00PM on weekdays and 9:00AM on weekends (may be waived by a 4/5ths vote under extenuating circumstances)
  - “Actions taken at meeting held in violation of this section shall be deemed invalid”
3. **Staff presentations:** Each agenda item presentation shall be videotaped, posted on the City’s website, and made available for viewing on City website and premises at the same time as posting of the agenda for the meeting
  - Council agendas are posted twelve days in advance of Council meetings
  - “The primary role staff at meetings is to answer questions posed by the legislative body, not reenactment of pre-recorded presentations”
4. **Public Comment:** Members of the public may address the Council on any item that has already been considered by a committee composed exclusively of the legislative body
  - Reasonable accommodations shall be made to facilitate the presentation of videos, PowerPoint, or similar presentations during public comments
  - Presenters shall be required to provide hard copies of presentations to member of the legislative body

## DEFINITION OF LEGISLATIVE BODIES

A key component to understanding the impact of this initiative is the definition of a “legislative body.” For purposes of the new Oxnard City Code sections proposed, the initiative uses Government Code Sec. 54952 from the Brown Act. Under this definition, a legislative body includes:

- The governing body of a local agency
- A commission, committee, board, or other body of a local agency, whether permanent or temporary, decision-making or advisory, created by charter, ordinance, resolution, or formal action of a legislative body
- Governing body advisory committees composed of less than a quorum of the legislative body which have a continuing subject matter jurisdiction, or a meeting schedule fixed by ordinance or resolution, or formal action of the legislative body

Under these broad categories, it appears that all of the City’s committees and commissions will be subject to the requirements of this initiative. A list of these “legislative bodies” is provided in the matrix below:

| Legislative Body                | Present in Oxnard                                                                                                          | Meeting Frequency   | Meeting Time              |
|---------------------------------|----------------------------------------------------------------------------------------------------------------------------|---------------------|---------------------------|
| Governing Body                  | City Council                                                                                                               | Twice a month       | 6:00PM                    |
| Standing Council Committees (5) | Finance & Governance, Public Works & Transportation, Public Safety, Housing and Ec. Dev., Community Services               | Twice a month       | Between 9:30 AM to 7:15PM |
| Citizen Commissions/ Committees | Downtown Design Review, Planning                                                                                           | Twice Monthly       | Design Review 9:00AM      |
| Citizen Commissions/ Committees | Community Relations, Homelessness, Cultural Arts, Inter-Neighborhood Council,, Senior Citizens, Youth, Park & Rec, Library | Generally Monthly   | Three before 5:00PM       |
| Boards                          | Mobile Home Park Rent Review, Measure O Oversight                                                                          | Quarterly/ Periodic | Varies                    |

## GOVERNANCE

Changing to Robert’s Rules of Order, from Rosenberg’s Rules of Order, will require initial and ongoing training of the members of the legislative bodies as well as staff. Initial in-person training may take a half day and could be done in or two sessions to include all legislative bodies. There are on-line and software courses to train future legislative body members or for a refresher for members who have done an in-person training. Robert’s Rules or Order are more structured than Rosenberg’s rules and may impact the operations of meetings during the transition. Additionally, strict adherence to these rules may be difficult to monitor across all committees and commissions. If staff is required to monitor the use of these rules, this could result in:

- Increased staff overtime
- More staff time at night meetings, potentially resulting in adjusted schedules and less in-office work time on meeting days
- Staff time training in the use of Roberts Rules of Order
- Cost of hiring a certified trainer in Roberts Rules of Order both for initial training and ongoing training updates

## MEETING TIMES

The limits imposed in this initiative on meeting times will create impacts to several existing committees and commissions. The biggest impact will be on the Council’s five standing committees. These committees meet primarily during the day twice per month. If meeting

times are restricted to 5:00PM or later, these committee meetings will not be able to continue. The committee structure was started as a way to allow more discussion on key items before coming before the Council and to reduce Council meetings from weekly to bi-monthly. The Council could leave the current Council meeting structure as it is or return to weekly Council meetings.

The initiative will have less drastic impacts on citizen committees/commissions/board, as most of these meetings are already after 5:00PM on weekdays. The two exceptions are the Downtown Design Review committee and Senior Citizens Commissions which both meet at 9:00AM. These times match the time that interested parties are most likely available; however, if this initiative passes, these meeting times will have to be reset to an evening or moved to a weekend.

The Homelessness Commission meets at 4:00PM, and pushing back its start to a 5:00PM would likely not be a major impact.

## STAFF PRESENTATIONS

Under the proposed initiative, meetings of legislative bodies, as defined in the new ordinances, will require the pre-taping of any staff presentations. The taped presentation must be available online and at the City at the same time as the meeting agenda is posted. Currently, hard copies of staff presentation PowerPoints are provided with the agenda online. Staff will not repeat presentations live at the legislative body meeting; however, it is not clear if these videos can/will be played at the meetings to provide full context to an agenda item.

The City has 15 different legislative bodies that receive presentations from staff. The most visible of these are the City Council, the five standing Council committees, and Planning Commission. In addition, there are eight citizen committees and commissions that meet on a regular basis and receive staff presentations. The estimated number of staff presentations on an annual basis is 398, as shown in the table below.

**City of Oxnard Commission/Committees**  
**Estimated Staff Presentations Per Year**

| Committee/Commission      | Frequency     | Meeting Time | Avg. # of Staff Presentations/ Meeting | Annual Meetings | Presentations |
|---------------------------|---------------|--------------|----------------------------------------|-----------------|---------------|
| City Council              | Twice-Monthly | 6:00         | 4.26                                   | 27              | 115           |
| Council Committees (x5)   | Twice-Monthly | AM           | 1.52                                   | 95              | 144           |
| Homelessness              | Monthly       | 4:00         | 1.00                                   | 12              | 12            |
| Community Relations       | Monthly       | 6:00         | 1.00                                   | 12              | 12            |
| Parks & Rec               | Monthly       | 5:30         | 1.00                                   | 12              | 12            |
| Cultural Arts             | Monthly       | 5:00         | 1.00                                   | 12              | 12            |
| Planning                  | Twice-Monthly | 6:00         | 1.63                                   | 24              | 39            |
| Mobile Home Rental        | As needed     | 5:30         | 1.00                                   | 4               | 4             |
| Downtown Design Review    | Twice-Monthly | 9:00         | 1.00                                   | 24              | 24            |
| Senior Citizens Committee | Monthly       | 9:00         | 1.00                                   | 12              | 12            |
| Library                   | Monthly       | 5:00         | 1.00                                   | 12              | 12            |
| <b>Total</b>              |               |              |                                        | <b>246</b>      | <b>398</b>    |

Source: City of Oxnard--actuals for 2019 for Council, Council Committees, and Planning Commission

The number of presentations per meeting, and number of meetings for the Council, Council committees, and Planning Commission are from actual meeting dates and presentation counts from 2019. The remaining meetings assume one staff presentation per meeting.

To implement this provision of the initiative, the City would be required to:

- Have staff presentations ready earlier than currently required (twelve days ahead for most meetings) in order to allow time to videotape the presentation for posting on the City's website and viewing at City Hall at the time of posting the agenda
- Staff must set-aside additional work time to videotape the presentation
- New staff (or contract staff) must be enlisted to do the videotaping and then perform post-production work to make the video available on the web
- Schedule staff to do the presentations, and follow-up if a staff member is sick or called away during the original videotaping time slot
- Purchase equipment (or pay for equipment use through contract videotaping)
- Expand City computer storage for added video

The initiative states that "the primary role of staff at meetings is to answer questions posed by the legislative body." This appears to mean that there will not be a live presentation, but there may be a replay of the presentation video. Playing the video at a meeting may be necessary to:

- Allow understanding of the item before the legislative body by anyone who has not seen the video
- Provide proper context for agenda items that also have presentations from project proponents (especially in the development-related agenda item or contract with the City)

- Help the audience keep questions about the presentation in context. Even if someone has viewed the video, they may not remember nuances of a presentation

It is not clear what would happen if a staff presentation could not be taped by the time an agenda was posted due to illness, scheduling issues, or late changes in presentations. It seems that the item could be considered with no staff presentation or delayed until a further meeting—both options seem to defeat a goal of efficient governance.

## PUBLIC COMMENT

The last element of the initiative expands the public comment to allow comment on Council Committee items at the City Council meeting. The second part of this section would allow reasonable accommodations to facilitate the presentation of videos, PowerPoint, or similar presentations during public comments at Council meetings.

It is not clear what the impact of this provision would be, how many presenters would take advantage of this option, or what type of media would be used; however, the City should have a reasonable concern about allowing unknown media (e.g. USB storage) to be plugged into the City's computer system without being checked for viruses. Reasonable accommodations for this could include a presentation computer not connected to the City computer system and waivers signed by presenters releasing the City from any liability for viruses that may be left on this computer by other presenters.

## FISCAL IMPACT

The primary fiscal impact from the Meeting Requirements Initiative will be in the pre-meeting videotaping of staff presentations. There will be both a direct cost and an efficiency cost in time directed away from a staff member's primary job to the time videotaping a presentation.

The direct cost may be funded through adding City staff positions or on a contract basis with a private-sector vendor. The cost of these two options is estimated below.

**Hire City Staff.** To effectively produce 398 videos a year, or approximately 33 per month, the City would need the following:

| Cost Item                                               | Base Cost           | Benefits        | Total                      |
|---------------------------------------------------------|---------------------|-----------------|----------------------------|
| Video Production Technician                             | \$47,016            | \$16,456        | \$63,472                   |
| Video Production Supervisor                             | \$82,940            | \$29,029        | 111,969                    |
| <b>Total Ongoing Cost</b>                               | <b>\$129,956</b>    | <b>\$45,485</b> | <b>\$175,411</b>           |
| Equipment (camera, lighting, software, computers, etc.) | \$25,000 - \$50,000 |                 | <b>\$25,000 - \$50,000</b> |

(Source: City salary schedules, mid-point salary; HR director for average benefits)

Under these assumptions, the **City's first year cost would be \$200,000 to \$250,000 with an ongoing cost of \$200,000 per year**, plus depreciation on equipment.

**Contract Out.** An alternative to hiring new City staff is to contract out this service to a local professional videographer. The cost of these services varies widely based on the experience of the company and structure of their costing. Costs may include:<sup>3</sup>

- Shooting and editing staff -- \$75 to \$150/hour
- Editing/graphics -- \$60 to \$150/hour
- Camera/equipment -- \$25 to \$400/hour
- Digitizing, transfers, rendering, and uploading – variable based on City need

Based on the above data and information from thumbtack.com for video production in the Oxnard area, contract production is estimated to cost \$250 to \$400 per hour.

Assuming 410 video presentations per year at 1.5 hours per video (production and post-production, editing, graphics, and web-posting), the total hours purchased would be 615 +- hours per year. Based on the cost range, this would be **\$150,000 to \$250,000 per year**. This cost range is similar to the City staffing cost alternative, but may be more efficient in the long run.

**Note: The City currently provides Spanish language translators for English presentations. This may be required for videotaped presentations. This cost is not included in this analysis.**

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<sup>3</sup> Based on data from [onemarketmedia.com](http://onemarketmedia.com) and [thumbtack.com](http://thumbtack.com)

## SUMMARY OF IMPACTS FROM THE MEETING REQUIREMENTS INITIATIVE

## Governance



- ☐ Inability to conduct regularly-scheduled meetings before 5:00PM on weekdays or before 9:00AM on weekends
- ☐ Will make Council Committee meetings untenable, resulting in potential return to weekly Council meetings.
- ☐ **All** legislative bodies will operate under Roberts Rules of Order, which may be difficult to maintain for meetings without dedicated, trained staff

## Organization



- ☐ Required training and monitoring of all legislative body meetings on Roberts Rules of Order
- ☐ Inability to schedule legislative body meetings at times that best fit likely public (e.g., senior comm.)
- ☐ Addition of studio production staff—following the reduction of 35.6 FTEs in the General Fund in FY20
- ☐ Loss of staff productivity due to pre-recording legislative body presentations

## Fiscal



- ☐ Cost to staff video production staff \$200,000 to \$250,000 per year plus equipment
- ☐ Cost to contract out video production \$150,000 to \$250,000 plus, depending on the number of presentations
- ☐ Cost to translate videos into Spanish (City currently provides translator at meetings) is not estimated

# MEASURE O TERMINATION INITIATIVE

*"Early Termination of Measure O Sales Tax If Specific Pavement Standards for City Streets and Alleys Are Not Met; Extension of Measure O Sales Tax For Additional Five-Year Periods If Specific Pavement Standards Are Met"*

The Measure O Termination initiative will create a streets and alleys funding requirement and the threat of a Measure O termination if specified pavement condition index (PCI) levels are not met. The City's PCI is a measure of the condition of streets and alleys (the higher the number, the better the street condition), and is performed by an outside consulting engineer.<sup>4</sup> The purpose and intent of this initiative, as stated are:

- "Fulfill promise of better streets by focusing City Hall attention of repairs and maintenance of City streets and alleys"
- "To ensure local officials do not take for granted the additional sales and use tax money we pay."
- "To require the City of Oxnard to justify the extra half-cent sales tax by providing a corresponding level of service."
- "To authorize the City Council to extend the tax in five-year increments provided that the city streets and alley are maintained at an acceptable level."

In order to meet these objectives, the initiative sets timelines for meeting systemwide PCI levels for both streets and alleys. If not met in the timeframes provided, the Measure O sales tax will terminate six months later. The matrix below provides the PCI levels, target dates, and Measure O termination dates.

| PCI Level   | PCI Level Met By   | End of Sales Tax By |
|-------------|--------------------|---------------------|
| At Least 65 | September 30, 2022 | March 31, 2023      |
| At Least 70 | September 30, 2024 | March 31, 2025      |
| At Least 75 | September 30, 2026 | March 31, 2027      |
| At Least 80 | September 30, 2028 | March 31, 2029      |

## MEASURE O

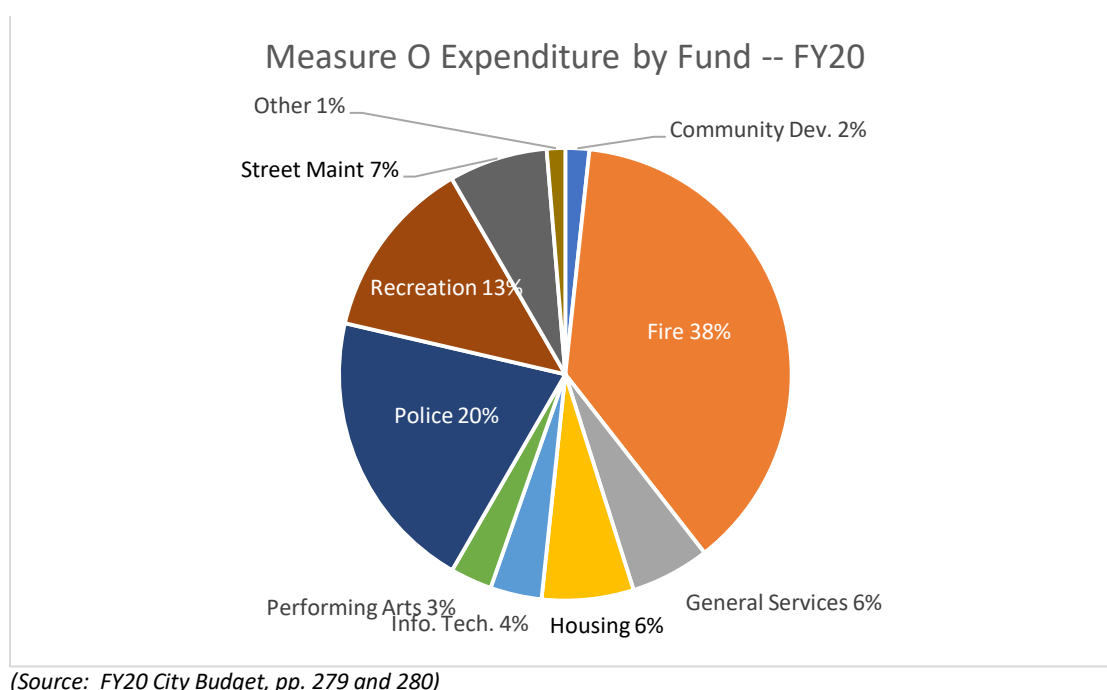
The Measure O sales tax will produce an average of \$17.1 million per year in voter-approved, local controlled revenue through FY28. The measure is slated to sunset in March of 2029 in any

<sup>4</sup> The City's latest study by Pavement Engineering Inc. lists PCI levels of 0-30 as "Failed," 31-50 as "Poor," 51-70 as "Fair," 71-90 as "Good," and 91-100 as "Excellent." A good rule of thumb is 25 or below needs complete reconstruction, 50 or below needs heavy rehabilitation and 70 to 50 needs light rehabilitation (City CIP).

event without additional voter authorization. The promise of Measure O, when it was adopted, was to:

- “To protect, maintain, and enhance vital city services including police, fire, emergency response, increasing street paving/pothole repair to improve traffic flow, expanding youth recreation, after school and anti-gang prevention programs, acquiring property for parks/open space preservation, upgrading stormwater drains, improving senior services, increasing code compliance, and other general services...” (Source: Measure O ballot question, BallotPedia.org)

In carrying out these purposes, the City is targeting a majority of spending on fire and police expenses, recreation services and streets maintenance. The chart below shows expected spending by fund in FY20.



In broad strokes, the City spends money across most levels of City government, including:

- **Public safety & gang prevention**—police and fire operations and capital
- **Traffic & road improvements**—Street bond debt service, alley reconstruction and repair, and intelligent transportation system
- **Parks & open space**—For example, the Townkeeping program, Park maintenance (e.g., College Park and East Village Park maintenance and utilities), tree trimming, and capital investments
- **Other community improvements**—homeless program and shelter acquisition, Safe Home Safe Family, etc.

As will be shown below, attempting to meet the requirements of this initiative will direct 100 percent of Measure O revenues to streets and alleys repairs, effectively ending Measure O as a Citywide improvement measure. This will turn Measure O into a *de facto* special tax for street and alley repair.

## Current and future PCI Levels

The City categorizes its PCI levels by arterial, collector, residential streets, and alleys. The City's PCI levels, as of January 2020, are provided in the table below along with the average PCI levels obtained if the City funds the full \$329.7 Million needed to meet the initiative requirements.

Regardless of what happens with the Measure O Termination Initiative, the City will be required to increase funding for roads over the next 12 years. As shown in the table below, PCI levels with no treatment will drop precipitously by 2028. On the other hand, a PCI target of 80 swings the City in the other direction and will result in dramatic cuts in other City services (police, fire, parks, etc.) in order to obtain these levels.

### Projected Network PCI Average

| Year | Avg. PCI (Streets/Alleys) |             |
|------|---------------------------|-------------|
|      | No Treatment              | PCI Targets |
| 2020 | 64/31                     | 65/36       |
| 2021 | 62/28                     | 67/42       |
| 2022 | 60/26                     | 69/47       |
| 2023 | 57/24                     | 71/53       |
| 2024 | 55/23                     | 73/58       |
| 2025 | 53/21                     | 74/64       |
| 2026 | 50/20                     | 76/69       |
| 2027 | 48/19                     | 78/75       |
| 2028 | 46/18                     | 80/80       |

Source: Pavement Engineering, Inc.

Regardless of what happens with the Measure O Termination initiative, the City will need to increase investment in streets and alleys to prevent significant downgrades in street condition levels.

## Cost to Achieve Initiative PCI Levels

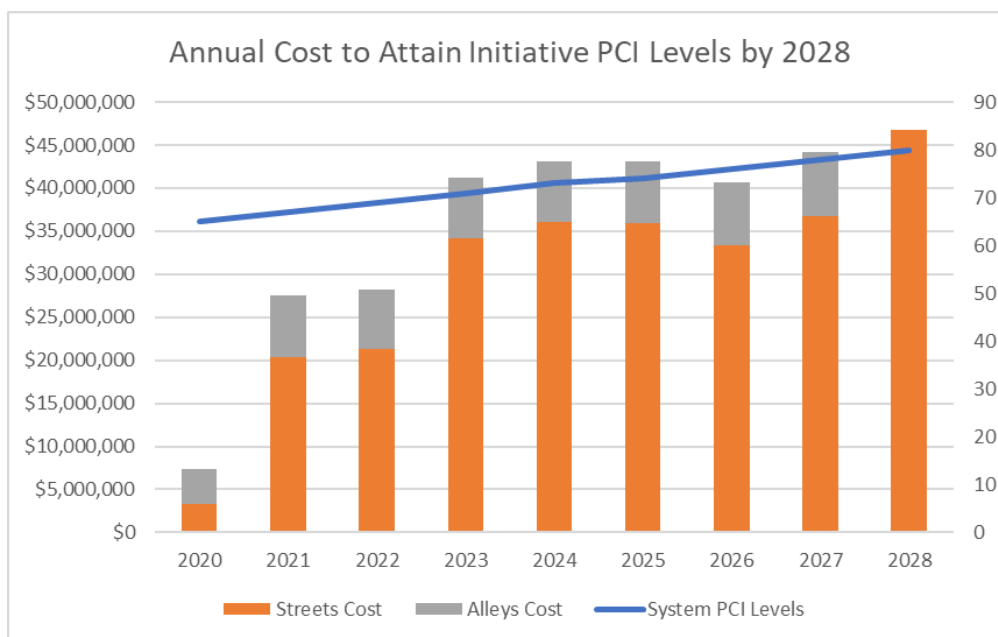
As noted above, the cost to fund the PCI levels required in the Measure O Termination Initiative will be significant—topping **\$329.7 Million by 2028, or \$36.6 Million per year** on average. The table below shows the costs by year for streets and alleys.

| Year                    | Arterial/Collector/Res. |                      | Alleys                |             | Total Cost           | Network<br>Avg. PCI |
|-------------------------|-------------------------|----------------------|-----------------------|-------------|----------------------|---------------------|
|                         | PCI Level<br>Attained   | Cost                 | PCI Level<br>Attained | Cost        |                      |                     |
| 2020                    | 65                      | \$3,286,605          | 36                    | \$4,079,127 | \$7,365,732          | 65                  |
| 2021                    | 67                      | \$20,395,821         | 42                    | \$7,102,495 | \$27,498,316         | 67                  |
| 2022                    | 69                      | \$21,331,922         | 47                    | \$6,830,794 | \$28,162,716         | 69                  |
| 2023                    | 71                      | \$34,141,136         | 53                    | \$7,099,495 | \$41,240,631         | 71                  |
| 2024                    | 72                      | \$36,123,222         | 58                    | \$6,911,887 | \$43,035,109         | 73                  |
| 2025                    | 74                      | \$35,833,989         | 64                    | \$7,253,374 | \$43,087,363         | 74                  |
| 2026                    | 76                      | \$33,346,982         | 69                    | \$7,373,963 | \$40,720,945         | 76                  |
| 2027                    | 78                      | \$36,774,874         | 75                    | \$7,431,812 | \$44,206,686         | 78                  |
| 2028                    | 80                      | \$46,693,984         | 80                    | \$7,664,473 | \$54,358,457         | 80                  |
| <b>Total Cost</b>       |                         | <b>\$267,928,535</b> | <b>\$61,747,420</b>   |             | <b>\$329,675,955</b> |                     |
| <b>Average Per Year</b> |                         | <b>\$29,769,837</b>  | <b>\$6,860,824</b>    |             | <b>\$36,630,662</b>  |                     |

Source: Pavement Engineering, Inc.; January 7, 2020

The chart below presents this same information graphically. The cost to achieve a PCI level 71 (“Satisfactory”), is \$104.2 Million by FY23, or one-third of the total cost to achieve a PCI of 80.

**The policy question for the City is—what is the responsible amount of funding to balance street maintenance needs with the total City service needs?** To answer this question, it is important to understand where the funding to meet the initiative PCI levels would come from.



In order to maintain streets and alleys at a PCI level of 80 post-March of 2029 would cost the City an average of \$22.1 million per year, or \$221.3 million in the 10-years following the original Measure O sunset date. If the City meets the requirements of the initiative, allowing for continuation of Measure O in five-year increments, these sales taxes would need to be fully dedicated to street maintenance and would not provide any general revenue to the City.

## FUNDING OPTIONS

If the City fulfills the requirements of the Measure O Termination initiative, it will require 100 percent of future Measure O funding—\$152.6 million—plus an additional \$177.2 million in funding from other sources, as shown in the table below.

| PCI Level (min)   | Year Achieved | Street Cost      | Alley Cost      | Total Cost       | Measure O Revenue* | Additional Revenue Needed** |
|-------------------|---------------|------------------|-----------------|------------------|--------------------|-----------------------------|
| 65                | 2020          | \$3.3 M          | \$4.1 M         | \$7.4 M          | \$40.1 M           | NA                          |
| 70                | 2023          | \$75.9 M         | \$21.0 M        | \$96.9 M         | \$37.7 M           | \$26.5 M                    |
| 75                | 2027          | \$105.4 M        | \$21.5 M        | \$126.8 M        | \$36.5 M           | \$90.4 M                    |
| 80                | 2029          | \$83.5 M         | \$15.1 M        | \$98.6 M         | \$38.3 M           | \$60.3 M                    |
| <b>Total Cost</b> |               | <b>\$268.0 M</b> | <b>\$61.8 M</b> | <b>\$329.7 M</b> | <b>\$152.6 M</b>   | <b>\$177.2 M</b>            |

### Measure O

The City has limited funding available from Measure O, generating an average \$17 million per year through its sunset in March 2029. In total, Measure O is expected to generate **\$152.6 million in revenue through March of 2029**. If redirected to street and alley repair, the staffing, programs, and capital repair funding will cease. This will lead to layoffs and a reduction in services to the community. Additionally, the debt service (\$27.4 million through March of 2029) funded by Measure O will still need to be paid and will add to costs from the General Fund and Gas Tax fund in order to meet the City's contractual obligations.

### Gas Tax

The City will receive approximately \$5.2 million in Highway Users Tax Account (HUTA) and \$3.4 million per year from the Road Maintenance and Rehab Account (RMRA) in FY20. Most of the HUTA funding is used for traffic engineering and operations, construction and design, and street maintenance and repairs, and the 2007 Gas Tax COP. Assuming the a good portion of the RMRA funds could go toward street maintenance, this will generate somewhere in the range of \$30 million over the next 9 years. Depending on the total operations funds, the continuing level of State gas tax revenue, and payment of debt service, the Gas Tax Fund will only be able to fund a portion of the need street and alley maintenance needed to reach a systemwide PCI of 80 by 2028—most likely in the range of \$15 to \$20 million, for a very “ballpark” estimate.

### General Fund

In order to fulfill the requirements of the Measure O initiatives, the City's General Fund will need to fill the funding gap left by the limited Measure O and Gas Tax funds. However, the

redirection of funding from other Measure O programs to streets and alley repairs alone, will result in the payment of Measure O debt service by the General Fund, estimated to be \$27.4 million through FY29. The expected General Fund contribution required to meet the initiative requirements could include the entire \$177.2 million of non-Measure O funding plus \$27.4 million in debt service, for a **total of up to \$204.6 million through FY29.**<sup>5</sup>

## IMPLEMENTATION OPTIONS

If the Measure O Termination initiative passes, the City's options are banded by two extremes—fully implement the initiative or let Measure O terminate in March of 2023. **In either case, this initiative has the impact of terminating Measure O directly or on a *de facto* basis.** These options are described below.

### Option #1—Fund Initiative PCI Targets by Required Dates

If the City attempts to meet the required PCI targets of the Measure O Termination initiative, it will have significant impacts on the City's budgets, as outlined above. These impacts include:

- Redirection of Measure O for current programs and staff funding (most likely as of January 1, 2021 if passed in a November 2020 election)
- Use of all available Gas Tax funds
- Redirection of approximately 11% of General Fund revenues per year
- Layoff of 53.5 Measure O funded positions
- Layoff of General Fund positions—depending on how GF funds are redirected
- Increase in GF and Gas Tax payments for debt service currently funded by Measure O.

The table below summarizes the fiscal impacts of this option from January 1, 2021 (following the November 2020 election) through March 31, 2029 (the current Measure O sunset date). These cost reductions and revenue redirections are cumulative over that time period.

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<sup>5</sup> This could be off-set by Gas Tax funding of between \$15 million and \$30 million over the next 9 years, reducing the total GF funding to \$174.6 million

| Action                                                         | Impact                                               | Revenue          | Expenses          |
|----------------------------------------------------------------|------------------------------------------------------|------------------|-------------------|
| Dedication all Measure O revenue to streets & alleys           | Funding Policy Change                                | (\$152.6 M)      |                   |
| Fund Full PCI Needs                                            | Redirection of City GF and Gas Tax revenue           | (\$177.2 M)      |                   |
| Eliminate Funding for Positions & Programs funded by Measure O | Eliminate 53.5 Positions & Program Funding (layoffs) |                  | (\$111.2 M)       |
| Redirect GF program and staffing costs                         | Cut 11% of GF Budget for nine years (layoffs)        |                  | (\$143.4 M)       |
| Shift of Debt Service costs to GF & Gas Tax Funds              | Funding by GF                                        |                  | (\$27.4 M)        |
| <b>Extension of Measure O</b>                                  | <b>Five More Years Revenue March 2029-March 2034</b> | <b>\$106.5 M</b> | <b>(\$110.5M)</b> |

### Option #2—Maintain Status Quo

If the City determines that it cannot reasonably meet the initiative requirements, and maintains the status quo funding by Measure O, the add-on sales tax will cease on March 31, 2023. The City can use the time prior to this date to either re-authorize the sales tax for services or begin the process of shutting down programs funded by Measure O, including elimination of 53.5 staff positions.

Because the loss of Measure O is delayed, the revenue and expense changes are reduced from Option #1.

| Action                                        | Impact                                             | Revenue     | Expenses   |
|-----------------------------------------------|----------------------------------------------------|-------------|------------|
| Elimination of Measure O                      | Reduced Revenue                                    | (\$112.5 M) |            |
| Loss of Measure O Funded Positions & Programs | Eliminate 53.5 Positions & Program Funding in FY23 |             | (\$79.0 M) |
| Shift of Debt Service costs to General Fund   | Funding by GF in FY23                              |             | (\$19.8 M) |
| Eliminate GF Transfer for Loan Repayment      | Savings to GF from eliminating loan repayment      |             | 9.5 M      |

**Note: These cost impacts assume that the costs in the Pavement Engineering, Inc. costing program include all costs related to the improvements. Cost of additional City staff needed to manage such an increase in work load is not included.**

## SUMMARY OF IMPACTS FROM THE MEASURE O TERMINATION INITIATIVE

## Governance



- ☐ Measure O was approved as a General Tax (50% voter passage) that allows City Council to determine the use of Measure O funds
- ☐ Measure O becomes a *de facto* special tax (2/3<sup>rd</sup>s voter approval requirement) as the only potential use of Measure O tax will be improvement of streets and alleys if Measure O is retained
- ☐ Reduces Council authority given in Measure O of directing Measure O funding

## Organization



- ☐ Will result in the loss of 53.5 Measure O funded positions (primarily in public safety) being eliminated and lead to layoffs
- ☐ Will cause redirected funding from the General Fund of approximately 11% per year for nine years, likely to result in layoffs and reduced services

## Fiscal



- ☐ Directs **\$152.6 Million** of Measure O sales tax to improvement of streets & alleys (starting if January of 2021)
- ☐ Will require additional funding of **\$177.2 Million** from the General Fund or Gas Tax Fund. May include need for more staffing
- ☐ Not meeting PCI levels will result in early termination of Measure O. A March 2023 termination would result in a **loss \$112.6 Million** in revenue
- ☐ Redirects **\$27.4 million** in debt service to General Fund

# APPENDICES

Appendix A—Ballot Summary and Text of Initiatives

Appendix B—Laws Referenced in Report

Appendix C—Pavement Engineering, Inc. PCI Costing Sheets

Appendix D— Measure O Ballot

Appendix E—Measure O Costing/Revenue from FY20 Budget

Appendix F—CFO Job Description

## Appendix A—Ballot Summary and Text of Initiatives

**Expansion of Duties of Elected City Treasurer By Appointing the City Treasurer as Director of Finance and Giving the City Treasurer Additional Duties Pursuant to that New Role: Authority Over City's Finance Department; Selection and Oversight of Internal Auditor; Establishment, Preparation and Submittal of Monthly Financial Reports; Establishment, Preparation and Submittal of Monthly Performance Measurements for City Departments; and Preparation and Submittal of Annual City Budget**

Under existing City regulations in accordance with state law, the Director of Finance (as head of the Finance Department) is responsible for City financial reporting, fiscal and accounting duties and assisting in budgeting. Finance Department programs include general accounting, budget management, financial resources, grants management, risk management and purchasing.

Existing City regulations provide that the elected City Treasurer is to perform statutory duties assigned to the City Treasurer under state law and confirmed by resolution plus specific administrative duties assigned by the City Manager. Currently, the City Treasurer serves as the administrative head of the City Treasurer's office.

Under the proposed initiative, the City Treasurer's existing duties would continue and be expanded to include:

- Designated as Director of Finance and would assume all statutory duties of the Director of Finance.
- Supervise Finance Department employees and have authority over the Finance Department.
- Design, implement and oversee an internal control system to safeguard assets, ensure financial statement reliability, promote operational efficiency and encourage compliance with applicable laws and City Council directives. Although the City Council could establish additional financial controls, the initiative prohibits imposition of such controls if they would undermine the authority of the City Treasurer (acting in the role of Finance Director).
- Select and oversee an internal auditor who would not be a City employee. The internal auditor would conduct internal control reviews, compliance audits and performance audits.

- Implement a program that would include monthly reports published online of City expenditures, including supporting invoices, purchase orders, submitted bids and solicitations for bids.
- Submit monthly financial reports itemizing: monthly and fiscal year-to-date revenues and expenses with comparisons to budgets and historical amounts for specific funds; estimated changes in fund balances for specific funds; and cash receipts and disbursements in excess of \$10,000.
- Establish performance measurements for each City department, with separate performance measurements based on cost, quality and timelessness. Reports on measurements would be prepared monthly and submitted to the City Clerk, with copies to the City Council.
- Submit a proposed operations and capital budget to the City Council for the next fiscal year. The City Manager is currently responsible for submitting annual budgets to the City Council.

The proposed initiative also requires the City Manager and the City Attorney to cooperate with and be responsive to requests for administrative services and information made by the City Treasurer. City Treasurer's reports to the City Council are to indicate if the City Manager and the City Attorney have hindered or supported the City Treasurer's fulfillment of the Treasurer's responsibilities under state law and the Oxnard City Code (as amended by the initiative).

*Word Count: 496 [Maximum of 500 words]*

**SECTION 2. Findings and Declarations.**

The people of the City of Oxnard ("City") find and declare all of the following:

- a) No one elected official is explicitly accountable to voters for overseeing the city's finances, including a system of internal controls required to safeguard assets, ensure financial statement reliability, promote operational efficiency, and encourage compliance with applicable laws and city council directives;
- b) Much of the city's finances are opaque and infrequently reported to the public, creating an environment of doubt as to whether taxpayer funds are spent wisely and efficiently;
- c) Performance measurements for city departments are not compiled and presented to residents, leaving the public wondering whether city hall is delivering quality, economical and timely services;
- d) Lines of authority between some elected officials and top city staff are muddled, creating a potential conflict where the appointed city manager dictates tasks to be performed by the elected city treasurer.

**SECTION 3. Purposes and Intent.**

The people of the City of Oxnard hereby declare their purposes and intent in enacting this measure to be as follows:

- a) To declare the elected city treasurer as the city's chief financial officer and ensure a sufficient number of qualified professionals are in the finance department to carry out required duties;
- b) To charge the elected city treasurer with designing a system of internal controls and overseeing an internal auditor to discourage malfeasance and criminal conduct;
- c) To entrust the elected city treasurer with designing and implementing a robust program of transparency, including monthly financial reports and the online posting of documentation supporting city expenditures;
- d) To task the elected city treasurer with establishing relevant metrics and regularly reporting on the performance of each city department to better ensure that the public is receiving quality, economical and timely services; and
- e) To create clear lines of authority between elected officials and hired city staff, and require that the elected city treasurer publicly report on the level of support and cooperation provided by city staff in assisting the elected city treasurer with fulfilling required duties.

**SECTION 4. Oxnard Fiscal Transparency and Accountability Act.**

To implement the Oxnard Fiscal Transparency and Accountability Act, the Initiative amends or adds the following sections of the Oxnard City Code. Type formatted as underlined is added to the Municipal Code; type formatted as ~~struckthrough~~ is deleted from the Municipal Code; unformatted type is existing and not amended by this initiative.

**A. SEC. 2-167 is amended to read as follows:****SEC. 2-167. BOND OF CITY TREASURER AND ASSISTANT CITY TREASURER.**

The bond of the city treasurer is set at \$100,000 and assistant city treasurer is set at \$50,000. The bonds shall conform to the provisions of Chapter 3, Division 4, Title 1 of the Cal. Gov't Code. The premium on the bonds shall be paid by the city.

**B. SEC. 2-168 is amended to read as follows:****SEC. 2-168. DUTIES OF CITY TREASURER.**

(A) The city treasurer shall perform such statutory duties as are assigned to the city treasurer of a general law city by the laws of the State and confirmed by resolution.

~~(B) The city treasurer shall also perform such administrative duties as assigned by the city manager. The city treasurer shall be the director of finance, and shall perform such statutory duties as are assigned to the director of finance or chief financial officer of a general law city by the laws of the State and confirmed by resolution, or by this code.~~

(C) The city manager and the city attorney shall in good faith cooperate with and be responsive to requests for information or administrative services made by the city treasurer in connection with carrying out the duties imposed on the city treasurer in the general law and this code. The city treasurer's reports to the city council shall also convey the extent to which the city manager and the city attorney have supported or hindered the city treasurer's fulfillment of those duties.

**C. SEC. 2-175 is amended to read as follows:****SEC. 2-175. CREATION.**

There shall be a finance department, headed by ~~a director of finance~~ the city treasurer who shall supervise such employees as are necessary to carry out the functions and duties of the department. At least one employee of the finance department must possess a valid certificate issued by the California Board of Accountancy pursuant to Chapter 1 (commencing with Section 5000) of Division 3 of the Business and Professions Code, showing that person to be, and a permit authorizing that person to practice as, a certified public accountant.

**D. SEC. 2-176 is amended to read as follows:****SEC. 2-176. FINANCIAL AND ACCOUNTING DUTIES.**

(A) Pursuant to Cal. Gov't Code Section 37209, the duties imposed on the city clerk by Chapter 4, Part 2, Division 3, Title 4 of the Cal. Gov't Code are transferred to the director of finance.

(B) Pursuant to Cal. Gov't Code Section 40805.5, the financial and accounting duties imposed on the city clerk by Cal. Gov't Code Sections 40802 through 40805 are transferred to the director of finance.

(C) Pursuant to Cal. Gov't Code Section 34004, the duties imposed on the city treasurer by Cal. Gov't Code Section 41004 are transferred to the director of finance.

(D) The powers and duties of the director of finance include centralizing fiscal and accounting duties; controlling inventory; financial reporting; and ~~assisting in~~ budgeting.

(E) The director of finance shall promote, secure and preserve the financial and property interests of the city.

~~(F) The city manager may assign to the director of finance additional powers and duties not set forth herein.~~

**E. SEC. 2-176.1 is added to read as follows:****SEC. 2-176.1. INTERNAL CONTROLS.**

(A) The director of finance shall design, implement and oversee a system of internal controls to safeguard assets, ensure financial statement reliability, promote operational efficiency, and encourage compliance with applicable laws and city council directives. The city council may establish additional controls by resolution provided they do not undermine the plenary authority of the director of finance.

(B) The director of finance shall select and oversee an internal auditor who shall not be an employee of the city. The internal auditor shall be responsible for the following:

(1) Conducting internal control reviews, compliance audits and performance audits requested by the director of finance or the city council.

(2) Administering the city's whistleblower program.

(C) In consultation with the city attorney, the director of finance shall report findings of malfeasance and criminal conduct to the city council and/or law enforcement officials.

**F. SEC. 2-176.2 is added to read as follows:****SEC. 2-176.2. FINANCIAL TRANSPARENCY.**

(A) The director of finance shall oversee the design and implementation of a financial transparency program that includes, but shall not be limited to, enabling public online review of city expenditures, including supporting invoices, purchase orders, submitted bids, and solicitations for bids and quotes.

(B) Each month the director of finance shall submit to the city clerk a financial report and shall file a copy with the city council. The financial report shall include at least the following components:

(1) Itemized statements of estimated monthly and fiscal year-to-date revenues and expenses with comparisons to budgets and historical amounts for significant governmental, proprietary and fiduciary funds.

(2) Itemized statements showing estimated changes in fund balances for significant governmental, proprietary and fiduciary funds.

(3) Itemized schedules presenting in descending order cash receipts and disbursements in excess of \$10,000.

(4) Additional schedules established by city council resolution.

**G. SEC. 2-176.3 is added to read as follows:****SEC. 2-176.3. PERFORMANCE MEASUREMENTS.**

(A) For each department the director of finance shall establish performance measurements pertaining to the department's core functions, with no fewer than one performance measurement based on cost, one based on quality and one based on timeliness. The city council may establish additional performance measurements by resolution.

(B) The director of finance shall cause the city's current and historical performance measurements to be published on a centralized location on the city's website in the form of dynamic interactive online dashboards.

(C) Regularly, at least once each month, the director of finance shall submit to the city clerk a written report on the results of performance measurements, a copy of which shall be filed with the city council.

**H. SEC. 2-177 is repealed:****SEC. 2-177. BOND.**

~~The director of finance shall file with the city clerk a bond covering the faithful performance of his/her duties, in the penal sum of not less than \$20,000. The bond shall conform to the provisions of Chapter 3, Division 4, Title 1 of the Cal. Gov't Code. The premium on the bond shall be paid by the city.~~

**I. SEC. 2-179 is amended to read as follows:****SEC. 2-179. BUDGET.**

(A) Before the beginning of each fiscal year for which the city council has not adopted a budget, the ~~city manager~~ director of finance shall submit to the city council a proposed operations and capital budget for the following fiscal year or for more than one of the following fiscal years.

(B) At a minimum, the proposed budget shall include:

- (1) An itemized statement of estimated revenues from all sources for the year.
- (2) An itemized statement of proposed expenditures for each department and division.
- (3) A statement of the amount required for the payment of interest, amortization and redemption charges on the debt of the city.
- (4) Provision for contingent expense.
- (5) A general budget summary.
- (6) A budget statement outlining the proposed financial plan for the year.
- (7) The appropriations limit and the total annual appropriations subject to limitation as determined pursuant to Division 9 of Title 1 of the Cal. Gov't Code, commencing with Section 7900.

(C) The city council shall hold a public hearing on the proposed budget, at which all interested persons may be heard. At the conclusion of the public hearing, the city council may make changes to the proposed budget.

(D) The city council shall adopt a budget for the following fiscal year or for more than one of the following fiscal years. If the budget is not adopted on or before the beginning of such fiscal year, the proposed budget shall become effective without action by the city council.

(E) The city council may revise at any time an adopted budget or a proposed budget that became effective without action by the city council.

(F) Notwithstanding Section 9217 of the Election Code, the city council may amend this section without submission to the voters, so long as the amendment furthers the purposes and intent of this Act.

**SECTION 5. Broad Construction.**

a) The provisions of this act shall be liberally construed and broadly applied in order to effectuate its underlying purpose of providing the elected city treasurer with plenary authority to improve accountability and transparency of the city's finances, and to publicly divulge the performance of city departments to enhance their performance.

b) Where the provisions of this measure conflict with any provision in the Oxnard Municipal Code with respect to the subject matter governed by this measure, this measure shall apply.

**SECTION 6. Conflicting Ballot Measures.**

a) In the event that this measure and another measure or measures relating to the transparency and accountability of city finances and operations shall appear on the same citywide election ballot, the provisions of the other measures shall be deemed to be in conflict with this measure. In the event that this measure shall receive a greater number of affirmative votes, the provisions of this measure shall prevail in their entirety and the provisions of the other measure or measures shall be null and void in their entirety. In the event that the other measure or measures shall receive a greater number of affirmative votes, the provisions of this measure shall take effect to the extent permitted by law.

b) If this measure is approved by voters but superseded by any other conflicting ballot measure approved by voters at the same election, and the conflicting ballot measure is later held invalid, this measure shall be self-executing and given full force of law.

**SECTION 7. Proponent Standing.**

The People of the City of Oxnard declare that the proponent(s) of this measure has a direct and personal stake in defending this measure and grant formal authority to the proponent to defend this measure in any legal proceeding, either by intervening in such legal proceeding, or by defending the measure on behalf of the people and the City in the event that the City declines to defend the measure or declines to appeal an adverse judgment against the measure.

In the event that the proponent is defending this measure in a legal proceeding because the City has declined to defend it or to appeal an adverse judgment against it, the proponent shall: act as an agent of the people and the City; be subject to all ethical, legal, and fiduciary duties applicable to such parties in such legal proceedings; and be entitled to recover reasonable legal fees and related costs from the City.

**SECTION 8. Severability.**

If any chapter, article, division, section, subsection, phrase, or clause of this measure is for any reason held to be unconstitutional, such decision shall not affect the validity of the remaining portions of this measure. The People of the City of Oxnard hereby declare that they would have passed this measure and each chapter, article, division, section, subsection, paragraph, sentence, phrase, clause or word thereof irrespective of the fact that any one or more chapter, article,

## **New Requirements Regarding the Way in Which City Council Meetings, Council Committees and Other City Legislative Bodies Are Run**

Under existing regulations, City legislative bodies (which include the City Council and Council Committees) are subject to the Brown Act (California's Open Meeting Law), the Oxnard City Code and rules of procedure adopted by the City Council.

The proposed initiative would impose specific new local regulations regarding the way in which the meetings of City legislative bodies are run. The proposed new rules are as follows:

- *Robert's Rules of Order* – The proposed initiative would require that the latest version of Robert's Rules of Order Newly Revised govern subject to certain exceptions the way the City's legislative bodies (including the City Council and Council Committees) are run. The proposed initiative requires that each member of the City's legislative body receives a copy of the current edition of Robert's Rules of Order Newly Revised. In addition, the City is required to use the services of a Professional Registered Parliamentarian certified by the National Association of Parliamentarians or a Certified Parliamentarian credentialed by the American Institute of Parliamentarians to train the members of the legislative bodies regarding Robert's Rules of Order.
- *Allowed Start Time for Meetings* – The proposed initiative would require with certain exceptions that meetings of the City's legislative bodies could not start before 5 p.m. on weekdays and 9 a.m. on weekends.
- *Pre-Taping of Staff Presentations* – The proposed initiative would require that staff presentations for City legislative bodies must be videotaped in advance. Such videotape must be available for viewing at City Hall at the time of the posting of the agenda for the meeting. The initiative then states that: "[t]he primary role of the staff at meetings is to answer questions posed by the legislative body, not the reenactment of pre-recorded presentations."
- *Public Comments* – The proposed initiative adds the requirement that each person shall have no less than three minutes to comment on an agenda item at a meeting. This requirement will apply even if the matter has been considered at a

**SECTION 2. Findings and Declarations.**

The people of the City of Oxnard find and declare all of the following:

a) The Oxnard City Council adopted Oxnard Ordinance No. 2949, which created a number of committees charged with conducting important city business.

b) Those committees meet at times that conflict with many residents' work schedules, which effectively limits their opportunity to provide input on issues affecting their quality of life.

c) Inconvenient meetings make a mockery of the ideal that the proceedings of elected and appointed officials ought to be conducted openly and at times that reasonably allow members of the public to directly address legislative bodies while they are deliberating on matters of public policy.

d) Meetings are conducted largely without making full use of standard recognized parliamentary procedures, often resulting in prolonged disorderly meetings, and thus reducing the likelihood that residents will be able to remain in attendance long enough to participate.

e) The details of proposals are often better revealed in staff presentations than they are in written staff reports, but because such presentations are not presented until the actual meeting and considerable time is consumed making such presentations, the ability of the People to know the full impact of those proposals and adequately formulate their concerns are significantly diminished.

f) Residents wanting to speak to the Oxnard City Council on matters of public concern have been limited to one or two minutes to state a position, especially on controversial matters, thus creating an environment where public participation is discouraged.

**SECTION 3. Purposes and Intent.**

The People of the City of Oxnard hereby declare that their purposes and intent in enacting the "Oxnard Open Meetings Act" are to improve disclosure and public participation on matters that come before the Oxnard City Council and other local legislative bodies.

**SECTION 4. Oxnard Open Meetings.**

To implement the Oxnard Open Meetings Act, the Initiative amends or adds the following sections of the Oxnard City Code. Type formatted as underlined is added to the Municipal Code; type formatted as ~~striketrough~~ is deleted from the Municipal Code; unformatted type is existing and not amended by this initiative.

**A. SEC. 2-1 of Division 1, of Article I of Chapter 2 of the Oxnard Municipal Code is hereby amended to read as follows:**

**SEC. 2-1. MEETINGS; RULES OF PROCEDURE.**

(A) Regular city council meetings - Unless otherwise approved by city council action, city council shall conduct regular meetings on the first and third Tuesdays of every month in the city council chambers at 305 West Third Street at a time set by resolution of the city council.

(B) Rules of procedure and standing rules -

(1) ~~The rules for the conduct of proceedings of the city council shall be established by resolution. The rules contained in the current edition of Robert's Rules of Order Newly Revised shall govern the city's legislative bodies in all cases to which they are applicable and in which they are not inconsistent with any special rules of order the city council may adopt by resolution. The city council may by resolution establish standing rules unrelated to parliamentary procedure.~~

(2) Any violation of such rules shall be deemed to be a violation of this code and shall be punishable as provided in section 1-10 of this code.

(C) Notwithstanding Section 9217 of the Election Code, the city council may amend subdivision (A) of this section without submission to the voters to change the days and location for regular meetings.

**B. Sections 2-1.2 through 2-1.5 of Division 1, of Article I of Chapter 2 of the Oxnard Municipal Code are hereby adopted as follows:**

**SEC. 2-1.2. ALLOWABLE MEETING TIMES.**

Meetings of the city's legislative bodies, as defined by and subject to the Ralph M. Brown Act (California Government Code Sections 54950 et seq.), shall commence no earlier than 5:00 pm on weekdays and 9:00 am on weekends. Notwithstanding, this requirement shall not apply to purely advisory bodies, emergency meetings, meetings held in closed session, or meetings conducted outside the city's geographical boundaries. Moreover, by a 4/5 vote this requirement may be waived by an advance reasonable determination that extenuating circumstances surrounding the starting time of a particular meeting prevent the legislative body from fulfilling its duties and that such circumstances cannot otherwise be obviated by alternative or additional meeting dates. Actions taken at meetings held in violation of this section shall be deemed invalid.

**SEC. 2-1.3. PARLIAMENTARY TRAINING.**

(A) The city shall provide each member of the city's legislative bodies with a copy of the current edition of Robert's Rules of Order Newly Revised.

(B) The city shall make use of the services of a Professional Registered Parliamentarian certified by the National Association of Parliamentarians or a Certified Parliamentarian credentialed by the American Institute of Parliamentarians to train members of the city's legislative bodies on Robert's Rules.

**SEC. 2-1.4. STAFF PRESENTATIONS IN ADVANCE OF MEETINGS.**

To provide the fullest opportunity for public input on all matters coming before the city's legislative bodies, staff presentations for each agenda item shall be videotaped in advance, and then posted on the city's website and made available for viewing on city premises at the time of the posting of the agenda for the meeting. The primary role of staff at meetings is to answer questions posed by the legislative body, not the reenactment of pre-recorded presentations.

**SEC. 2-1.5. PUBLIC COMMENT.**

(A) In addition to opportunities for public comment required by state law, the agenda shall provide an opportunity for members of the public to address the legislative body on any item that has already been considered by a committee composed exclusively of members of the legislative body.

(B) Each person shall be allowed no less than three minutes to comment on an agenda item at a meeting.

(C) Reasonable accommodations shall be made to facilitate the presentation of videos, PowerPoint or similar presentations during public comments. Presenters shall be required to provide hard copies of presentations to members of the legislative body.

**SECTION 5. Broad Construction.**

a) The provisions of this Act shall be liberally construed and broadly applied in order to effectuate its underlying purposes of requiring that meetings be scheduled during hours most convenient to the general public, that staff presentations be made available in advance so that the general public can meaningfully participate, that meetings be conducted in accordance with Robert's Rules so that they are run in an orderly manner, and that the time and manner in which public comments can be made are not unduly restricted.

b) If any provision of this Act conflicts directly or indirectly with any other provision of law, those other provisions shall be null and void to the extent that they are inconsistent with this act, and are hereby repealed.

**SECTION 6. Conflicting Ballot Measures.**

a) In the event that this measure and another measure or measures relating to the disclosure or conduct of meetings appear on the same citywide election ballot, the provisions of the other measures that would affect in whole or in part the field of meeting conduct shall be deemed to be in conflict with this measure. In the event that this measure shall receive a greater number of affirmative votes, the provisions of this measure shall prevail in their entirety and the provisions of the other measure or measures shall be null and void in their entirety. In the event that the other measure or measures shall receive a greater number of affirmative votes, the provisions of this measure shall take effect to the extent permitted by law.

b) If this measure is approved by voters but superseded by any other conflicting ballot measure approved by voters at the same election, and the conflicting ballot measure is later held invalid, this measure shall be self-executing and given full force of law.

**SECTION 7. Proponent Standing.**

The People of the City of Oxnard declare that the proponent(s) of this measure has a direct and personal stake in defending this measure and grant formal authority to the proponent to defend this measure in any legal proceeding, either by intervening in such legal proceeding, or by defending the measure on behalf of the people and the City in the event that the City declines to defend the measure or declines to appeal an adverse judgment against the measure.

In the event that the proponent is defending this measure in a legal proceeding because the City has declined to defend it or to appeal an adverse judgment against it, the proponent shall: act as an agent of the people and the City; be subject to all ethical, legal, and fiduciary duties applicable to such parties in such legal proceedings; and be entitled to recover reasonable legal fees and related costs from the City.

**SECTION 8. Severability.**

If any provision of this act or the application thereof to any person or circumstance is held invalid, that invalidity shall not affect other provisions or applications of the act that can be given effect in the absence of the invalid provision or application. To this end, the provisions of this act are severable.

**Early Termination of Measure O Sales Tax If Specific Pavement Standards for City Streets and Alleys Are Not Met; Extension of Measure O Sales Tax For Additional Five Year Periods If Specific Pavement Standards Are Met**

In 2008, Oxnard voters approved Measure O – the “City of Oxnard Vital Services Transactions (Sales) and Use Tax Ordinance” – which increased the City’s sales tax by ½ percent for a period of 20 years.

The increased funding from Measure O is to be used “[t]o protect, maintain, and enhance vital city services[.]” Measure O (Ordinance No. 2779) also indicates that the purpose of the measure is “to provide enhanced levels of vital community services including police, fire and emergency response, increasing street paving and sidewalk/pothole repair to improve traffic flow, expanding youth recreation, after-school and anti-gang prevention programs, acquiring property for parks/open space preservation, upgrading storm water drains, improving senior services, increasing building code compliance, and other general City services[.]”

Measure O is currently set to expire on March 31, 2029. The proposed initiative would change the expiration date of Measure O if the City-owned street and alley network did not meet specific Pavement Condition Index (PCI) requirements by specific deadlines. The PCI is a numerical index between 0 and 100 that is used to indicate the condition of a specific section of road pavement.

The specific new deadlines that the initiative would impose are as follows:

- PCI of at least 65 on or before September 30, 2022 or Measure O would expire on March 31, 2023.
- PCI of at least 70 on or before September 30, 2024 or Measure O would expire on March 31, 2025.
- PCI of at least 75 on or before September 30, 2026 or Measure O would expire on March 31, 2027.
- PCI of at least 80 on or before September 30, 2028 or Measure O would expire on March 31, 2029.

Under the initiative, the City Council would have the ability to extend the termination date of Measure O starting on April 1, 2028 for additional five-year periods if an outside civil engineering consultant finds that the PCI for the City-

The people of the City of Oxnard find and declare all of the following:

- a) In 2008, the City Council of the City of Oxnard adopted Ordinance No. 2779, also known as the "City of Oxnard Vital Services Transactions (Sales) and Use Tax Ordinance," requesting that voters adopt a one-half per cent increase in the local sales and use tax "to protect, maintain, and enhance vital city services," such as "increasing street paving and sidewalk/pothole repair to improve traffic flow." Voters approved Ordinance No. 2779 as Measure O at the November 4, 2008 election.
- b) Based on the language of the ordinance and the marketing campaign promoting it, voters were persuaded to adopt Measure O, making Oxnard's rate of sales tax the highest in the county at the time, and generating in excess of \$10 million each year in extra tax revenue at a great cost to poor and middle-class families.
- c) Since the adoption of this measure, however, many residents question whether there has been any significant enhancement in vital city services.
- d) In the case of maintaining streets and alleys, one of the more basic city services, the City of Oxnard's lack of performance is particularly evident, as measured by the city's Pavement Condition Index (PCI), a numerical index between 0 and 100 used to indicate the general condition of pavement. This standard is widely used in transportation civil engineering, and the surveying processes and calculation methods used have been standardized by ASTM International. Prior to the increase in the local sales and use tax, Oxnard had a PCI score of 61 for its network of streets and alleys. Unfortunately, Oxnard's PCI has not seen meaningful improvement since the tax increase, and residents continue to endure poorly maintained streets and alleys, some of which have been neglected for years.
- e) Because it is far less expensive to keep a road in good condition than to repair it once it has deteriorated, the City's inattention to routine maintenance of roads and alleys is poor stewardship of taxpayer funds, and the long-term impact of this neglect is to deprive residents of other important services, such as those promoting public safety.

### SECTION 3. Purposes and Intent.

The people of the City of Oxnard hereby declare their purposes and intent in enacting the "Keeping the Promise for Oxnard Streets Act" to be as follows:

- a) To fulfill the promise of better streets by focusing City Hall attention on repairs and maintenance of city streets and alleys.
- b) To ensure local officials do not take for granted the additional sales and use tax money we pay.
- c) To require the City of Oxnard to justify the extra half-cent sales tax by providing a corresponding level of service.
- d) To deny the City the additional tax if they fail to deliver these services at an acceptable level.
- e) To authorize the City Council to extend the tax in five-year increments provided that the city streets and alleys are maintained at an acceptable level.

### SECTION 4. Keeping the Promise for Oxnard Streets Act.

Part 4 of Measure O (Uncodified Ordinance 2779, adopted by voters on November 4, 2008) is hereby amended to read as follows (existing text not amended by this act is shown in regular type; text to be deleted by this act is shown in ~~strike through~~ type; text to be added by this act is shown in underline type):

Part 4.

~~A. TWENTY-YEAR-SUNSET. The authority to levy the tax imposed by this ordinance shall expire twenty years from the operative date of this ordinance on March 31, 2029, unless extended by the voters.~~

B. Notwithstanding subdivision A of this Part, unless an outside civil engineering consultant with expertise in developing and updating pavement management systems finds that the Pavement Condition Index of the city-owned street and alley network is:

- (1) at least 65 on or before September 30, 2022, this ordinance shall expire March 31, 2023;
- (2) at least 70 on or before September 30, 2024, this ordinance shall expire March 31, 2025;
- (3) at least 75 on or before September 30, 2026, this ordinance shall expire March 31, 2027; and
- (4) at least 80 on or before September 30, 2028, this ordinance shall expire March 31, 2029.

C. Notwithstanding subdivision A of this Part, commencing April 1, 2028 the City Council shall have the authority to extend the expiration date by twenty calendar quarters, provided that between 110 and 365 days before each expiration date an outside civil engineering consultant with expertise in developing and updating pavement management systems finds that the Pavement Condition Index of the city-owned street and alley network is at least 80.

### SECTION 5. Broad Construction.

- a) The provisions of this act shall be liberally construed and broadly applied in order to effectuate its underlying purpose of allowing the continuation of the additional one-half per cent sales and use tax for general City purposes, provided that the City improves and maintains to an acceptable level the condition of city-owned streets and alleys, without respect to the source of funding available or used by the City for such services.
- b) This act is not intended to convert the existing general sale and use tax to a special tax, and does not require that the City dedicate the funds from the additional one-half per cent sales and use tax specifically for maintenance and improvement of city-owned streets and alleys. Instead, this act authorizes the continuation of the additional one-half per cent sale and use tax in accordance with Section 4 of this measure.

### SECTION 6. Conflicting Ballot Measures.

- a) In the event that this measure and another measure or measures relating to local sales and use tax shall appear on the same citywide election ballot, the provisions of the other measures shall be deemed to be in conflict with this measure. In the event that this measure shall receive a greater number of affirmative votes, the provisions of this measure shall prevail in their entirety and the provisions of the other measure or measures shall be null and void in their entirety. In the event that the other measure or measures shall receive a greater number of affirmative votes, the provisions of this measure shall take effect to the extent permitted by law.
- b) If this measure is approved by voters but superseded by any other conflicting ballot measure approved by voters at the same election, and the conflicting ballot measure is later held invalid, this measure shall be self-executing and given full force of law.

### SECTION 7. Proponent Standing.

The People of the City of Oxnard declare that the proponent(s) of this measure has a direct and personal stake in defending this measure and grant formal authority to the proponent to defend this measure in any legal proceeding, either by intervening in such legal proceeding, or by defending the measure on behalf of the people and the City in the event that the City declines to defend the measure or declines to appeal an adverse judgment against the measure.

In the event that the proponent is defending this measure in a legal proceeding because the City has declined to defend it or to appeal an adverse judgment against it, the proponent shall: act as an agent of the people and the City; be subject to all ethical, legal, and fiduciary duties applicable to such parties in such legal proceedings; and be entitled to recover reasonable legal fees and related costs from the City.

### SECTION 8. Severability.

If any provision of this act or the application thereof to any person or circumstance is held invalid, that invalidity shall not affect other provisions or applications of the act that can be given effect in the absence of the invalid provision or application. To this end, the provisions of this act are severable.

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 Oxnard City Clerk  
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## Appendix B—Laws Referenced in report



## ELECTIONS CODE - ELEC

**DIVISION 0.5. PRELIMINARY PROVISIONS [1 - 362]** ( *Division 0.5 heading added by Stats. 1996, Ch. 1143, Sec. 17.*  )

### CHAPTER 4. Definitions [300 - 362] ( *Chapter 4 enacted by Stats. 1994, Ch. 920, Sec. 2.* )

- 321.** (a) "Elector" means a person who is a United States citizen 18 years of age or older and, except as specified in subdivision (b), is a resident of an election precinct in this state on or before the day of an election.
- (b) "Elector" also means a person described in paragraph (2) of subdivision (b) of Section 300, who, except for the residence requirement specified in subdivision (a), is eligible to vote in this state and meets either of the following conditions:
- (1) He or she was a resident of this state when he or she was last living within the territorial limits of the United States or the District of Columbia.
- (2) He or she was born outside of the United States or the District of Columbia, his or her parent or legal guardian was a resident of this state when the parent or legal guardian was last living within the territorial limits of the United States or the District of Columbia, and he or she has not previously registered to vote in any other state.
- (c) Each person qualifying as an elector under subdivision (b) shall be deemed to be a resident of this state for purposes of this code and Section 2 of Article II of the California Constitution.

*(Amended by Stats. 2018, Ch. 113, Sec. 1. (SB 1171) Effective January 1, 2019.)*

## Cal Elec Code § 9212

Deering's California Codes are current through Chapters 1-70, 72-196, 198-213, 215, 217-260, 262-285, 293-303, 305-323, 325-364, 366-368, 372-384, 386-395, 397-413, 415-468, 470, 471-480, 482-496, 498-500, 502-509, 511-529, 532-537, 539-542, 544-551, 553-555, 559-563, 565-675, 679-692, 694-723, 725-729, 731-736, 738-749, 751-765, 767-770, 772-795, 797-805, 807-809, 811-821, 823-837, 841-858, and 860-870 of the 2019 Regular Session, including all legislation effective October 1, 2019 or earlier.

**Deering's California Codes Annotated > ELECTIONS CODE (§§ 1 — 23004) > Division 9  
Measures Submitted to the Voters (Chs. 1 — 7) > Chapter 3 Municipal Elections (Arts. 1 — 6) >  
Article 1 Initiative (§§ 9200 — 9226)**

### **§ 9212. Referral of proposed initiative measure to city agency for report**

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(a) During the circulation of the petition, or before taking either action described in subdivisions (a) and (b) of Section 9215, the legislative body may refer the proposed initiative measure to a city agency or agencies for a report on any or all of the following:

- (1) Its fiscal impact.
- (2) Its effect on the internal consistency of the city's general and specific plans, including the housing element, the consistency between planning and zoning, and the limitations on city actions under *Section 65008 of the Government Code* and Chapters 4.2 (commencing with Section 65913) and 4.3 (commencing with Section 65915) of *Division 1 of Title 7 of the Government Code*.
- (3) Its effect on the use of land, the impact on the availability and location of housing, and the ability of the city to meet its regional housing needs.
- (4) Its impact on funding for infrastructure of all types, including, but not limited to, transportation, schools, parks, and open space. The report may also discuss whether the measure would be likely to result in increased infrastructure costs or savings, including the costs of infrastructure maintenance, to current residents and businesses.
- (5) Its impact on the community's ability to attract and retain business and employment.
- (6) Its impact on the uses of vacant parcels of land.
- (7) Its impact on agricultural lands, open space, traffic congestion, existing business districts, and developed areas designated for revitalization.
- (8) Any other matters the legislative body requests to be in the report.

(b) The report shall be presented to the legislative body within the time prescribed by the legislative body, but no later than 30 days after the elections official certifies to the legislative body the sufficiency of the petition.

### **History**

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Added *Stats 1994 ch 920 § 2 (SB 1547)*. Amended *Stats 2000 ch 496 § 2 (SB 1966)*; *Stats 2017 ch 748 § 5 (AB 765)*, effective January 1, 2018.



## ELECTIONS CODE - ELEC

**DIVISION 9. MEASURES SUBMITTED TO THE VOTERS [9000 - 9610]** ( *Division 9 enacted by Stats. 1994, Ch. 920, Sec. 2. )*

**CHAPTER 3. Municipal Elections [9200 - 9295]** ( *Chapter 3 enacted by Stats. 1994, Ch. 920, Sec. 2. )*

**ARTICLE 1. Initiative [9200 - 9226]** ( *Article 1 enacted by Stats. 1994, Ch. 920, Sec. 2. )*

**9217.** If a majority of the voters voting on a proposed ordinance vote in its favor, the ordinance shall become a valid and binding ordinance of the city. The ordinance shall be considered as adopted upon the date that the vote is declared by the legislative body, and shall go into effect 10 days after that date. No ordinance that is either proposed by initiative petition and adopted by the vote of the legislative body of the city without submission to the voters, or adopted by the voters, shall be repealed or amended except by a vote of the people, unless provision is otherwise made in the original ordinance.

(*Enacted by Stats. 1994, Ch. 920, Sec. 2.*)

## Appendix C—Pavement Engineering, Inc. PCI cost sheets

**City of Oxnard**  
**80 PCI by 2028 Then Maintain 80**

ITEM #E-1

|                  | A/C/R |                | ALLEYS |               |                |
|------------------|-------|----------------|--------|---------------|----------------|
| YEAR             | PCI   | COST           | PCI    | COST          | TOTAL          |
| 2020             | 65    | \$ 3,286,605   | 36     | \$ 4,079,127  | \$ 7,365,732   |
| 2021             | 67    | \$ 20,395,821  | 42     | \$ 7,102,495  | \$ 27,498,316  |
| 2022             | 69    | \$ 21,331,922  | 47     | \$ 6,830,794  | \$ 28,162,716  |
| 2023             | 71    | \$ 34,141,136  | 53     | \$ 7,099,495  | \$ 41,240,631  |
| 2024             | 72    | \$ 36,123,222  | 58     | \$ 6,911,887  | \$ 43,035,109  |
| 2025             | 74    | \$ 35,833,989  | 64     | \$ 7,253,374  | \$ 43,087,363  |
| 2026             | 76    | \$ 33,346,982  | 69     | \$ 7,373,963  | \$ 40,720,945  |
| 2027             | 78    | \$ 36,774,874  | 75     | \$ 7,431,812  | \$ 44,206,686  |
| 2028             | 80    | \$ 46,693,984  | 80     | \$ 7,664,473  | \$ 54,358,457  |
| 2020-2028 COST   |       | \$ 267,928,535 |        | \$ 61,747,420 | \$ 329,675,955 |
| Average Per Year |       | \$ 29,769,837  |        | \$ 6,860,824  | \$ 36,630,662  |

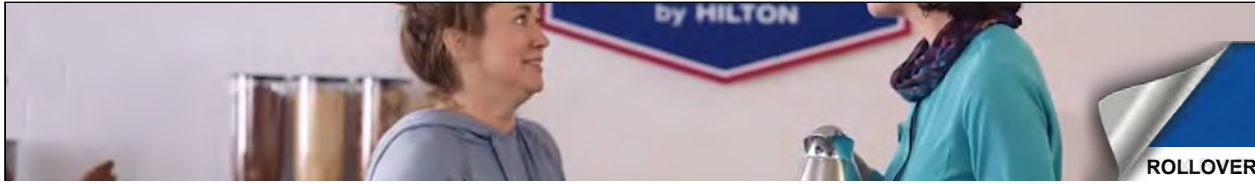
| YEAR             | PCI | COST           | PCI | COST          | TOTAL          |
|------------------|-----|----------------|-----|---------------|----------------|
| 2029             | 80  | \$ 21,722,315  | 80  | \$ 1,795,789  | \$ 23,518,104  |
| 2030             | 80  | \$ 9,503,985   | 80  | \$ 1,449,288  | \$ 10,953,273  |
| 2031             | 80  | \$ 22,820,277  | 80  | \$ 2,389,916  | \$ 25,210,193  |
| 2032             | 80  | \$ 23,362,805  | 80  | \$ 1,869,351  | \$ 25,232,156  |
| 2033             | 80  | \$ 18,866,036  | 80  | \$ 621,347    | \$ 19,487,383  |
| 2034             | 80  | \$ 21,996,258  | 80  | \$ 2,909,873  | \$ 24,906,131  |
| 2035             | 80  | \$ 19,048,966  | 80  | \$ 617,160    | \$ 19,666,126  |
| 2036             | 80  | \$ 19,352,065  | 80  | \$ 951,826    | \$ 20,303,891  |
| 2037             | 80  | \$ 25,276,849  | 80  | \$ 1,026,569  | \$ 26,303,418  |
| 2038             | 80  | \$ 24,599,698  | 80  | \$ 1,136,825  | \$ 25,736,523  |
| 2029-2038 COST   |     | \$ 206,549,254 |     | \$ 14,767,944 | \$ 221,317,198 |
| Average Per Year |     | \$ 20,654,925  |     | \$ 1,476,794  | \$ 22,131,720  |

|                  |                |  |               |                |
|------------------|----------------|--|---------------|----------------|
| Total COST       | \$ 474,477,789 |  | \$ 76,515,364 | \$ 550,993,153 |
| Average Per Year | \$ 24,972,515  |  | \$ 4,027,124  | \$ 28,999,640  |





## Appendix D—Measure O Ballot



# City of Oxnard Sales Tax Increase, Measure O (November 2008)

A **City of Oxnard Sales Tax Increase, Measure O** ballot question was on the November 4, 2008 ballot for voters in the City of Oxnard in Ventura County, where it was **approved**.

Measure O increased the sales tax in Oxnard by 1/2 cents for twenty years. This moved the city's sales tax from 7.25 percent to 7.75 percent, making it the highest in the county.

The Measure O tax is expected to generate \$200 million in revenues for the city over its 20-year lifespan. According to a website maintained by the City of Oxnard about Measure O, revenues from the tax are used "to provide enhanced levels of vital city service including police, fire and emergency response, increasing street paving and sidewalk / pothole repair to improve traffic flow, expanding youth recreation, after – school and anti-gang prevention programs, acquiring property for parks/open space preservation, upgrading storm water drains, improving senior services, increasing building code compliance and other general City services."

## Election results

| Measure O |               |              |
|-----------|---------------|--------------|
| Result    | Votes         | Percentage   |
| ✔ Yes     | <b>29,162</b> | <b>65.1%</b> |
| No        | 15,636        | 34.9%        |

*These election results are from the Ventura County elections office.*

# Ballot question

The question on the ballot:

**Measure O:** "To protect, maintain, and enhance vital services including police, fire, emergency response, increasing street paving/pothole repair to improve traffic flow, expanding youth recreation, after school and anti-gang prevention programs, acquiring property for parks/open space preservation, upgrading stormwater drains, improving senior services, increasing code compliance, and other general services – shall the sales tax be increased by one half cent for twenty years only, with citizen oversight and independent financial audits?"<sup>[1]</sup>

## See also

- California 2008 local ballot measures
- Fairbank, Maslin, Maullin, Metz & Associates

## Appendix E—Measure O Costing/Revenue from FY20 Budget

FY 2019-20  
Adopted Budget

# Measure O



## Measure O

### Function:

Approved by voters in November 2008 to enhance services to the community, the half-cent sales tax--or Measure O--is a twenty-year general purpose sales tax. Measure O provides protection, maintenance and enhancement of vital City services, including police, fire and emergency response, increasing street paving/pothole repair to improve traffic flow, expanding youth recreation, after school and anti-gang prevention programs, acquiring property for parks/open space preservation, upgrading stormwater drains, improving senior services, increasing code compliance, and other general services.

### Ongoing programs for FY 2019-20 include:

*An asterisk (\*) indicates a project beginning in Fiscal Year 2019-20 that has been adopted as a part of the 2019-2024 City of Oxnard Five-Year Capital Improvement Program.*

#### Police, Fire & Emergency Response; Anti-Gang Prevention Programs

**Police and Fire Department Enhanced CAD-911/Records Management System (RMS)/Mobile Data Computers (MDC) Systems:** Measure O funds were approved in 2011 to purchase a new computer system that serves three critical public safety functions: computer assisted dispatching, records management, and mobile data communications to improve response times and public safety. We acquired the New World (now Tyler Technologies) product and have been operational with its system since September 2013.

**City Corps Townkeeper Program:** This program engages at-risk youth through programs that increase residents' services and neighborhood cleanliness through focused and sustained enhancement activities. Starting in FY 2018-19, full costs of City Corps and Recreations Grants internal charges were centralized or transferred to the General Fund with Measure O providing the subsidy. In FY 2019-20, funding for the City Corp program and a portion of the Recreation Grants Services internal charges will continue to be provided by Measure O.

**Enhanced Community Policing:** The addition of two beats, one each in Districts 1 and 2, would allow officers more time to proactively address problems in the beats and better distribute the workload. Smaller areas of responsibility would shorten response times and allow for more problem-solving and directed enforcement, including gang suppression and traffic enforcement. These smaller beats will allow officers to better practice their community policing philosophy.

**Fire Advanced Life Support:** Measure O funds were used for the Advanced Life Support (ALS) program, which enhances our emergency medical program by providing a paramedic service. We will be able to bill for cost recovery and fund any difference from the Fire Department's budget in the next fiscal budget year. Oxnard Fire now provides Basic Life Support as well as ALS.

**Fire Handheld Radios Line of Credit 2018:** Annual lease payment for the 2018 Bank of America Lease Purchase or Line of Credit for the purchase of eighty-five portable handheld radios for Fire.

**Fire Station 8 Operations & Lease Debt at College Park:** The City operates the College Park Headquarters Fire Station Number 8 located on 3.1 acres on the southeast corner of South Rose Avenue and the East Channel Islands Boulevard. The four-apparatus bay station contains 13,036 square feet with living quarters. The station has an engine company, a truck company and a battalion chief for a staff of eight firefighters per work shift with a total of 24 firefighter positions. This is a stand-alone station that has its own fueling and emergency power systems and is designed to be an essential public safety building. Measure O pays both for operations and the lease debt payment for this fire station.

**Fire Apparatus Replacement:** This is to continue the annual lease payment of a new fire ladder truck replacing an existing 1973 Seagrave Aerial Ladder truck. The new lease began in 2013.

**Fire Trucks & Police Dispatch Consoles Line of Credit 2018:** The City Council approved the purchase of two fire engines and Police dispatch consoles at the mid-year budget in February 2018. To conserve cash, the Council approved the use of a line of credit. This line of credit was beneficial to the City as the rates were below then-current market rates. This will allow the City to save its cash while taking advantage of very low borrowing rates.

**Police Fleet Line of Credit 2018:** The City Council approved the purchase of police vehicles in mid-2018. To conserve cash, the Council approved the use of a line of credit. This line of credit was beneficial to the City as the rates were below then-current market rates. This will allow the City to save its cash while taking advantage of very low borrowing rates.

**Fire Station Alerting System Replacement\*:** The City Council approved the replacement of an aging and failing fire alerting system at six (6) fire stations. The current alerting systems are no longer manufactured; three (3) were borrowed from Ventura County Fire. Alerting systems announce over a loudspeaker that a 911 call has occurred and trigger the response.

**Roof Replacement - Fire Station 5\*:** The roof at Fire Station 5 is leaking and needs to be replaced. The plans for the replacement are nearly complete. This building includes living quarters for firefighters.

**Roof Replacement - Fire Station 6\*:** Replace roof and wood siding at Fire Station 6 in order to prevent damage to structure and equipment and to protect and preserve inventory.

**Roof Replacement - Sturgis Annex\*:** Replace roof at the Sturgis Annex to preserve property, evidence, and equipment stored in the building. This building houses personnel as well as valuable Police Department assets. The roof currently leaks.

**Police Academy:** In response to reductions in the General Fund, Measure O funds will allow the Police Department to hire five (5) Public Safety Trainees. These trainees will attend the nearby regional academy in October of 2019. Measure O's contributions are for personnel costs (salary and benefits) of these trainees for the six (6) month period while they are in the academy.

**Fire Academy:** The Fire Department will host an academy to fill eleven vacancies in the rank of firefighter. Funding will cover hiring costs, personal protective equipment, salary for recruits while attending the sixteen week academy and station coverage for the cadre.

**Fire Over-Time Subsidy:** The City Council approved an augmentation for overtime that will allow all fire stations to remain fully staffed and apparatus to remain in service for the 2019/20 fiscal year.

## **Streets, Alleys & Roads Improvements**

**2014 Lease Revenue Street Bond:** This is the debt payment for streets resurfacing improvements.

**Alley and Roadway Repair:** These moneys are used to reconstruct badly deteriorated alleys throughout the City and repair badly deteriorated sections of neighborhood and major City streets to avoid costlier reconstruction.

**Intelligent Transportation System:** The Intelligent Transportation System maintenance contract provides for troubleshooting, monitoring, and repair of: existing ITS software; hardware networking systems, including routers, switches, and fiber optic connections; video detection hardware and software; and Closed-Circuit Television (CCTV) cameras at intersections. The maintenance contract ensures the functionality and effectiveness of the system to monitor and respond to traffic incidents, hardware failures, and emergency vehicle preemption.

## Parks/Open Space, Recreation, After School Programs, Senior Services

**College Park Annual Maintenance:** Measure O funds are utilized to support the operations and maintenance of College Park. College Park consists of five athletic sport fields with professional lighting; basketball courts, a skatepark, a complete kitchen-type concession stand; a group area; ADA-compliant restrooms; a parking lot; security lighting, landscaping and irrigation; a maintenance yard; maintenance equipment; and fencing to protect the investments in this park.

**College Park Monitors:** It is estimated that within the City of Oxnard there are over 15,000 youth as well as adult soccer players. To help secure their safety as well as a positive environment, the City monitors College Park. The monitoring of College Park includes soccer, flag football, skateboarding and any other recreational program that brings high attendance to the park. The monitors at College Park are also responsible for lining the athletic fields in addition to staffing the snack bar for high attendance events.

**Day at the Park-Special Needs:** This funding enhances the special populations program by offering additional program days in June through August and a special holiday event in December. Also, this funding supports our Challenger Football program and helps the Challenger Baseball program.

**Homework Center Main Library:** These funds provide the Homework Center for twenty hours per week year-round. The program consists of a part-time library aide and volunteers.

**The Integrated Library System (ILS):** The Library's Sirsi ILS was antiquated and inefficient, which necessitated intensive staff support, as the vendor would no longer maintain it. The implementation of the new Polaris system helped create a more efficient library operation by saving valuable staff time and bringing the Oxnard Public Library into the 21st century with its ease of use and modern technology. Polaris ILS is an automated solution with many versatile modules and features directly linked to the public. The system allows for more efficient check-in and check-out, billing and invoicing, cataloging and public access to the library's 400,000 volume collection.

**Library Wi-Fi Operational:** Measure O supports Wi-Fi availability at the Main Library, South Oxnard and Colonia Branch Libraries during all library open hours. Wi-Fi allows electronic device to exchange data wireless over a computer network. Wi-Fi expands computer access to Oxnard residents.

**Mobile Activity Center (MAC):** The MAC serves as a mobile recreation center. The Mobile Activity Center currently visits 16 parks (two per week) over an eight-week summer period. The staff engage the neighborhood youth in various activities such as crafts, board games, sports, other recreational games, a jolly jumper and the City Corps Wagon Train.

**Police Activities League (PAL):** Measure O helps provide a ten-week summer basketball program that serves over 200 children. The moneys also provide the Summer Lunch Program in conjunction with the United States Department of Agriculture (USDA) at three sites (Southwinds, PAL, and Colonia), which serves over 1,300 children daily for ten weeks. The funds are also used for the Movies in the Park program, which reaches over 4,000 residents, and for a year-round Youth Directors program that teaches youth leadership and life skills. Measure O funding pays for the PAL boxing tournament, which allows Oxnard boxers to compete in a National PAL competition, and for an increase in staff levels during the school year because of the high attendance of youth at the PAL facility.

**Pre-School To You:** This program operates during the regular school year (September through June). The staff conduct classes in a neighborhood park or recreation center at different locations throughout the City. This provides an opportunity for preschool-age children to participate in activities that prepare them for enrollment into kindergarten. Teachers work with the children on developing fine motor skills, recognizing letters and numbers, nutrition, physical fitness, social skills, and other relevant skills that will help with their successful transition into elementary schools. This program also offers a summer session that focuses on recreational themes and continuing to develop relevant social skills.

**Senior Nutrition Program Enhancement:** Senior Services provides a daily average of fifty to sixty congregate meals at two locations--the Wilson Senior Center and the Palm Vista Senior Center--five days a week. In addition to the congregate meals served daily, Senior Services administers a home delivery program for homebound seniors. Through a contract with Food Share, seniors receive ten frozen meals bi-weekly at their homes. The City currently serves between 90 to 105 homebound seniors. Food Share stores the meals and delivers them. This program is available for seniors who are at least 60 years of age and is in partnership with the County of Ventura's Area Agency on Aging.

**Roof Replacement - PACC Ventura/Oxnard Rental Spaces\*:** Remove and replace the roofing material and metal flashing on the main rental spaces roof to prevent damage to structures and equipment and to protect and preserve inventory.

**Roof Replacement - Colonia Park Basketball Gym and Youth Center\*:** Measure O funds the replacement of the roof for both the gym and youth center to prevent damage to structures and equipment and to protect and preserve inventory.

**Roof Replacement - Wilson Senior Center Complex\*:** Measure O funds the replacement of roofs for the office, the arts building and the senior center to prevent damage to structures and equipment and to protect and preserve inventory.

### Other Uses

**Downtown Arts Hub:** An arts administrator is needed to serve as an organization and community liaison and the City's in-house expert on arts administration. The incumbent will be responsible for supporting the development and oversight of the City's public art program and the Downtown Arts Hub. These assignments include seeking out permanent and temporary public art installations; creating or locating community art projects; monitoring ongoing conservation and maintenance work of public art; and planning, developing, coordinating, leading, implementing and evaluating arts programs. The administrator will also assist with the organization of special events, provide staff support to the Cultural Arts Commission, and collect and develop information related to various arts initiatives within the community. The immediate priority is to begin implementation of the Arts Hub Business Plan. This includes developing a call for artists, implementing marketing and communication strategies to coordinate branding and messaging, assisting with the launch of the creative placemaking mini grant program, implementing and overseeing the artist registry and assisting with the implementation and coordination of downtown programs and events.

**Downtown Market Study:** The City retained The Natelson Dale Group, Inc. (TNDG), a professional consulting firm specializing in market/financial analyses, which is preparing an assessment of potential development demand in Downtown Oxnard, identifying potential market niches within the larger competitive region, and attracting future downtown development. This will result in a baseline of market conditions relevant to the downtown's place in the larger City and Ventura County region. This report was completed in May 2019. Staff is now developing an action plan from this baseline document.

**Economic Development Strategy:** Funding will be used for an Economic Development Strategic Plan ("Plan"), which provides an assessment of the existing conditions that drive the economy in Oxnard. The Plan will help local stakeholders and decision-makers implement strategies that will contribute to the City's future economic health. The Plan includes strategic recommendations to enhance Oxnard's business climate, ensure the fiscal health of the City, and support economic growth in a manner consistent with the City's character.

**Financial System:** The City's current finance system is over twenty years old and is no longer capable of meeting today's financial reporting requirements. The City's external auditors reported 111 audit findings in FY2015, with approximately 25 findings related to deficiencies in the current system. This new system will allow the City to cure the audit findings, provide better reporting, offer more transparency for the public, and be more efficient in the use of staff time.

**Homeless Program:** Funding will provide support for start-up and operational costs for a year-round shelter facility for the homeless. This includes contracting with an operator agency to staff and manage the facility. The shelter will act as a navigation center with 24 hour security, sleeping, hygiene and nutrition services. Shelter participants will also receive medical referrals, social services, and mental health services, along with bridge and permanent housing opportunities. Other services will include street outreach, workforce training and educational programs in order to establish pathways out of homelessness. Annual operational costs are anticipated to be nearly twice this amount. However, matching funds will be provided by the County of Ventura and private donors.

**Homeless Shelter Acquisition:** This funding will be used to leverage and acquire a suitable building to operate a year-round shelter. This funding will also be used to match the County of Ventura's approval to assist Oxnard with funding for a homeless shelter acquisition. The Housing Department may also use a HUD Section 108 loan to further leverage resources for the acquisition of a building. The County match and Section 108 amounts are pending the cost of prospective real estate. Funding will also be needed to make renovations to a site, such as additional showers, bathrooms, and kitchen and storage facilities. There is also an assessment being made as to the possibility of using the Oxnard Armory as a homeless year-round shelter. Should this option end up being the direction taken by the City, funding will be used to carry out major renovations to the building both inside and outside.

**Local Coastal Plan – CivicSpark Intern:** Funding has provided the City with an opportunity to participate in the CivicSpark Fellowship Program. CivicSpark is a Governor's Initiative AmeriCorps program dedicated to building capacity for local governments in California to address community resilience issues such as climate change, water resource management, and access to opportunities through eleven-month internships. The City is seeking a CivicSpark fellow to assist the City in the Local Coastal Program update. The CivicSpark fellow will also provide technical assistance in analyzing the results of assessment reports and provide recommendations on which strategies, policies and regulations are best suited to the specific conditions, development patterns, and resources of the City's coastal zone. Additionally, the CivicSpark fellow will provide assistance in facilitating public workshops and prepare and revise the regulatory amendments based on decision-maker input. The CivicSpark fellow's knowledge of the emerging topics related to sea level rise will provide a valuable service to the City when preparing policies and regulations and interacting with the general public, outside agencies and decision-makers.

**Ormond Beach Enhancement:** Measure O funding provides for ongoing enhancement activities to the Ormond Beach wetlands area, which includes: maintenance of a City installed swing-arm gate at Arnold Road and the Navy Base perimeter road to prevent illegal activities in the parking spaces; the fabrication and installation of directional signage for the area; maintenance of the caretaker's mobile home and office (inclusive of electricity); and the cleaning and pumping of sewage from portable restrooms.

**Safe Homes Safe Families:** Funding provides for the salaries of one code compliance inspector, one administrative technician, one deputy city attorney, and one paralegal to operate the Safe Homes Safe Families program. The program focuses resources and efforts on existing code compliance cases and will include education, outreach, conducting research, meetings with affected parties, inspections, and enforcement of City codes.

**Spanish Language Interpretation of Council Meetings:** Measure O funds language interpreting and translating provided on-location, conference English-Spanish/Spanish-English interpretation services for City Council meetings and broadcasting over the City's government channel SAP system and for members of the public in attendance at the meetings. Interpretation services are provided at regular and special City Council meetings.

**Tenant Relocation Assistance:** This fund will provide immediate relocation assistance for tenants who are displaced from hazardous or dangerous dwellings that have been posted as unsafe by City inspectors due to neglect by the property owner. Any funds used for relocation assistance would be collected from the responsible property owner and/or placed as a lien or special assessment against the property for future collection.

**Measure O Audit:** The Measure O ordinance requires the revenues and expenditures related to Measure O be included in the City's annual financial audit. The City's external auditor, Eadie & Payne, will perform agreed-upon procedures on Measure O revenues and expenditures in both the FY 2018-19 and 2019-20.

**PACC Subsidy:** This is a six-month agreement extension between the City and the non-profit Oxnard Performing Arts Center Corporation for \$410,000 for the operation, maintenance, and management of the Performing Arts and Convention Center. The six-month extension allows the Corporation to host the 114 events it has scheduled through December 31, 2019.

## Half Cent Sales Tax Measure O Summary by Program

| Programs                                                      | Frequency      | FY19-20<br>Adopted | Debt Maturity<br>Date |
|---------------------------------------------------------------|----------------|--------------------|-----------------------|
| CAD/RMS Operational                                           | Ongoing        | 873,897            | N/A                   |
| Enhance Community Police                                      | Ongoing        | 3,250,543          | N/A                   |
| Fire Academy                                                  | One-Time       | 711,998            | N/A                   |
| Fire Advanced Life Support                                    | Ongoing        | 136,000            | N/A                   |
| Fire Handheld Radios Line of Credit 2018                      | Ongoing - Debt | 54,968             | 30-Sep-24             |
| Fire Station 8 Lease Debt                                     | Ongoing - Debt | 1,389,869          | 1-Dec-31              |
| Fire Station 8 Operations                                     | Ongoing        | 3,936,887          | N/A                   |
| Fire Station Alerting System Replacement                      | CIP - One-Time | 250,000            | N/A                   |
| Fire Truck Lease 2013                                         | Ongoing - Debt | 169,182            | 1-Apr-20              |
| Fire Truck Line of Credit 2018                                | Ongoing - Debt | 229,932            | 30-Sep-24             |
| FY19-20 Fire Overtime Subsidy                                 | One-Time       | 1,000,000          | N/A                   |
| Police Academy                                                | One-Time       | 197,827            | N/A                   |
| Police Dispatch Consoles Line of Credit 2018                  | Ongoing - Debt | 319,677            | 30-Sep-24             |
| Roof Replacement - Fire Station 5                             | CIP - One-Time | 500,000            | N/A                   |
| Roof Replacement - Fire Station 6                             | CIP - One-Time | 541,149            | N/A                   |
| Roof Replacement - Sturgis Annex                              | CIP - One-Time | 1,025,000          | N/A                   |
| <b>Public Safety &amp; Gang Prevention Intervention Total</b> |                | <b>14,586,929</b>  |                       |
| 2014 Lease Revenue Street Bond                                | Ongoing - Debt | 1,666,425          | 1-Jun-29              |
| Alley Reconstruction and Roadway Repair                       | Ongoing        | 501,518            | N/A                   |
| Intelligent Transportation System Annual Maintenance          | Ongoing        | 100,000            | N/A                   |
| <b>Traffic &amp; Road Improvements Total</b>                  |                | <b>2,267,943</b>   |                       |
| City Corps Town-keeper Program                                | Ongoing        | 1,321,263          | N/A                   |
| College Park Annual Maintenance                               | Ongoing        | 704,870            | N/A                   |
| College Park Program                                          | Ongoing        | 115,000            | N/A                   |
| Day at the Park - Special Needs                               | Ongoing        | 16,537             | N/A                   |
| East Village Park Operational Maintenance                     | Ongoing        | 146,970            | N/A                   |
| Homework Center Main Library                                  | Ongoing        | 50,834             | N/A                   |
| Integrated Library System                                     | Ongoing        | 71,941             | N/A                   |
| Library Wi-Fi Operational                                     | Ongoing        | 2,000              | N/A                   |
| Mobile Activity Center Services                               | Ongoing        | 44,000             | N/A                   |
| Oxnard Afterschool ASES Program & Recreation Services         | Ongoing        | 107,673            | N/A                   |
| Police Activities League (PAL) Operational                    | Ongoing        | 179,166            | N/A                   |
| Preschool To You                                              | Ongoing        | 160,551            | N/A                   |
| Recreation Services                                           | Ongoing        | 85,735             | N/A                   |
| Roof Replacement - Colonia Park Basketball Gym & Youth Center | CIP - One-Time | 605,000            | N/A                   |
| Roof Replacement - Wilson Senior Center Complex               | CIP - One-Time | 400,000            | N/A                   |
| Senior Nutrition Program Enhancement                          | Ongoing        | 40,267             | N/A                   |
| <b>Parks &amp; Open Space Total</b>                           |                | <b>4,051,807</b>   |                       |
| Downtown Arts Hub                                             | Ongoing        | 97,000             | N/A                   |
| Homeless Program                                              | Ongoing        | 1,000,000          | N/A                   |
| Homeless Shelter Acquisition                                  | One-Time       | 550,000            | N/A                   |
| Measure O Financial Audit                                     | Ongoing        | 5,000              | N/A                   |
| Ormond Beach Enhancement                                      | Ongoing        | 50,161             | N/A                   |
| PACC Subsidy - Six months                                     | One-Time       | 410,000            | N/A                   |
| Roof Replacement - PACC Ventura/Oxnard Rental Spaces          | CIP - One-Time | 295,000            | N/A                   |
| Safe Home Safe Family                                         | Ongoing        | 411,524            | N/A                   |
| Spanish Language Interpretation of Council Meetings           | Ongoing        | 57,536             | N/A                   |
| <b>Other Community Improvements Total</b>                     |                | <b>2,876,221</b>   |                       |
|                                                               |                | <b>23,782,900</b>  |                       |

**FULL TIME EQUIVALENT STAFFING BY DEPARTMENT**

|                                                     | 17-18<br>Actual | 18-19<br>Adopted | 18-19<br>Revised | 19-20<br>Adopted |
|-----------------------------------------------------|-----------------|------------------|------------------|------------------|
| <b>CITY ATTORNEY</b>                                |                 |                  |                  |                  |
| Deputy City Attorney I/II                           | 1.00            | 1.00             | 1.00             | 1.00             |
| Paralegal                                           | 1.00            | 1.00             | 1.00             | 1.00             |
| <b>Total FTE</b>                                    | <b>2.00</b>     | <b>2.00</b>      | <b>2.00</b>      | <b>2.00</b>      |
| <b>COMMUNITY DEVELOPMENT</b>                        |                 |                  |                  |                  |
| Administrative Technician                           | 1.00            | 1.00             | 1.00             | 1.00             |
| Code Compliance Inspector I/II                      | 1.00            | 1.00             | 1.00             | 1.00             |
| <b>Total FTE</b>                                    | <b>2.00</b>     | <b>2.00</b>      | <b>2.00</b>      | <b>2.00</b>      |
| <b>INFORMATION TECHNOLOGY</b>                       |                 |                  |                  |                  |
| Computer Network Engineer I/II                      | 3.00            | 3.00             | 3.00             | 3.00             |
| <b>Total FTE</b>                                    | <b>3.00</b>     | <b>3.00</b>      | <b>3.00</b>      | <b>3.00</b>      |
| <b>LIBRARY</b>                                      |                 |                  |                  |                  |
| Library Aide I/II                                   | 0.50            | 0.50             | 0.50             | 0.50             |
| <b>Total FTE</b>                                    | <b>0.50</b>     | <b>0.50</b>      | <b>0.50</b>      | <b>0.50</b>      |
| <b>MAINTENANCE SERVICES</b>                         |                 |                  |                  |                  |
| Groundswoker I/II                                   | 5.00            | 5.00             | 5.00             | 5.00             |
| Senior Groundswoker                                 | 2.00            | 2.00             | 2.00             | 2.00             |
| <b>Total FTE</b>                                    | <b>7.00</b>     | <b>7.00</b>      | <b>7.00</b>      | <b>7.00</b>      |
| <b>RECREATION AND YOUTH</b>                         |                 |                  |                  |                  |
| Administrative Assistant                            | 1.00            | -                | -                | -                |
| Management Analyst I/II                             | 0.80            | -                | -                | -                |
| Recreation/Human Services Coordinator               | 2.00            | -                | -                | -                |
| Recreation/Human Services Leader I                  | 1.00            | 1.00             | 1.00             | 1.00             |
| Recreation/Human Services Leader II                 | 1.00            | 1.00             | 1.00             | 1.00             |
| Recreation/Human Services Leader III (Limited Term) | 10.00           | -                | -                | -                |
| <b>Total FTE</b>                                    | <b>15.80</b>    | <b>2.00</b>      | <b>2.00</b>      | <b>2.00</b>      |

**FULL TIME EQUIVALENT STAFFING BY DEPARTMENT**

|                                       | 17-18<br>Actual | 18-19<br>Adopted | 18-19<br>Revised | 19-20<br>Adopted |
|---------------------------------------|-----------------|------------------|------------------|------------------|
| <b>PUBLIC SAFETY &amp; GANG PREV.</b> |                 |                  |                  |                  |
| Fire Captain                          | 6.00            | 6.00             | 6.00             | 6.00             |
| Fire Engineer                         | 6.00            | 6.00             | 6.00             | 6.00             |
| Firefighter                           | 9.00            | 8.00             | 9.00             | 9.00             |
| Police Officer I/II                   | 15.00           | 14.00            | 14.00            | 14.00            |
| Police Officer III                    | 1.00            | 1.00             | 1.00             | 1.00             |
| Police Sergeant                       | 1.00            | 1.00             | 1.00             | 1.00             |
| <b>Total FTE</b>                      | <b>38.00</b>    | <b>36.00</b>     | <b>37.00</b>     | <b>37.00</b>     |
| <b>MEASURE O TOTAL</b>                | <b>68.30</b>    | <b>52.50</b>     | <b>53.50</b>     | <b>53.50</b>     |

**EXPENDITURES BY PROGRAM BY FUND**

|                                                     | 2017-18<br>Actual | 2018-19<br>Adopted | 2018-19<br>Revised | 2019-20<br>Adopted |
|-----------------------------------------------------|-------------------|--------------------|--------------------|--------------------|
| <b>104-HALF CENT SALES TAX</b>                      |                   |                    |                    |                    |
| <b>CITY MANAGER</b>                                 |                   |                    |                    |                    |
| 1405-PUBLIC INFORMATION                             | 38,544            | 56,863             | 56,863             | 57,536             |
| 1410-CITY MANAGER                                   | -                 | 25,000             | 50,000             | -                  |
| 1415-DOWNTOWN IMPROVEMENT                           | -                 | 122,000            | 122,000            | 97,000             |
| <b>CITY MANAGER Total</b>                           | <b>38,544</b>     | <b>203,863</b>     | <b>228,863</b>     | <b>154,536</b>     |
| <b>COMMUNITY DEVELOPMENT</b>                        |                   |                    |                    |                    |
| 4101-PLANNING                                       | -                 | 25,000             | 25,000             | -                  |
| 4305-CODE COMPLIANCE                                | -                 | 380,137            | 407,308            | 403,592            |
| <b>COMMUNITY DEVELOPMENT Total</b>                  | <b>-</b>          | <b>405,137</b>     | <b>432,308</b>     | <b>403,592</b>     |
| <b>ECONOMIC COMMUNITY DEVELOPMENT*</b>              |                   |                    |                    |                    |
| 8100-SPECIAL PROJECTS/CDC<br>OPERATIONS             | -                 | 100,000            | 100,000            | -                  |
| <b>ECONOMIC COMMUNITY DEVELOPMENT<br/>Total</b>     | <b>-</b>          | <b>100,000</b>     | <b>100,000</b>     | <b>-</b>           |
| <b>FIRE</b>                                         |                   |                    |                    |                    |
| 2201-FIRE SUPPRESSION & OTHER<br>EMERGENCY SERVICES | -                 | -                  | -                  | 1,000,000          |
| 2208-STATION 8                                      | 5,375,616         | 5,232,044          | 5,232,044          | 5,462,756          |
| 2209-FIRE TRAINING ACADEMY                          | -                 | -                  | -                  | 711,998            |
| 2260-CAPITAL IMPROVEMENTS                           | 169,182           | 507,951            | 507,951            | 399,114            |
| 2270-CAPITAL IMPROVEMENTS                           | -                 | 80,987             | 80,987             | 54,968             |
| 2280-CAPITAL IMPROVEMENTS                           | 14,875            | -                  | 110,125            | 1,291,149          |
| <b>FIRE Total</b>                                   | <b>5,559,673</b>  | <b>5,820,982</b>   | <b>5,931,107</b>   | <b>8,919,985</b>   |
| <b>GENERAL SERVICES</b>                             |                   |                    |                    |                    |
| 5701-PARKS AND PUBLIC GROUNDS                       | 728,723           | 763,004            | 1,621,116          | 836,450            |
| 5704-STREET MAINTENANCE & REPAIR                    | 448,058           | 500,117            | 500,117            | 501,518            |
| 5727-PARKS AND PUBLIC GROUNDS                       | 51,076            | -                  | 48,924             | -                  |
| 5749-CAPITAL IMPROVEMENTS                           | 35,144            | -                  | -                  | -                  |
| 5759-CAPITAL IMPROVEMENTS                           | 7,177             | -                  | 317,823            | -                  |
| 5770-CAPITAL IMPROVEMENTS                           | 51,574            | -                  | 323,540            | -                  |
| <b>GENERAL SERVICES Total</b>                       | <b>1,321,752</b>  | <b>1,263,121</b>   | <b>2,811,520</b>   | <b>1,337,968</b>   |
| <b>HOUSING</b>                                      |                   |                    |                    |                    |
| 5105-HOMELESS ASSISTANCE                            | -                 | 1,500,000          | 1,500,000          | 1,550,000          |
| <b>HOUSING Total</b>                                | <b>-</b>          | <b>1,500,000</b>   | <b>1,500,000</b>   | <b>1,550,000</b>   |

**EXPENDITURES BY PROGRAM BY FUND**

|                                                        | 2017-18<br>Actual | 2018-19<br>Adopted | 2018-19<br>Revised | 2019-20<br>Adopted |
|--------------------------------------------------------|-------------------|--------------------|--------------------|--------------------|
| <b>INFORMATION TECHNOLOGY</b>                          |                   |                    |                    |                    |
| 7303-HELP DESK OPERATIONS                              | 16,226            | 952,883            | 952,883            | 868,759            |
| 7306-TELECOMMUNICATIONS                                | 30,745            | -                  | 69,255             | -                  |
| <b>INFORMATION TECHNOLOGY Total</b>                    | <b>46,971</b>     | <b>952,883</b>     | <b>1,022,138</b>   | <b>868,759</b>     |
| <b>LIBRARY</b>                                         |                   |                    |                    |                    |
| 5401-LIBRARY COMMUNITY OUTREACH                        | 41,309            | 45,235             | 45,235             | 49,978             |
| 5412-CAPITAL IMPROVEMENTS                              | 2,000             | 2,000              | 2,000              | 2,000              |
| 5420-CAPITAL IMPROVEMENTS                              | 65,742            | 69,030             | 69,030             | 71,941             |
| <b>LIBRARY Total</b>                                   | <b>109,051</b>    | <b>116,265</b>     | <b>116,265</b>     | <b>123,919</b>     |
| <b>NON-DEPARTMENTAL</b>                                |                   |                    |                    |                    |
| 1002-RESERVES AND TRANSFERS                            | 5,534             | -                  | -                  | 32,742             |
| 1003-DEBT SERVICE                                      | -                 | 325,000            | 325,000            | -                  |
| 1004-RESERVES AND TRANSFERS                            | 5,690             | 50,110             | 299,454            | 55,161             |
| <b>NON-DEPARTMENTAL Total</b>                          | <b>11,224</b>     | <b>375,110</b>     | <b>624,454</b>     | <b>87,903</b>      |
| <b>PERFORMING ARTS AND CONVENTION CENTER</b>           |                   |                    |                    |                    |
| 5601-PERFORMING ARTS AND<br>CONVENTION CENTER          | 255,176           | -                  | 94,824             | 410,000            |
| 5609-CAPITAL OUTLAY / CIP                              | -                 | -                  | -                  | 295,000            |
| <b>PERFORMING ARTS AND CONVENTION<br/>CENTER Total</b> | <b>255,176</b>    | <b>-</b>           | <b>94,824</b>      | <b>705,000</b>     |
| <b>POLICE</b>                                          |                   |                    |                    |                    |
| 2101-COMMUNITY PATROL                                  | 2,668,084         | 2,928,875          | 2,988,875          | 3,250,543          |
| 2103-POLICE SUPPORT SERVICES / CIP                     | 576,300           | -                  | 585,466            | 1,025,000          |
| 2106-CODE COMPLIANCE                                   | 16,100            | -                  | -                  | -                  |
| 2107-POLICE SUPPORT SERVICES                           | -                 | 470,995            | 470,995            | 319,677            |
| 2111-POLICE TRAINING ACADEMY                           | -                 | -                  | -                  | 197,827            |
| <b>POLICE Total</b>                                    | <b>3,260,484</b>  | <b>3,399,870</b>   | <b>4,045,336</b>   | <b>4,793,047</b>   |
| <b>RECREATION</b>                                      |                   |                    |                    |                    |
| 5501-RECREATION COMMUNITY SERVICES                     | 9,258             | 101,733            | 101,733            | 102,272            |
| 5502-YOUTH DEVELOPMENT                                 | 337,432           | 618,695            | 641,130            | 602,964            |
| 5503-SENIOR SERVICES                                   | 31,572            | 40,021             | 40,021             | 40,267             |
| 5511-CITICORP.                                         | 839,684           | 1,321,263          | 1,321,263          | 1,321,263          |
| 5550-CAPITAL IMPROVEMENTS                              | 14,476            | -                  | 12,390             | -                  |
| 5595-CAPITAL IMPROVEMENTS                              | 31,769            | -                  | 61,481             | 1,005,000          |
| <b>RECREATION Total</b>                                | <b>1,264,191</b>  | <b>2,081,712</b>   | <b>2,178,018</b>   | <b>3,071,766</b>   |

**EXPENDITURES BY PROGRAM BY FUND**

|                                               | 2017-18<br>Actual | 2018-19<br>Adopted | 2018-19<br>Revised | 2019-20<br>Adopted |
|-----------------------------------------------|-------------------|--------------------|--------------------|--------------------|
| <b>SPECIAL DISTRICTS**</b>                    |                   |                    |                    |                    |
| 1606-SPECIAL DISTRICTS                        | -                 | -                  | 306,045            | -                  |
| <b>SPECIAL DISTRICTS Total</b>                | <b>-</b>          | <b>-</b>           | <b>306,045</b>     | <b>-</b>           |
| <b>STREET MAINTENANCE &amp; REPAIRS</b>       |                   |                    |                    |                    |
| 3155-CAPITAL IMPROVEMENTS                     | 1,669,527         | 1,675,802          | 1,675,802          | 1,666,425          |
| <b>STREET MAINTENANCE &amp; REPAIRS Total</b> | <b>1,669,527</b>  | <b>1,675,802</b>   | <b>1,675,802</b>   | <b>1,666,425</b>   |
| <b>TRAFFIC ENG. &amp; OPERATIONS</b>          |                   |                    |                    |                    |
| 3102-TRAFFIC ENG. & OPERATIONS                | 6,639             | 100,000            | 100,000            | 100,000            |
| <b>TRAFFIC ENG. &amp; OPERATIONS Total</b>    | <b>6,639</b>      | <b>100,000</b>     | <b>100,000</b>     | <b>100,000</b>     |
| <b>104-HALF CENT SALES TAX Total</b>          | <b>13,543,232</b> | <b>17,994,745</b>  | <b>21,166,680</b>  | <b>23,782,900</b>  |

\* Transferred to Community Development in FY19-20 Adopted

\*\*Transferred to Public Works in FY18-19 Revised

**EXPENDITURES BY TYPE BY FUND**

|                                             | 2017-18<br>Actual | 2018-19<br>Adopted | 2018-19<br>Revised | 2019-20<br>Adopted |
|---------------------------------------------|-------------------|--------------------|--------------------|--------------------|
| <b>104-HALF CENT SALES TAX</b>              |                   |                    |                    |                    |
| <b>CITY MANAGER</b>                         |                   |                    |                    |                    |
| 2-OTHER O&M EXPENSE                         | 38,544            | 203,863            | 228,863            | 154,536            |
| <b>CITY MANAGER Total</b>                   | <b>38,544</b>     | <b>203,863</b>     | <b>228,863</b>     | <b>154,536</b>     |
| <b>COMMUNITY DEVELOPMENT</b>                |                   |                    |                    |                    |
| 1-PERSONNEL                                 | -                 | 355,137            | 324,408            | 390,163            |
| 2-OTHER O&M EXPENSE                         | -                 | 50,000             | 82,900             | 13,429             |
| 4-CAPITAL OUTLAY                            | -                 | -                  | 25,000             | -                  |
| <b>COMMUNITY DEVELOPMENT Total</b>          | <b>-</b>          | <b>405,137</b>     | <b>432,308</b>     | <b>403,592</b>     |
| <b>ECONOMIC COMMUNITY DEVELOPMENT*</b>      |                   |                    |                    |                    |
| 2-OTHER O&M EXPENSE                         | -                 | 100,000            | 100,000            | -                  |
| <b>ECONOMIC COMMUNITY DEVELOPMENT Total</b> | <b>-</b>          | <b>100,000</b>     | <b>100,000</b>     | <b>-</b>           |
| <b>FIRE</b>                                 |                   |                    |                    |                    |
| 1-PERSONNEL                                 | 3,428,463         | 3,072,377          | 3,140,042          | 3,833,836          |
| 2-OTHER O&M EXPENSE                         | 610,253           | 645,673            | 720,133            | 830,049            |
| 3-DEBT SERVICE                              | 1,323,242         | 1,352,994          | 1,352,994          | 1,349,869          |
| 4-CAPITAL OUTLAY / CIP                      | 28,533            | 161,000            | 129,000            | 1,452,149          |
| 5-TRANSFERS OUT                             | 169,182           | 588,938            | 588,938            | 1,454,082          |
| <b>FIRE Total</b>                           | <b>5,559,673</b>  | <b>5,820,982</b>   | <b>5,931,107</b>   | <b>8,919,985</b>   |
| <b>GENERAL SERVICES</b>                     |                   |                    |                    |                    |
| 1-PERSONNEL                                 | 425,473           | 486,415            | 531,104            | 527,375            |
| 2-OTHER O&M EXPENSE                         | 861,135           | 590,874            | 1,439,695          | 624,761            |
| 4-CAPITAL OUTLAY                            | 35,144            | 185,832            | 840,721            | 185,832            |
| <b>GENERAL SERVICES Total</b>               | <b>1,321,752</b>  | <b>1,263,121</b>   | <b>2,811,520</b>   | <b>1,337,968</b>   |
| <b>HOUSING</b>                              |                   |                    |                    |                    |
| 1-PERSONNEL                                 | -                 | -                  | 105,500            | 105,500            |
| 2-OTHER O&M EXPENSE                         | -                 | 500,000            | 394,500            | 894,500            |
| 4-CAPITAL OUTLAY                            | -                 | 1,000,000          | 1,000,000          | 550,000            |
| <b>HOUSING Total</b>                        | <b>-</b>          | <b>1,500,000</b>   | <b>1,500,000</b>   | <b>1,550,000</b>   |

**EXPENDITURES BY TYPE BY FUND**

|                                                    | 2017-18<br>Actual | 2018-19<br>Adopted | 2018-19<br>Revised | 2019-20<br>Adopted |
|----------------------------------------------------|-------------------|--------------------|--------------------|--------------------|
| <b>INFORMATION TECHNOLOGY</b>                      |                   |                    |                    |                    |
| 1-PERSONNEL                                        | -                 | 376,743            | 311,743            | 290,013            |
| 2-OTHER O&M EXPENSE                                | 46,971            | 576,140            | 710,395            | 578,746            |
| <b>INFORMATION TECHNOLOGY Total</b>                | <b>46,971</b>     | <b>952,883</b>     | <b>1,022,138</b>   | <b>868,759</b>     |
| <b>LIBRARY</b>                                     |                   |                    |                    |                    |
| 1-PERSONNEL                                        | 32,705            | 36,532             | 36,532             | 39,310             |
| 2-OTHER O&M EXPENSE                                | 76,346            | 79,733             | 79,733             | 84,609             |
| <b>LIBRARY Total</b>                               | <b>109,051</b>    | <b>116,265</b>     | <b>116,265</b>     | <b>123,919</b>     |
| <b>NON-DEPARTMENTAL</b>                            |                   |                    |                    |                    |
| 2-OTHER O&M EXPENSE                                | 5,034             | 50,110             | 50,110             | 55,161             |
| 3-DEBT SERVICE                                     | -                 | -                  | -                  | -                  |
| 4-CAPITAL OUTLAY                                   | 656               | -                  | 249,344            | -                  |
| 5-TRANSFERS OUT                                    | 5,534             | 325,000            | 325,000            | 32,742             |
| <b>NON-DEPARTMENTAL Total</b>                      | <b>11,224</b>     | <b>375,110</b>     | <b>624,454</b>     | <b>87,903</b>      |
| <b>PERFORMING ARTS AND CONVENTION CENTER</b>       |                   |                    |                    |                    |
| 1-PERSONNEL                                        | 2,943             | -                  | -                  | -                  |
| 2-OTHER O&M EXPENSE                                | 6,085             | -                  | 65,972             | -                  |
| 4-CAPITAL OUTLAY / CIP                             | 246,148           | -                  | 28,852             | 295,000            |
| 5-TRANSFERS OUT                                    | -                 | -                  | -                  | 410,000            |
| <b>PERFORMING ARTS AND CONVENTION CENTER Total</b> | <b>255,176</b>    | <b>-</b>           | <b>94,824</b>      | <b>705,000</b>     |
| <b>POLICE</b>                                      |                   |                    |                    |                    |
| 1-PERSONNEL                                        | 2,344,019         | 2,258,795          | 2,258,795          | 2,786,759          |
| 2-OTHER O&M EXPENSE                                | 875,931           | 525,080            | 525,080            | 661,611            |
| 4-CAPITAL OUTLAY / CIP                             | 40,534            | 145,000            | 790,466            | 1,025,000          |
| 5-TRANSFERS OUT                                    | -                 | 470,995            | 470,995            | 319,677            |
| <b>POLICE Total</b>                                | <b>3,260,484</b>  | <b>3,399,870</b>   | <b>4,045,336</b>   | <b>4,793,047</b>   |

**EXPENDITURES BY TYPE BY FUND**

|                                               | 2017-18<br>Actual | 2018-19<br>Adopted | 2018-19<br>Revised | 2019-20<br>Adopted |
|-----------------------------------------------|-------------------|--------------------|--------------------|--------------------|
| <b>RECREATION</b>                             |                   |                    |                    |                    |
| 1-PERSONNEL                                   | 1,041,329         | 519,256            | 519,256            | 500,370            |
| 2-OTHER O&M EXPENSE                           | 220,788           | 47,785             | 144,091            | 51,725             |
| 4-CAPITAL OUTLAY / CIP                        | 2,074             | -                  | -                  | 1,005,000          |
| 5-TRANSFERS OUT                               | -                 | 1,514,671          | 1,514,671          | 1,514,671          |
| <b>RECREATION Total</b>                       | <b>1,264,191</b>  | <b>2,081,712</b>   | <b>2,178,018</b>   | <b>3,071,766</b>   |
| <b>STREET MAINTENANCE &amp; REPAIRS</b>       |                   |                    |                    |                    |
| 2-OTHER O&M EXPENSE                           | -                 | 3,675              | 3,675              | 3,675              |
| 5-TRANSFERS OUT                               | 1,669,527         | 1,672,127          | 1,672,127          | 1,662,750          |
| <b>STREET MAINTENANCE &amp; REPAIRS Total</b> | <b>1,669,527</b>  | <b>1,675,802</b>   | <b>1,675,802</b>   | <b>1,666,425</b>   |
| <b>TRAFFIC ENG. &amp; OPERATIONS</b>          |                   |                    |                    |                    |
| 2-OTHER O&M EXPENSE                           | 6,639             | 100,000            | 100,000            | 100,000            |
| <b>TRAFFIC ENG. &amp; OPERATIONS Total</b>    | <b>6,639</b>      | <b>100,000</b>     | <b>100,000</b>     | <b>100,000</b>     |
| <b>SPECIAL DISTRICTS**</b>                    |                   |                    |                    |                    |
| 2-OTHER O&M EXPENSE                           | -                 | -                  | 306,045            | -                  |
| <b>SPECIAL DISTRICTS Total</b>                | <b>-</b>          | <b>-</b>           | <b>306,045</b>     | <b>-</b>           |
| <b>104-HALF CENT SALES TAX Total</b>          | <b>13,543,232</b> | <b>17,994,745</b>  | <b>21,166,680</b>  | <b>23,782,900</b>  |

\* Transferred to Community Development in FY19-20 Adopted

\*\*Transferred to Public Works in FY18-19 Revised

## Appendix F—CFO Job Description

# Chief Financial Officer

## Class Title

Chief Financial Officer

## Class Code

7215

## Salary

\$178,861.70 - \$245,935.03 Annually

- DEFINITION
- BENEFITS

## Description

The [City of Oxnard, CA](#) is seeking a Chief Financial Officer. The Chief Financial Officer (CFO) is a key financial strategist for the City and reports to and serves at the pleasure of the City Manager. The CFO is the leader and manager bringing stability and credibility to the Finance Department by enforcing sound financial policies and procedures, implementing best practices and internal controls, and providing clear, concise, and readily understood financial reports and projections. The ideal candidate will be a bold and inspiring leader, have high energy, and be a collaborative problem solver and team player. Excellent communication and interpersonal skills are necessary to work well with staff, executive management, and City Council. The successful CFO will have the desire and confidence to work with new City leadership in a highly visible role to carry out the mission, vision, and needs of the City. The successful candidate will be committed to municipal transparency and accountability. This position will require flexibility, a willingness to exchange and encourage new ideas, and the ability to build consensus while helping to move the City in an exciting new and prosperous direction. The new Chief Financial Officer for the City of Oxnard may be seasoned, or an up and comer, in either a large or small organization. This individual may come from the private sector, but a CPA, Big 4 experience, and a background in the public sector are ideal.

## Qualifications

Bachelor's degree in finance, accounting, economics, public or business administration or a closely related field.

- A minimum of eight (8) years of progressively responsible experience in financial management and analysis, budget development, accounting, treasury, and debt and liability management.
- Three to five (3-5) years in management or supervisory capacity.
- Competent in managing, planning, organizing, directing and controlling a large financial/accounting organizational unit.
- A CPA license/designation is highly desirable.



# City of Oxnard

Analysis of Three Proposed Ballot Initiatives  
January 15, 2020

Presented By: Russ Branson

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## Background

The presentation is the culmination of a series of actions over the last nine months:

1. In the spring of 2019, the City Clerk received a "Notice of Intent to Circulate Petition" for five City initiatives
2. The completed petitions were delivered to the City Clerk's office on October 28, 2019
3. Petitions were forwarded to Ventura County elections officials for signature review, which finalized their review on December 10, 2019—four were found sufficient, one is undergoing a full review
4. On December 17<sup>th</sup>, the Council called for a report, under Election Code Section 9212, on the impacts of these initiatives—this presentation addresses impacts of three of the four initiatives

# Initiative Impacts | Categories

- These initiatives will impact the City in three broad categories

Governance

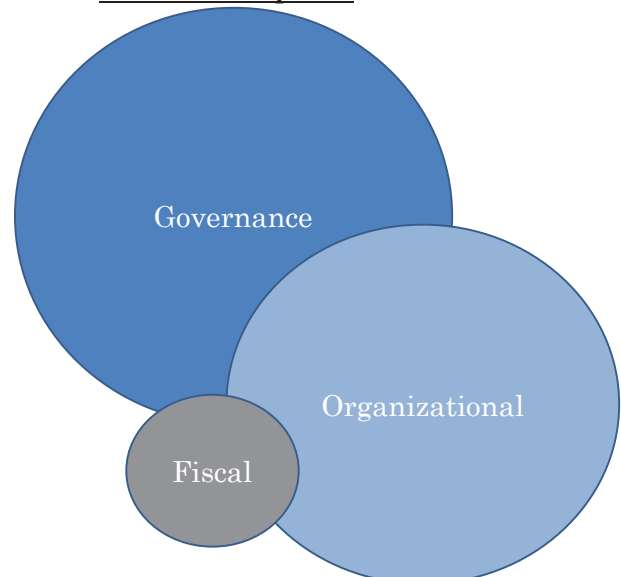
Organizational Structure

Fiscal Impact

## “Treasurer Expansion Initiative”

**"Expansion of Duties of Elected City Treasurer** By Appointing the City Treasurer as Director of Finance and Giving the City Treasurer Additional Duties Pursuant to that New Role: Authority Over City's Finance Department; Selection and Oversight of Internal Auditor; Establishment, Preparation and Submittal of Monthly Financial Reports; Establishment, Preparation and Submittal of Monthly Performance Measurements for City Departments; and Preparation and Submittal of Annual City Budget"

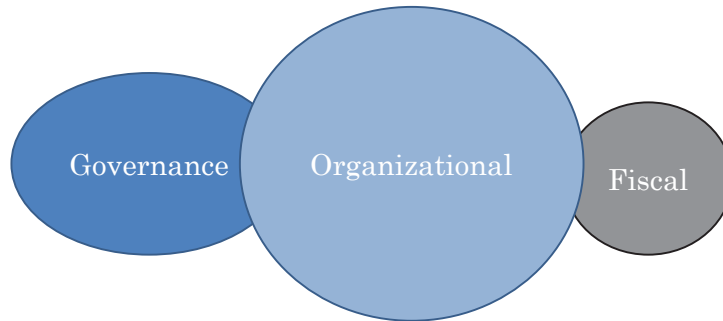
### Relative Impacts



# “Meeting Requirements Initiative”

**“New Requirements Regarding the Way in Which  
City Council Meetings, Council Committees and Other  
City Legislative Bodies Are Run”**

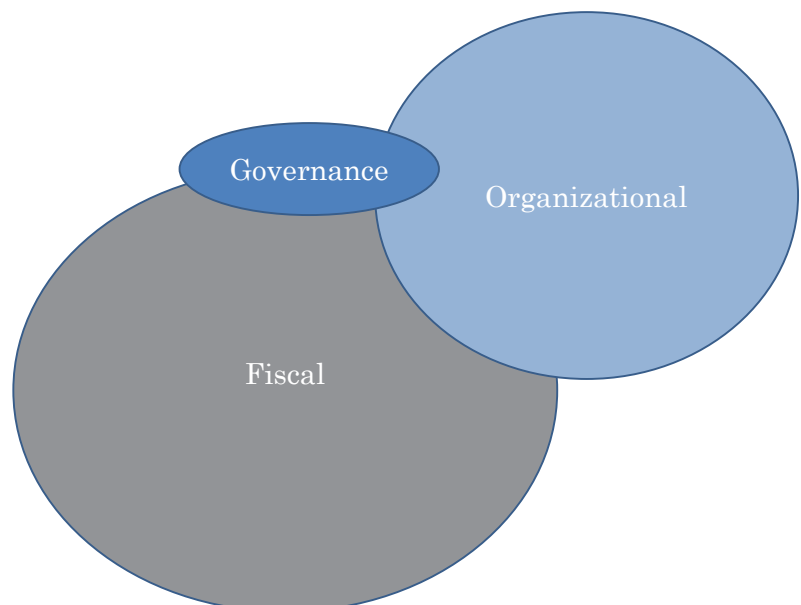
## Relative Impacts



# “Measure O Termination Initiative”

**"Early Termination of  
Measure O Sales Tax If  
Specific Pavement  
Standards for City Streets  
and Alleys Are Not Met;  
Extension of Measure O  
Sales Tax For Additional  
Five-Year Periods If  
Specific Pavement  
Standards Are Met"**

## Relative Impacts



# Expansion of Duties of Elected City Treasurer

## Treasurer Expansion Initiative | Summary

The Treasurer Expansion Initiative has the following key elements:

1. **Expands duties of the elected treasurer position** by:
  - Appointing the Treasurer as the Finance Director (*current appointee under City Manager*)
  - Granting authority over the City's Finance Department (*current City Manager duty*)
  - Selection and Oversight over the City's internal auditor (*currently a Council responsibility*)
  - Establishment, preparation, and submittal of monthly financial reports (*City Finance Director duty*)
  - Establishment, preparation, and submittal of monthly performance reports (*City Manager duty*)
  - Preparation and submittal of annual City budget (*City Manager responsibility*)
2. Under Current City Code Sections, **will result in significant increase to Treasurer's required compensation**, without regard to qualifications, performance, or suitability for the position\*

\*Requirement to run for Treasurer in the State of California is to be registered to vote. No experience or professional qualifications are required

# Duties of the Finance Department

The following **finance department areas of responsibility** will be shifted to the elected **Treasurer** position if the initiative is passed:

- **General Accounting**—Basic financial accounting and reporting, completing the Comprehensive Annual Financial Report (CAFR), debt issuance and management, and grant accounting and administration
- **Budget Management**—Provides support to City Manager’s office and City departments in all aspects of budget development, preparation, and monitoring, maintains the budget in the financial system and implements approved budget changes
- **Purchasing**—Assists departments in purchasing, bidding, vendor sources, request for proposals, and reviews purchases for compliance with City policies
- **Mail and Courier Services**—Interoffice mail and postal services for City departments

# Impacted Duties of the City Manager

- **Prepare and deliver annual budget to City Council**, based on Council budget priorities
- **Hire/Fire/Manage department heads** overseeing all aspects of City management and departmental performance
- **Report relevant and timely information to City Council** so that Council can provide adequate policy direction for the City

The proposed initiative redirects these duties—in whole or in part—to the elected Treasurer position

This effectively reduces City Council authority over these key areas of policy and oversight

# Impacted City Council Oversight Duties

- **Provide policy direction on development of annual budget**
- **Hiring and managing the City's internal auditor and whistleblower programs**
- **Ensuring proper oversight of City operations and finances**—if not being done in accordance with City Council standards, Council may compel City Manager to make changes or replace City Manager

The proposed initiative reduces the City Council's authority and splits key policy oversight of City finances and budget

# Required Qualifications

The qualification of an elected official to oversee all City finance and budget duties is:

**REGISTERED TO VOTE IN OXNARD**

Age 18

US Citizen

Not currently in state or federal prison or  
on parole for a felony

Not currently found mentally incompetent

Does not require any previous treasury, accounting, or municipal finance experience

# Evaluation of Initiative Text

## Duties of the City Treasurer

| Initiative Code Section                                                                                      | Action                                                                                                                                                                                               | Impact                                                                                                                                                                                                                                                                                                                   |
|--------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, B. Sec. 2-168 (A) DUTIES OF THE TREASURER<br>Section 4, D. Sec. 2-176 (F) DUTIES OF THE TREASURER | <p><u>"The city treasurer shall be the director of finance..."</u></p> <p><del>"The city manager may assign to the director of finance additional powers and duties not set forth herein."</del></p> | <ul style="list-style-type: none"> <li>▪ Council loses policy oversight of budget development</li> <li>▪ Consolidates electoral and administrative oversight into a single elected official</li> <li>▪ Eliminates City Manager's oversight of finance function</li> </ul>                                                |
| Section 4, Sec. 2-175 (C) DUTIES OF THE TREASURER                                                            | <p>"There shall be a finance department, headed by <del>a director of finance</del> <u>the city treasurer</u> who shall supervise such employees as are necessary..."</p>                            | <ul style="list-style-type: none"> <li>▪ Moves oversight of critical City department to a <b>single elected official</b> without professional qualifications requirements</li> <li>▪ Unclear how this impacts normal hiring, firing, discipline of employees—which come under the purview of the City Manager</li> </ul> |
| Section 4, B. Sec. 2-168 (C) DUTIES OF THE TREASURER                                                         | <p><u>"The City Manager and City Attorney shall in good faith cooperate with and be responsive to requests for information or administrative services made by the city treasurer...."</u></p>        | <ul style="list-style-type: none"> <li>▪ Anticipates resistance in reallocation of governance responsibilities</li> <li>▪ Does not define "good faith" or "responsiveness" nor does this section require "good faith" from the Treasurer</li> </ul>                                                                      |

# Duties of City Treasurer

| Initiative Code Section                                  | Action                                                                                                                                                                                                             | Impact                                                                                                                                                                                                                                                                               |
|----------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, Sec. 2-168<br>(B) DUTIES OF THE TREASURER     | <u>“The city treasurer’s reports to the city council shall also convey the extent to which the city manager and the city attorney have supported or hindered the city treasurer’s fulfillment of those duties”</u> | <ul style="list-style-type: none"> <li>▪ This creates potential conflict between the Treasurer, Council, City Attorney and City Manager based solely on the Treasurer’s perception of support by the City Manager and City Attorney (who reports to the Council directly)</li> </ul> |
| Section 4, C. Sec. 2-176 FINANCIAL AND ACCOUNTING DUTIES | “The powers and duties of the director of finance include centralizing fiscal and accounting duties; controlling inventory; financial reporting; and <del>assisting in</del> budgeting.                            | <ul style="list-style-type: none"> <li>▪ Reflects the shift in complete oversight of the budget preparation from the City Manager to the Treasurer</li> <li>▪ Shifts decision-making power on what is funded and what is paid from City Manager to elected Treasurer</li> </ul>      |

# Treasurer Compensation

| Initiative Code Section                                                                    | Action                                                                                                                                                                                                                                                                                                                                                                                                            | Impact                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
|--------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>[Existing Code Section]</b><br>Sec. 2-169<br>COMPENSATION OF THE TREASURER, (A) AND (B) | <p>“(A) The city treasurer shall perform such statutory duties as are assigned to the city treasurer of a general law city by the laws of the State and confirmed by resolution.</p> <p>(B) The city treasurer shall receive compensation for the performance of administrative duties in accordance with the principles and guidelines of the management pay system applicable to top management employees.”</p> | <ul style="list-style-type: none"> <li>▪ This is an existing section of the Oxnard City Code</li> <li>▪ In sections (B), administrative duties are assigned by the City Manager, and may be reassigned elsewhere—based on City need and Treasurer performance</li> <li>▪ The impact of the proposed changes would be to increase the statutory compensation of the Treasurer from \$5,400/year up to \$336,992/year</li> <li>▪ Because these duties will be for an elected position (not appointed) compensation would remain regardless of qualifications or performance of duties</li> </ul> |

# Internal Controls

| Initiative Code Section                         | Action                                                                                                                                                                                                                                                                                             | Impact                                                                                                                                                                                                                                                                                  |
|-------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, C. Sec. 2-175 CREATION               | <u>“At least one employee of the finance department must possess a valid certificate....authorizing that person to practice as, a certified public accountant”</u>                                                                                                                                 | <ul style="list-style-type: none"> <li>▪ The Finance Department currently has an employee who is a certified public accountant (CPA)</li> <li>▪ Reduces flexibility in hiring future employees—there is no broad requirement for a finance department to have a CPA on staff</li> </ul> |
| Section 4, Sec. 2-176.1. INTERNAL CONTROLS, (A) | <u>“The director of finance [elected City Treasurer] shall design, implement and oversee a system of internal controls to safeguard assets, ensure financial statement reliability, promote operational efficiency, and encourage compliance with applicable laws and city council directives”</u> | <ul style="list-style-type: none"> <li>▪ No impact</li> <li>▪ This is the current function and responsibility of the Finance Director</li> <li>▪ Design and implementation of internal controls would not require any professional qualifications or experience</li> </ul>              |

# Internal Controls

| Initiative Code Section                         | Action                                                                                                                                           | Impact                                                                                                                                                                                                                                                                                                                                        |
|-------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, Sec. 2-176.1. INTERNAL CONTROLS, (A) | <u>“The city council may establish controls by resolution provided they do not undermine the plenary authority of the director of finance”</u>   | <ul style="list-style-type: none"> <li>▪ Establishes that the Director of Finance has PLENARY AUTHORITY, of internal controls</li> <li>▪ Underscores the independence and power given to the Treasurer in this initiative</li> </ul>                                                                                                          |
| Section 4, Sec. 2-176.1. INTERNAL CONTROLS, (B) | <u>“The director of finance [elected City Treasurer] shall select and oversee an internal auditor who shall not be an employee of the City.”</u> | <ul style="list-style-type: none"> <li>▪ The City already contracts with Price Paige for internal audits and the whistleblower program</li> <li>▪ Places the selection and oversight of the internal auditor in the sole discretion of the Treasurer/Finance Director.</li> <li>▪ Makes this function subject to corrupt practices</li> </ul> |

PLENARY AUTHORITY is “Power that is wide-ranging, broadly construed, and often limitless for all practical purposes.”  
– Legal Information Institute definition

# Internal Controls

| Initiative Code Section                            | Action                                                                                                                                                                                   | Impact                                                                                                                                                                                                                                                                                                                                                                                                                                                        |
|----------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, Sec. 2-176.1.<br>INTERNAL CONTROLS, (C) | <u>“In consultation with the City attorney, the director of finance shall report findings of malfeasance and criminal conduct to the city council and/or law enforcement officials.”</u> | <ul style="list-style-type: none"> <li>▪ This is a current responsibility of all staff in the City, especially department heads and the City Attorney</li> <li>▪ More likely to have financial malfeasance and criminal conduct in the Treasury and Finance Departments. With the internal auditor selected and overseen by the Treasurer, it is less likely that malfeasance and criminal conduct will be identified or reported by the Treasurer</li> </ul> |

# Financial Transparency

| Initiative Code Section                                | Action                                                                                                                                                                                                                                                                                                                                           | Impact                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
|--------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, Sec. 2-176.2<br>FINANCIAL TRANSPARENCY, (A) | <u>“The director of finance [elected city treasurer] shall oversee the design and implementation of a financial transparency program that includes, but shall not be limited to, enabling public online review of city expenditures, including supporting invoices, purchase orders, submitted bids, and solicitations for bids and quotes.”</u> | <ul style="list-style-type: none"> <li>▪ The City’s financial system does not have the capacity to allow putting this level of financial detail online. City will need to add staff to scan thousands of documents</li> <li>▪ The new Tyler Technologies financial system will allow this level of transparency when fully implemented</li> <li>▪ Disclosing “submitted bids” may create issues with vendors and could lead to less competition for City business</li> <li>▪ Professional services are generally chosen on qualifications, rather than strictly prices. Posting submitted bids, without the understanding of qualifications, could lead to misunderstanding of selection process</li> </ul> |

# Financial Transparency

| Initiative Code Section                                   | Action                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | Impact                                                                                                                                                                                                                                                      |
|-----------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, Sec. 2-176.2<br>FINANCIAL<br>TRANSPARENCY, (B) | <p><u>“Each month the director of finance [elected City Treasurer] shall submit to the city clerk a financial report and shall file a copy with the city council. The financial report shall include at least the following components:</u></p> <ol style="list-style-type: none"> <li>1) <u>Itemized statements of monthly and year-to-date revenues and expenses....</u></li> <li>2) <u>Itemized statements showing estimate changes in fund balances...</u></li> <li>3) <u>Itemized schedules...cash receipts and disbursements...</u></li> <li>4) <u>Additional schedules by city council resolution</u></li> </ol> | <ul style="list-style-type: none"> <li>▪ Most of this reporting can, and will, be done once the City’s financial accounting system is replaced by Tyler Technologies</li> <li>▪ Providing these reports will require additional staff to prepare</li> </ul> |

# Performance Measurements

| Initiative Code Section                                        | Action                                                                                                                                                                                                                                                                                                                                                         | Impact                                                                                                                                                                                                                                                                                                                                                                                          |
|----------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, Sec. 2-176.3<br>PERFORMANCE<br>MEASUREMENTS,<br>(A) | <p><u>“For each department the director of finance [elected city treasurer] shall establish performance measurements pertaining to the department’s core functions, with no fewer than one performance measurement based on cost, one based on quality and one based on timeliness. The city council may establish additional measures by resolution.”</u></p> | <ul style="list-style-type: none"> <li>▪ This requirement is out of sync for an elected position with no professional qualifications</li> <li>▪ This is currently in purview of City Manager</li> <li>▪ Performance measures must be set in consultation with departments</li> <li>▪ Politicizes performance measure setting by putting it in the hands of a single elected position</li> </ul> |
| Section 4, Sec. 2-176.3<br>PERFORMANCE<br>MEASUREMENTS,<br>(B) | <p><u>“The director of finance [elected city treasurer] shall cause the city’s current and historical performance measurements to be published on a centralized location on the city’s website in the form of dynamic interactive online dashboards.”</u></p>                                                                                                  | <ul style="list-style-type: none"> <li>▪ This is planned to occur in any event once the City’s financial software is replaced with a Tyler Technologies systems</li> </ul>                                                                                                                                                                                                                      |

# Performance Measurements

| Initiative Code Section                                  | Action                                                                                                                                                                                                                                                     | Impact                                                                                                                                                                                   |
|----------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, Sec. 2-176.3<br>PERFORMANCE MEASUREMENTS, (C) | <u>“Regularly, at least once each month, the director of finance <del>selected city treasurer</del> shall submit to the city clerk a written report on the results of performance measurements, a copy of which shall be filed with the city council.”</u> | <ul style="list-style-type: none"> <li>▪ Will create additional work for staff</li> <li>▪ For most departments, performance cannot be measured effectively on a monthly basis</li> </ul> |

# Budget

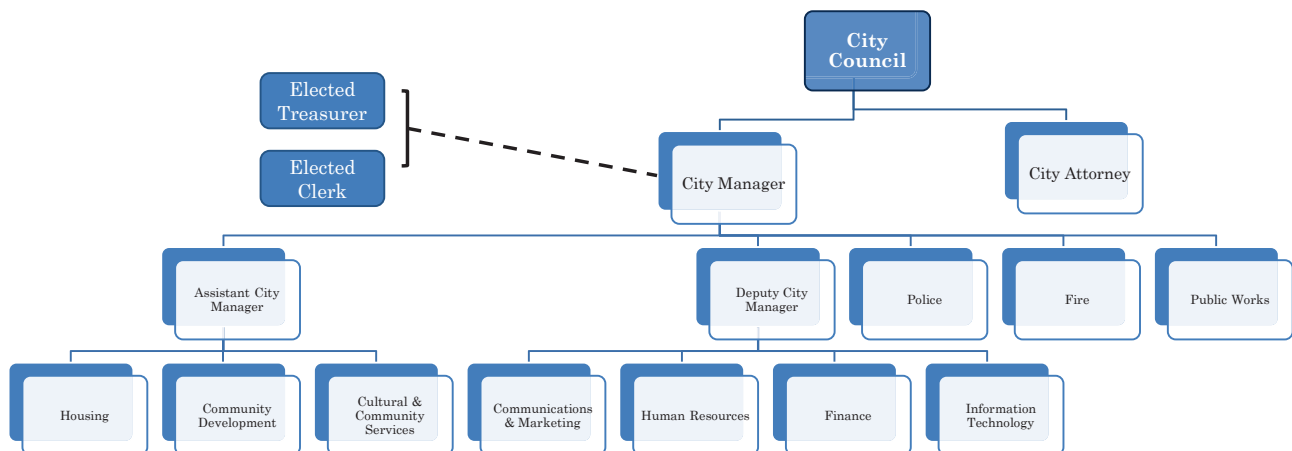
| Initiative Code Section               | Action                                                                                                                                                                                                                                                                                                               | Impact                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
|---------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, Sec. 2-179,<br>BUDGET, (A) | Before the beginning of each fiscal year for which the city council has not adopted a budget, the <del>city manager</del> <u>director of finance</u> shall submit to the city council a proposed operations and capital budget for the following fiscal year or for more than one of the following fiscal years....” | <ul style="list-style-type: none"> <li>▪ Shifts responsibility for preparing and presenting the budget from the City Manager to the Treasurer</li> <li>▪ Council cannot enforce budget development under Council policy</li> <li>▪ Conflicts in policy would be resolved by Council changing budget, possibly line-by-line</li> <li>▪ Council relies on the Treasurer to enforce Council budget actions</li> <li>▪ If Council does not accept Treasurer’s budget, it takes effect July 1 until changed by Council</li> </ul> |

# Budget

| Initiative Code Section            | Action                                                                                                                                                                                                       | Impact                                                                                                                                                 |
|------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------|
| Section 4, Sec. 2-179. BUDGET, (F) | <u>“Notwithstanding Section 9217 of the Election Code, the city council may amend this section without submission to the voters, so long as the amendment furthers the purposes and intent of this Act.”</u> | <ul style="list-style-type: none"> <li>If passed by the voters, the provisions of these City Code changes can only be changed by the voters</li> </ul> |

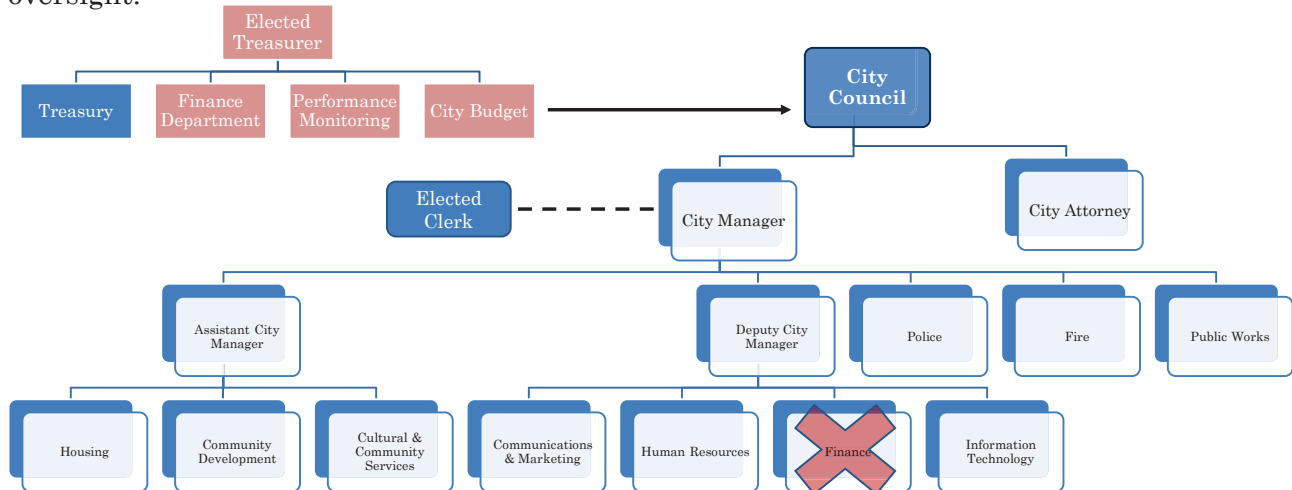
# Current City Organization

- The City is organized in a typical Council-Manager form of governance
- The two non-Council elected positions have administrative duties assigned by the City Manager, and are compensated at Department Heads, in addition to the pay for statutory duties



# Change in Organization

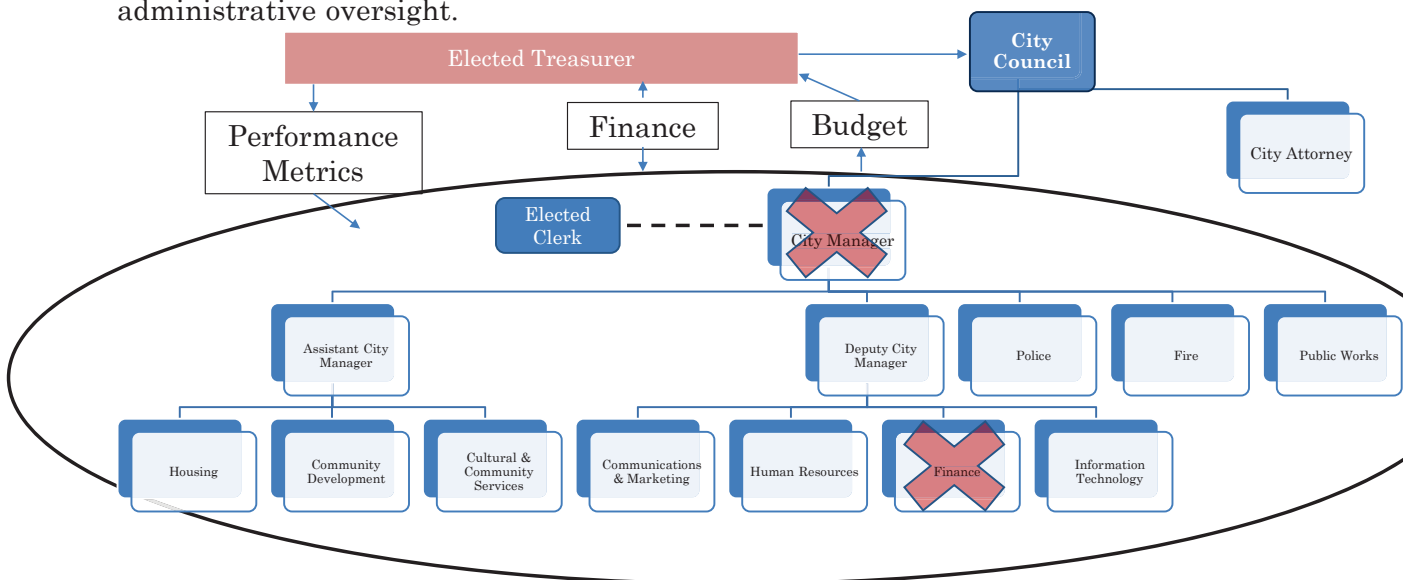
- The initiative proposes to shift a great deal of administrative oversight and power from the City Council to the Treasurer. Additionally, this will merge electoral and administrative oversight.



- The finance and budget functions impact all departments. The initiative fundamentally changes the relationship between the City Council, City Manager, and Treasurer

# Change in Oversight | Key Areas

- The initiative proposes to shift a great deal of administrative oversight and power from the City Council and City Manager to the Treasurer. Additionally, this will merge electoral and administrative oversight.



# Comparable Cities | Elected Treasurer

- One-quarter of California cities have elected treasurers – none operate under this form of governance
- Combining the Finance Director and Treasurer positions is **common for appointed positions**
  - Can fully vet applicants for qualifications, work history, suitability
  - Able to terminate Finance Director for:
    - poor work performance
    - inappropriate treatment of employees
    - loss of confidence by City Manager in ability to adequately carry out duties of position
- Even the State of California has an elected Treasurer and an appointed Finance Director

\* Oxnard Treasurer is assigned the revenue areas of utility billing and business taxes by the City Manager and is paid accordingly. These duties could also be re-assigned and are not a part of the Treasurer's statutory duties

| City             | Population | Charter/General Law | Finance Dept. Duties? |
|------------------|------------|---------------------|-----------------------|
| Fontana          | 209,895    | General             | No                    |
| Oxnard           | 206,997    | General             | No*                   |
| Glendale         | 201,668    | General             | No                    |
| Ontario          | 175,841    | General             | No                    |
| Rancho Cucamonga | 175,251    | General             | No                    |
| Inglewood        | 116,648    | Charter             | No                    |
| El Monte         | 113,885    | General             | No                    |
| El Monte         | 113,885    | General             | No                    |
| Rialto           | 107,330    | General             | No                    |
| Burbank          | 105,110    | Charter             | No                    |
| Burbank          | 105,110    | Charter             | No                    |
| Santa Maria      | 104,404    | Charter             | No                    |
| Compton          | 101,226    | Charter             | No                    |
| Carson           | 93,993     | General             | No                    |
| Hawthorne        | 88,003     | General             | No                    |
| Baldwin Park     | 74,738     | General             | No                    |
| Redlands         | 68,368     | General             | No                    |
| Gardena          | 60,785     | General             | No                    |
| Cathedral City   | 54,261     | Charter             | No                    |
| Azusa            | 49,485     | General             | No                    |
| Covina           | 49,291     | General             | No                    |
| San Jacinto      | 47,656     | General             | No                    |
| Coachella        | 45,407     | General             | No                    |
| Beaumont         | 45,118     | General             | No                    |
| Beverly Hills    | 34,763     | General             | No                    |
| Santa Paula      | 30,752     | General             | No                    |
| Wasco            | 26,471     | General             | No                    |

## Fiscal Impacts

- The fiscal impact of this measure will depend on the staffing needs to implement reporting requirements and the impact of splitting governance of the City and the need for the Council to have control over the budget
- The estimated fiscal impact is \$634,611 +-.

| Impact                                           | Estimated Cost/(Savings) |
|--------------------------------------------------|--------------------------|
| Designate Treasurer as Finance Director/CFO      | (\$212,830)              |
| Performance Measure Staff Cost                   | \$121,530                |
| Financial Management Staff Cost                  | \$271,777                |
| Council Response to Shift in Powers to Treasurer | \$454,134                |
| <b>Total Estimated Fiscal Impact*</b>            | <b>\$634,611</b>         |

\* These fiscal impacts do not account for impacts related to a Treasurer/Finance Director who may not be competent or experienced and who may cause additional cost through mismanagement without immediate recourse

# Summary of Impacts | Treasurer Expansion Initiative

## Governance

- ☐ Splits governance oversight between City Council and Treasurer
- ☐ Places the Treasurer as the most powerful position in the City
- ☐ Supplants City Manager's duties in carrying out Council policy in the areas of:
  - Budget development
  - Oversight of departmental performance
- ☐ Establishes Treasurer's Plenary Authority over internal controls

## Organization

- ☐ Changes requirements for Finance Director from seasoned professional to—minimum age of 18, registered to vote, and able to get elected
- ☐ Merges electoral and administrative duties in finance and budget
- ☐ Changes direct line of oversight of City's financial health from Council members to a Treasurer
- ☐ Supplants City Manager's duty to prepare budget and oversee departmental performance
- ☐ Eliminates professional qualifications from choice of Finance Director or to perform key City Manager duties

## Fiscal

- ☐ Treasurer mandated Statutory compensation—5,400/yr.—and administrative pay/benefits—up to \$212,830—increased to up to \$336,992/ year
- ☐ Elimination of current Finance Director savings of \$336,992/year
- ☐ Addition of 6 positions to maintain monthly reporting of fiscal and performance measures, estimated at \$847,441/yr.
- ☐ Net annual cost of \$634,611 plus costs related to potential inefficiencies across the organization or related to inexperienced or unfit person leading a key department for the City without immediate recourse for change

# Meeting Requirements Initiative

# Meeting Requirements | Summary

1. **Governance:** Meetings of all legislative bodies shall be governed by *Robert's Rules of Order*
2. **Meeting Times:** Meetings of legislative bodies shall commence no earlier than 5:00PM on weekdays and 9:00AM on weekends (may be waived by a 4/5ths vote under extenuating circumstances)
  - o "Actions taken at meeting held in violation of this section shall be deemed invalid"
3. **Staff presentations:** Each agenda item presentation shall be videotaped, posted on the City's website, and made available for viewing on City premises at the same time as posting of the agenda for the meeting
  - o Council agendas are posted twelve days in advance of Council meetings
  - o "The primary role staff at meetings is to answer questions posed by the legislative body, not reenactment of pre-recorded presentations"
4. **Public Comment:** Members of the public may address the Council on any item that has already been considered by a committee composed exclusively of the legislative body
  - o Reasonable accommodations shall be made to facilitate the presentation of videos, PowerPoint, or similar presentations during public comments
  - o Presenters shall be required to provide hard copies of presentations to member of the legislative body

# Legislative Body | Definition

- Legislative bodies, for purposes of this initiative are defined in Government Code Sec. 54952

| Legislative Body                | Present in Oxnard                                                                                                          | Meeting Frequency   | Meeting Time              |
|---------------------------------|----------------------------------------------------------------------------------------------------------------------------|---------------------|---------------------------|
| Governing Body                  | City Council                                                                                                               | Twice a month       | 6:00PM                    |
| Standing Council Committees (5) | Finance & Governance, Public Works & Transportation, Public Safety, Housing and Ec. Dev., Community Services               | Twice a month       | Between 9:30 AM to 7:15PM |
| Citizen Commissions/ Committees | Downtown Design Review, Planning                                                                                           | Twice Monthly       | Design Review 9:00AM      |
| Citizen Commissions/ Committees | Community Relations, Homelessness, Cultural Arts, Inter-Neighborhood Council,, Senior Citizens, Youth, Park & Rec, Library | Generally Monthly   | Three before 5:00PM       |
| Boards                          | Mobile Home Park Rent Review, Measure O Oversight                                                                          | Quarterly/ Periodic | Varies                    |

## Legislative Body | Presentations Per Year

- Based on the definition provided in GC 54952, there are at least 20 “legislative bodies” in the City, with an estimated 398 meetings per year, about 33 per month
- The number of presentations by staff vary by legislative body, time of year, and issues before the legislative body

| Committee/Commission      | Frequency     | Meeting Time | Avg. # of Staff Presentations/ Meeting | Annual Meetings | Presentations |
|---------------------------|---------------|--------------|----------------------------------------|-----------------|---------------|
| City Council              | Twice-Monthly | 6:00         | 4.26                                   | 27              | 115           |
| Council Committees (x5)   | Twice-Monthly | AM           | 1.52                                   | 95              | 144           |
| Homelessness              | Monthly       | 4:00         | 1.00                                   | 12              | 12            |
| Community Relations       | Monthly       | 6:00         | 1.00                                   | 12              | 12            |
| Parks & Rec               | Monthly       | 5:30         | 1.00                                   | 12              | 12            |
| Cultural Arts             | Monthly       | 5:00         | 1.00                                   | 12              | 12            |
| Planning                  | Twice-Monthly | 6:00         | 1.63                                   | 24              | 39            |
| Mobile Home Rental        | As needed     | 5:30         | 1.00                                   | 4               | 4             |
| Downtown Design Review    | Twice-Monthly | 9:00         | 1.00                                   | 24              | 24            |
| Senior Citizens Committee | Monthly       | 9:00         | 1.00                                   | 12              | 12            |
| Library                   | Monthly       | 5:00         | 1.00                                   | 12              | 12            |
| <b>Total</b>              |               |              |                                        | <b>246</b>      | <b>398</b>    |

Source: City of Oxnard--actuals for 2019 for Council, Council Committees, and Planning Commission

## Fiscal Impact of Pre-Meeting Videos

- There are two options to pre-record staff presentations: hire City video-production staff or contract out video production staff
- City staff will require at least two positions plus equipment--\$175,000 per year ongoing cost and \$25,000 - \$50,000 equipment cost plus annual depreciation expense

| Cost Item                                               | Base Cost           | Benefits        | Total                      |
|---------------------------------------------------------|---------------------|-----------------|----------------------------|
| Video Production Technician                             | \$47,016            | \$16,456        | \$63,472                   |
| Video Production Supervisor                             | \$82,940            | \$29,029        | 111,969                    |
| <b>Total Ongoing Cost</b>                               | <b>\$129,956</b>    | <b>\$45,485</b> | <b>\$175,411</b>           |
| Equipment (camera, lighting, software, computers, etc.) | \$25,000 - \$50,000 |                 | <b>\$25,000 - \$50,000</b> |

- Contracting out video projection will cost \$250 to \$400 per hour and is estimated to cost \$150,000 to \$250,000 per year depending on the vendor and number of presentations
- Cost does not include translation into Spanish, as is now provided for presentations at meetings

## Summary of Impacts | Meeting Requirements

### Governance

- ☐ Inability to conduct regularly-scheduled meetings before 5:00PM on weekdays or before 9:00AM on weekends
- ☐ Will make Council Committee meetings untenable, resulting in potential return to weekly Council meetings.
- ☐ All legislative bodies will operate under Roberts Rules of Order, which may be difficult to maintain for meetings without dedicated, trained staff

### Organization

- ☐ Required training and monitoring of all legislative body meetings on Roberts Rules of Order
- ☐ Inability to schedule legislative body meetings at times that best fit likely public (e.g., senior commission and design review)
- ☐ Addition of studio production staff—following the reduction of 35.6 FTEs in the General Fund in FY20
- ☐ Loss of staff productivity due to pre-recording legislative body presentations

### Fiscal

- ☐ Cost to staff video production staff \$200,000 to \$250,000 per year plus equipment
- ☐ Cost to contract out video production \$150,000 to \$250,000 plus, depending on the number of presentations
- ☐ Cost to translate videos into Spanish (City currently provides translator at meetings) is not estimated

## Measure O Termination Initiative

# Measure O Termination | Summary

- **Purpose and Intent**

- “Fulfill promise of better streets by focusing City Hall attention of repairs and maintenance of City streets and alleys”
- “To ensure local officials do not take for granted the additional sales and use tax money we pay.”
- “To require the City of Oxnard to justify the extra half-cent sales tax by providing a corresponding level of service.”
- “To authorize the City Council to extend the tax in five-year increments provided that the city streets and alley are maintained at an acceptable level.”

- Institutes an early termination to the Measure O sales tax if street Pavement Condition Index (PCI) levels are not met by specified times

| PCI Level   | PCI Level Met By   | End of Sales Tax By |
|-------------|--------------------|---------------------|
| At Least 65 | September 30, 2022 | March 31, 2023      |
| At Least 70 | September 30, 2024 | March 31, 2025      |
| At Least 75 | September 30, 2026 | March 31, 2027      |
| At Least 80 | September 30, 2028 | March 31, 2029      |

# Pavement Condition Index | Defined

The City’s PCI is a measure of the condition of streets and alleys (the higher the number, the better the street condition), and is performed by an outside consulting engineer

- Oxnard uses Pavement Engineering, Inc. (PEI)
- The City’s average PCI is **61 (down from 63 in 2018)**
- By street classification, the City is at the middle of a “fair” road condition (approximately 49% of total street area is classified in “good” to “excellent” condition)

| Condition | PCI Range | % of Total System (2018) |
|-----------|-----------|--------------------------|
| Excellent | 91-100    | 12.59%                   |
| Good      | 71-90     | 36.89%                   |
| Fair      | 51-70     | 27.86%                   |
| Poor      | 31-50     | 13.68%                   |
| Failed    | 0-30      | 8.97%                    |

Source: “2018 PMS Update Rotation B & Arterials, Final Report” August 2018, Pavement Engineering, Inc.

# Purpose of Measure O

- Measure O was **passed by 65.1% of the voters** as a general tax measure
- The language approved by voters was:

"To protect, maintain, and enhance vital services including police, fire, emergency response, increasing street paving/pothole repair to improve traffic flow, expanding youth recreation, after school and anti-gang prevention programs, acquiring property for parks/open space preservation, upgrading stormwater drains, improving senior services, increasing code compliance, and other general services – shall the sales tax be increased by one half cent for twenty years only, with citizen oversight and independent financial audits?"

# Measure O Termination Quandary

- If the Measure O Termination Initiative passes the City has two basic options:

## **Option #1 – Try and meet the initiative's PCI-level requirements**

**Outcome:** Loss of Measure O for all programs except road maintenance (including police and fire) in January 2021 and diversion of up to **\$204.6 million** in General Fund revenue

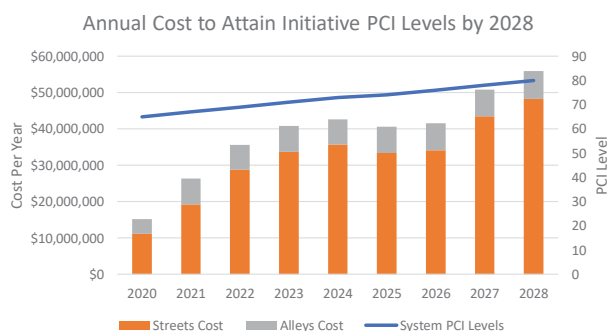
## **Option #2 – Don't attempt to meet PCI-level requirements**

**Outcome:** Termination of Measure O in March 2023 with reduction in City services funding my Measure O

This initiative undermines the original intent of the voters and makes Measure O either a *de facto* special tax or eliminates Measure O six years early

# Cost to Achieve Initiative PCI Goals

- It will cost the City **\$329.7 Million** to bring the City streets and alleys up to a PCI level of 80 by September of 2028
- A majority of that cost (\$225.4 Million) is to bring the system from a PCI of 71 to a PCI of 80



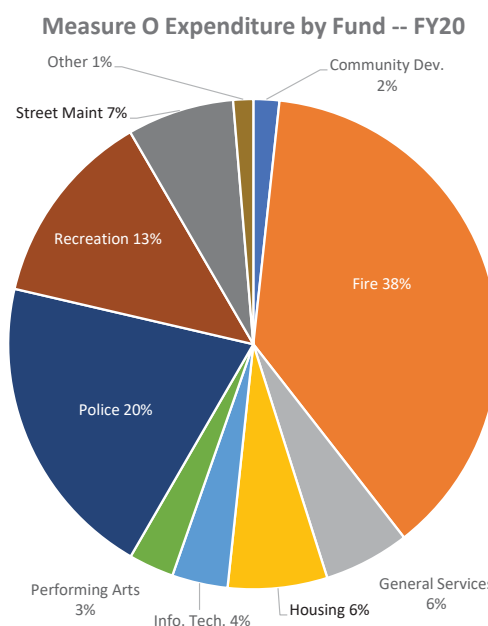
| Year                    | Arterial/Collector/Res. |                      | Alleys              |             | Total Cost           | Network Avg. PCI |
|-------------------------|-------------------------|----------------------|---------------------|-------------|----------------------|------------------|
|                         | PCI Level Attained      | Cost                 | PCI Level Attained  | Cost        |                      |                  |
| 2020                    | 65                      | \$3,286,605          | 36                  | \$4,079,127 | \$7,365,732          | 65               |
| 2021                    | 67                      | \$20,395,821         | 42                  | \$7,102,495 | \$27,498,316         | 67               |
| 2022                    | 69                      | \$21,331,922         | 47                  | \$6,830,794 | \$28,162,716         | 69               |
| 2023                    | 71                      | \$34,141,136         | 53                  | \$7,099,495 | \$41,240,631         | 71               |
| 2024                    | 72                      | \$36,123,222         | 58                  | \$6,911,887 | \$43,035,109         | 73               |
| 2025                    | 74                      | \$35,883,989         | 64                  | \$7,253,374 | \$43,137,363         | 74               |
| 2026                    | 76                      | \$33,346,982         | 69                  | \$7,373,963 | \$40,720,945         | 76               |
| 2027                    | 78                      | \$36,774,874         | 75                  | \$7,431,812 | \$44,206,686         | 78               |
| 2028                    | 80                      | \$46,693,984         | 80                  | \$7,664,473 | \$54,358,457         | 80               |
| <b>Total Cost</b>       |                         | <b>\$267,978,535</b> | <b>\$61,747,420</b> |             | <b>\$329,725,955</b> |                  |
| <b>Average Per Year</b> |                         | <b>\$29,775,393</b>  | <b>\$6,860,824</b>  |             | <b>\$36,636,217</b>  |                  |

Source: Pavement Engineering, Inc.; January 7, 2020

Source: MTC Streetsaver Cost Analysis, October 16, 2019

# Measure O Uses

- Measure O is forecast to produce **\$152.6 Million +/-** from FY21 through FY29\*
- Measure O is scheduled to sunset as of March 31, 2029, unless extended by a voter-approved Measure O extension or replacement
- Over the next five years, Measure O will be used for a variety of City programs and services
- Currently 53.5 City staff positions are funded through Measure O



\* Assumes end of sales tax March 31, 2029

Source: City FY20 Budget, Measure O forecast

# Cost and Funding by PCI Level

- The cost of meeting the Streets Initiatives' requirements will be **\$329.7 Million**
- If the City dedicates 100% of the Measure O funds to meet these costs, there will still be a need for an **additional \$177.2 Million** of other City funding

| PCI Level (min)   | Year Achieved | Street Cost      | Alley Cost      | Total Cost       | Measure O Revenue* | Additional Revenue Needed** |
|-------------------|---------------|------------------|-----------------|------------------|--------------------|-----------------------------|
| 65                | 2020          | \$3.3 M          | \$4.1 M         | \$7.4 M          | \$40.1 M           | NA                          |
| 70                | 2023          | \$75.9 M         | \$21.0 M        | \$96.9 M         | \$37.7 M           | \$26.5 M                    |
| 75                | 2027          | \$105.4 M        | \$21.5 M        | \$126.8 M        | \$36.5 M           | \$90.4 M                    |
| 80                | 2029          | \$83.5 M         | \$15.1 M        | \$98.6 M         | \$38.3 M           | \$60.3 M                    |
| <b>Total Cost</b> |               | <b>\$268.0 M</b> | <b>\$61.8 M</b> | <b>\$329.7 M</b> | <b>\$152.6 M</b>   | <b>\$177.2 M</b>            |

\*Revenue through March of fiscal year achieved"

\*\*Assumes all Measure O revenue used prior to using any General Fund or Gas Tax revenue

Sources: Pavement Engineering, Inc. analysis, January 7, 2020;  
City Measure O revenue projection

## Option #1: Meet Initiative PCI Targets

If the City chooses to meet the PCI levels demands placed by the Measure O Termination initiative, there would be serious funding consequences and many City services would be decimated

**Change in Measure O sales tax funding policy as of January 1, 2020  
will have the following impacts on the City**

| Action                                                                                       | Impact                                               | Revenue          | Expenses          |
|----------------------------------------------------------------------------------------------|------------------------------------------------------|------------------|-------------------|
| Dedication all Measure O revenue to streets & alleys                                         | Funding Policy Change                                | (\$152.6 M)      |                   |
| Fund Full PCI Needs                                                                          | Redirection of City GF and Gas Tax revenue           | (\$177.2 M)      |                   |
| Eliminate Funding for Positions & Programs funded by Measure O (37.0 FTE in Police and Fire) | Eliminate 53.5 Positions & Program Funding (layoffs) |                  | (\$111.2 M)       |
| Redirect GF program and staffing costs                                                       | Cut 11% of GF Budget for nine years (layoffs)        |                  | (\$143.4 M)       |
| Shift of Debt Service costs to GF & Gas Tax Funds                                            | Funding by GF                                        |                  | (\$27.4 M)        |
| <b>Extension of Measure O</b>                                                                | <b>Five More Years Revenue March 2029-March 2034</b> | <b>\$106.5 M</b> | <b>(\$110.5M)</b> |

## Option #2: Maintain Status Quo

The City cannot reasonably afford the cost of bringing its streets and alleys up to a PCI of 80 by September 31, 2028; therefore, the option of making no effort in funding of streets, and giving up the Measure O sales tax immediately, is a rational choice that the City can make. This option has the following consequences:

### Elimination of Measure O sales tax as of March 30, 2023 will have the following impacts on the City

| Action                                                                  | Impact                                             | Revenue     | Expenses   |
|-------------------------------------------------------------------------|----------------------------------------------------|-------------|------------|
| Elimination of Measure O                                                | Reduced Revenue                                    | (\$112.5 M) |            |
| Loss of Measure O Funded Positions & Programs (37.0 in Police and Fire) | Eliminate 53.5 Positions & Program Funding in FY23 |             | (\$79.0 M) |
| Shift of Debt Service costs to General Fund                             | Funding by GF in FY23                              |             | (\$19.8 M) |
| Eliminate GF Transfer for Loan Repayment                                | Savings to GF from eliminating loan repayment      |             | 9.5 M      |

## Measure O Termination | Conclusion

If the Streets initiative is passed by the voters, the City would be left with two broad choices:

1. Make improvements to streets and alleys in order to meet PCI level deadlines—using a combination of Measure O, General Fund, and Gas Tax funds
  2. Do nothing and let Measure O expire on March 31, 2023
- **Option #1** effectively transforms the Measure O sales tax from a general tax to a special tax, as there will be no revenue left to fund any other community priority; and requires \$197 million in General Fund and Gas Tax Revenues. If the City is able to meet the PCI level deadlines, it will result in a 5-year extension of the Measure O tax. Because estimated cost of maintain a PCI of 80 will exceed expected Measure O revenues, City services will not benefit from an extension
  - **Option #2** keeps the Measure O tax as a general tax, but causes an early termination and loss of Measure O, resulting in a **loss of \$112.5 Million in revenue between March 31, 2023 and March 31, 2029**. This will drastically affect Oxnard's public safety services and quality of life improvements anticipated by the voters in approving Measure O

# Summary of Impacts | Measure O Termination

## Governance



- ☐ Measure O was approved as a General Tax (50% voter passage) that allows City Council to determine the use of Measure O funds
- ☐ Measure O becomes a *de facto* special tax (2/3<sup>rd</sup>s voter approval requirement) due to the only potential use of Measure O tax will be improvement of streets and alleys if Measure O is to be retained at all
- ☐ Reduces Council authority given in Measure O of directing Measure O funding

## Organization



- ☐ Will result in the loss of 53.5 Measure O funded positions (primarily in public safety) being eliminated
- ☐ Will cause redirected funding from the General Fund of between 10%-15% per year for nine years

## Fiscal



- ☐ To meet PCI levels, will direct **\$152.6 Million** of Measure O sales tax to improvement of streets & alleys (starting if January of 2021)
- ☐ Will require additional funding of **\$177.2 Million** from the General Fund and Gas Tax Fund and **\$27.2 million** in debt service by GF
- ☐ Not meeting PCI levels will result in early termination of Measure O. For example, a March 2023 termination would result in a **loss \$112.6 Million** in revenue

# Summary

# Summary Impact Findings

- Each of these initiatives will have varying impacts on the City's governance, organizational functioning, and fiscal impacts
- **Disruption of Governance**—Especially in the Treasurer Expansion Initiative with:
  - Conflict between one group of elected officials (City Council) and a single elected officer (Treasurer)
- **Organizational Impacts**—Varying degrees in all three initiatives leading to:
  - Split in City oversight between elected Treasurer and City Manager
  - Loss of staff and City programs with redirection or elimination of Measure O funding for streets & alleys
  - Redirection of staff time to videotaping legislative body presentations prior to meetings
- **Fiscal Impacts** that the City cannot afford
  - Treasurer Expansion Initiative—**\$634,000 per year** +- (not including impacts from lack of efficiency)
  - Meeting Requirements Initiative—**\$250,000 per year** (not including translation services for videos)
  - Measure O Termination—up to **\$329.7 million** (from Measure O, Gas Tax, and General Fund) plus loss of staff/programs carrying out Measure O's intent
- **Vague language**—especially in the Treasurer Expansion and Meeting Requirements Initiatives—that will likely lead to legal challenges and inefficiencies in operations

Questions?



**MEASURE O CITIZEN OVERSIGHT COMMITTEE  
AGENDA REPORT  
ITEM NO. F-4**

**DATE:** January 23, 2020

**TO:** Measure O Citizen Oversight Committee

**FROM:** Shiri Klima, Deputy City Manager, (805) 385-7487, shiri.klima@oxnard.org

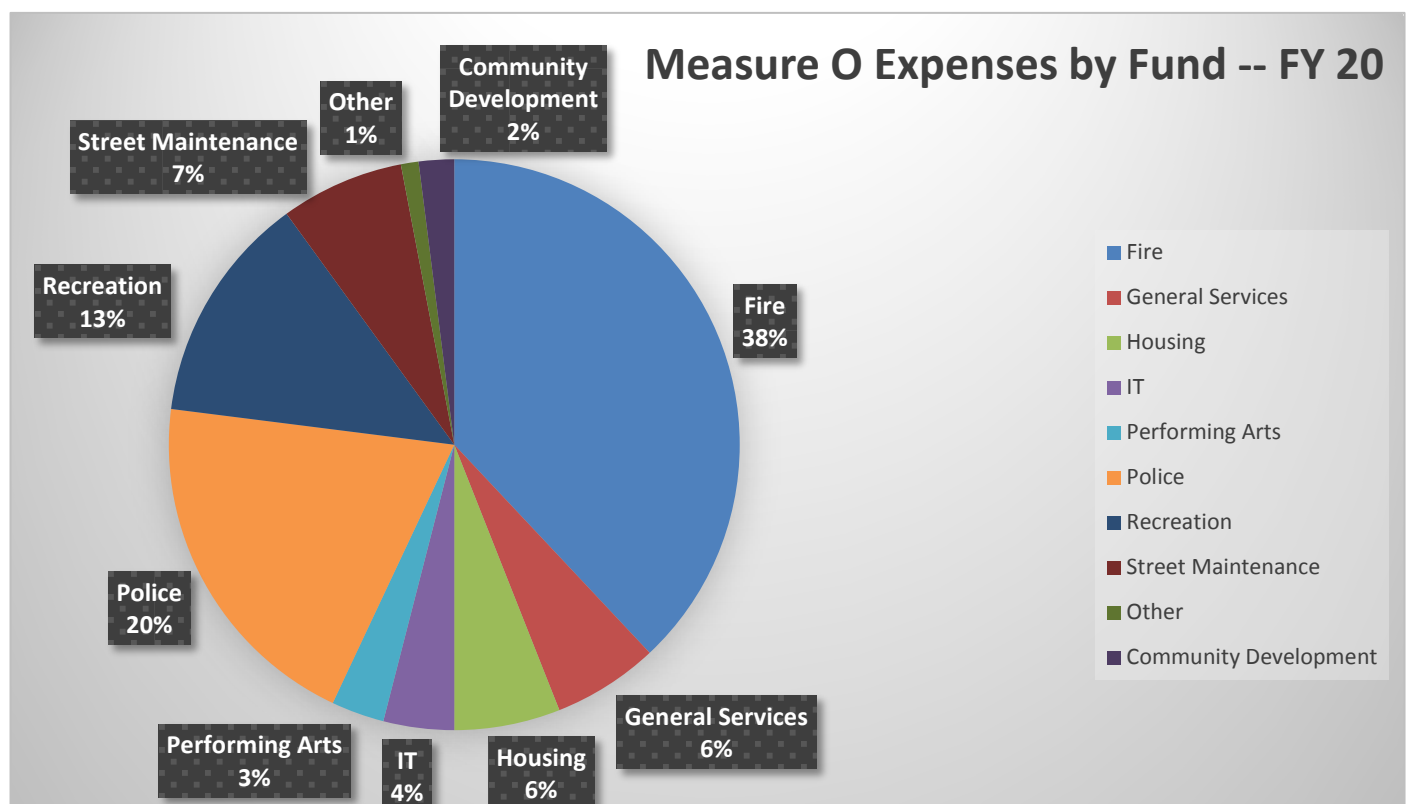
**SUBJECT:** Weaning Off of Measure O

**RECOMMENDATION**

That the Measure O Citizen Oversight Committee provide feedback on the proposed initial list of savings, reabsorptions (into the General Fund or other funds), reductions, and cuts.

**BACKGROUND**

In 2007, in the campaign for Measure O, the voters were promised that this sales tax would be used to protect, maintain and enhance vital city services, including police, fire, recreation and streets. As you heard from our auditors in the past, they have not seen inappropriate spending. In fact, the four largest expenditure categories of Measure O spending have been for police, fire, recreation and streets, as you can see below:



As a subset of the General Fund, Measure O has been the “life preserver” that saved the City following the Great Recession of 2008. It has been funding many crucial City services—including 53.5 positions—over the years. However, we are passed Measure O’s midpoint, and the sales tax supplement is ending sooner than we may realize, so now is the time to begin weaning ourselves off that stream of the General Fund.

## DISCUSSION

The last debt payment we have to make related to Measure O must be made in FY 31-32. In order to be able to cover debt payments due past the sales tax’s sunset in November of 2028—indeed, to plan ahead to reabsorb this debt—we need to build up the fund balance in the few years before the sunset date. If we use no further Measure O funding for one-time projects, that requires us to implement savings, reabsorptions (into the General Fund or other funds), reductions, and if necessary, cuts that total \$801 thousand in FY 20-21, \$841 thousand in FY 21-22, and so forth, as listed in the chart below, through the sunset date.

Table: Required Savings, Reabsorptions, Reductions, and Cuts per Fiscal Year

| FY 20-21     | FY 21-22     | FY 22-23     | FY 23-24     | FY 24-25     | FY 25-26     | FY 26-27     | FY 27-28     | FY 28-29     |
|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| \$0.801<br>M | \$0.841<br>M | \$0.925<br>M | \$1.064<br>M | \$1.276<br>M | \$1.532<br>M | \$1.838<br>M | \$2.206<br>M | \$2.647<br>M |

That means if, for example, we save or reduce on a current one-time project, we have made a dent in the weaning process for the current fiscal year. That is not insignificant, but that means in the next fiscal year, we will again have to implement savings, reabsorptions, reductions, and cuts of the total amount listed above. However, if we save or reduce in an ongoing projects—those that receive funding year after year—then we can count that savings or reduction not just for the current fiscal year but for future ones as well.

The City does not have to start this weaning process immediately. However, the closer we get to Measure O’s sunset date, the more drastic the savings, reabsorptions, reductions and cuts will have to be. Thus, staff recommends beginning this process now and slowly implementing such changes.

Each department that had Measure O funded projects was asked to look at its project list and determine where we could implement savings, reabsorptions, reductions, and cuts to their projects. As a starting point, staff has identified 16 projects where this is possible. Therefore, this is our first round of proposals to Council. With Council approval, some of these will be able to be implemented in the current fiscal year (FY 19-20) and some will need to wait until next fiscal year (FY 20-21).

For each project listed, you will see the department responsible (IT, Police Department, Community Development, Cultural and Community Services, and Public Works), the year the project was initiated, the annual project budget, the cumulative project budget, the cumulative expenditure, the project frequency (either one-time or ongoing), and the project description. Then, for each project, you will see the proposed cut, either in a column titled “One Time Cut” or in another column titled “Annual Cut” to signify if this cut will replicate itself every fiscal year. Finally, staff has provided a description of why we are proposing to implement savings, reabsorptions, reductions, or cuts to this project. The chart is color-coded as well such that yellow signifies savings, orange for reductions, pink for reabsorptions, and red for cuts.

As you can see, in this first round, staff proposes a total reduction to Measure O spending of \$1,342,000. This is also a total reduction of Measure O spending of \$247,000 in future fiscal years. We request your feedback on this list and intend to take it to Council in the near future for approval.

## **ATTACHMENT**

1. Spreadsheet of proposed Measure O
2. Proposed Measure O cuts presentation

|   | Project Number and Name            | Dept. | Year Initiated | Annual Project Budget                       | Cumulative Project Budget (as of 1.13.20) | Cumulative Expenditure (as of 1.13.20) | Frequency | Project Description                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Proposed One-Time Change | Proposed Annual Change | Description of Savings, Reabsorption, Reduction or Cut                                                                                                                                                                                               |
|---|------------------------------------|-------|----------------|---------------------------------------------|-------------------------------------------|----------------------------------------|-----------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------|------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1 | MO2105 - WORKFORCE SCHEDULING SOFT | IT/PD | 2017           | 60,000                                      | 60,000                                    | 0                                      | One-Time  | The Police Department's methods for scheduling its workforce are antiquated and inefficient. Workforce scheduling is currently done on simple spreadsheets and Microsoft Word documents. Many functions, such as posting overtime or calling employees in to work, are done manually. As a result, considerable staff time is spent managing scheduling on a day-to-day basis. For over a decade, software solutions that are tailored to public safety scheduling have been available. These solutions automate schedule models and other features, so that staff time is significantly decreased, and staff can be re-tasked to perform other functions. | 60,000                   |                        | When the new ERP's ExecuTime program is in place, it will meet this need.                                                                                                                                                                            |
| 2 | MO4301 - SAFE HOMES SAFE FAMILY    | CD    | 2018           | FY17-18:<br>FY18-19:<br>FY19-20:<br>411,524 | 575,900                                   | 307,325                                | Ongoing   | Funding provides for the salaries of one code compliance inspector, one administrative technician, one deputy city attorney, and one paralegal to operate the Safe Homes Safe Families program. The program focuses resources and efforts on existing code compliance cases and will include education, outreach, conducting research, meetings with affected parties, inspections, and enforcement of City Code.                                                                                                                                                                                                                                          |                          | 115,000                | Moving 100% of paralegal's time and 50% of deputy city attorney's time to General Fund, if such funding is available.                                                                                                                                |
| 3 | 14IN02 - ORMOND BEACH ENHANCEMENT  | CD    | 2014           | 50,000                                      | 146,834                                   | 98,772                                 | Ongoing   | These are for ongoing enhancement activities to the Ormond Beach wetlands area, which include: maintenance of a City installed swing-arm gate at Arnold Road and the Navy Base perimeter road to prevent illegal activities in the parking spaces; the fabrication and installation of directional signage for the area; maintenance of the caretaker's mobile home and office (inclusive of electricity); and the cleaning and pumping of sewage from portable restrooms.                                                                                                                                                                                 |                          | 35,000                 | The City expends approximately \$15,000 annually on this, so the remainder can be reduced.                                                                                                                                                           |
| 4 | MO4302 - TENANT RELOC ASSISTANCE   | CD    | 2019           | 50,000                                      | 50,000                                    | 0                                      | One-Time  | This fund will provide immediate relocation assistance for tenants who are displaced from hazardous or dangerous dwellings that have been posted as unsafe by City inspectors due to neglect by the property owner. Any funds used for relocation assistance would be collected from the responsible property owner and/or placed as a lien or special assessment against the property for future collection. This is an element of Safe Homes Safe Family.                                                                                                                                                                                                | 30,000                   |                        | The SHSF program kicked off in full in July 2019 and no requests for assistance have been submitted to date.                                                                                                                                         |
| 5 | MO8101 - ECON DEV STRATEGY         | CD    | 2019           | 100,000                                     | 100,000                                   | 0                                      | One-Time  | An Economic Development Strategic Plan provides an assessment of the existing conditions that drive the economy in Oxnard. The Plan will help local stakeholders and decision-makers implement strategies that will contribute to the City's future economic health. The Plan includes strategic recommendations to enhance Oxnard's business climate, ensure the fiscal health of the City, and support economic growth in a manner consistent with the City's character.                                                                                                                                                                                 | 75,000                   |                        | We are preparing this plan in house by an existing staff person, so there is no need for the additional funds to bid this out to a consultant. Staff will return to Council for authorization to use \$25,000 for some initial implementation steps. |
| 6 | MO2110 - FY19-20 POLICE ACADEMY    | PD    | 2020           | 197,827                                     | 197,827                                   | 97,827                                 | One-Time  | In response to reductions in the General Fund, Measure O funds will allow the Police Department to hire five (5) Public Safety Trainees. These trainees will attend the nearby regional academy in October of 2019. Measure O's contributions are for personnel costs (salary and benefits) of these trainees for the six (6) month period while they are in the academy.                                                                                                                                                                                                                                                                                  | 100,000                  |                        | Academy has 3 employees, which is less than anticipated, so entire amount not needed.                                                                                                                                                                |

|    | Project Number and Name            | Dept. | Year Initiated | Annual Project Budget | Cumulative Project Budget (as of 1.13.20) | Cumulative Expenditure (as of 1.13.20) | Frequency | Project Description                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    | Proposed One-Time Change | Proposed Annual Change | Description of Savings, Reabsorption, Reduction or Cut                                                                                                                                                                                                                                                                         |
|----|------------------------------------|-------|----------------|-----------------------|-------------------------------------------|----------------------------------------|-----------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------|------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 7  | MO1403 - DOWNTOWN ARTS HUB         | CCS   | 2019           | 97,000                | 97,000                                    | 0                                      | Ongoing   | An arts administrator is needed to serve as an organization and community liaison and the City's in-house expert on arts administration. The incumbent will be responsible for supporting the development and oversight of the City's public art program and the Downtown Arts Hub, including seeking out permanent and temporary public art installations; creating or locating community art projects; monitoring ongoing conservation and maintenance work of public art; planning, developing, coordinating, leading, implementing and evaluating arts programs; assisting in organizing special events; providing staff support to the Cultural Arts Commission; and collecting and developing information related to various arts initiatives within the community. The immediate priority is to begin implementation of the Arts Hub Business Plan, which includes developing a call for artists; implementing marketing and communication strategies to coordinate branding and messaging; assisting with the launch of the creative place making mini grant program; implementing and overseeing the artist registry; and assisting with the implementation and coordination of downtown programs and events. |                          | 97,000                 | We are concerned about creating a new position funded wholly out of Measure O. Instead, an existing staff person funded out of the General Fund is overseeing the Downtown Arts Hub, the Arts Fund, and the Cultural Arts Commission. With this approach, implementation of the Downtown Arts Hub Master Plan will be delayed. |
| 8  | MO2211 - ROOF REPLC FIRE STATION 5 | PW    | 2020           | 500,000               | 500,000                                   | 115,574                                | One-Time  | The roof at Fire Station 5 is leaking and needs to be replaced. This building includes living quarters for firefighters.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               | 250,000                  |                        | This project was bid out, and the remainder is not necessary to complete the work.                                                                                                                                                                                                                                             |
| 9  | MO2206 - FIRE STATION 6 ROOF REPAI | PW    | 2020           | 666,149               | 666,149                                   | 25,631                                 | One-Time  | Replace roof and wood siding at Fire Station 6 in order to prevent damage to structure and equipment and to protect and preserve inventory.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            | 150,000                  |                        | This project was bid out, and the remainder is not necessary to complete the work.                                                                                                                                                                                                                                             |
| 12 | 185704 - THOMPSON PARK-HCD IMPRV   | PW    | 2018           | 56,973                | 56,973                                    | 31,840                                 | One-Time  | In late 2017, City Council authorized park facility improvement projects with the recognition of \$1,333,574 of an HCD Grant and approved \$671,973 of Measure O funding to 4 parks (Thompson Park, Campus Park, Lathrop Park, Beck Park) and 5 PTS Prop. Land Acquisition. For Thompson Park, the scope of work entails the installation of a new rubberized walking path around the perimeter of the park.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 24,000                   |                        | Project has been completed.                                                                                                                                                                                                                                                                                                    |
| 13 | 185705 - CAMPUS PARK-HCD IMPRV     | PW    | 2018           | 117,000               | 117,000                                   | 1,862                                  | One-Time  | In late 2017, City Council authorized park facility improvement projects with the recognition of \$1,333,574 of an HCD Grant and approved \$671,973 of Measure O funding to 4 parks (Thompson Park, Campus Park, Lathrop Park, Beck Park) and 5 PTS Prop. Land Acquisition. For Campus Park, the scope of work entails the installation of new water lines to separate the existing 4-inch main in order to continue service to building and for new service for the future landscape areas.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           | 114,000                  |                        | Campus Park already has existing infrastructure that is able to provide water to the parcel. Additionally, there is an existing recycled water pipeline that extends into the park area that can be used for irrigation in the future. So, this scope of work is not necessary.                                                |
| 14 | 185706 - LATHROP PARK-IMPRV        | PW    | 2018           | 110,000               | 110,000                                   | 105,463                                | One-Time  | In late 2017, City Council authorized park facility improvement projects with the recognition of \$1,333,574 of an HCD Grant and approved \$671,973 of Measure O funding to 4 parks (Thompson Park, Campus Park, Lathrop Park, Beck Park) and 5 PTS Prop. Land Acquisition. For Lathrop Park, the scope of work entails installation of a new rubberized walking path around the entire park at the existing fibar walking path.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       | 4,000                    |                        | Project has been completed.                                                                                                                                                                                                                                                                                                    |



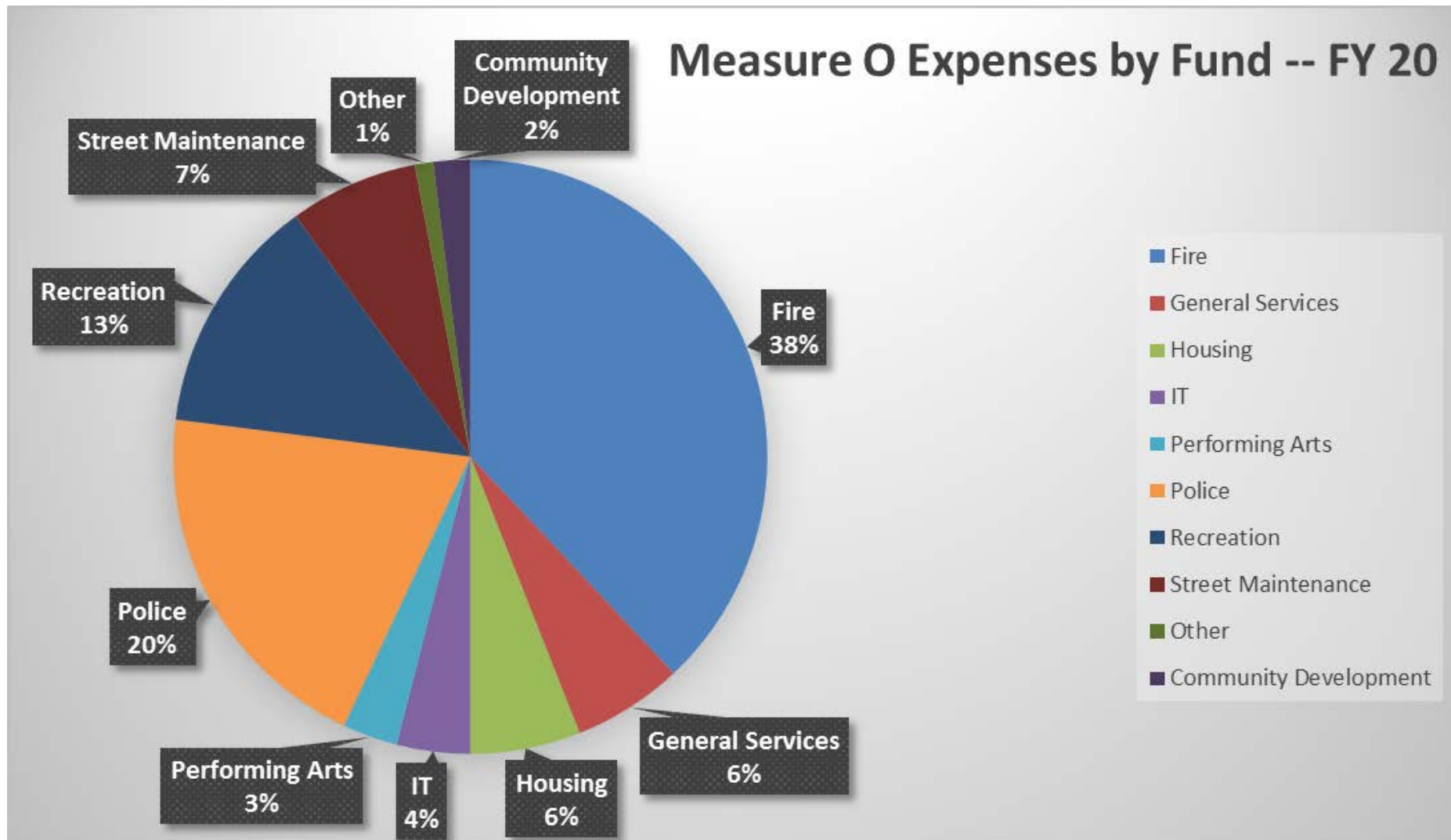
# **Weaning Off of Measure O**

**Measure O Citizen Oversight Committee  
January 23, 2020**

# RECOMMENDATION

That the Measure O Citizen Oversight Committee provide feedback on the proposed initial list of savings, reabsorptions (into the General Fund or other funds), reductions, and cuts.

# Measure O Expenses by Fund – FY 20



## Positions Funded by Measure O

| Department            | Positions   |
|-----------------------|-------------|
| City Attorney         | 2           |
| Community Development | 2           |
| IT                    | 3           |
| Library               | 0.5         |
| Parks                 | 7           |
| Recreation            | 2           |
| Fire                  | 21          |
| Police                | 16          |
| <b>TOTAL</b>          | <b>53.5</b> |

- We are more than halfway through Measure O—need to start planning for its sunset
- Measure O sunsets in November 2028
- Last debt payment due December 2031 (Fire Station 8)
  - So, we need to build up fund balance toward the end

## Required Savings, Reabsorptions, Reductions, and Cuts per Fiscal Year:

| FY 20-21 | FY 21-22 | FY 22-23 | FY 23-24 | FY 24-25 | FY 25-26 | FY 26-27 | FY 27-28 | FY 28-29 |
|----------|----------|----------|----------|----------|----------|----------|----------|----------|
| \$0.801M | \$0.841M | \$0.925M | \$1.064M | \$1.276M | \$1.532M | \$1.838M | \$2.206M | \$2.647M |

# STAFF RECOMMENDATIONS IN POLICE, I.T. AND CULTURAL AND COMMUNITY SERVICES (CCS)

| Project Number and Name                | Dept. | Cumulative Project Budget | Cumulative Expenditure | Proposed Change            | Description of Change                                                                                                                                                                                  |
|----------------------------------------|-------|---------------------------|------------------------|----------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| MO2105 – Workforce Scheduling Software | IT/PD | \$60,000 (one time)       | \$0                    | \$60,000 one-time cut      | When the new ERP's ExecuTime software is in place, it will meet this need.                                                                                                                             |
| MO2110 – FY 19-20 Police Academy       | PD    | \$197,827 (one time)      | \$97,827               | \$100,000 one-time savings | Academy has 3 employees, which is less than anticipated, so entire amount is not needed.                                                                                                               |
| MO1403 – Downtown Arts Hub             | CCS   | \$97,000 (annual)         | \$0                    | \$97,000 annual cut        | We are concerned about creating a new position funded wholly out of Measure O. Instead, an existing staff person is overseeing the Downtown Arts Hub, the Arts Fund, and the Cultural Arts Commission. |

# STAFF RECOMMENDATIONS IN COMMUNITY DEVELOPMENT

| Project Number and Name                | Cumulative Project Budget | Cumulative Expenditure | Proposed Change               | Description of Change                                                                                                                                                                                                          |
|----------------------------------------|---------------------------|------------------------|-------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| MO4301 – Safe Homes Safe Family        | \$575,900 (annual)        | \$307,325              | \$115,000 annual reabsorption | Moving 100% of paralegal's time and 50% of deputy city attorney's time to General Fund, if such funding is available.                                                                                                          |
| 14IN02 – Ormond Beach Enhancement      | \$146,834 (annual)        | \$98,772               | \$35,000 annual reduction     | The City expends approximately \$15,000 annually on this, so the remainder can be reduced.                                                                                                                                     |
| MO4302 – Tenant Relocation Assistance  | \$50,000 (one-time)       | \$0                    | \$30,000 one-time reduction   | The Safe Homes, Safe Family program kicked off in full in July 2019 and no requests for assistance have been submitted to date.                                                                                                |
| MO8101 – Economic Development Strategy | \$100,000 (one-time)      | \$0                    | \$75,000 one-time reduction   | We are preparing this plan in house by an existing staff person, so no need for funding to bid this out to a consultant. Staff will return to Council for authorization to use \$25,000 for some initial implementation steps. |

## STAFF RECOMMENDATIONS IN PUBLIC WORKS (slide 1 of 2)

| Project Number and Name                        | Cumulative Project Budget | Cumulative Expenditure | Proposed Change            | Description of Change                                                                  |
|------------------------------------------------|---------------------------|------------------------|----------------------------|----------------------------------------------------------------------------------------|
| MO2211 – Fire Station 5 Roof Replacement       | \$500,000 (one-time)      | \$115,574              | \$250,000 one-time savings | This project was bid out, and the remainder is not necessary to complete the work.     |
| MO2206 – Fire Station 6 Roof Replacement       | \$666,149 (one-time)      | \$25,631               | \$150,000 one-time savings | This project was bid out, and the remainder is not necessary to complete the work.     |
| 185708 – Five Points Property Land Acquisition | \$278,000 (one-time)      | \$0                    | \$278,000 one-time cut     | The City should not purchase additional property at this time that it cannot maintain. |

## STAFF RECOMMENDATIONS IN PUBLIC WORKS (slide 2 of 2)

| Project Number and Name                 | Cumulative Project Budget | Cumulative Expenditure | Proposed Change              | Description of Change                                                                                                                                                                             |
|-----------------------------------------|---------------------------|------------------------|------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 185704 – Thompson Park HCD Improvements | \$56,973 (one-time)       | \$31,840               | \$24,000 one-time reduction  | The scope of work entailed the installation of a new rubberized walking path around the perimeter of the park. This project has been completed.                                                   |
| 185705 – Campus Park HCD Improvements   | \$117,000 (one-time)      | \$1,862                | \$114,000 one-time reduction | Campus Park already has existing infrastructure that can provide water and an existing recycled water pipeline into the park area for future irrigation. So, this scope of work is not necessary. |
| 185706 – Lathrop Park HCD Improvements  | \$110,000 (one-time)      | \$105,463              | \$4,000 one-time reduction   | The scope of work entailed installation of a new rubberized walking path around the park at the existing fibar walking path. This project has been completed.                                     |
| 185707 – Beck Park HCD Improvements     | \$110,000 (one-time)      | \$96,335               | \$10,000 one-time reduction  | The scope of work entailed installation of additional security lighting around the perimeter of the park. This project has been completed.                                                        |

## TOTAL SAVINGS, REDUCTIONS, REABSORPTIONS AND CUTS

- In this round, staff proposes total reduction of \$1,342,000
- This includes total reduction of \$247,000 in future fiscal years
- So our job is not yet done, but it is a start



**QUESTIONS**



**ANSWERS**



**MEASURE O CITIZEN OVERSIGHT COMMITTEE  
AGENDA REPORT  
ITEM NO. F-5**

**DATE:** January 23, 2020

**TO:** Measure O Citizen Oversight Committee

**FROM:** Shiri Klima, Deputy City Manager, (805) 385-7487, shiri.klima@oxnard.org

**SUBJECT:** Measure O Annual Community Report

**RECOMMENDATION**

That the Measure O Citizen Oversight Committee provide feedback on the Measure O Annual Community Report.

**DISCUSSION**

On November 4, 2008, Oxnard voters approved Measure O for a ½ cent sales tax increase to be use to enhance City services. Measure O revenue collection began on April 15, 2009. As part of the fiscal accountability provision of the Measure O Ordinance No. 2,779 “Vital City Services Transactions (Sales) and Use Tax”, staff must send out an annual community report. Attached is the 2013 Measure O Annual Community report for reference to what information was included previously.

Staff is requesting that the Measure O Citizen Oversight Committee provide feedback towards the content and design of the annual community report.

The Measure O Oversight Committee has gleaned valuable insights regarding the projects funded by Measure O and the City’s oversight of these projects that will help contribute to the content of the City’s annual community report. Most importantly, as Commissioners, you are aware of how members of our community perceive the value and management of Measure O funds, and if there are any misconceptions that need to be addressed through the report.

Additionally, in 2019 the City launched a resident satisfaction and priorities survey to better understand the most important topics to our residents. Oxnard residents identified the following priorities:

|                                                                                   |                                                                                                                               |
|-----------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|
|  | <b>PROTECTING LOCAL DRINKING WATER SOURCES</b>                                                                                |
|  | <b>PROTECTING THE PUBLIC'S SAFETY</b>                                                                                         |
|  | <b>MAINTAINING 911 EMERGENCY RESPONSE TIMES</b>                                                                               |
|  | <b>MAINTAINING STORM DRAINS TO PREVENT OCEAN AND BEACH POLLUTION</b>                                                          |
|  | <b>IMPROVING THE CITY'S ABILITY TO RESPOND QUICKLY AND EFFECTIVELY TO NATURAL DISASTERS SUCH AS AN EARTHQUAKE OR WILDFIRE</b> |
|  | <b>RETAINING QUALIFIED POLICE OFFICERS, FIREFIGHTERS AND PARAMEDICS</b>                                                       |
|  | <b>PREVENTING THE CLOSURE OF FIRE STATIONS</b>                                                                                |
|  | <b>ADDRESSING HOMELESSNESS</b>                                                                                                |

By reviewing these community priorities, the Committee also has an opportunity to explain how Measure O funds contribute to these objectives.

More specifically, staff would like feedback on the following components of the annual community report and receive direction regarding content, key messages and delivery.

### **Content**

- Should we include only Measure O spending for the past fiscal year, or should this year's report become a Midpoint Report for the 20 year sales tax? For example, this could include a bar chart of the last 10 years of spending.

### **Key Messages**

- Should the Measure O report feature the top resident priorities from the recent survey in its annual community report?
- Are there any common misconceptions about Measure O that Commissioners hear about in their community that should be addressed in the annual community report?
- Should there be a feature story about any major Measure O projects?
- Should the annual community report include any information regarding recent news and potential impacts to Measure O, such as the ones learned about during today's Committee meeting?

### **Delivery**

To help increase awareness of the Measure O annual community report and encourage readership, City staff recommends creating a brief one to two page summary.

What methods would the Committee recommend for distributing the annual community report?

- USPS
- Utility bill mailer (note: size limitations)
- Social media (which sites and groups?)
- Flyer distribution (specific areas of City)

Following Committee discussion, staff will incorporate feedback into the final design and distribution of the Measure O annual community report.

## **ATTACHMENTS**

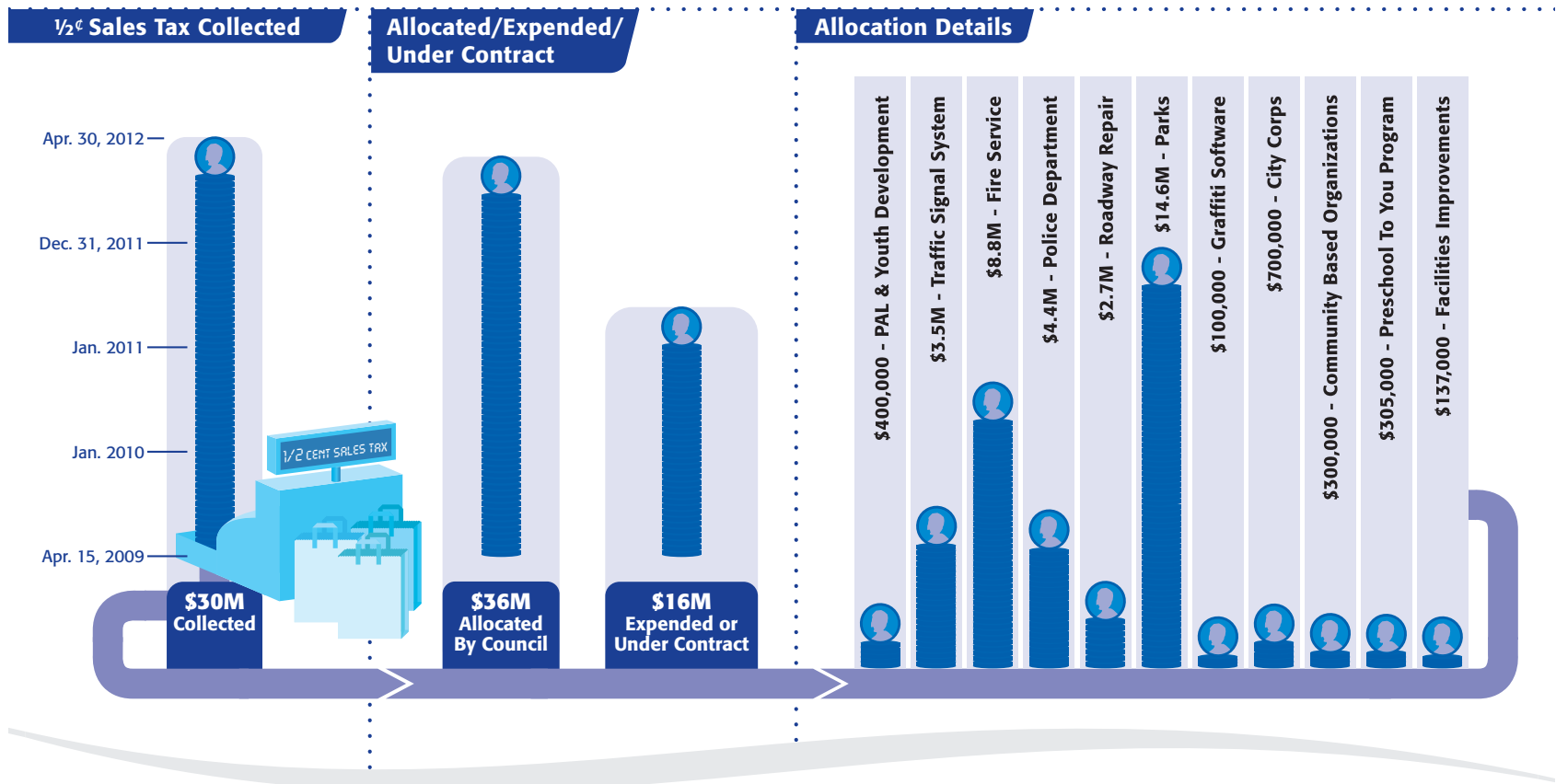
1. 2013 Measure O Annual Community Report

## Community Report



On November 4, 2008 Oxnard voters approved Measure “O” for a ½ cent sales tax increase to be used to enhance City services. Measure “O” revenue collection began on April 15, 2009.

Measure “O” funding is allocated to programs and projects that have been reviewed and approved by the City Council. The first allocation provided funding for a variety of community enhancements, including: Roadway and alley repair, new park design, current park enhancement, upgrades to the intelligent traffic system and graffiti program, fire station enhancements, Tennis Center resurfacing, South Oxnard Center re-flooring, and various youth programs. Potential future projects include a new Senior Center and various street improvements.



## Community Report



### City of Oxnard Vital Services Measure:

To protect, maintain, and enhance vital services including police, fire, emergency response, expanding youth recreation, after school and anti-gang prevention programs, acquiring property for parks/open space preservation, upgrading stormwater drains, improving senior services, increasing code compliance, and other general services - shall the sales tax be increased by one half cent for twenty years only, with citizen oversight and independent financial audits?

## Measure 0 Projects



1. Street Repair with new Cold Planer

2. College Park - Phase 1C

3. City Corps - Townkeeper Program

4. Road Repair - Erica Pl.

5. Oxnard Tennis Center - Court Resurfacing

6. South Oxnard Center - Floor Replacement